Z-1288.1			

SENATE BILL 6476

State of Washington 55th Legislature 1998 Regular Session

By Senators Fraser, Hale, Spanel, Franklin, Jacobsen, Loveland, Thibaudeau and Kohl; by request of Governor Locke

Read first time 01/19/98. Referred to Committee on Agriculture & Environment.

- 1 AN ACT Relating to the taxation of hazardous waste remedial
- 2 actions; amending RCW 82.04.050, 82.04.290, and 82.04.290; reenacting
- 3 and amending RCW 82.04.190; adding a new section to chapter 82.04 RCW;
- 4 providing effective dates; providing expiration dates; and prescribing
- 5 penalties.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 82.04.050 and 1997 c 127 s 1 are each amended to read 8 as follows:
- 9 (1) "Sale at retail" or "retail sale" means every sale of tangible
- 10 personal property (including articles produced, fabricated, or
- 11 imprinted) to all persons irrespective of the nature of their business
- 12 and including, among others, without limiting the scope hereof, persons
- 13 who install, repair, clean, alter, improve, construct, or decorate real
- 14 or personal property of or for consumers other than a sale to a person
- 15 who presents a resale certificate under RCW 82.04.470 and who:
- 16 (a) Purchases for the purpose of resale as tangible personal
- 17 property in the regular course of business without intervening use by
- 18 such person; or

p. 1 SB 6476

1 (b) Installs, repairs, cleans, alters, imprints, improves, 2 constructs, or decorates real or personal property of or for consumers, 3 if such tangible personal property becomes an ingredient or component 4 of such real or personal property without intervening use by such 5 person; or

6 7

8

9

10

11

- (c) Purchases for the purpose of consuming the property purchased in producing for sale a new article of tangible personal property or substance, of which such property becomes an ingredient or component or is a chemical used in processing, when the primary purpose of such chemical is to create a chemical reaction directly through contact with an ingredient of a new article being produced for sale; or
- (d) Purchases for the purpose of consuming the property purchased in producing ferrosilicon which is subsequently used in producing magnesium for sale, if the primary purpose of such property is to create a chemical reaction directly through contact with an ingredient of ferrosilicon; or
- 17 (e) Purchases for the purpose of providing the property to consumers as part of competitive telephone service, as defined in RCW 18 19 82.04.065. The term shall include every sale of tangible personal 20 property which is used or consumed or to be used or consumed in the performance of any activity classified as a "sale at retail" or "retail 21 22 sale" even though such property is resold or utilized as provided in 23 (a), (b), (c), (d), or (e) of this subsection following such use. The 24 term also means every sale of tangible personal property to persons 25 engaged in any business which is taxable under RCW 82.04.280 (2) and 26 (7) and 82.04.290.
- (2) The term "sale at retail" or "retail sale" shall include the sale of or charge made for tangible personal property consumed and/or for labor and services rendered in respect to the following:
- (a) The installing, repairing, cleaning, altering, imprinting, or improving of tangible personal property of or for consumers, including charges made for the mere use of facilities in respect thereto, but excluding sales of laundry service to members by nonprofit associations composed exclusively of nonprofit hospitals, and excluding services rendered in respect to live animals, birds and insects;
- 36 (b) The constructing, repairing, decorating, or improving of new or 37 existing buildings or other structures under, upon, or above real 38 property of or for consumers, including the installing or attaching of 39 any article of tangible personal property therein or thereto, whether

or not such personal property becomes a part of the realty by virtue of installation, and shall also include the sale of services or charges made for the clearing of land and the moving of earth excepting the mere leveling of land used in commercial farming or agriculture;

