H-5482.1
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## SECOND SUBSTITUTE HOUSE BILL 1115

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State of Washington 60th Legislature 2008 Regular Session

By House Appropriations Subcommittee on General Government & Audit Review (originally sponsored by Representatives Miloscia, Pettigrew, Morrell, Ormsby, Green, Darneille, Haigh, Moeller, Wallace, Santos, and Simpson)

READ FIRST TIME 02/12/08.

- AN ACT Relating to programs to end homelessness; amending RCW 1 2 43.185C.005, 43.185C.010, 43.185C.020, 43.185C.040, 43.185C.050, 3 43.185C.070, 43.185C.080, 43.185C.090, 43.185C.100, 43.185C.130, 43.185C.160, 43.185C.900, 36.22.179, 36.22.1791, 4 43.185C.170, 5 43.185C.180, 43.185B.030, 43.20A.790, 36.18.010, and 43.185C.150; 6 adding new sections to chapter 43.185C RCW; creating new sections; and 7 recodifying RCW 36.22.179, 36.22.1791, 43.20A.790, and 43.63A.650.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 **Sec. 1.** RCW 43.185C.005 and 2005 c 484 s 1 are each amended to 10 read as follows:
- Despite laudable efforts by all levels of government, private 11 12 individuals, nonprofit organizations, and charitable foundations to end 13 homelessness, the number of homeless persons in Washington 14 unacceptably high. The state's homeless population, furthermore, 15 includes a large number of families with children, youth, and employed The legislature finds that the fiscal and societal costs of 16 homelessness are high for both the public and private sectors, and that 17 ending homelessness (( $\frac{\text{should}}{\text{out}}$ ))  $\underline{\text{must}}$  be a goal for state and local 18 19 government.

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The legislature finds that there are many causes of homelessness, including a shortage of affordable housing; a shortage of family-wage jobs which undermines housing affordability; a lack of an accessible and affordable health care system available to all who suffer from physical and mental illnesses and chemical and alcohol dependency; domestic violence; ((and)) a lack of education and job skills necessary to acquire adequate wage jobs in the economy of the twenty-first century; inadequate availability of services for citizens with mental illness and developmental disabilities living in the community; and the difficulties faced by formerly institutionalized persons in reintegrating to society and finding stable employment and housing.

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The support and commitment of all sectors of the statewide community is critical to the chances of success in ending homelessness While the provision of housing and housing-related in Washington. services to the homeless should be administered at the local level to best address specific community needs, the legislature also recognizes the need for the state to play a primary coordinating, supporting, ((and)) monitoring, and evaluating role. There must be a clear assignment of responsibilities and a clear statement of achievable and goals. Systematic statewide data collection quantifiable ((homelessness)) homeless individuals in Washington must be a critical component of such a program enabling the state to work with local governments not only to count all homeless people in the state, but to record and manage information about homeless persons ((and)) in order to assist them in finding housing and other supportive services that can help them, when possible, achieve the highest degree of selfsufficiency and economic independence that is appropriate given their specific abilities and situations.

The systematic collection and rigorous evaluation of homeless data, a <u>nationwide</u> search for and implementation through adequate resource allocation of best practices, and the systematic measurement of progress toward interim goals and the ultimate goal of ending homelessness are all necessary components of a statewide effort to end homelessness in Washington by ((<del>July 1, 2015</del>)) <u>December 31, 2018</u>.

**Sec. 2.** RCW 43.185C.010 and 2007 c 427 s 3 are each amended to read as follows:

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The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Department" means the department of community, trade, and economic development.
- (2) "Director" means the director of the department of community, trade, and economic development.
- (3) "Homeless person" means an individual living outside or in a building not meant for human habitation or which they have no legal right to occupy, in an emergency shelter, or in a temporary housing program which may include a transitional and supportive housing program if habitation time limits exist. This definition includes substance abusers, people with mental illness, and sex offenders who are homeless.
- (4) "Washington homeless census" or "census" means ((an annual)) a statewide census conducted at least annually as a collaborative effort by towns, cities, counties, community-based organizations, and state agencies, with the technical support and coordination of the department, to count and collect (( $\frac{1}{2}$  at a coordination about all homeless individuals in Washington.
- (5) "Home security fund account" means the state treasury account receiving the state's portion of income from revenue from the sources established by RCW 36.22.179 (as recodified by this act), RCW 36.22.1791 (as recodified by this act), and all other sources directed to the homeless housing and assistance program.
- (6) "((Homeless housing)) Ending homelessness grant program" means the ((vehicle by)) program established in RCW 43.185C.070, 43.185C.080, and 43.185C.090 under which competitive grants are awarded by the department, utilizing moneys from the ((homeless housing)) home security fund account, to local governments for programs directly related to ((housing homeless individuals and families,)) addressing the root causes of homelessness, preventing homelessness, and collecting data and information on homeless individuals((, and other efforts directly related to housing homeless persons)).
- (7) "Local government" means a county government in the state of Washington or a city government, if the legislative authority of the city affirmatively elects to accept the responsibility for housing homeless persons within its ((borders)) jurisdiction.

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1 (8) "Housing continuum" means the progression of individuals along 2 a housing-focused continuum with homelessness at one end and 3 homeownership at the other.

- means a voluntary local committee created <u>under RCW 43.185C.160</u> to ((advise a local government on the creation of)) <u>develop</u> a local ((homeless housing)) <u>ending homelessness</u> plan and participate in a local ((homeless housing)) <u>ending homelessness</u> program. ((It must include a representative of the county, a representative of the largest city located within the county, at least one homeless or formerly homeless person, such other members as may be required to maintain eligibility for federal funding related to housing programs and services and if feasible, a representative of a private nonprofit organization with experience in low income housing.))
- (10) "Long-term private or public housing" means subsidized and unsubsidized rental or owner-occupied housing in which there is no established time limit for habitation of less than two years.
- (11) "Interagency council on homelessness" means a committee appointed by the governor and consisting of, at least, policy level representatives of the following entities: (a) The department of community, trade, and economic development; (b) the department of corrections; (c) the department of social and health services; (d) the department of veterans affairs; and (e) the department of health.
- (12) "Performance measurement" means the process of comparing specific measures of success against ultimate and interim goals.
- (13) "Performance evaluation" means the process of evaluating performance by established criteria according to the achievement of outlined goals, measures, targets, standards, or other outcomes, using a ranked scorecard from highest to lowest performance that employs a scale of one to one hundred, one hundred being the optimal score.
- (14) "Quality management program" means a nationally recognized program using criteria similar or equivalent to the Baldridge criteria. Beginning in 2010, all local governments receiving over five hundred thousand dollars a year during the previous calendar year from: State housing-related funding sources, including the Washington housing trust fund; the ending homelessness program surcharges in RCW 36.22.179 and 36.22.1791 (as recodified by this act); and any surcharges in this chapter and the surcharges in RCW 36.22.178, shall apply to the

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- Washington state quality award program for an independent assessment of its quality management, accountability, and performance system, once every three years beginning by January 1, 2011.
  - (15) "Community action agency" means a nonprofit private or public organization established under the economic opportunity act of 1964.
- $((\frac{14}{1}))$  (16) "Housing authority" means any of the public corporations created by chapter 35.82 RCW.

