H-1811.2
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## SUBSTITUTE HOUSE BILL 1414

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State of Washington 60th Legislature 2007 Regular Session

By House Committee on Health Care & Wellness (originally sponsored by Representatives Cody, Green, Morrell, Moeller, Schual-Berke and Campbell)

READ FIRST TIME 02/12/07.

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AN ACT Relating to licensing ambulatory surgical facilities; amending RCW 70.56.010, 18.130.070, and 18.71.0195; reenacting and amending RCW 43.70.510, 70.41.200, and 42.56.360; adding a new chapter to Title 70 RCW; creating a new section; prescribing penalties; and providing an effective date.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 9 (1) "Ambulatory surgical facility" means any distinct entity that 10 operates for the primary purpose of providing specialty multispecialty outpatient surgical services in which patients are 11 12 admitted to and discharged from the facility within twenty-four hours 13 and do not require inpatient hospitalization, whether or not the facility is certified under Title XVIII of the federal social security 14 15 act.
  - (2) "Department" means the department of health.
- 17 (3) "General anesthesia" means a state of unconsciousness 18 intentionally produced by anesthetic agents, with absence of pain

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- sensation over the entire body, in which the patient is without protective reflexes and is unable to maintain an airway.
  - (4) "Person" means an individual, firm, partnership, corporation, company, association, joint stock association, and the legal successor thereof.
    - (5) "Practitioner" means any physician or surgeon licensed under chapter 18.71 RCW, an osteopathic physician or surgeon licensed under chapter 18.57 RCW, a podiatric physician or surgeon licensed under chapter 18.22 RCW, or a dentist licensed under chapter 18.32 RCW.
      - (6) "Secretary" means the secretary of health.
    - (7) "Surgical services" means invasive medical procedures that:
- 12 (a) Utilize a knife, laser, cautery, cryogenics, or chemicals; and
- 13 (b) Remove, correct, or facilitate the diagnosis or cure of a 14 disease, process, or injury through that branch of medicine that treats 15 diseases, injuries, and deformities by manual or operative methods by 16 a practitioner.

## 17 <u>NEW SECTION.</u> **Sec. 2.** The secretary shall:

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- (1) Issue a license to any ambulatory surgical facility that:
- 19 (a) Submits payment of the fee established in section 7 of this 20 act;
  - (b) Submits a completed application that demonstrates the ability to comply with the standards established for operating and maintaining an ambulatory surgical facility in statute and rule. An ambulatory surgical facility shall be deemed to have met the standards if it submits proof of certification as a medicare ambulatory surgical facility or accreditation by an organization that the secretary has determined to have substantially equivalent standards to those of the department; and
- 29 (c) Successfully completes the survey requirements established in 30 section 11 of this act;
  - (2) Develop an application form for applicants for a license to operate an ambulatory surgical facility;
- 33 (3) Initiate investigations and enforcement actions for complaints 34 or other information regarding failure to comply with this chapter or 35 the standards and rules adopted under this chapter;
- 36 (4) Conduct surveys of facilities, including reviews of medical

- records and documents required to be maintained under this chapter or rules adopted under this chapter;
- (5) By March 1, 2008, determine which accreditation organizations have substantially equivalent standards for purposes of deeming specific licensing requirements required in statute and rule as having met the state's standards; and
  - (6) Adopt any rules necessary to implement this chapter.
- 30, 2009, no person 8 <u>NEW SECTION.</u> **Sec. 3.** After June governmental unit of the state of Washington, acting separately or 9 jointly with any other person or governmental unit, shall establish, 10 maintain, or conduct an ambulatory surgical facility in this state or 11 12 advertise by using the term "ambulatory surgical facility," "day surgery center, " "licensed surgical center, " or other words conveying 13 similar meaning without a license issued by the department under this 14 15 chapter.

## 16 <u>NEW SECTION.</u> **Sec. 4.** Nothing in this chapter:

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- (1) Applies to an ambulatory surgical facility that is maintained and operated by a hospital licensed under chapter 70.41 RCW;
- (2) Applies to outpatient specialty or multispecialty surgical services routinely and customarily performed in the office of a practitioner in an individual or group practice that do not require general anesthesia; or
- 23 (3) Limits an ambulatory surgical facility to performing only 24 surgical services.
- NEW SECTION. Sec. 5. (1) An applicant for a license to operate an ambulatory surgical facility must demonstrate the ability to comply with the standards established for operating and maintaining an ambulatory surgical facility in statute and rule, including:
  - (a) Submitting a written application to the department providing all necessary information on a form provided by the department, including a list of surgical specialties offered;
  - (b) Submitting building plans for review and approval by the department for new construction, alterations other than minor alterations, and additions to existing facilities, prior to obtaining a license and occupying the building;