5

6 7

8

9

10

11

12

24

25

26

27

28

2930

31

3233

34

- (c) The charge for labor and services rendered in respect to constructing, repairing, or improving any structure upon, above, or under any real property owned by an owner who conveys the property by title, possession, or any other means to the person performing such construction, repair, or improvement for the purpose of performing such construction, repair, or improvement and the property is then reconveyed by title, possession, or any other means to the original owner;
- (d) The sale of or charge made for labor and services rendered in 13 respect to the cleaning, fumigating, razing or moving of existing 14 15 buildings or structures, but shall not include the charge made for 16 janitorial services; and for purposes of this section the term "janitorial services" shall mean those cleaning and caretaking services 17 ordinarily performed by commercial janitor service businesses 18 19 including, but not limited to, wall and window washing, floor cleaning 20 and waxing, and the cleaning in place of rugs, drapes and upholstery. The term "janitorial services" does not include painting, papering, 21 22 repairing, furnace or septic tank cleaning, snow removal 23 sandblasting;
 - (e) The sale of or charge made for labor and services rendered in respect to automobile towing and similar automotive transportation services, but not in respect to those required to report and pay taxes under chapter 82.16 RCW;
 - (f) The sale of and charge made for the furnishing of lodging and all other services by a hotel, rooming house, tourist court, motel, trailer camp, and the granting of any similar license to use real property, as distinguished from the renting or leasing of real property, and it shall be presumed that the occupancy of real property for a continuous period of one month or more constitutes a rental or lease of real property and not a mere license to use or enjoy the same; (g) The sale of or charge made for tangible personal property,
- 35 (g) The sale of or charge made for tangible personal property, 36 labor and services to persons taxable under (a), (b), (c), (d), (e), 37 and (f) of this subsection when such sales or charges are for property, 38 labor and services which are used or consumed in whole or in part by 39 such persons in the performance of any activity defined as a "sale at

p. 3 SB 6476

- retail" or "retail sale" even though such property, labor and services may be resold after such use or consumption. Nothing contained in this subsection shall be construed to modify subsection (1) of this section and nothing contained in subsection (1) of this section shall be construed to modify this subsection.
 - (3) The term "sale at retail" or "retail sale" shall include the sale of or charge made for personal, business, or professional services including amounts designated as interest, rents, fees, admission, and other service emoluments however designated, received by persons engaging in the following business activities:
- 11 (a) Amusement and recreation services including but not limited to 12 golf, pool, billiards, skating, bowling, ski lifts and tows, day trips 13 for sightseeing purposes, and others, when provided to consumers;
 - (b) Abstract, title insurance, and escrow services;
- 15 (c) Credit bureau services;

6 7

8

9

10

14

16

- (d) Automobile parking and storage garage services;
- (e) Landscape maintenance and horticultural services but excluding
 la (i) horticultural services provided to farmers and (ii) pruning,
 trimming, repairing, removing, and clearing of trees and brush near
 electric transmission or distribution lines or equipment, if performed
- 21 by or at the direction of an electric utility;
- 22 (f) Service charges associated with tickets to professional 23 sporting events; and
- (g) The following personal services: Physical fitness services, tanning salon services, tattoo parlor services, steam bath services, turkish bath services, escort services, and dating services.
- 27 (4) The term shall also include the renting or leasing of tangible 28 personal property to consumers and the rental of equipment with an 29 operator.
- 30 (5) The term shall also include the providing of telephone service, 31 as defined in RCW 82.04.065, to consumers.
- (6) The term shall not include the sale of or charge made for labor 32 33 and services rendered in respect to the building, repairing, or 34 improving of any street, place, road, highway, easement, right of way, 35 mass public transportation terminal or parking facility, bridge, tunnel, or trestle which is owned by a municipal corporation or 36 37 political subdivision of the state or by the United States and which is used or to be used primarily for foot or vehicular traffic including 38 39 mass transportation vehicles of any kind.

- (7) The term shall also not include sales of chemical sprays or 1 washes to persons for the purpose of postharvest treatment of fruit for 2 3 the prevention of scald, fungus, mold, or decay, nor shall it include 4 sales of feed, seed, seedlings, fertilizer, agents for enhanced pollination including insects such as bees, and spray materials to: 5 (a) Persons who participate in the federal conservation reserve 6 7 program, the environmental quality incentives program, the wetlands 8 reserve program, and the wildlife habitat incentives program, or their 9 successors administered by the United States department of agriculture; 10 (b) farmers for the purpose of producing for sale any agricultural product; and (c) farmers acting under cooperative habitat development 11 12 or access contracts with an organization exempt from federal income tax 13 under 26 U.S.C. Sec. 501(c)(3) or the Washington state department of 14 fish and wildlife to produce or improve wildlife habitat on land that 15 the farmer owns or leases.
- (8) The term shall not include the sale of or charge made for labor 16 and services rendered in respect to the constructing, repairing, 17 18 decorating, or improving of new or existing buildings or other 19 structures under, upon, or above real property of or for the United States, any instrumentality thereof, or a county or city housing 20 authority created pursuant to chapter 35.82 RCW, including the 21 installing, or attaching of any article of tangible personal property 22 therein or thereto, whether or not such personal property becomes a 23 24 part of the realty by virtue of installation. Nor shall the term 25 include the sale of services or charges made for the clearing of land 26 the moving of earth of or for the United States, any instrumentality thereof, or a county or city housing authority. 27 Nor 28 shall the term include the sale of services or charges made for 29 cleaning up for the United States, or its instrumentalities, 30 radioactive waste and other byproducts of weapons production and nuclear research and development. 31
- 32 (9) The term shall not include the sale of or charge made for labor 33 and services rendered for environmental remedial action as that term is 34 defined in section 3(2) of this act. This subsection expires June 30, 35 2003.
- 36 **Sec. 2.** RCW 82.04.190 and 1996 c 173 s 2, 1996 c 148 s 4, and 1996 37 c 112 s 2 are each reenacted and amended to read as follows:

p. 5 SB 6476

"Consumer" means the following, but nothing contained in this
definition shall be construed to modify any other definition of
"consumer":

- 4 (1) Any person who purchases, acquires, owns, holds, or uses any 5 article of tangible personal property irrespective of the nature of the person's business and including, among others, without limiting the 6 7 scope hereof, persons who install, repair, clean, alter, improve, 8 construct, or decorate real or personal property of or for consumers other than for the purpose (a) of resale as tangible personal property 9 10 in the regular course of business or (b) of incorporating such property as an ingredient or component of real or personal property when 11 installing, repairing, cleaning, altering, imprinting, improving, 12 13 constructing, or decorating such real or personal property of or for consumers or (c) of consuming such property in producing for sale a new 14 15 article of tangible personal property or a new substance, of which such 16 property becomes an ingredient or component or as a chemical used in 17 processing, when the primary purpose of such chemical is to create a chemical reaction directly through contact with an ingredient of a new 18 19 article being produced for sale or (d) purchases for the purpose of 20 consuming the property purchased in producing ferrosilicon which is subsequently used in producing magnesium for sale, if the primary 21 22 purpose of such property is to create a chemical reaction directly through contact with an ingredient of ferrosilicon; 23
 - (2)(a) Any person engaged in any business activity taxable under RCW 82.04.290; (b) any person who purchases, acquires, or uses any telephone service as defined in RCW 82.04.065, other than for resale in the regular course of business; and (c) any person who purchases, acquires, or uses any amusement and recreation service defined in RCW 82.04.050(3)(a), other than for resale in the regular course of business;
- 31 (3) Any person engaged in the business of contracting for the building, repairing or improving of any street, place, road, highway, 32 33 easement, right of way, mass public transportation terminal or parking 34 facility, bridge, tunnel, or trestle which is owned by a municipal 35 corporation or political subdivision of the state of Washington or by the United States and which is used or to be used primarily for foot or 36 37 vehicular traffic including mass transportation vehicles of any kind as defined in RCW 82.04.280, in respect to tangible personal property when 38 39 such person incorporates such property as an ingredient or component of

SB 6476 p. 6

24

25

26

27

28 29

30

such publicly owned street, place, road, highway, easement, right of way, mass public transportation terminal or parking facility, bridge, tunnel, or trestle by installing, placing or spreading the property in or upon the right of way of such street, place, road, highway, easement, bridge, tunnel, or trestle or in or upon the site of such mass public transportation terminal or parking facility;

- (4) Any person who is an owner, lessee or has the right of possession to or an easement in real property which is being constructed, repaired, decorated, improved, or otherwise altered by a person engaged in business, excluding only (a) municipal corporations or political subdivisions of the state in respect to labor and services rendered to their real property which is used or held for public road purposes, and (b) the United States, instrumentalities thereof, and county and city housing authorities created pursuant to chapter 35.82 RCW in respect to labor and services rendered to their real property. Nothing contained in this or any other subsection of this definition shall be construed to modify any other definition of "consumer";
- 18 (5) Any person who is an owner, lessee, or has the right of 19 possession to personal property which is being constructed, repaired, 20 improved, cleaned, imprinted, or otherwise altered by a person engaged 21 in business;
 - (6) Any person engaged in the business of constructing, repairing, decorating, or improving new or existing buildings or other structures under, upon, or above real property of or for the United States, any instrumentality thereof, or a county or city housing authority created pursuant to chapter 35.82 RCW, including the installing or attaching of any article of tangible personal property therein or thereto, whether or not such personal property becomes a part of the realty by virtue of installation; also, any person engaged in the business of clearing land and moving earth of or for the United States, any instrumentality thereof, or a county or city housing authority created pursuant to chapter 35.82 RCW. Any such person shall be a consumer within the meaning of this subsection in respect to tangible personal property incorporated into, installed in, or attached to such building or other structure by such person;
 - (7) Any person who is a lessor of machinery and equipment, the rental of which is exempt from the tax imposed by RCW 82.08.020 under RCW 82.08.02565, with respect to the sale of or charge made for tangible personal property consumed in respect to repairing the

