
SECOND SUBSTITUTE SENATE BILL 5927

State of Washington

55th Legislature

1997 Regular Session

By Senate Committee on Ways & Means (originally sponsored by Senators Wood, Bauer, Winsley, Kohl, Sheldon, Hale, Prince, Patterson and West)

Read first time 03/10/97.

1 AN ACT Relating to higher education; amending RCW 28B.15.067,
2 28B.15.069, 28B.10.776, 28B.10.778, and 28B.10.784; adding a new
3 section to chapter 28B.15 RCW; creating a new section; repealing RCW
4 28B.10.780, 28B.10.782, 28B.10.786, and 28B.80.500; and declaring an
5 emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 **TUITION**

8 NEW SECTION. **Sec. 1.** A new section is added to chapter 28B.15 RCW
9 to read as follows:

10 The legislature finds that, as a partner in financing public higher
11 education with students and parents who pay tuition and fees, it is
12 important to provide predictability in tuition rates as well as
13 affordability. To accomplish predictability and affordability in
14 tuition rates, the legislature intends that annual changes in tuition
15 rates be based on the average per capita income in the state, as
16 predicted by the office of economic and revenue forecast.

1 **Sec. 2.** RCW 28B.15.067 and 1996 c 212 s 1 are each amended to read
2 as follows:

3 (1) Tuition fees shall be established and adjusted annually under
4 the provisions of this chapter beginning with the 1997-98 academic
5 year. Such fees shall be:

6 (a) Identical for students enrolled at any community college;

7 (b) Identical for undergraduate resident students at research
8 universities; and

9 (c) Identical for undergraduate resident students at regional
10 universities and The Evergreen State College.

11 (2) Tuition fees for resident undergraduate students shall not
12 exceed the percentage of the undergraduate cost of instruction
13 specified in this subsection (2), updated to the current year, from the
14 cost study performed by the higher education coordinating board:

15 (a) For students at research universities, no more than forty-six
16 percent of the cost of instruction per student at research
17 universities;

18 (b) For students at regional universities and The Evergreen State
19 College, no more than thirty-five percent of the cost of instruction
20 per student at regional universities and The Evergreen State College;
21 and

22 (c) For students at community colleges, no more than thirty-two
23 percent of the cost of instruction per student at community colleges.

24 (3) Academic year tuition for full-time students at the state's
25 institutions of higher education for the 1995-96 academic year, other
26 than the summer term, shall be as provided in this subsection.

27 (a) At the University of Washington and Washington State
28 University:

29 (i) For resident undergraduate students and other resident students
30 not in graduate study programs or enrolled in programs leading to the
31 degrees of doctor of medicine, doctor of dental surgery, and doctor of
32 veterinary medicine, two thousand seven hundred sixty-four dollars;

33 (ii) For nonresident undergraduate students and other nonresident
34 students not in graduate study programs or enrolled in programs leading
35 to the degrees of doctor of medicine, doctor of dental surgery, and
36 doctor of veterinary medicine, eight thousand two hundred sixty-eight
37 dollars;

38 (iii) For resident graduate and law students not enrolled in
39 programs leading to the degrees of doctor of medicine, doctor of dental

1 surgery, and doctor of veterinary medicine, four thousand four hundred
2 ninety dollars;

3 (iv) For nonresident graduate and law students not enrolled in
4 programs leading to the degrees of doctor of medicine, doctor of dental
5 surgery, and doctor of veterinary medicine, eleven thousand six hundred
6 thirty-four dollars;

7 (v) For resident students enrolled in programs leading to the
8 degrees of doctor of medicine, doctor of dental surgery, and doctor of
9 veterinary medicine, seven thousand four hundred ninety-seven dollars;
10 and

11 (vi) For nonresident students enrolled in programs leading to the
12 degrees of doctor of medicine, doctor of dental surgery, and doctor of
13 veterinary medicine, nineteen thousand four hundred thirty-one dollars.

14 (b) At the regional universities and The Evergreen State College:

15 (i) For resident undergraduate and all other resident students not
16 in graduate study programs, two thousand forty-five dollars;

17 (ii) For nonresident undergraduate and all other nonresident
18 students not in graduate study programs, seven thousand nine hundred
19 ninety-two dollars;

20 (iii) For resident graduate students, three thousand four hundred
21 forty-three dollars; and

22 (iv) For nonresident graduate students, eleven thousand seventy-one
23 dollars.

24 (c) At the community colleges:

25 (i) For resident students, one thousand two hundred twelve dollars;
26 and

27 (ii) For nonresident students, five thousand one hundred sixty-two
28 dollars and fifty cents.

29 (~~((3))~~) (4) Academic year tuition for full-time students at the
30 state's institutions of higher education beginning with the 1996-97
31 academic year, other than the summer term, shall be as provided in this
32 subsection.

