SENATE BILL REPORT SB 6673

As Reported By Senate Committee On: Early Learning & K-12 Education, January 31, 2008 Ways & Means, February 12, 2008

Title: An act relating to extended learning opportunities and instructional support for English language learners, low-income students, and students with learning disabilities.

Brief Description: Creating extended learning opportunities.

Sponsors: Senators McAuliffe, Brandland, Hobbs, McDermott, Rasmussen, Weinstein, Oemig, Tom, Kauffman, Hargrove, Fairley, Franklin and Shin; by request of Superintendent of Public Instruction.

Brief History:

Committee Activity: Early Learning & K-12 Education:1/21/08, 1/31/08 [DPS-WM, DNP]. Ways & Means: 2/11/08, 2/12/08 [DP2S].

SENATE COMMITTEE ON EARLY LEARNING & K-12 EDUCATION

Majority Report: That Substitute Senate Bill No. 6673 be substituted therefor, and the substitute bill do pass and be referred to Committee on Ways & Means.

Signed by Senators McAuliffe, Chair; Tom, Vice Chair; Brandland, Hobbs, Kauffman, McDermott, Oemig, Rasmussen and Weinstein.

Minority Report: Do not pass.

Signed by Senators King, Ranking Minority Member; Holmquist.

Staff: Susan Mielke (786-7422)

SENATE COMMITTEE ON WAYS & MEANS

Majority Report: That Second Substitute Senate Bill No. 6673 be substituted therefor, and the second substitute bill do pass.

Signed by Senators Prentice, Chair; Fraser, Vice Chair, Capital Budget Chair; Pridemore, Vice Chair, Operating Budget; Zarelli, Ranking Minority Member; Brandland, Carrell, Hatfield, Hewitt, Hobbs, Honeyford, Keiser, Kohl-Welles, Oemig, Parlette, Rasmussen, Regala, Roach, Rockefeller, Schoesler and Tom.

Staff: Bryon Moore (786-7726)

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.

Background: The WASL measures student learning of the state's essential academic learning requirements. Students are tested each spring in grades 3-8 and 10 in reading and math. Students also are tested in writing in grades 4, 7 and 10 and in science in grades 5, 8 and 10. Current law requires student learning plans to be developed for students in grades 8-12 who are not successful on any or all of the content areas of the WASL. The plans must include the courses, competencies, and other steps needed to be taken by the student to meet the state academic standards and stay on track for graduation.

Beginning with the class of 2008, a student may graduate from high school with a Certificate of Academic Achievement (CAA) if they successfully complete four state requirements:

- 1) Earn the 19 minimum course requirements established by the State Board of Education (and any additional local school district requirements);
- 2) Meet the state standard on the reading, writing, and mathematics Washington Assessment of Student Learning (WASL) or an approved alternative assessment;
- 3) Complete a culminating project;
- 4) Create a high school and beyond plan.

Until 2013, a student may graduate from high school without a CAA if they successfully complete the four state requirements except for meeting the state mathematics standard on the WASL. Those students must then earn two additional credits in mathematics in order to graduate.

The Professional Educator Standards Board (PESB) establishes policies and practices for education preparation and certification programs.

Summary of Bill (Recommended Second Substitute): The Extended Learning Opportunities program is created for eighth, eleventh, and twelfth grade students, who are not on track to meet the state or local high school graduation requirements, and for eighth grade students, who are not on track to meet the state standard on the WASL. The program requires schools to provide early notice to students and their parents of graduation status, and other specified information, on education opportunities specified in the bill, and incentives for new school district programs. Beginning with the graduating class of 2008, the notification must occur up to three times: 1) in the spring of the student's eighth grade year; 2) in the spring of the student's twelfth grade year. The notice may be provided through school conferences, written notification, or in the student learning plan and must be translated in to the primary language of the family, if feasible.

School districts must make available to students in the twelfth grade, who have failed to meet one or more of the state or local graduation requirements, the option for continuing enrollment in the school district. A list of possible types of instructional services, and times and locations of the instructional services, are provided, including reading specialists at the educational service districts (ESDs) to provide professional development to educators and direct services to students.

The allowable uses of funds from the Learning Assistance Program are expanded to include providing instructional services under the Extended Learning Opportunities program.

If funds are provided, the Superintendent of Public Instruction (SPI) must explore on-line curriculum support currently available in languages other than English, and report by December 1, 2008, to the Legislature recommendations for other on-line programs in other languages that would most appropriately assist Washington's English language learners.