- (((15) "Homeless housing)) (17) "Ending homelessness program" means the program authorized under this chapter as administered by the department at the state level and by the local government or its designated subcontractor at the local level.
- ((<del>(16) "Homeless housing</del>)) (18) "Local ending homelessness plan"
  means the ((<del>ten year</del>)) plan developed by the ((<del>county or other</del>)) local
  government to address ((<del>housing for homeless persons</del>)) ending
  homelessness.
  - ((<del>17)</del> "Homeless housing)) (19) "State ending homelessness strategic plan" means the ((<del>ten-year</del>)) plan developed by the department, in consultation with the interagency council on homelessness, the state advisory council on homelessness, and the affordable housing advisory board, to end homelessness.
  - $((\frac{18}{18}))$   $\underline{(20)}$  "Washington homeless client management information system" means a database of information about homeless individuals in the state used to coordinate resources to assist homeless clients to obtain and retain housing and reach greater levels of self-sufficiency or economic independence when appropriate, depending upon their individual situations.
- 27 (21) "Good family wage job" means a job that pays at or above one
  28 of the two self-sufficiency income standards established under section
  29 17 of this act which for an individual means enough income to support
  30 one adult individual, and for a family means enough income to support
  31 two adult individuals, one preschool-aged child, and one school-aged
  32 child.
- **Sec. 3.** RCW 43.185C.020 and 2005 c 484 s 5 are each amended to read as follows:
- 35 There is created within the department the ((homeless housing))
  36 ending homelessness program to develop and ((coordinate)) implement a
  37 statewide ending homelessness strategic plan ((aimed at housing))

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- homeless persons)), coordinate and monitor local government ending 1 2 homelessness plans and programs, and implement and manage an ending homelessness grant program. The ending homelessness program has an 3 established short-term goal of reducing the homeless population 4 statewide and in each county by seventy percent by July 1, 2015, and an 5 6 ultimate goal of ending homelessness by December 31, 2018. The ending 7 homelessness program ((shall be)) is developed and administered by the 8 department with advice and input from the affordable housing advisory board established in RCW 43.185B.020. 9
- 10 **Sec. 4.** RCW 43.185C.040 and 2005 c 484 s 7 are each amended to 11 read as follows:
  - (1) ((Six months after the first Washington homeless census,)) The department shall, in consultation with the interagency council on homelessness, the state advisory council on homelessness, and the affordable housing advisory board, prepare and ((publish a ten-year homeless housing)) annually update a state ending homelessness strategic plan which ((shall)) must outline statewide goals and performance measures ((and shall be coordinated with the plan for homeless families with children required under RCW 43.63A.650. To guide local governments in preparation of their first local homeless housing plans due December 31, 2005, the department shall issue by October 15, 2005, temporary guidelines consistent with this chapter and including the best available data on each community's homeless population)). Local governments' ((ten-year homeless housing)) local ending homelessness plans ((shall not)) must include all of the performance measures included in the state ending homelessness strategic plan and must be substantially ((inconsistent)) consistent with the goals and program recommendations of ((the temporary guidelines and, when amended after 2005,)) the state ending homelessness strategic plan.
  - (2)(a) Program outcomes and performance measures and goals ((shall)) must be created by the department ((and reflected)) in consultation with the interagency council on homelessness and a task force established by the department consisting of the committee chairs of the appropriate committees of the legislature, representatives appointed by the director from a minimum of five local ending homelessness task forces representing both urban and rural areas and

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- communities east and west of the Cascade mountains, and a 1 2 representative from a statewide membership organization that advocates for ending homelessness. All performance measures must have targets 3 and timelines. The task force must also produce quidelines for local 4 governments regarding methods, techniques, and data suggested to 5 measure each performance measure. Performance measures, yearly 6 7 targets, and corresponding measurement guidelines must be established by December 31, 2008, and must be reviewed annually by the department 8 9 and the interagency council on homelessness after soliciting feedback from all local ending homelessness task forces. Performance measures 10 must be included in the department's ((homeless housing)) state ending 11 homelessness strategic plan ((as well as)) and all local ending 12 13 homelessness plans.
  - (b) The department may determine a timeline for implementation and measurement of each performance measure for the state and local ending homelessness plans, except that the state and all local governments must implement and respond to all performance measures by December 31, 2010, unless the department finds that a performance measure is not applicable to a specific local area according to parameters and thresholds established by the department.

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- (c) Performance measures must be created, at a minimum, to gauge the success of the state and each local government in the following areas:
- 24 <u>(i) The cost of ending homelessness in comparison with available</u> 25 and committed resources;
  - (ii) The total capital and service dollars required statewide and by county to meet the two goals outlined in RCW 43.185C.020, the assessment of which must include a determination of the current shortfall of funds as well as recommendations to reduce the total amount of funds determined to be needed to meet the goals;
    - (iii) The self-sufficiency of persons in Washington;
- (iv) The achievement of an appropriate level of self-sufficiency
  for homeless individuals;
- 34 <u>(v) The quality and completeness of the Washington homeless client</u>
  35 management information system database;
- 36 <u>(vi) The quality of the performance management systems of state</u>
  37 <u>agencies, local governments, and local government subcontractors</u>

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executing programs, as authorized by RCW 43.185C.080(1), that contribute to the overall goal of ending homelessness; and

(vii) The quality of local ending homelessness plans.

<u>Performance measurements are reported upon by city and county</u> geography, including demographics with yearly or more frequent targets.