33 (a) At the University of Washington and Washington State
34 University:

35 (i) For resident undergraduate students and other resident students
36 not in graduate study programs or enrolled in programs leading to the
37 degrees of doctor of medicine, doctor of dental surgery, and doctor of
38 veterinary medicine, two thousand eight hundred seventy-five dollars;

1 (ii) For nonresident undergraduate students and other nonresident
2 students not in graduate study programs or enrolled in programs leading
3 to the degrees of doctor of medicine, doctor of dental surgery, and
4 doctor of veterinary medicine, nine thousand four hundred ninety-one
5 dollars;

6 (iii) For resident graduate and law students not enrolled in
7 programs leading to the degrees of doctor of medicine, doctor of dental
8 surgery, and doctor of veterinary medicine, four thousand six hundred
9 sixty-nine dollars;

10 (iv) For nonresident graduate and law students not enrolled in
11 programs leading to the degrees of doctor of medicine, doctor of dental
12 surgery, and doctor of veterinary medicine, twelve thousand one hundred
13 dollars;

14 (v) For resident students enrolled in programs leading to the
15 degrees of doctor of medicine, doctor of dental surgery, and doctor of
16 veterinary medicine, seven thousand seven hundred ninety-seven dollars;
17 and

18 (vi) For nonresident students enrolled in programs leading to the
19 degrees of doctor of medicine, doctor of dental surgery, and doctor of
20 veterinary medicine, twenty thousand two hundred nine dollars.

21 (b) At the regional universities and The Evergreen State College:

22 (i) For resident undergraduate and all other resident students not
23 in graduate study programs, two thousand one hundred twenty-seven
24 dollars;

25 (ii) For nonresident undergraduate and all other nonresident
26 students not in graduate study programs, eight thousand three hundred
27 twelve dollars;

28 (iii) For resident graduate students, three thousand five hundred
29 eighty-one dollars; and

30 (iv) For nonresident graduate students, eleven thousand five
31 hundred fourteen dollars.

32 (c) At the community colleges:

33 (i) For resident students, one thousand two hundred sixty-one
34 dollars; and

35 (ii) For nonresident students, five thousand three hundred sixty-
36 nine dollars and fifty cents.

37 ~~((+4))~~ (5) Subject to the limitations in subsection (2) of this
38 section, for the 1997-98 academic year and thereafter, the tuition fee
39 rates specified in subsection (4) of this section shall be adjusted to

1 reflect the forecasted annual change in state personal per capita
2 income, four percent, or the percent limitations in subsection (2) of
3 this section, whichever is the lower amount, except for academic year
4 annual increases for students at the University of Washington in the
5 following categories: Nonresident undergraduates, graduate students in
6 programs leading to degrees of juris doctor, and master of business
7 administration at the University of Washington only, which are in this
8 subsection (5). Annually by December 15th, the higher education
9 coordinating board shall calculate tuition fee rates for the following
10 academic year and forecast the tuition fee rates for the next
11 succeeding academic year, based on the current tuition rates and the
12 forecasted annual percentage change in state personal per capita income
13 during the fiscal year in which the academic year begins, as determined
14 by the economic and revenue forecast council under chapter 82.33 RCW.

15 (a) Nonresident undergraduate rates at the University of Washington
16 shall increase eight and three-tenths percent per year for academic
17 years 1997-98 and 1998-99.

18 (b) Resident graduate rates for students in programs leading to the
19 degree of juris doctor shall increase ten and six-tenths percent per
20 year through academic year 2002-03.

21 (c) Nonresident graduate rates for students in programs leading to
22 the degree of juris doctor shall increase six and seven-tenths percent
23 per year through academic year 2002-03.

24 (d) Resident graduate rates for students in programs leading to the
25 degree of master of business administration at the University of
26 Washington shall increase ten and eight-tenths percent per year through
27 academic year 2000-01.

28 (e) Nonresident graduate rates for students in programs leading to
29 the degree of master of business administration at the University of
30 Washington shall increase four and nine-tenths percent per year through
31 academic year 2000-01.

32 (6) Tuition fee rates established under subsection (5) of this
33 section may be adjusted in the state omnibus appropriations act based
34 on requests from the boards of regents at the University of Washington
35 or Washington State University, the boards of trustees at the regional
36 universities or The Evergreen State College, or the state board for
37 community and technical colleges. In considering rate adjustments, the
38 legislature shall adopt or deny each institution's package of tuition
39 rate adjustments in its entirety. Any adjustments adopted under this

1 subsection are subject to the limitations established by subsection (2)
2 of this section.