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1 (c) Demonstrating the ability to comply with this chapter and any rules adopted under this chapter;

- (d) Cooperating with the department during on-site surveys prior to obtaining an initial license or renewing an existing license;
- (e) Providing such proof as the department may require concerning the ownership and management of the ambulatory surgical facility, including information about the organization and governance of the facility and the identity of the applicant, officers, directors, partners, managing employees, or owners of ten percent or more of the applicant's assets;
- (f) Submitting proof of operation of a coordinated quality improvement plan in accordance with section 9 of this act;
- (g) Submitting a copy of the facility safety and emergency training program established under section 6 of this act;
  - (h) Paying any fees established under section 7 of this act; and
- (i) Providing any other information that the department may reasonably require.
- (2) A license is valid for three years, after which an ambulatory surgical facility must submit an application for renewal of license upon forms provided by the department and the renewal fee as established in section 7 of this act. The applicant must demonstrate the ability to comply with the standards established for operating and maintaining an ambulatory surgical facility in statutes, standards, and rules. The applicant must submit the license renewal document no later than thirty days prior to the date of expiration of the license.
- (3) The applicant may demonstrate compliance with any of the requirements of subsection (1) of this section by providing satisfactory documentation to the secretary that it has met the standards of an accreditation organization or federal agency that the secretary has determined to have substantially equivalent standards as the statutes and rules of this state.
- NEW SECTION. Sec. 6. An ambulatory surgical facility shall have a facility safety and emergency training program. The program shall include:
- 35 (1) On-site equipment, medication, and trained personnel to 36 facilitate handling of services sought or provided and to facilitate

the management of any medical emergency that may arise in connection with services sought or provided;

- (2) Written transfer agreements with local hospitals licensed under chapter 70.41 RCW, approved by the ambulatory surgical facility's medical staff; and
- 6 (3) A procedural plan for handling medical emergencies that shall 7 be available for review during surveys and inspections.
- NEW SECTION. Sec. 7. The secretary shall charge a fee to applicants for a license and renewal license as an ambulatory surgical facility. The fees charged shall be based on, but shall not exceed, the cost to the department for the license and enforcement activities authorized by this chapter. The fees shall be established in accordance with RCW 43.70.110 and 43.70.250.
  - NEW SECTION. Sec. 8. (1) The secretary may deny, suspend, or revoke the license of any ambulatory surgical facility in any case in which he or she finds the applicant or registered entity knowingly made a false statement of material fact in the application for the license or any supporting data in any record required by this chapter or matter under investigation by the department.
  - (2) The secretary shall investigate complaints concerning operation of an ambulatory surgical facility without a license. The secretary may issue a notice of intention to issue a cease and desist order to any person whom the secretary has reason to believe is engaged in the unlicensed operation of an ambulatory surgical facility. If the secretary makes a written finding of fact that the public interest will be irreparably harmed by delay in issuing an order, the secretary may issue a temporary cease and desist order. The person receiving a temporary cease and desist order shall be provided an opportunity for a prompt hearing. The temporary cease and desist order shall remain in effect until further order of the secretary. Any person operating an ambulatory surgical facility under this chapter without a license is guilty of a misdemeanor, and each day of operation of an unlicensed ambulatory surgical facility constitutes a separate offense.
  - (3) The secretary is authorized to deny, suspend, revoke, or modify a license or provisional license in any case in which it finds that there has been a failure or refusal to comply with the requirements of

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this chapter or the standards or rules adopted under this chapter. RCW 43.70.115 governs notice of a license denial, revocation, suspension, or modification and provides the right to an adjudicative proceeding.

- (4) Pursuant to chapter 34.05 RCW, the secretary may assess monetary penalties of a civil nature not to exceed one thousand dollars per violation.
- NEW SECTION. **Sec. 9.** (1) Every ambulatory surgical facility shall maintain a coordinated quality improvement program for the improvement of the quality of health care services rendered to patients and the identification and prevention of medical malpractice. The program shall include at least the following:
- (a) The establishment of a quality improvement committee with the responsibility to review the services rendered in the ambulatory surgical facility, both retrospectively and prospectively, in order to improve the quality of medical care of patients and to prevent medical malpractice. The committee shall oversee and coordinate the quality improvement and medical malpractice prevention program and shall ensure that information gathered pursuant to the program is used to review and to revise the policies and procedures of the ambulatory surgical facility;
- (b) A medical staff privileges sanction procedure through which credentials, physical and mental capacity, and competence in delivering health care services are periodically reviewed as part of an evaluation of staff privileges;
- (c) The periodic review of the credentials, physical and mental capacity, and competence in delivering health care services of all persons who are employed or associated with the ambulatory surgical facility;
- (d) A procedure for the prompt resolution of grievances by patients or their representatives related to accidents, injuries, treatment, and other events that may result in claims of medical malpractice;
- (e) The maintenance and continuous collection of information concerning the ambulatory surgical facility's experience with negative health care outcomes and incidents injurious to patients, patient grievances, professional liability premiums, settlements, awards, costs incurred by the ambulatory surgical facility for patient injury prevention, and safety improvement activities;