- (3) Interim goals against which state and local governments' performance may be measured <u>must also be described and reported upon in the state ending homelessness strategic plan</u>, including:
- (a) ((By the end of year one, completion of the first census as described in RCW 43.185C.030;
- $\frac{(b)}{(b)}$ ) By the end of each subsequent year, goals common to all <u>state</u> and local programs which are measurable and the achievement of which would move that community toward housing its homeless population; ((and  $\frac{(c)}{(c)}$ )) (b) By July 1, 2015, reduction of the homeless population
- statewide and in each county by ((fifty)) seventy percent; and
- (c) By December 31, 2018, the reduction of the homeless population statewide and in each county by one hundred percent, representing the end of homelessness in Washington.
- ((+3)) (4) The department shall develop a consistent statewide data gathering instrument to monitor the performance of cities and counties receiving <u>ending homelessness</u> grants in order to determine compliance with the terms and conditions set forth in the <u>ending homelessness</u> grant application or required by the department.
- (5) The department shall, in consultation with the interagency council on homelessness, the state advisory council on homelessness, and the affordable housing advisory board, report annually to the governor and the appropriate committees of the legislature ((an assessment of)) information about:
  - (a) All state programs addressing homeless housing and services;
- (b) The state's performance in furthering the goals of the state ((ten year homeless housing)) ending homelessness strategic plan; and
- (c) The performance of each participating local government in creating and executing a local ((homeless housing)) ending homelessness plan ((which)) that meets the requirements of this chapter. ((The annual report may include performance measures such as:
- 36 (a) The reduction in the number of homeless individuals and 37 families from the initial count of homeless persons;

(b) The number of new units available and affordable for homeless 1 2 families by housing type;

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- (c) The number of homeless individuals identified who are not offered suitable housing within thirty days of their request or identification as homeless;
- (d) The number of households at risk of losing housing who maintain it due to a preventive intervention;
  - (e) The transition time from homelessness to permanent housing;
- 9 (f) The cost per person housed at each level of the housing continuum; 10
- (g) The ability to successfully collect data and report 11 12 <del>performance;</del>
- (h) The extent of collaboration and coordination among public 14 bodies, as well as community stakeholders, and the level of community support and participation;
  - (i) The quality and safety of housing provided; and
- 17 (j) The effectiveness of outreach to homeless persons, and their satisfaction with the program. 18
  - (4))) (6) The state plan must also include a response to each recommendation included in the local plans for policy changes to assist in ending homelessness and a summary of the recommendations to the legislature to streamline and simplify all homeless planning and reporting requirements, as required in section 21 of this act.
  - (7) Based on the performance of local ((homeless housing)) ending homelessness programs in meeting their interim goals, on general population changes and on changes in the homeless population recorded in the ((annual)) census, the department may revise the performance measures and goals of the state ((homeless housing strategic plan)) ending homelessness plans, set goals for years following the initial ten-year period, and recommend changes in local governments' ending homelessness plans.
- **Sec. 5.** RCW 43.185C.050 and 2005 c 484 s 8 are each amended to 32 read as follows: 33
- (1)(a)(i) Each local ((homeless housing)) ending homelessness task 34 force shall prepare and recommend to its local government legislative 35 36 authority a ((ten-year homeless housing)) local ending homelessness 37 plan for its jurisdictional area ((which shall be not inconsistent))

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- that is consistent with the department's ((statewide temporary guidelines, for the December 31, 2005, plan, and thereafter the department's ten-year homeless housing)) state ending homelessness strategic plan and ((which shall be)) is aimed at eliminating homelessness, with a minimum goal of reducing homelessness by ((fifty)) seventy percent by July 1, 2015, and an ultimate goal of ending homelessness by December 31, 2018. ((The local government may amend the proposed local plan and shall adopt a plan by December 31, 2005. Performance in meeting the goals of this local plan shall be assessed annually in terms of the performance measures published by the department.)) Local governments must update their local ending homelessness plan annually on a schedule to be determined by the <u>department</u>.
  - (ii) Local plans must include specific strategic objectives, consistent with the state plan, and must include corresponding action plans. Local plans must address identified strategies to meet the needs of all homeless populations, including chronic homeless, short-term homeless, families, individuals, and youth. Local plans must specifically identify efforts to meet the needs of homeless students. Each local plan must include the total estimated cost of accomplishing the goals of the plan to reduce homelessness by seventy percent by July 1, 2015, and an ultimate goal of ending homelessness by December 31, 2018, and must include an accounting of total committed funds for this purpose.
  - (b)(i) The department must conduct an annual performance evaluation of each local plan by December 31st of each year beginning in 2008. The department must also conduct an annual performance evaluation of each local government's performance related to its local plan by December 31st of each year beginning in 2008. A local government's performance must be evaluated using, at a minimum, the performance measures outlined in RCW 43.185C.040(2).
  - (ii) In addition to the performance measures mandated in RCW 43.185C.040(2), local plans may include specific local performance measures adopted by the local government legislative authority( $(\tau)$ ) and ((may)) must include recommendations for ((any)) state legislation needed to meet the state or local plan goals. The recommendations must be specific and must, if funding is required, include an estimated

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- 1 amount of funding required and suggestions for an appropriate funding
  2 source.
  - (2) Eligible activities under the local plans include:

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- 4 (a) Rental and furnishing of dwelling units for the use of homeless persons;
  - (b) Costs of developing affordable housing for homeless persons, and services for formerly homeless individuals and families residing in transitional housing or permanent housing and still at risk of homelessness;
- 10 (c) Operating subsidies for transitional housing or permanent 11 housing serving formerly homeless families or individuals;
- 12 (d) Services to prevent homelessness, such as emergency eviction 13 prevention programs, including temporary rental subsidies to prevent 14 homelessness;
- 15 (e) Temporary services to assist persons leaving state institutions 16 and other state programs to prevent them from becoming or remaining 17 homeless;
  - (f) Outreach services for homeless individuals and families;
  - (g) Development and management of local ((homeless)) ending homelessness plans, including homeless census data collection $((\div))$  and information, identification of goals, performance measures, strategies, and costs, and evaluation of progress towards established goals;
  - (h) Rental vouchers payable to landlords for persons who are homeless or below thirty percent of the median income or in immediate danger of becoming homeless; ((and))
  - (i) Implementing a quality management program and applying to the Washington state quality award program for an independent assessment of quality management, accountability, and performance systems or applying to the full examination Washington state quality award program; and
- 30 <u>(j)</u> Other activities to reduce and prevent homelessness as identified for funding in the local plan.
- 32 **Sec. 6.** RCW 43.185C.070 and 2005 c 484 s 11 are each amended to 33 read as follows:
- (1) During each calendar year in which moneys from the ((homeless housing)) home security fund account are available for use by the department for the ((homeless housing)) ending homelessness grant program, the department shall announce to all Washington counties,