3 (7) The tuition fees established under this chapter shall not apply
4 to high school students enrolling in ~~((community colleges))~~
5 participating institutions of higher education under RCW 28A.600.300
6 through 28A.600.395.

7 **Sec. 3.** RCW 28B.15.069 and 1995 1st sp.s. c 9 s 5 are each amended
8 to read as follows:

9 (1) As used in this section, each of the following subsections is
10 a separate tuition category:

11 (a) Resident undergraduate students and all other resident students
12 not in first professional, graduate, or law programs;

13 (b) Nonresident undergraduate students and all other nonresident
14 students not in graduate or law programs;

15 (c) Resident graduate and law students;

16 (d) Nonresident graduate and law students;

17 (e) Resident first professional students; and

18 (f) Nonresident students in first professional programs.

19 (2) Unless the context clearly requires otherwise, as used in this
20 section "first professional programs" means programs leading to one of
21 the following degrees: Doctor of medicine, doctor of dental surgery,
22 or doctor of veterinary medicine.

23 (3) ~~((For the 1995-96 and 1996-97 academic years,))~~ The building
24 fee for each academic year shall be a percentage of total tuition fees.
25 This percentage shall be calculated by the higher education
26 coordinating board and be based on the actual percentage the building
27 fee is of total tuition for each tuition category in the 1994-95
28 academic year, rounded up to the nearest half percent.

29 (4) The governing boards of each institution of higher education,
30 except for the technical colleges, shall charge to and collect from
31 each student a services and activities fee. A governing board may
32 increase the existing fee annually, consistent with budgeting
33 procedures set forth in RCW 28B.15.045, by a percentage not to exceed
34 the annual percentage increase in student tuition fees for the
35 applicable tuition category: PROVIDED, That such percentage increase
36 shall not apply to that portion of the services and activities fee
37 previously committed to the repayment of bonded debt. The services and

1 activities fee committee provided for in RCW 28B.15.045 may initiate a
2 request to the governing board for a fee increase.

3 (5) Tuition and services and activities fees consistent with
4 subsection (4) of this section shall be set by the state board for
5 community and technical colleges for community college summer school
6 students unless the community college charges fees in accordance with
7 RCW 28B.15.515.

8 (6) Subject to the limitations of RCW 28B.15.910, each governing
9 board of a community college may charge such fees for ungraded courses,
10 noncredit courses, community services courses, and self-supporting
11 courses as it, in its discretion, may determine, consistent with the
12 rules of the state board for community and technical colleges.

13 **ENROLLMENT AND ACCOUNTABILITY**

14 **Sec. 4.** RCW 28B.10.776 and 1993 sp.s. c 15 s 2 are each amended to
15 read as follows:

16 It is the policy of the state of Washington that (~~the essential~~
17 ~~requirements level budget calculation~~) state appropriations for
18 institutions of higher education include (~~enrollment levels~~) state
19 funding necessary to (~~maintain, by educational sector, the~~
20 ~~participation rate funded in the 1993 fiscal year. The participation~~
21 ~~rate shall be based on the state's estimated population ages seventeen~~
22 ~~and above by appropriate age groups~~) support enrollment levels in the
23 state's institutions of higher education which, at a minimum, keep pace
24 with population change.

25 **Sec. 5.** RCW 28B.10.778 and 1993 sp.s. c 15 s 3 are each amended to
26 read as follows:

27 Consistent with RCW 28B.10.776, it is the policy of the state of
28 Washington that(~~(, for new enrollments provided under RCW 28B.10.776,~~
29 ~~the essential requirements level budget calculation for those~~
30 ~~enrollments shall, each biennium)~~) the state appropriations act shall,
31 at a minimum, include a funding level (~~per full-time equivalent~~
32 ~~student that is equal to the rate assumed in the omnibus appropriations~~
33 ~~act for the last fiscal year of the previous biennium for the~~
34 ~~instructional, primary support, and library programs, plus an inflation~~
35 ~~factor. The inflation factor should be equivalent to the inflation~~
36 ~~factor used to calculate basic education in the common school system~~

1 ~~budget request submitted by the governor))~~ for the state's institutions
2 of higher education, in the manner provided in this section.

3 (1) By November 15th of each year, the office of financial
4 management shall certify to the higher education coordinating board,
5 the state board for community and technical colleges, and the
6 appropriate fiscal and higher education committees of the legislature
7 the student enrollments for the current academic year at the state's
8 institutions of higher education and the official enrollment projection
9 for each of the two succeeding academic years. The enrollment
10 projections shall be based on the most recently available projections
11 of state population and higher education participation rates.
12 Institutions of higher education shall provide enrollment information
13 necessary to develop the enrollment projections according to a
14 timetable required by the office of financial management.