(f) The maintenance of relevant and appropriate information gathered pursuant to (a) through (e) of this subsection concerning individual practitioners within the practitioner's personnel or credential file maintained by the ambulatory surgical facility;

- (g) Education programs dealing with quality improvement, patient safety, medication errors, injury prevention, staff responsibility to report professional misconduct, the legal aspects of patient care, improved communication with patients, and causes of malpractice claims for staff personnel engaged in patient care activities; and
- (h) Policies to ensure compliance with the reporting requirements of this section.
- (2) Any person who, in substantial good faith, provides information to further the purposes of the quality improvement and medical malpractice prevention program or who, in substantial good faith, participates on the quality improvement committee is not subject to an action for civil damages or other relief as a result of such activity. Any person or entity participating in a coordinated quality improvement program that, in substantial good faith, shares information or documents with one or more other programs, committees, or boards under subsection (8) of this section is not subject to an action for civil damages or other relief as a result of the activity. For the purposes of this section, sharing information is presumed to be in substantial good faith. However, the presumption may be rebutted upon a showing of clear, cogent, and convincing evidence that the information shared was knowingly false or deliberately misleading.
- (3) Information and documents, including complaints and incident reports, created specifically for, and collected and maintained by, a quality improvement committee are not subject to review or disclosure, except as provided in this section, or discovery or introduction into evidence in any civil action, and no person who was in attendance at a meeting of such committee or who participated in the creation, collection, or maintenance of information or documents specifically for the committee shall be permitted or required to testify in any civil action as to the content of such proceedings or the documents and information prepared specifically for the committee. This subsection does not preclude: (a) In any civil action, the discovery of the identity of persons involved in the medical care that is the basis of the civil action whose involvement was independent of any quality

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- improvement activity; (b) in any civil action, the testimony of any person concerning the facts which form the basis for the institution of such proceedings of which the person had personal knowledge acquired independently of such proceedings; (c) in any civil action by a health care provider regarding the restriction or revocation of that individual's clinical or staff privileges, introduction into evidence information collected and maintained by quality improvement committees regarding such health care provider; (d) in any civil action, disclosure of the fact that staff privileges were terminated or restricted, including the specific restrictions imposed, if any, and the reasons for the restrictions; or (e) in any civil action, discovery and introduction into evidence of the patient's medical records required by rule of the department to be made regarding the care and treatment received.
  - (4) Each quality improvement committee shall, on at least a semiannual basis, report to the management of the ambulatory surgical facility, as identified in the facility's application, in which the committee is located. The report shall review the quality improvement activities conducted by the committee, and any actions taken as a result of those activities.
  - (5) The department shall adopt such rules as are deemed appropriate to effectuate the purposes of this section.
  - (6) The medical quality assurance commission, the board of osteopathic medicine and surgery, the podiatric medical board, or the dental quality assurance commission, as appropriate, may review and audit the records of committee decisions in which a practitioner's privileges are terminated or restricted. Each ambulatory surgical facility shall produce and make accessible to the commission or board the appropriate records and otherwise facilitate the review and audit. Information so gained is not subject to the discovery process and confidentiality shall be respected as required by subsection (3) of this section. Failure of an ambulatory surgical facility to comply with this subsection is punishable by a civil penalty not to exceed two hundred fifty dollars.
  - (7) The department and any accrediting organization may review and audit the records of a quality improvement committee or peer review committee in connection with their inspection and review of the ambulatory surgical facility. Information so obtained is not subject

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to the discovery process, and confidentiality shall be respected as required by subsection (3) of this section. Each ambulatory surgical facility shall produce and make accessible to the department the appropriate records and otherwise facilitate the review and audit.