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- participating cities, and through major media throughout the state, a 1
- 2 grant application period of at least ninety days' duration. Grants may
- be awarded for programs directly related to addressing the root causes 3
- of homelessness, preventing homelessness, and collecting data and 4
- information on homeless individuals. Only a local government 5
- participating in the ending homelessness program is eligible to receive 6
- 7 an ending homelessness grant. This announcement will be made as often
- as the director deems appropriate for proper utilization of resources. 8
- 9 The department shall then promptly grant as many applications as will
- 10 utilize available funds, less appropriate administrative costs of the
- department as described in RCW 36.22.179 (as recodified by this act). 11
- 12 (2) The department ((will)) shall develop, ((with advice and input
- from the affordable housing advisory board established in RCW 13
- 14 43.185B.020)) in consultation with the interagency council on
- homelessness, criteria to evaluate grant applications. 15
- 16 (3) The department may approve only those applications ((only if
- 17 they)) that are consistent with the local and state ((homeless housing
- program strategic)) ending homelessness plans. The department may give 18
- 19 preference to applications based on some or all of the following
- criteria: 20
- 21 (a) The total homeless population in the applicant local government
- 22 service area, as reported by the most recent ((annual)) Washington
- 23 homeless census;
- 24 (b) Current local expenditures to provide housing for the homeless
- 25 and to address the underlying causes of homelessness as described in
- RCW 43.185C.005; 26
- 27 (c) Local government and private contributions pledged to the
- program in the form of matching funds, property, infrastructure 28
- improvements, and other contributions; and the degree of leveraging of 29
- other funds from local government or private sources for the program 30
- for which funds are being requested, to include recipient contributions
- 31 32 to total project costs, including allied contributions from other
- sources such as professional, craft, and trade services, and lender 33
- interest rate subsidies; 34
- (d) ((Construction projects or rehabilitation that will serve 35
- homeless individuals or families for a period of at least twenty-five 36
- 37 <del>years;</del>

(e) Projects which demonstrate serving homeless populations with the greatest needs, including projects that serve special needs populations;

- (f)) The degree to which the applicant project represents a collaboration between local governments, nonprofit community-based organizations, local and state agencies, and the private sector(( $\tau$ ) especially through its integration with the coordinated and comprehensive plan for homeless families with children required under RCW 43.63A.650));
- $((\frac{g}))$  (e) The cooperation of the local government in the ((annual)) Washington homeless census ((project));
- 12 ((<del>(h)</del>)) <u>(f) The number of homeless censuses or other homeless</u>
  13 <u>counts conducted by the local government beyond the annual census</u>
  14 requirement;
  - (g) The commitment of the local government and any subcontracting local governments, nonprofit organizations, and for-profit entities to employ a diverse work force and pay wages at or above the self-sufficiency standard;
  - (h) The commitment of the local government to apply to the Washington state quality award program for an independent assessment of its quality management, accountability, and performance system or apply to the full examination Washington state quality award program;
  - (i) The extent that a local government's subcontractors commit to apply to the Washington state quality award program for an independent assessment of their quality management, accountability, and performance systems or apply to the full examination Washington state quality award program;
- (j) The extent, if any, that the local homeless population is disproportionate to the revenues collected under this chapter and RCW 36.22.178 and 36.22.179 (as recodified by this act); and
- $((\frac{(j)}{j}))$  (k) Other elements shown by the applicant to be directly related to the goal and the department's state <u>ending homelessness</u> strategic plan.
- **Sec. 7.** RCW 43.185C.080 and 2005 c 484 s 12 are each amended to read as follows:
- 36 (1) ((Only a local government is eligible to receive a homeless housing grant from the homeless housing account. Any city may assert

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responsibility for homeless housing within its borders if it so chooses, by forwarding a resolution to the legislative authority of the county stating its intention and its commitment to operate a separate homeless housing program. The city shall then receive a percentage of the surcharge assessed under RCW 36.22.179 equal to the percentage of the city's local portion of the real estate excise tax collected by the county. A participating city may also then apply separately for homeless housing program grants. A city choosing to operate a separate homeless housing program shall be responsible for complying with all of the same requirements as counties and shall adopt a local homeless housing plan meeting the requirements of this chapter for county local plans. However, the city may by resolution of its legislative authority accept the county's homeless housing task force as its own and based on that task force's recommendations adopt a homeless housing plan specific to the city.

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(2))) Local governments ((applying for homeless housing funds)) may subcontract with any other local government, housing authority, community action agency, or other nonprofit organization for the execution of programs contributing to the overall goal of ending homelessness within a defined service area. All subcontracts ((shall)) must be consistent with the local ((homeless housing)) ending homelessness plan adopted by the legislative authority of the local government, time limited, and filed with the department, and ((shall)) must have specific performance terms. Local governments must strongly encourage all subcontractors under the ending homelessness program to apply to the Washington state quality award program for an independent assessment of their quality management, accountability, and performance systems or apply to the full examination Washington state quality award While a local government has the authority to subcontract with other entities, the local government continues to maintain the ultimate responsibility for the ((homeless housing)) homelessness program within its ((borders)) jurisdiction.

 $((\frac{3}{2}))$  (2) A county may decline to participate in the program authorized in this chapter by forwarding to the department a resolution adopted by the county legislative authority stating the intention not to participate. A copy of the resolution  $(\frac{3}{4})$  must also be transmitted to the county auditor and treasurer. If  $(\frac{3}{4})$  the resolution is adopted, all of the funds otherwise due to the county

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under RCW ((43.185C.060 shall)) 36.22.179 and 36.22.1791 (as recodified by this act), minus funds due to any city that has chosen to participate through the process established in subsection (3) of this section, must be remitted monthly to the state treasurer for deposit in the ((homeless housing)) home security fund account, without any reduction by the county for collecting or administering the funds. Upon receipt of the resolution, the department shall promptly begin to identify and contract with one or more entities eligible under this section to create and execute a local ((homeless housing)) ending homelessness plan for the county meeting the requirements of this The department shall expend all of the funds received from the county under this subsection to carry out the purposes of this chapter ((484, Laws of 2005)) in the county, ((provided that)) but the department may retain six percent of these funds to offset the cost of managing the county's program.