p. 7 SB 6476

- 1 machinery and equipment, if the tangible personal property has a useful
 2 life of less than one year; ((and))
- 3 (8) Any person engaged in the business of cleaning up for the 4 United States, or its instrumentalities, radioactive waste and other 5 byproducts of weapons production and nuclear research and 6 development((\cdot
- Nothing contained in this or any other subsection of this definition shall be construed to modify any other definition of "consumer.")); and
- 10 (9) Any person engaged in the business of conducting environmental remedial action as that term is defined in section 3(2) of this act.
- NEW SECTION. Sec. 3. A new section is added to chapter 82.04 RCW to read as follows:
- (1) Upon every person engaging within this state in the business of environmental remedial action, the amount of tax with respect to such business shall be equal to the value of the gross income of the business multiplied by the rate 0.471 percent.
- 18 (2) For purposes of this chapter, "environmental remedial action" 19 means:
 - (a) Those services related to the identification, investigation, or cleanup arising out of the release or threatened release of hazardous substances that are conducted under contract with the department of ecology or under an enforcement order, agreed order, or consent decree executed by the department of ecology, or those services, when evaluated as a whole, that are the substantial equivalent of a department of ecology conducted or supervised remedial action under the model toxics control act, chapter 70.105D RCW; or
- (b) Those services related to the identification, investigation, or 28 29 cleanup of a facility that are conducted under contract with the United 30 States environmental protection agency or under an order or consent decree executed by the United States environmental protection agency, 31 32 or that are consistent with the national contingency plan adopted under the comprehensive environmental response compensation and liability 33 34 act, 42 U.S.C. Sec. 9605 as it exists on the effective date of this section, or those services conducted at facilities that are included on 35 the national priorities list adopted under 42 U.S.C. Sec. 9605 as it 36 exists on the effective date of this section or at facilities subject 37

SB 6476 p. 8

20

21

2223

24

25

26

27

- 1 to a removal action authorized under 42 U.S.C. Sec. 9604 as it exists 2 on the effective date of this section.
- 3 (3) A site is eligible for environmental remedial action upon 4 submittal via certified mail to the department of ecology and the 5 department of revenue the following:
- 6 (a) An affidavit from the owner, the department of ecology, or the 7 United States environmental protection agency, containing the following 8 information:
- 9 (i) The location of the site, shown on a map and identified by 10 parcel number or numbers and street address;
- 11 (ii) The name and address and daytime phone number of a contact 12 person;
- 13 (iii) A statement that the proposed environmental remedial actions will be conducted by the department of ecology or its authorized 14 15 contractor under chapter 70.105D RCW or will be substantially 16 equivalent to a department of ecology conducted or supervised remedial 17 action under the model toxics control act, chapter 70.105D RCW, or will be conducted by the United States environmental protection agency or 18 19 its authorized contractor or will be consistent with the national contingency plan under 42 U.S.C. Sec. 9605 as it exists on the 20 effective date of this section; and 21
- (iv) A description of the proposed environmental remedial actions to be taken.
- (b) An affidavit from a certified underground storage tank service supervisor as authorized in chapter 90.76 RCW or from a professional engineer licensed in the state of Washington containing the following information:
- (i) Confirmation that a hazardous substance or substances is released or threatens to be released and that such release poses a threat to human health and the environment;
- (ii) The location of the site, shown on a map and identified by parcel number or numbers and street address, and the approximate location of the release; and
- (iii) The name, address, telephone number, and uniform business identifier of the person signing the affidavit.
- 36 (4) The department of revenue shall respond in writing to the 37 owner within sixty days either confirming or denying the site is 38 eligible for environmental remedial action.

p. 9 SB 6476

1 (5) The owner shall provide a copy of the confirmation from the 2 department of revenue to each person who renders environmental remedial 3 action at the site. Each person who renders such action shall 4 separately state the charges for labor and services associated with the 5 environmental remedial action.