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- 5 (8) A coordinated quality improvement program may share information and documents, including complaints and incident reports, created 6 7 specifically for, and collected and maintained by, a improvement committee or a peer review committee under RCW 4.24.250 8 with one or more other coordinated quality improvement programs 9 10 maintained in accordance with this section or RCW 43.70.510 or 70.41.200, a quality assurance committee maintained in accordance with 11 12 RCW 18.20.390 or 74.42.640, or a peer review committee under RCW 13 4.24.250, for the improvement of the quality of health care services 14 rendered to patients and the identification and prevention of medical malpractice. The privacy protections of chapter 70.02 RCW and the 15 federal health insurance portability and accountability act of 1996 and 16 17 its implementing regulations apply to the sharing of individually identifiable patient information held by a coordinated quality 18 improvement program. Any rules necessary to implement this section 19 shall meet the requirements of applicable federal and state privacy 20 21 laws. Information and documents disclosed by one coordinated quality 22 improvement program to another coordinated quality improvement program or a peer review committee under RCW 4.24.250 and any information and 23 24 documents created or maintained as a result of the sharing of 25 information and documents are not subject to the discovery process and confidentiality shall be respected as required by subsection (3) of 26 27 this section, RCW 18.20.390 (6) and (8), 70.41.200(3), 74.42.640 (7) and (9), and 4.24.250. 28
- 29 (9) An ambulatory surgical facility that participates in a 30 coordinated quality improvement program under RCW 43.70.510 shall be 31 deemed to have met the requirements of this section.
- 32 (10) Violation of this section shall not be considered negligence 33 per se.
- NEW SECTION. Sec. 10. The department shall establish and adopt such minimum standards and rules pertaining to the construction, maintenance, and operation of ambulatory surgical facilities and rescind, amend, or modify such rules, as are necessary in the public

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interest, and particularly for the establishment and maintenance of standards of patient care required for the safe and adequate care and treatment of patients. In establishing the format and content of these standards and rules, the department shall give consideration to maintaining consistency with such minimum standards and rules applicable to ambulatory surgical facilities in the survey standards of accrediting organizations or federal agencies that the secretary has determined to have substantially equivalent standards as the statutes and rules of this state.

NEW SECTION. Sec. 11. (1) The department shall make or cause to be made a survey of all ambulatory surgical facilities every three years prior to renewal of a license. Every survey of an ambulatory surgical facility may include an inspection of every part of the surgical facility. The department may make an examination of all phases of the ambulatory surgical facility operation necessary to determine compliance with all applicable statutes, rules, and regulations. In the event that the department is unable to make a survey or cause a survey to be made during the three years of the term of the license, the license of the ambulatory surgical facility shall remain in effect until the state conducts a survey or a substitute survey is performed if the ambulatory surgical facility is in compliance with all other licensing requirements.

- (2) An ambulatory surgical facility shall be deemed to have met the survey standards of this section if it submits proof of certification as a medicare ambulatory surgical facility or accreditation by an organization that the secretary has determined to have substantially equivalent survey standards to those of the department. Within thirty days of learning the result of a survey, an ambulatory surgical facility that has been deemed to have met the department's survey standards pursuant to this subsection (2) shall provide the department with documentary evidence that the ambulatory surgical facility has been certified or accredited as a result of a survey and the date of the survey.
- (3) Ambulatory surgical facilities shall make the written reports of surveys conducted pursuant to medicare certification procedures or by an approved accrediting organization available to department surveyors during any department surveys, upon request.

<u>NEW SECTION.</u> **Sec. 12.** The department shall require ambulatory surgical facilities to submit data related to the quality of patient care for review by the department. The data shall be submitted eighteen months after the issuance of each initial license or renewal license. The department shall consider the reporting standards of other public and private organizations that measure quality in order to maintain consistency in reporting and minimize the burden on the ambulatory surgical facility. The department shall review the data to determine the maintenance of quality patient care at the facility. the department determines that the care offered at the facility may present a risk to the health and safety of patients, the department may conduct an inspection of the facility and initiate appropriate actions to protect the public. Information submitted to the department pursuant to this section shall be exempt from disclosure under chapter 42.56 RCW.

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<u>NEW SECTION.</u> **Sec. 13.** (1) The chief administrator or executive officer of an ambulatory surgical facility shall report to the department when the practice of a health care provider licensed by a disciplining authority under RCW 18.130.040 is restricted, suspended, limited, or terminated based upon a conviction, determination, or finding by the ambulatory surgical facility that the provider has committed an action defined as unprofessional conduct under RCW 18.130.180. The chief administrator or executive officer shall also report any voluntary restriction or termination of the practice of a health care provider licensed by a disciplining authority under RCW 18.130.040 while the provider is under investigation or the subject of the ambulatory surgical proceeding by facility unprofessional conduct, or in return for the ambulatory surgical facility not conducting such an investigation or proceeding or not The department shall forward the report to the taking action. appropriate disciplining authority.

(2) Reports made under subsection (1) of this section must be made within fifteen days of the date of: (a) A conviction, determination, or finding by the ambulatory surgical facility that the health care provider has committed an action defined as unprofessional conduct under RCW 18.130.180; or (b) acceptance by the ambulatory surgical facility of the voluntary restriction or termination of the practice of

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a health care provider, including his or her voluntary resignation, while under investigation or the subject of proceedings regarding unprofessional conduct under RCW 18.130.180.