- (3) Any city may assert responsibility for homeless housing within its borders, by forwarding a resolution to the legislative authority of the county stating its intention and its commitment to operate a separate ending homelessness program. A city choosing to operate a separate ending homelessness program receives a percentage of the surcharges assessed under RCW 36.22.179 and 36.22.1791 (as recodified by this act) equal to the percentage of the city's local portion of the real estate excise tax collected by the county. A participating city may also then apply separately for ending homelessness grants. A city choosing to operate a separate ending homelessness program must comply with all of the same requirements as counties and shall adopt a local ending homelessness plan meeting the requirements of this chapter for local ending homelessness plans.
- (4) A resolution by the county declining to participate in the program ((shall have)) has no effect on the ((ability)) authority of each city in the county to assert its right to manage its own program under this chapter, and the county shall monthly transmit to the city the funds due under ((this chapter)) RCW 36.22.179 and 36.22.1791 (as recodified by this act).
- **Sec. 8.** RCW 43.185C.090 and 2005 c 484 s 13 are each amended to read as follows:
- The department shall allocate <u>ending homelessness</u> grant moneys from

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- 1 the ((homeless housing)) home security fund account to finance in whole
- or in part programs and projects in approved local ((homeless housing))
- 3 ending homelessness plans ((to assist homeless individuals and families
- 4 gain access to adequate housing, prevent at-risk individuals from
- 5 becoming homeless, address the root causes of homelessness, track and
- 6 report on homeless-related data, and facilitate the movement of
- 7 homeless or formerly homeless individuals along the housing continuum
- 8 toward more stable and independent housing)) for programs directly
- 9 related to addressing the root causes of homelessness, preventing
- 10 homelessness, and collecting data and information on homeless
- 11 <u>individuals</u>. The department may issue criteria or guidelines to guide
- 12 local governments in the application process.

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- 13 **Sec. 9.** RCW 43.185C.100 and 2005 c 484 s 14 are each amended to 14 read as follows:
- The department shall provide technical assistance to any participating local government that requests such assistance.

  Technical assistance activities may include:
- 18 (1) Assisting local governments to identify appropriate parties to
  19 participate on local ((homeless housing)) ending homelessness task
  20 forces;
  - (2) Assisting local governments to identify appropriate service providers with which the local governments may subcontract for service provision and development activities, when necessary;
  - (3) Assisting local governments to implement or expand homeless census programs to meet ((homeless housing)) ending homelessness program requirements;
  - (4) Assisting local governments in the local implementation and updating of the homeless client management information system as required in RCW 43.185C.180;
- (5) Assisting local governments to apply to the Washington state quality award program for an independent assessment of their quality management, accountability, and performance systems or apply to the full examination Washington state quality award program;
- 34 (6) Assisting local governments to strongly encourage all 35 subcontractors to apply to the Washington state quality award program 36 for an independent assessment of their quality management,

- 1 accountability, and performance systems or apply to the full
  2 examination Washington state quality award program;
- 3 (7) Assisting local governments to create quality ending 4 homelessness plans;
- 5 <u>(8)</u> Assisting in the identification of "best practices" from other 6 areas;
- 7  $((\frac{5}{}))$  (9) Assisting in identifying additional funding sources for 8 specific projects; and
- 9 ((<del>(6)</del>)) <u>(10)</u> Training local government and subcontractor staff, 10 including quality management training.
- 11 **Sec. 10.** RCW 43.185C.130 and 2005 c 484 s 17 are each amended to read as follows:

The department shall ensure that the state's interest is protected 13 upon the development, use, sale, or change of use of projects 14 constructed, acquired, or financed in whole or in part through the 15 16 ((homeless housing)) ending homelessness grant program. These policies may include, but are not limited to: (1) Requiring a share of the 17 appreciation in the project in proportion to the state's contribution 18 19 to the project, or (2) requiring a lump sum repayment of the grant upon 20 the sale or change of use of the project.

21 **Sec. 11.** RCW 43.185C.160 and 2005 c 485 s 1 are each amended to 22 read as follows:

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(1) Each county shall create ((a homeless housing)) an ending homelessness task force to develop a ((ten year homeless housing)) ending homelessness plan addressing short-term and long-term services and housing ((for homeless persons)) to prevent and reduce homelessness by seventy percent by July 1, 2015, and to achieve the ultimate goal of ending homelessness by December 31, 2018.

29 Membership on the task force may include representatives of the counties, cities, towns, housing authorities, civic and faith 30 organizations, schools, community networks, human services providers, 31 law enforcement personnel, criminal justice personnel, including 32 prosecutors, probation officers, and jail administrators, substance 33 34 abuse treatment providers, mental health care providers, emergency 35 health care providers, businesses, at-large representatives of the 36 community, and a homeless or formerly homeless individual.

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In lieu of creating a new task force, a local government may designate an existing governmental or nonprofit body ((which)) that substantially conforms to this section and ((which)) includes at least one homeless or formerly homeless individual to serve as its homeless representative. As an alternative to a separate plan, two or more local governments may work in concert to develop and execute a joint ((homeless housing)) local ending homelessness plan, or to contract with another entity to do so according to the requirements of this While a local government has the authority to subcontract with other entities, the local government continues to maintain the responsibility for the ((homeless housing)) ultimate homelessness program within its borders.

- ((A county may decline to participate in the program authorized in this chapter by forwarding to the department a resolution adopted by the county legislative authority stating the intention not to participate. A copy of the resolution shall also be transmitted to the county auditor and treasurer. If a county declines to participate, the department shall create and execute a local homeless housing plan for the county meeting the requirements of this chapter.))
- (2) In addition to developing a ((ten-year homeless housing)) local ending homelessness plan, each task force shall establish guidelines consistent with the statewide ((homeless housing)) ending homelessness strategic plan, as needed, for the following:
  - (a) Emergency shelters;
  - (b) Short-term housing needs;
  - (c) Temporary encampments;
- 27 (d) Rental voucher programs;
- (e) Supportive housing for chronically homeless persons; ((and 28
- (e))) (f) Long-term housing; and 29
- (q) Prevention services. 30

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Guidelines must include, when appropriate, standards for health and 32 safety and notifying the public of proposed facilities to house the homeless. 33

(3) Each county((, including counties exempted from creating a new task force under subsection (1) of this section, )) shall report to the department of community, trade, and economic development ((such)) any information ((as may be)) needed to ensure compliance with this chapter.

