Washington State House of Representatives Office of Program Research

BILL ANALYSIS

Public Safety & Emergency Preparedness Committee

HB 1223

Brief Description: Establishing the statewide CBRNE response program.

Sponsors: Representatives Simpson, Curtis, O'Brien, Appleton, Moeller, B. Sullivan, Schual-Berke and Lantz.

Brief Summary of Bill

- Creates a statewide chemical, biological, radioactive, nuclear, or explosive (CBRNE) Incident Response Program.
- Divides the state into CBRNE response regions and establishes a network of regional teams to respond to CBRNE incidents.
- Standardizes training, equipment, and procedures for CBRNE responders.
- Establishes procedures for recovering response costs from those responsible for causing a CBRNE incident.

Hearing Date: 1/29/07

Staff: Alison Hellberg (786-7152).

Background:

Various state and local governmental entities in Washington state are involved in emergency management and preparedness:

<u>The Emergency Management Division</u> of the state Military Department administers emergency management and disaster relief programs. The Director of the Military Department (Director) is appointed by the Governor and is required to develop a comprehensive emergency management plan including an analysis of the natural, technological, or human-caused hazards that could affect the state. Local jurisdictions are directed to establish comprehensive local emergency

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management plans, and submit their plans to the director for recommendations. Local jurisdictions may also establish and operate joint local emergency management organizations.

The Emergency Management Council (Council) is a 17-member council appointed by the Governor to advise the Governor and the Director on state and local emergency management matters. The Council includes representatives from various state and local agencies as well as emergency medical personnel and private industry. Among other duties, the Council must ensure the Governor receives an annual assessment of state-wide emergency preparedness.

In the event of a disaster beyond local control, the Governor, through the Director, may assume operational control over all or any part of emergency management functions in the state. In addition to using state and local agencies and employees for emergency response, the Governor and the chief executives or emergency management directors of counties, cities, and towns have authority to impress citizens into emergency management service if the Governor proclaims a disaster.

The Washington State Emergency Response Commission (SERC) was created in accordance with a federal law that establishes requirements for federal, state and local governments, and industry regarding emergency response planning. The membership of the SERC includes representatives from private industry, state and local agencies. Among other purposes, the SERC designates and oversees local emergency planning districts or committees and facilitates preparation and implementation of emergency planning and preparedness.

<u>The Washington State Patrol Fire Protection Bureau</u> provides training to first responders on hazardous material incidents and is the Incident Command Agency if an incident occurs along any state route or interstate freeway. The Terrorism Unit offers training and information regarding terrorism response and extremist groups. The training is meant for all first responders, but the unit also provides information to agencies and people on these topics.

Summary of Bill:

The Director of Fire Protection (DFP) in the Washington State Patrol shall establish and maintain a statewide chemical, biological, radioactive, nuclear, or explosive (CBRNE) incident response program. The DFP must:

- divide the state into CBRNE response regions;
- establish a network of regional teams to respond to CBRNE incidents within their regions and to operate outside their regions in cooperation with other regional teams;
- standardize training, equipment, and procedures for regional teams and others;
- establish procedures for reimbursing regional teams for costs incurred in approved responses; and
- establish procedures for recovering response costs from parties responsible for causing a CBRNE incident.

A CRBNE agent is a chemical, biological, radioactive, nuclear, or explosive agent. A CBRNE incident is an incident creating a danger to persons, property, or the environment as a result of spillage, seepage, fire, explosion, or release of a CBRNE agent.

When dividing the state into CBRNE response regions, the DFP should consider:

• the history of any CBRNE or hazardous materials incident locations throughout the state;

- the current geographical distribution of CBRNE or hazardous materials responders; and
- any existing regional divisions in the state.

For each region, the DFP determines the number of response teams, the number of technicians, and the level of training required for the response teams in each region.

The Technical Advisory Committee (Committee) is created to assist the DFP in the:

- implementation and management of the program;
- formation of administrative rules; and
- advice on training, equipment, planning and operational protocols, and policy issues.

The role of the Committee is strictly advisory and consists of ex-officio members and appointed members. In addition to appointed representatives of the response regions, the ex-officio members include the executive or administrative heads, or their designees, of:

- the State Emergency Response Commission;
- the Department of Health;
- the Department of Ecology; and
- the Office of the Attorney General.

The primary duty of a regional response team is to stabilize a CRBNE incident. The duties of regional response teams are not meant to be, except as may be incidentally necessary, transport, storage, disposal, or remedial cleanup of CBRNE agents.

If a specific person is responsible for a CBRNE incident, the DFP may notify that person by appropriate order. If the responsible person does not pay within 30 days of receiving the order, the Attorney General will bring an action in superior court to collect the amount.

The Director will actively seek public and private grants to fund the CBRNE program.

Appropriation: The sum of \$23 million from the General Fund to the DFP.

Fiscal Note: Requested on January 19, 2007.

Effective Date: The bill takes effect 90 days after adjournment of session in which bill is passed.