- (3) Failure of an ambulatory surgical facility to comply with this section is punishable by a civil penalty not to exceed two hundred fifty dollars.
- (4) An ambulatory surgical facility, its chief administrator, or its executive officer who files a report under this section is immune from suit, whether direct or derivative, in any civil action related to the filing or contents of the report, unless the conviction, determination, or finding on which the report and its content are based is proven to not have been made in good faith. The prevailing party in any action brought alleging that the conviction, determination, finding, or report was not made in good faith is entitled to recover the costs of litigation, including reasonable attorneys' fees.
- (5) The department shall forward reports made under subsection (1) of this section to the appropriate disciplining authority designated under Title 18 RCW within fifteen days of the date the report is received by the department. The department shall notify an ambulatory surgical facility that has made a report under subsection (1) of this section of the results of the disciplining authority's case disposition decision within fifteen days after the case disposition. Case disposition is the decision whether to issue a statement of charges, take informal action, or close the complaint without action against a provider. In its biennial report to the legislature under RCW 18.130.310, the department shall specifically identify the case dispositions of reports made by ambulatory surgical facilities under subsection (1) of this section.
- <u>NEW SECTION.</u> Sec. 14. Each ambulatory surgical facility shall keep written records of decisions to restrict or terminate privileges of practitioners. Copies of such records shall be made available to the medical quality assurance commission, the board of osteopathic medicine and surgery, the podiatric medical board, or the dental quality assurance commission, within thirty days of a request, and all information so gained remains confidential in accordance with sections 9 and 13 of this act and is protected from the discovery process.

- 1 Failure of an ambulatory surgical facility to comply with this section
- 2 is punishable by a civil penalty not to exceed two hundred fifty
- 3 dollars.

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- NEW SECTION. **Sec. 15.** (1) Prior to granting or renewing clinical privileges or association of any practitioner or hiring a practitioner, an ambulatory surgical facility approved pursuant to this chapter shall request from the practitioner and the practitioner shall provide the following information:
  - (a) The name of any hospital, ambulatory surgical facility, or other facility with or at which the practitioner had or has any association, employment, privileges, or practice;
  - (b) If such association, employment, privilege, or practice was discontinued, the reasons for its discontinuation;
  - (c) Any pending professional medical misconduct proceedings or any pending medical malpractice actions in this state or another state, the substance of the allegations in the proceedings or actions, and any additional information concerning the proceedings or actions as the practitioner deems appropriate;
  - (d) The substance of the findings in the actions or proceedings and any additional information concerning the actions or proceedings as the practitioner deems appropriate;
  - (e) A waiver by the practitioner of any confidentiality provisions concerning the information required to be provided to ambulatory surgical facilities pursuant to this subsection; and
  - (f) A verification by the practitioner that the information provided by the practitioner is accurate and complete.
  - (2) Prior to granting privileges or association to any practitioner or hiring a practitioner, an ambulatory surgical facility approved under this chapter shall request from any hospital or ambulatory surgical facility with or at which the practitioner had or has privileges, was associated, or was employed, the following information concerning the practitioner:
  - (a) Any pending professional medical misconduct proceedings or any pending medical malpractice actions, in this state or another state;
- 35 (b) Any judgment or settlement of a medical malpractice action and 36 any finding of professional misconduct in this state or another state 37 by a licensing or disciplinary board; and

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(c) Any information required to be reported by hospitals or ambulatory surgical facilities pursuant to RCW 18.130.070.

- (3) The medical quality assurance commission, board of osteopathic medicine and surgery, podiatric medical board, or dental quality assurance commission, as appropriate, shall be advised within thirty days of the name of any practitioner denied staff privileges, association, or employment on the basis of adverse findings under subsection (1) of this section.
- (4) A hospital, ambulatory surgical facility, or other facility that receives a request for information from another hospital, ambulatory surgical facility, or other facility pursuant to subsections (1) and (2) of this section shall provide such information concerning the physician in question to the extent such information is known to the hospital, ambulatory surgical facility, or other facility receiving such a request, including the reasons for suspension, termination, or curtailment of employment or privileges at the hospital, ambulatory surgical facility, or facility. A hospital, ambulatory surgical facility, other facility, or other person providing such information in good faith is not liable in any civil action for the release of such information.
- (5) Information and documents, including complaints and incident reports, created specifically for, and collected and maintained by, a quality improvement committee are not subject to discovery or introduction into evidence in any civil action, and no person who was in attendance at a meeting of such committee or who participated in the creation, collection, or maintenance of information or documents specifically for the committee shall be permitted or required to testify in any civil action as to the content of such proceedings or the documents and information prepared specifically for the committee. (a) In any civil action, the This subsection does not preclude: discovery of the identity of persons involved in the medical care that is the basis of the civil action whose involvement was independent of any quality improvement activity; (b) in any civil action, the testimony of any person concerning the facts which form the basis for the institution of such proceedings of which the person had personal knowledge acquired independently of such proceedings; (c) in any civil action by a health care provider regarding the restriction or revocation of that individual's clinical or staff privileges,