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- 1 **Sec. 12.** RCW 43.185C.900 and 2005 c 484 s 2 are each amended to 2 read as follows:
- This chapter may be known and cited as the <u>ending</u> homelessness ((housing and assistance)) act.
- 5 **Sec. 13.** RCW 36.22.179 and 2007 c 427 s 4 are each amended to read 6 as follows:

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- (1) In addition to the surcharge authorized in RCW 36.22.178, and except as provided in subsection (2) of this section, an additional surcharge of ten dollars shall be charged by the county auditor for each document recorded, which will be in addition to any other charge allowed by law. The funds collected pursuant to this section are to be distributed and used as follows:
- (a) The auditor shall retain two percent for collection of the fee, and of the remainder shall remit sixty percent to the county to be deposited into a fund that must be used by the county and its cities and towns to accomplish the purposes of this chapter, six percent of which may be used by the county for administrative costs related to its ((homeless housing)) ending homelessness plan, and the remainder for programs which directly accomplish the goals of the county's local ((homeless housing)) ending homelessness plan, except that for each city in the county which elects as authorized in RCW 43.185C.080 to operate its own local ((homeless housing)) ending homelessness program, a percentage of the surcharge assessed under this section equal to the percentage of the city's local portion of the real estate excise tax collected by the county shall be transmitted at least quarterly to the city treasurer, without any deduction for county administrative costs, for use by the city for program costs which directly contribute to the goals of the city's local ((homeless housing)) ending homelessness plan; of the funds received by the city, it may use six percent for administrative costs for its ((homeless housing)) ending homelessness program.
- (b) The auditor shall remit the remaining funds to the state treasurer for deposit in the home security fund account. The department may use twelve and one-half percent of this amount for administration of the program established in RCW 43.185C.020, including the costs of creating the statewide ((homeless housing)) ending homelessness strategic plan, measuring performance, providing technical

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assistance to local governments, and managing the ((homeless housing))

ending homelessness grant program. The remaining eighty-seven and onehalf percent is to be used by the department to:

- (i) Provide housing and shelter for homeless people including, but not limited to: Grants to operate, repair, and staff shelters; grants to operate transitional housing; partial payments for rental assistance; consolidated emergency assistance; overnight youth shelters; and emergency shelter assistance; and
- 9 (ii) Fund the ((homeless housing)) ending homelessness grant 10 program.
- 11 (2) The surcharge imposed in this section does not apply to 12 assignments or substitutions of previously recorded deeds of trust.
- **Sec. 14.** RCW 36.22.1791 and 2007 c 427 s 5 are each amended to 14 read as follows:
  - (1) In addition to the surcharges authorized in RCW 36.22.178 and 36.22.179 (as recodified by this act), and except as provided in subsection (2) of this section, the county auditor shall charge an additional surcharge of eight dollars for each document recorded, which is in addition to any other charge allowed by law. The funds collected under this section are to be distributed and used as follows:
  - (a) The auditor shall remit ninety percent to the county to be deposited into a fund six percent of which may be used by the county for administrative costs related to its ((homeless housing)) ending homelessness plan, and the remainder for programs that directly accomplish the goals of the county's local ((homeless housing)) ending homelessness plan, except that for each city in the county that elects, as authorized in RCW 43.185C.080, to operate its own ((homeless housing)) ending homelessness program, a percentage of the surcharge assessed under this section equal to the percentage of the city's local portion of the real estate excise tax collected by the county must be transmitted at least quarterly to the city treasurer for use by the city for program costs that directly contribute to the goals of the city's ((homeless housing)) ending homelessness plan.
  - (b) The auditor shall remit the remaining funds to the state treasurer for deposit in the home security fund account. The department may use the funds for administering the program established in RCW 43.185C.020, including the costs of creating and updating the

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statewide ((homeless housing)) ending homelessness strategic plan, measuring performance, providing technical assistance to local governments, and managing the ((homeless housing)) ending homelessness grant program. Remaining funds may also be used to:

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- (i) Provide housing and shelter for homeless people including, but not limited to: Grants to operate, repair, and staff shelters; grants to operate transitional housing; partial payments for rental assistance; consolidated emergency assistance; overnight youth shelters; and emergency shelter assistance; and
- 10 (ii) Fund the ((homeless housing)) ending homelessness grant 11 program.
- 12 (2) The surcharge imposed in this section does not apply to 13 assignments or substitutions of previously recorded deeds of trust.
- 14 **Sec. 15.** RCW 43.185C.170 and 2006 c 349 s 7 are each amended to read as follows:
- (1) The interagency council on homelessness, as defined in RCW 43.185C.010, shall ((be convened not later than)) convene by August 31, 2006, and shall meet at least two times each year and report to the appropriate committees of the legislature annually by December 31st on its activities.
  - (2) The interagency council on homelessness shall work to create greater levels of interagency coordination and to coordinate state agency efforts with the efforts of state and local entities addressing homelessness.
  - (3) The interagency council on homelessness must respond to all state and local legislative and policy recommendations included in the state and local ending homelessness plans. The interagency council must annually present its strategy for addressing the issues raised to the appropriate committees of the legislature and must also include a report on the actions taken to date that address these issues.
    - (4) The interagency council shall seek to:
- (a) Align homeless-related housing and supportive service policiesamong state agencies;
  - (b) Identify ways in which providing housing with appropriate services can contribute to cost savings for state agencies;
- 36 (c) Identify policies and actions that may contribute to 37 homelessness or interfere with its reduction;

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1 (d) Review and improve strategies for discharge from state 2 institutions that contribute to homelessness;

