# HOUSE BILL REPORT HB 1420

### As Passed House:

February 28, 2007

Title: An act relating to primary election ballots.

Brief Description: Modifying provisions on primary election ballots.

**Sponsors:** By Representatives Kelley, Hailey, Chandler, Warnick, Hunt, Armstrong, Green, Miloscia, Appleton, Ormsby and Moeller; by request of Secretary of State.

#### **Brief History:**

Committee Activity: State Government & Tribal Affairs: 1/31/07, 2/2/07 [DP]. Floor Activity:

Passed House: 2/28/07, 97-0.

### **Brief Summary of Bill**

- Allows a voter's affiliation to be inferred when the voter casts votes only for candidates of one political party, but fails to check off that party's box.
- Requires that party ballots include all nonpartisan races and ballot measures to be voted on in that primary.

## HOUSE COMMITTEE ON STATE GOVERNMENT & TRIBAL AFFAIRS

**Majority Report:** Do pass. Signed by 9 members: Representatives Hunt, Chair; Appleton, Vice Chair; Chandler, Ranking Minority Member; Armstrong, Assistant Ranking Minority Member; Green, Kretz, McDermott, Miloscia and Ormsby.

Staff: Alison Hellberg (786-7152).

#### **Background:**

Partisan primaries must be conducted using either a consolidated ballot or a physically separate ballot.

Consolidated Ballot Format

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.

A consolidated ballot includes all races, both partisan and nonpartisan, and ballot measures for the primary. In order for votes for partisan candidates to be counted, voters must affiliate with a major political party by checking that party's box on the ballot. If the voter does not affiliate with a party on the ballot, the votes for partisan candidates will not be counted.

Votes cast for a party candidate will not be counted when a voter:

- affiliates with a different party by checking that party's box;
- fails to affiliate with any party; or
- affiliates with more than one political party.

The Secretary of State reviewed 6,000 ballots from 15 counties cast in the 2006 primary. Based on this sample, approximately 9 percent of Washington voters failed to check a party box, but voted in partisan races. The Secretary of State estimates that if this data is accurate, between 90,000 and 100,000 partisan votes were not counted in the primary. <u>Physically Separate Ballot Format</u> The physically separate ballot format includes both party ballots and a nonpartisan ballot. A party ballot is specific to a major political party. A nonpartisan ballot includes the nonpartisan races and ballot measures. Voters may vote a nonpartisan ballot regardless of whether the voter affiliates with a party.

Only one party ballot and one nonpartisan ballot may be voted. If more than one party ballot is voted, none of the party ballots will be counted. A voter's affiliation with a political party will be inferred from the act of voting on that party's ballot.

# Summary of Bill:

# Consolidated Ballot Format

A voter's affiliation with a major political party is inferred from either:

- selecting a party in the check-off box; or
- voting only for candidates of one political party, regardless of whether the voter checked that party's box.

All ballots should contain clear, concise, and prominently displayed instructions explaining that for partisan offices, the voter may only vote for candidates of one political party.

# Physically Separate Ballot Format

The party ballot must include all of the candidates for partisan office as well as all nonpartisan races and ballot measures to be voted on in that primary. A voter may only vote one ballot.

Instructions on the nonpartisan ballot should also explain that the nonpartisan ballot only contains nonpartisan races and ballot measures. Party ballots should contain clear instructions explaining that for partisan offices, the voter may only vote for candidates of one political party.

## Appropriation: None.

Fiscal Note: Available.

**Effective Date:** The bill takes effect 90 days after adjournment of session in which bill is passed.

## **Staff Summary of Public Testimony:**

(In support) County auditors have a choice of what kind of ballot they may use. There is inequity in the system because those people who live in counties that use the consolidated ballot have another hurdle before having their ballots counted. This bill would not cost anything. This bill makes sure every vote counts and has bipartisan support.

It fixes the language because an unintended consequence is that it causes voter confusion. Based on unscientific sampling, it is estimated that 9 percent of votes in Washington may not have been counted.

(Opposed) None.

**Persons Testifying:** Representative Kelley, prime sponsor; Representative Hailey; Katie Blinn and Shane Hamlin, Office of the Secretary of State; and Rick DeWitt, Democratic Party.

Persons Signed In To Testify But Not Testifying: None.