6 7

8

9

10

11

12

27

28

29

30

31

32

33

3435

3637

- (6) Upon completion of the environmental remedial action, the person who rendered the environmental remedial action shall submit via certified mail to the department of ecology a report documenting the environmental remedial actions conducted at the site, including testing data, engineering plans documenting the work performed, and other pertinent information together with an affidavit containing the following information:
- 13 (a) The location of the site, shown on a map and identified by 14 parcel number or numbers and street address;
- 15 (b) A general description of the environmental remedial action 16 conducted at the site;
- 17 (c) A statement that the environmental remedial actions conducted were by the department of ecology or its authorized contractor under 18 19 chapter 70.105D RCW, were substantially equivalent to a department of ecology conducted or supervised remedial action under the model toxics 20 control act, chapter 70.105D RCW, or were conducted by the United 21 States environmental protection agency or its authorized contractor or 22 were consistent with the national contingency plan under 42 U.S.C. Sec. 23 24 9605 as it exists on the effective date of this section; and
- 25 (d) The name, address, telephone number, and uniform business 26 identifier of the person signing the affidavit.
 - (7) In addition to any other penalties, a person who files an affidavit with the department of ecology or the department of revenue that contains falsehoods or misrepresentations are subject to penalties authorized under chapter 18.43 or 90.76 RCW; or any person who improperly reports their tax class shall be assessed a penalty of fifty percent of the tax due, in addition to other taxes or penalties, together with interest. The department of revenue shall waive the penalty imposed under this section if it finds that the falsehoods or misrepresentations or improper reporting of the tax classification was due to circumstances beyond the control of the person.
 - (8) This section expires June 30, 2003.

- 1 **Sec. 4.** RCW 82.04.290 and 1997 c 7 s 2 are each amended to read as 2 follows:
- 3 (1) Upon every person engaging within this state in the business of 4 providing international investment management services, as to such 5 persons, the amount of tax with respect to such business shall be equal 6 to the gross income or gross proceeds of sales of the business 7 multiplied by a rate of 0.275 percent.
- 8 (2) Upon every person engaging within this state in any business 9 activity other than or in addition to those enumerated in RCW 10 82.04.230, 82.04.240, 82.04.250, 82.04.255, 82.04.260, 82.04.270, ((and)) 82.04.280, and section 3 of this act, and subsection (1) of this section; as to such persons the amount of tax on account of such activities shall be equal to the gross income of the business 14 multiplied by the rate of 1.5 percent.

15 This section includes, among others, and without limiting the scope hereof (whether or not title to materials used in the performance of 16 17 such business passes to another by accession, confusion or other than by outright sale), persons engaged in the business of rendering any 18 19 type of service which does not constitute a "sale at retail" or a "sale 20 at wholesale." The value of advertising, demonstration, promotional supplies and materials furnished to an agent by his 21 principal or supplier to be used for informational, educational and 22 23 promotional purposes shall not be considered a part of the agent's 24 remuneration or commission and shall not be subject to taxation under 25 this section.

Sec. 5. RCW 82.04.290 and 1998 c . . . s 4 (section 4 of this act) are each amended to read as follows:

26

27

- (1) Upon every person engaging within this state in the business of providing international investment management services, as to such persons, the amount of tax with respect to such business shall be equal to the gross income or gross proceeds of sales of the business multiplied by a rate of 0.275 percent.
- (2) Upon every person engaging within this state in any business activity other than or in addition to those enumerated in RCW 82.04.230, 82.04.240, 82.04.250, 82.04.255, 82.04.260, 82.04.270, and 82.04.280, ((and section 3 of this act,)) and subsection (1) of this section; as to such persons the amount of tax on account of such

p. 11 SB 6476

1 activities shall be equal to the gross income of the business 2 multiplied by the rate of 1.5 percent.

This section includes, among others, and without limiting the scope 3 4 hereof (whether or not title to materials used in the performance of such business passes to another by accession, confusion or other than 5 by outright sale), persons engaged in the business of rendering any 6 7 type of service which does not constitute a "sale at retail" or a "sale 8 at wholesale." The value of advertising, demonstration, 9 promotional supplies and materials furnished to an agent by his 10 principal or supplier to be used for informational, educational and promotional purposes shall not be considered a part of the agent's 11 remuneration or commission and shall not be subject to taxation under 12 13 this section.

- NEW SECTION. Sec. 6. (1) Sections 1 through 4 of this act take 15 effect July 1, 1998.
- 16 (2) Section 5 of this act takes effect June 30, 2003.

--- END ---