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- (e) Recommend policies to either improve practices or align resources, or both, including those policies requested by the affordable housing advisory board or through state and local housing plans; and
- 7 (f) Ensure that the housing status of people served by state 8 programs is collected in consistent formats available for analysis.
- 9 **Sec. 16.** RCW 43.185C.180 and 2006 c 349 s 8 are each amended to 10 read as follows:
  - (1) In order to improve services for the homeless, the department, within amounts appropriated by the legislature for this specific purpose, shall implement the Washington homeless client management information system for the ongoing collection and updates of information about all homeless individuals in the state.
  - (2) Information about homeless individuals for the Washington homeless client management information system shall come from the Washington homeless census ((and)), from state agencies, and from community organizations providing services to homeless individuals and Personally identifying information about homeless individuals for the Washington homeless client management system may only be collected after having obtained informed, reasonably time limited written consent from the homeless individual to whom the information relates. Data collection ((shall)) must be done in a manner consistent with federally informed consent guidelines regarding human research which, at a minimum, require that individuals be informed about the expected duration of their participation, explanation of whom to contact for answers to pertinent questions about data collection and their rights regarding their personal identifying information, an explanation regarding whom to contact in the event of injury to the individual related to the homeless client survey, a description of any reasonably foreseeable risks to the homeless individual, and a statement describing the extent to which confidentiality of records identifying the individual will be maintained.
- 36 (3) The Washington homeless client management information system 37 shall serve as an online information and referral system to enable

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- local governments and providers to connect homeless persons in the database with available housing and other support services. Local governments shall develop a capacity for continuous case management, including independent living plans, when appropriate, to assist homeless persons.
  - (4) The information in the Washington homeless client management information system will also provide the department with the information to consolidate and analyze data about the extent and nature of homelessness in Washington state, giving emphasis to information about the extent and nature of homelessness in Washington state among families with children.
- 12 (5) The system may be merged with other data gathering and 13 reporting systems and shall:
  - (a) Protect the right of privacy of individuals;

- (b) Provide for consultation and collaboration with all relevant state agencies, including the department of social and health services, experts, and community organizations involved in the delivery of services to homeless persons; and
- (c) Include related information held or gathered by other state agencies.
  - (6) Within amounts appropriated by the legislature, for this specific purpose, the department shall evaluate the information gathered and disseminate the analysis and the evaluation broadly, using appropriate computer networks as well as written reports.
- (7) The Washington homeless client management information system ((shall)) <u>must</u> be implemented by December 31, 2009, and updated with new homeless client information at least ((annually)) <u>twice each year</u>.
- NEW SECTION. Sec. 17. A new section is added to chapter 43.185C RCW to read as follows:

The department shall contract with the employment security department to annually establish two self-sufficiency income standards based upon the cost of living, including housing costs, which include mortgage or rent payments and utilities other than telephone, for each county in the state. The self-sufficiency income standards must be based upon the costs needed to support: (1) One adult individual; and (2) two adult individuals and one preschool-aged child and one school-aged child. These income standards will be translated into an

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- equivalent hourly wage rate assuming one full-year, full-time earner 1 2 for the self-sufficiency income standards for each county. The selfsufficiency income standards must be presented to the legislature by 3 December 31, 2009. The employment security department must spend no 4 5 more than one hundred ten thousand dollars in creating the initial self-sufficiency income standards and no more than fifty-five thousand 6 7 dollars annually to update the standards. The employment security 8 department shall deliver a report to the department and the appropriate committees of the legislature that details the number and percentage of 9 10 individuals statewide and in each county who do not have a good family wage job and, as a result, earn less than the self-sufficiency income 11 standards, as well as the number and percentage of individuals 12 13 statewide and in each county who have a good family wage job and, as a 14 result, earn an amount equivalent to or more than the self-sufficiency income standards. 15
- 16 **Sec. 18.** RCW 43.185B.030 and 1993 c 478 s 6 are each amended to read as follows:

The affordable housing advisory board shall:

- (1) Analyze those solutions and programs that could begin to address the state's need for housing that is affordable for all economic segments of the state, and special needs populations, including but not limited to programs or proposals which provide for:
- 23 (a) Financing for the acquisition, rehabilitation, preservation, or 24 construction of housing;
  - (b) Use of publicly owned land and buildings as sites for affordable housing;
  - (c) Coordination of state initiatives with federal initiatives and financing programs that are referenced in the Cranston-Gonzalez national affordable housing act (42 U.S.C. Sec. 12701 et seq.), as amended, and development of an approved housing strategy as required in the Cranston-Gonzalez national affordable housing act (42 U.S.C. Sec.
- 32 12701 et seq.), as amended;

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33 (d) Identification and removal, where appropriate and not 34 detrimental to the public health and safety, or environment, of state 35 and local regulatory barriers to the development and placement of 36 affordable housing;

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1 (e) Stimulating public and private sector cooperation in the 2 development of affordable housing; and

- (f) Development of solutions and programs affecting housing, including the equitable geographic distribution of housing for all economic segments, as the advisory board deems necessary;
- (2) Consider both homeownership and rental housing as viable options for the provision of housing. The advisory board shall give consideration to various types of residential construction and innovative housing options, including but not limited to manufactured housing;
- (3) Review, evaluate, and make recommendations regarding existing and proposed housing programs and initiatives including but not limited to tax policies, land use policies, and financing programs. The advisory board shall provide recommendations to the director, along with the department's response in the annual housing report to the legislature required in RCW 43.185B.040; and
- (4) Prepare and submit to the director <u>and to the legislature</u>, by each December 1st, beginning December 1, 1993, a report ((detailing its)) that (a) details the board's findings and (b) discusses the measurable relationship between jobs paying less than the self-sufficiency standard, established under section 17 of this act, and housing affordability, and make specific program, legislative, and funding recommendations and any other recommendations it deems appropriate.
- NEW SECTION. Sec. 19. A new section is added to chapter 43.185C RCW to read as follows:
- The joint legislative audit and review committee shall conduct a performance audit of the ending homelessness program every four years. The first audit must be conducted by December 31, 2010. Each audit must take no longer than six months or one hundred thousand dollars to complete.
- **Sec. 20.** RCW 43.20A.790 and 1999 c 267 s 2 are each amended to 33 read as follows:
- 34 (1) The department of social and health services shall collaborate 35 with the department ((of community, trade, and economic development)) 36 in the development of ((the)) a coordinated and comprehensive plan for