- introduction into evidence information collected and maintained by 1 2 quality improvement committees regarding such health care provider; (d) in any civil action, disclosure of the fact that staff privileges were 3 terminated or restricted, including the specific restrictions imposed, 4 if any, and the reasons for the restrictions; or (e) in any civil 5 action, discovery and introduction into evidence of the patient's 6 7 medical records required by rule of the department to be made regarding the care and treatment received. 8
  - (6) Ambulatory surgical facilities shall be granted access to information held by the medical quality assurance commission, board of osteopathic medicine and surgery, podiatric medical board, or dental quality assurance commission pertinent to decisions of the hospital regarding credentialing and recredentialing of practitioners.
- 14 (7) Violation of this section shall not be considered negligence 15 per se.

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- 16 <u>NEW SECTION.</u> **Sec. 16.** Ambulatory surgical facilities shall have in place policies to assure that, when appropriate, information about 17 unanticipated outcomes is provided to patients or their families or any 18 surrogate decision makers identified pursuant to RCW 7.70.065. 19 20 Notifications of unanticipated outcomes under this section do not 21 constitute an acknowledgement or admission of liability, nor may the fact of notification, the content disclosed, or any and all statements, 22 23 affirmations, gestures, or conduct expressing apology be introduced as 24 evidence in a civil action.
- NEW SECTION. Sec. 17. Every ambulatory surgical facility shall post in conspicuous locations a notice of the department's hospital complaint toll-free telephone number. The form of the notice shall be approved by the department.
- NEW SECTION. **Sec. 18.** Information received by the department through filed reports, inspection, or as otherwise authorized under this chapter may be disclosed publicly, as permitted under chapter 42.56 RCW, subject to the following provisions:
- 33 (1) Licensing inspections, or complaint investigations regardless 34 of findings, shall, as requested, be disclosed no sooner than three

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business days after the ambulatory surgical facility has received the
resulting assessment report;

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- (2) Information regarding administrative action against the license shall, as requested, be disclosed after the ambulatory surgical facility has received the documents initiating the administrative action;
- (3) Information about complaints that did not warrant an investigation shall not be disclosed except to notify the ambulatory surgical facility and the complainant that the complaint did not warrant an investigation; and
- 11 (4) Information disclosed under this section shall not disclose 12 individual names.
- NEW SECTION. Sec. 19. The ambulatory surgical facility account is 13 created in the custody of the state treasurer. All receipts from fees 14 15 and penalties imposed under this chapter must be deposited into the 16 Expenditures from the account may be used only for 17 administration of this chapter. Only the secretary or the secretary's designee may authorize expenditures from the account. The account is 18 subject to allotment procedures under chapter 43.88 RCW, but an 19 20 appropriation is not required for expenditures.
- 21 **Sec. 20.** RCW 70.56.010 and 2006 c 8 s 105 are each amended to read 22 as follows:
  - The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
  - (1) "Adverse health event" or "adverse event" means the list of serious reportable events adopted by the national quality forum in 2002, in its consensus report on serious reportable events in health care. The department shall update the list, through adoption of rules, as subsequent changes are made by the national quality forum. The term does not include an incident.
- 31 (2) "Ambulatory surgical facility" means ((any distinct entity that
  32 operates exclusively for the purpose of providing surgical services to
  33 patients not requiring hospitalization, whether or not the facility is
  34 certified under Title XVIII of the federal social security act)) a
  35 facility licensed under chapter 70.-- RCW (sections 1 through 19 of
  36 this act).

- 1 (3) "Childbirth center" means a facility licensed under chapter 2 18.46 RCW.
  - (4) "Correctional medical facility" means a part or unit of a correctional facility operated by the department of corrections under chapter 72.10 RCW that provides medical services for lengths of stay in excess of twenty-four hours to offenders.
    - (5) "Department" means the department of health.