15 (2) By December 10th of each year, the higher education
16 coordinating board shall determine for the institutions of higher
17 education the cost of any incremental increase in enrollment levels for
18 the next two fiscal years as forecast by the office of financial
19 management under subsection (1) of this section. The cost
20 determination shall be based on the undergraduate and graduate
21 educational costs determined by the board under RCW 28B.15.070. The
22 costs for the enrollment increases shall be certified by the board to
23 the office of financial management and the appropriate higher education
24 and fiscal committees of the legislature.

25 (3) The legislative appropriations to the institutions of higher
26 education shall include the costs certified by the higher education
27 coordinating board as necessary to fund the enrollment levels
28 forecasted under subsection (1) of this section. For each fiscal year
29 after July 1, 1998, ten percent of the incremental amount appropriated
30 for any increased enrollment at each institution of higher education
31 shall not be expended by the institution of higher education until the
32 higher education coordinating board has certified that the institution
33 has achieved the measures of accountability and efficiency for the
34 previous year as established by the board under subsection (4) of this
35 section.

36 (4) To ensure that the state's commitment of financial resources to
37 higher education will result in effective and efficient expenditures,
38 the higher education coordinating board shall provide measurable
39 standards of higher education accountability and efficiency by July 1,

1 1997. The standards shall be consistent with the board's comprehensive
2 master plan under RCW 28B.80.330 and shall be adopted in consultation
3 with the institutions of higher education, the state board for
4 community and technical colleges, the appropriate higher education and
5 fiscal committees of the legislature, representative student
6 organizations, and other interested parties. The standards shall
7 include measures of student educational progression, faculty
8 productivity, administrative efficiency, student outcomes, and other
9 educational goals. Upon request, the employment security department
10 and other state agencies shall provide the necessary information to the
11 board to fulfill the requirements of this subsection. After adoption
12 by the higher education coordinating board, the standards may be
13 periodically revised and shall constitute state higher education policy
14 unless legislation is enacted to alter the standards adopted by the
15 board.

16 **Sec. 6.** RCW 28B.10.784 and 1993 sp.s. c 15 s 6 are each amended to
17 read as follows:

18 The participation rate used to calculate enrollment levels under
19 RCW 28B.10.776 and ((28B.10.782)) 28B.10.778 shall be based on fall
20 enrollment reported in the higher education enrollment report as
21 maintained by the office of financial management, fall enrollment as
22 reported in the management information system of the state board for
23 community and technical colleges, and the corresponding fall population
24 forecast by the office of financial management. Formal estimates of
25 the state participation rates and enrollment levels necessary to
26 fulfill the requirements of RCW 28B.10.776 and ((28B.10.782))
27 28B.10.778 shall be determined by the office of financial management as
28 part of its responsibility to develop and maintain student enrollment
29 forecasts for colleges and universities under RCW 43.62.050. Formal
30 estimates of the state participation rates and enrollment levels
31 required by this section shall be based on procedures and standards
32 established by a technical work group consisting of staff from the
33 higher education coordinating board, the public four-year institutions
34 of higher education, the state board for community and technical
35 colleges, the fiscal and higher education committees of the house of
36 representatives and the senate, and the office of financial management.
37 The technical work group shall also advise and cooperate with the
38 higher education coordinating board in the update of instructional

1 costs as required in RCW 28B.15.067. Formal estimates of the state
2 participation rates and enrollment levels required by this section
3 shall be submitted to the fiscal committees of the house of
4 representatives and senate on or before November 15th of each ((even-
5 numbered)) year. ((The higher education coordinating board shall
6 periodically review the enrollment goals set forth in RCW 28B.10.776
7 and 28B.10.782 and submit recommendations concerning modification of
8 these goals to the governor and to the higher education committees of
9 the house of representatives and the senate.))

10 The authority of the office of financial management to forecast
11 student enrollments in colleges and universities shall be transferred
12 to the caseload forecast council if such a council is established by
13 law.

14 NEW SECTION. Sec. 7. The following acts or parts of acts are each
15 repealed:

- 16 (1) RCW 28B.10.780 and 1993 sp.s. c 15 s 4;
- 17 (2) RCW 28B.10.782 and 1993 sp.s. c 15 s 5;
- 18 (3) RCW 28B.10.786 and 1993 sp.s. c 15 s 7; and
- 19 (4) RCW 28B.80.500 and 1989 1st ex.s. c 7 s 2.

20 **MISCELLANEOUS**

21 NEW SECTION. Sec. 8. PART HEADINGS NOT LAW. Part headings used
22 in this act are not any part of the law.

23 NEW SECTION. Sec. 9. This act is necessary for the immediate
24 preservation of the public peace, health, or safety, or support of the
25 state government and its existing public institutions, and takes effect
26 immediately.

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