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- 1 homeless families with children ((required under RCW 43.63A.650, which
- 2 designates the department of community, trade, and economic development
- 3 as the state agency with primary responsibility for providing shelter
- 4 and housing services to homeless families with children. In fulfilling
- 5 its responsibilities to collaborate with the department of community,
- 6 trade, and economic development pursuant to RCW 43.63A.650,)) that must
- 7 be integrated into the state ending homelessness strategic plan created
- 8 <u>in RCW 43.185C.040</u>. The department <u>of social and health services</u> shall
- 9 develop, administer, supervise, and monitor its portion of the plan((-
- 10 The department's portion of the plan shall)), which must contain at
- 11 least the following elements:
- 12 (a) Coordination or linkage of services with shelter and housing;
- 13 (b) Accommodation and addressing the needs of homeless families in 14 the design and administration of department programs;
- 15 (c) Participation of the department's local offices in the 16 identification, assistance, and referral of homeless families; and
- 17 (d) Ongoing monitoring of the efficiency and effectiveness of the plan's design and implementation.
- 19 (2) The department shall include community organizations involved 20 in the delivery of services to homeless families with children, and 21 experts in the development and ongoing evaluation of the plan.
- ((<del>(3)</del> The duties under this section shall be implemented within amounts appropriated for that specific purpose by the legislature in the operating and capital budgets.))
- NEW SECTION. **Sec. 21.** A new section is added to chapter 43.185C RCW to read as follows:
- 27 The department shall collaborate with the Washington state housing
- 28 finance commission, the affordable housing advisory board, and all
- 29 local governments, housing authorities, and nonprofits receiving state
- 30 housing funds, home security funds, or financing through the housing
- 31 finance commission to include in the state ending homelessness plan, by
- 32 December 31, 2009, recommendations, where possible:
- 33 (1) To streamline and simplify all housing planning, application,
- 34 and reporting requirements; and
- 35 (2) For legislative actions that could promote the state goal to
- 36 end homelessness.

**Sec. 22.** RCW 36.18.010 and 2007 c 523 s 2 are each amended to read 2 as follows:

County auditors or recording officers shall collect the following fees for their official services:

- (1) For recording instruments, for the first page eight and one-half by fourteen inches or less, five dollars; for each additional page eight and one-half by fourteen inches or less, one dollar. The fee for recording multiple transactions contained in one instrument will be calculated for each transaction requiring separate indexing as required under RCW 65.04.050 as follows: The fee for each title or transaction is the same fee as the first page of any additional recorded document; the fee for additional pages is the same fee as for any additional pages for any recorded document; the fee for the additional pages may be collected only once and may not be collected for each title or transaction;
- (2) For preparing and certifying copies, for the first page eight and one-half by fourteen inches or less, three dollars; for each additional page eight and one-half by fourteen inches or less, one dollar;
- (3) For preparing noncertified copies, for each page eight and one-half by fourteen inches or less, one dollar;
- (4) For administering an oath or taking an affidavit, with or without seal, two dollars;
- (5) For issuing a marriage license, eight dollars, (this fee includes taking necessary affidavits, filing returns, indexing, and transmittal of a record of the marriage to the state registrar of vital statistics) plus an additional five-dollar fee for use and support of the prevention of child abuse and neglect activities to be transmitted monthly to the state treasurer and deposited in the state general fund plus an additional ten-dollar fee to be transmitted monthly to the state treasurer and deposited in the state general fund. The legislature intends to appropriate an amount at least equal to the revenue generated by this fee for the purposes of the displaced homemaker act, chapter 28B.04 RCW;
  - (6) For searching records per hour, eight dollars;
- 36 (7) For recording plats, fifty cents for each lot except cemetery 37 plats for which the charge shall be twenty-five cents per lot; also one

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- dollar for each acknowledgment, dedication, and description: PROVIDED,

  That there shall be a minimum fee of twenty-five dollars per plat;
- 3 (8) For recording of miscellaneous records not listed above, for 4 the first page eight and one-half by fourteen inches or less, five 5 dollars; for each additional page eight and one-half by fourteen inches 6 or less, one dollar;
- 7 (9) For modernization and improvement of the recording and indexing 8 system, a surcharge as provided in RCW 36.22.170;
- 9 (10) For recording an emergency nonstandard document as provided in 10 RCW 65.04.047, fifty dollars, in addition to all other applicable 11 recording fees;
- 12 (11) For recording instruments, a two-dollar surcharge to be 13 deposited into the Washington state heritage center account created in 14 RCW 43.07.129;
- 15 (12) For recording instruments, a surcharge as provided in RCW 16 36.22.178; ((and))
- 17 (13) For recording instruments, except for documents recording a 18 birth, marriage, divorce, or death or any documents otherwise exempted 19 from a recording fee under state law, a surcharge as provided in RCW 20 36.22.179 (as recodified by this act); and
- 21 (14) For recording instruments, except for documents recording a 22 birth, marriage, divorce, or death or any documents otherwise exempted 23 from a recording fee under state law, a surcharge as provided in RCW 24 36.22.1791 (as recodified by this act).
- 25 **Sec. 23.** RCW 43.185C.150 and 2005 c 484 s 21 are each amended to read as follows:

27 This chapter does not require either the department or any local government to expend any funds to accomplish the goals of this chapter 28 29 other than the revenues authorized in chapter 484, Laws of 2005 and the 30 revenues authorized in RCW 36.22.1791 (as recodified by this act). 31 However, neither the department nor any local government may use any funds authorized in chapter 484, Laws of 2005 or the revenues 32 authorized in RCW 36.22.1791 (as recodified by this act) to supplant or 33 34 reduce any existing expenditures of public money for the reduction or 35 prevention of homelessness or services for homeless persons.

- NEW SECTION. Sec. 24. RCW 36.22.179, 36.22.1791, 43.20A.790, and 43.63A.650 are each recodified as sections in chapter 43.185C RCW.
- NEW SECTION. Sec. 25. The department of community, trade, and 3 4 economic development shall contract with the Washington institute for public policy to conduct a study to determine the most effective, 5 6 accurate, and comprehensive way for counties and the state of 7 Washington to measure and evaluate the societal cost of homelessness. 8 The department shall not spend more than one hundred thousand dollars 9 on the study, and the results of the study must be presented to the appropriate committees of the legislature by June 30, 2009. 10
- NEW SECTION. Sec. 26. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2008, in the omnibus appropriations act, this act is null and void.

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