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- (6) "Health care worker" means an employee, independent contractor, licensee, or other individual who is directly involved in the delivery of health services in a medical facility.
  - (7) "Hospital" means a facility licensed under chapter 70.41 RCW.
- 12 (8) "Incident" means an event, occurrence, or situation involving 13 the clinical care of a patient in a medical facility that:
  - (a) Results in unanticipated injury to a patient that is not related to the natural course of the patient's illness or underlying condition and does not constitute an adverse event; or
  - (b) Could have injured the patient but did not either cause an unanticipated injury or require the delivery of additional health care services to the patient.

"Incident" does not include an adverse event.

- (9) "Independent entity" means that entity that the department of health contracts with under RCW 70.56.040 to receive notifications and reports of adverse events and incidents, and carry out the activities specified in RCW 70.56.040.
- (10) "Medical facility" means a childbirth center, hospital, psychiatric hospital, or correctional medical facility. An ambulatory surgical facility shall be considered a medical facility for purposes of this chapter upon the effective date of any requirement for state registration or licensure of ambulatory surgical facilities.
- 30 (11) "Psychiatric hospital" means a hospital facility licensed as 31 a psychiatric hospital under chapter 71.12 RCW.
- 32 **Sec. 21.** RCW 43.70.510 and 2006 c 8 s 113, 2005 c 291 s 2, 2005 c 33 274 s 302, and 2005 c 33 s 6 are each reenacted and amended to read as follows:
- 35 (1)(a) Health care institutions and medical facilities, other than 36 hospitals, that are licensed by the department, professional societies 37 or organizations, health care service contractors, health maintenance

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organizations, health carriers approved pursuant to chapter 48.43 RCW, and any other person or entity providing health care coverage under chapter 48.42 RCW that is subject to the jurisdiction and regulation of any state agency or any subdivision thereof may maintain a coordinated quality improvement program for the improvement of the quality of health care services rendered to patients and the identification and prevention of medical malpractice as set forth in RCW 70.41.200.

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- (b) All such programs shall comply with the requirements of RCW 70.41.200(1) (a), (c), (d), (e), (f), (g), and (h) as modified to reflect the structural organization of the institution, facility, organizations, professional societies or health care service contractors, health maintenance organizations, health carriers, or any other person or entity providing health care coverage under chapter 48.42 RCW that is subject to the jurisdiction and regulation of any state agency or any subdivision thereof, unless an alternative quality improvement program substantially equivalent to RCW 70.41.200(1)(a) is developed. All such programs, whether complying with the requirement set forth in RCW 70.41.200(1)(a) or in the form of an alternative program, must be approved by the department before the discovery limitations provided in subsections (3) and (4) of this section and the exemption under RCW 42.56.360(1)(c) and subsection (5) of this section shall apply. In reviewing plans submitted by licensed entities that are associated with physicians' offices, the department shall ensure that the exemption under RCW 42.56.360(1)(c) and the discovery limitations of this section are applied only to information and documents related specifically to quality improvement activities undertaken by the licensed entity.
- (2) Health care provider groups of five or more providers may maintain a coordinated quality improvement program for the improvement of the quality of health care services rendered to patients and the identification and prevention of medical malpractice as set forth in RCW 70.41.200. For purposes of this section, a health care provider group may be a consortium of providers consisting of five or more providers in total. All such programs shall comply with the requirements of RCW 70.41.200(1) (a), (c), (d), (e), (f), (g), and (h) as modified to reflect the structural organization of the health care provider group. All such programs must be approved by the department

before the discovery limitations provided in subsections (3) and (4) of this section and the exemption under RCW 42.56.360(1)(c) and subsection (5) of this section shall apply.

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- (3) Any person who, in substantial good faith, provides information to further the purposes of the quality improvement and medical malpractice prevention program or who, in substantial good faith, participates on the quality improvement committee shall not be subject to an action for civil damages or other relief as a result of such activity. Any person or entity participating in a coordinated quality improvement program that, in substantial good faith, shares information or documents with one or more other programs, committees, or boards under subsection (6) of this section is not subject to an action for civil damages or other relief as a result of the activity or its consequences. For the purposes of this section, sharing information is presumed to be in substantial good faith. However, the presumption may be rebutted upon a showing of clear, cogent, and convincing evidence that the information shared was knowingly false or deliberately misleading.
- (4) Information and documents, including complaints and incident reports, created specifically for, and collected and maintained by, a quality improvement committee are not subject to review or disclosure, except as provided in this section, or discovery or introduction into evidence in any civil action, and no person who was in attendance at a meeting of such committee or who participated in the creation, collection, or maintenance of information or documents specifically for the committee shall be permitted or required to testify in any civil action as to the content of such proceedings or the documents and information prepared specifically for the committee. This subsection does not preclude: (a) In any civil action, the discovery of the identity of persons involved in the medical care that is the basis of the civil action whose involvement was independent of any quality improvement activity; (b) in any civil action, the testimony of any person concerning the facts that form the basis for the institution of such proceedings of which the person had personal knowledge acquired independently of such proceedings; (c) in any civil action by a health care provider regarding the restriction or revocation of that individual's clinical or staff privileges, introduction into evidence information collected and maintained by quality improvement committees