Subject to funds being appropriated, the SPI must provide for school districts to provide all ninth graders the option to take the PSAT at no cost to the students. The ESDs must develop and provide a program of outreach to community-based programs and organizations serving non-English populations, low-income, and special education students. The ESDs must consult and coordinate with the Governor's minority commissions in conducting the outreach and are encouraged to partner with business. The purpose of the outreach is to inform and engage students in the educational opportunities available under this act.

The PESB must convene a work group to develop recommendations for increasing teacher knowledge, skills, and competencies to address the needs of English language learners. The work group must include specified representatives, and must include members from diverse cultural backgrounds and a balanced geographic representation. The work group must identify gaps and weaknesses in the current standards for teacher preparation and teacher competencies related to language acquisition and cultural competencies. An interim report is due by December 1, 2008, and a final report by December 1, 2009.

EFFECT OF CHANGES MADE BY WAYS & MEANS COMMITTEE (Recommended Second Substitute): Language is added that clarifies that the instructional services provided under the Extended Learning Opportunities Program are for eligible eighth, eleventh, and twelfth grade students. Provisions related to establishing a new allocation to school districts prioritized toward districts with the lowest graduation rates are removed. The allowable uses of the Learning Assistance Program funds to support the instructional services provided under the Extended Learning Opportunities Program is added.

EFFECT OF CHANGES MADE BY EARLY LEARNING & K-12 EDUCATION COMMITTEE (Recommended First Substitute): Additional intent language is added addressing the different challenges and barriers to academic success faced by different students, including passing the WASL, completing the graduation credit requirements, and learning English. Additional information is required in the early notification for eighth, eleventh, and twelfth graders, including pre-apprenticeship opportunities and the student's attendance rate. Clarifying language is added that the instructional services made available for students may be at ESDs but not at private schools. ESDs may have reading improvement specialists to assist educators through professional development and provide direct services to students. Subject to funds being appropriated, schools and ESDs may start-up or expand programs for these students, with priority given to districts with the lowest graduation rates. The SPI must annually report to the Legislature regarding which districts received funds, the types of programs funded, the number of students served, and any change in the graduation and dropout rates. Subject to funds being appropriated, the SPI must provide for school districts to provide all ninth graders the option to take the PSAT at no cost to the student. The grant recipients of the Lorraine Wojohn pilot dyslexia projects must report to OSPI on lessons

learn. SPI to aggregate the reports and make recommendations how to best share best practices with school districts. ESDs must develop and provide a program of outreach to community-based programs and organizations and local businesses to inform students of the

educational opportunities available under the bill. The PESB must convene a work group to develop recommendations for increasing teacher knowledge, skills, and competencies to address the needs of students learning English. The work group must submit an interim report by December 1, 2008, and a final report by December 1, 2009.

Appropriation: None.

Fiscal Note: Requested on February 1, 2008.

Committee/Commission/Task Force Created: No.

Effective Date: Ninety days after adjournment of session in which bill is passed.

Staff Summary of Public Testimony on Original Bill (Early Learning & K-12 Education): PRO: There are thousands of students who have not met standard in reading and/or writing on the WASL. The bill requires funding to be provided so that we do not have unfunded mandates for these additional services for students. If we can not provide the funding then we should not require the program. The system is changing dramatically but some students are still struggling and this bill will provide the level support needed. Time and resources are essential to support high standards. The opportunity, the equity, the commitment, and the resources must be present on an on-going basis. We particularly support the secondary I-BEST program, which is a very successful program that marries career and technical education with fundamental academic and language skills instruction.

Persons Testifying (Early Learning & K-12 Education): PRO: Senator Rosemary McAuliffe, prime sponsor; Dr. Terry Bergeson, Superintendent of Public Instruction; Dan Steele, Washington State School Directors Association; Kim Howard, Parent Teacher Association; Thelma Jackson, Black Education Strategy Roundtable; Marc Frazer, Washington Roundtable; Wes Pruitt, Workforce Training and Education Coordinating Board.

Staff Summary of Public Testimony on Recommended First Substitute (Ways & Means): PRO: Thirty percent of our students do not graduate. This bill is about stopping that flow. It is aimed at engaging students early on to support them in staying in school and give them a variety of additional learning opportunities. We have to hold ourselves accountable to give the schools and students the needed resources to meet the standards we have set. This rightfully focuses on the kids that need the additional assistance.

Persons Testifying (Ways & Means): PRO: Senator Rosemary McAuliffe, prime sponsor; Isabel Munoz-Colon, Office of Superintendent of Public Instruction.