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regarding such health care provider; (d) in any civil action 1 2 challenging the termination of a contract by a state agency with any entity maintaining a coordinated quality improvement program under this 3 section if the termination was on the basis of quality of care 4 concerns, introduction into evidence of information created, collected, 5 or maintained by the quality improvement committees of the subject 6 7 entity, which may be under terms of a protective order as specified by the court; (e) in any civil action, disclosure of the fact that staff 8 privileges were terminated or restricted, including the specific 9 restrictions imposed, if any and the reasons for the restrictions; or 10 (f) in any civil action, discovery and introduction into evidence of 11 12 the patient's medical records required by rule of the department of 13 health to be made regarding the care and treatment received.

- (5) Information and documents created specifically for, and collected and maintained by, a quality improvement committee are exempt from disclosure under chapter 42.56 RCW.
- (6) A coordinated quality improvement program may share information and documents, including complaints and incident reports, created specifically for, and collected and maintained by, a improvement committee or a peer review committee under RCW 4.24.250 with one or more other coordinated quality improvement programs maintained in accordance with this section or with RCW 70.41.200, a coordinated quality improvement committee maintained by an ambulatory surgical facility under section 8 of this act, a quality assurance committee maintained in accordance with RCW 18.20.390 or 74.42.640, or a peer review committee under RCW 4.24.250, for the improvement of the quality of health care services rendered to patients and the identification and prevention of medical malpractice. The privacy protections of chapter 70.02 RCW and the federal health insurance portability and accountability act of 1996 and its implementing regulations apply to the sharing of individually identifiable patient information held by a coordinated quality improvement program. rules necessary to implement this section shall meet the requirements of applicable federal and state privacy laws. documents disclosed by one coordinated quality improvement program to another coordinated quality improvement program or a peer review committee under RCW 4.24.250 and any information and documents created or maintained as a result of the sharing of information and documents

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- 1 shall not be subject to the discovery process and confidentiality shall
- 2 be respected as required by subsection (4) of this section and RCW
- 3 4.24.250.

- 4 (7) The department of health shall adopt rules as are necessary to implement this section.
- 6 Sec. 22. RCW 70.41.200 and 2005 c 291 s 3 and 2005 c 33 s 7 are each reenacted and amended to read as follows:
  - (1) Every hospital shall maintain a coordinated quality improvement program for the improvement of the quality of health care services rendered to patients and the identification and prevention of medical malpractice. The program shall include at least the following:
  - (a) The establishment of a quality improvement committee with the responsibility to review the services rendered in the hospital, both retrospectively and prospectively, in order to improve the quality of medical care of patients and to prevent medical malpractice. The committee shall oversee and coordinate the quality improvement and medical malpractice prevention program and shall ensure that information gathered pursuant to the program is used to review and to revise hospital policies and procedures;
  - (b) A medical staff privileges sanction procedure through which credentials, physical and mental capacity, and competence in delivering health care services are periodically reviewed as part of an evaluation of staff privileges;
  - (c) The periodic review of the credentials, physical and mental capacity, and competence in delivering health care services of all persons who are employed or associated with the hospital;
  - (d) A procedure for the prompt resolution of grievances by patients or their representatives related to accidents, injuries, treatment, and other events that may result in claims of medical malpractice;
  - (e) The maintenance and continuous collection of information concerning the hospital's experience with negative health care outcomes and incidents injurious to patients, patient grievances, professional liability premiums, settlements, awards, costs incurred by the hospital for patient injury prevention, and safety improvement activities;
  - (f) The maintenance of relevant and appropriate information gathered pursuant to (a) through (e) of this subsection concerning

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individual physicians within the physician's personnel or credential file maintained by the hospital;

- (g) Education programs dealing with quality improvement, patient safety, medication errors, injury prevention, staff responsibility to report professional misconduct, the legal aspects of patient care, improved communication with patients, and causes of malpractice claims for staff personnel engaged in patient care activities; and
- (h) Policies to ensure compliance with the reporting requirements of this section.
- (2) Any person who, in substantial good faith, provides information to further the purposes of the quality improvement and medical malpractice prevention program or who, in substantial good faith, participates on the quality improvement committee shall not be subject to an action for civil damages or other relief as a result of such activity. Any person or entity participating in a coordinated quality improvement program that, in substantial good faith, shares information or documents with one or more other programs, committees, or boards under subsection (8) of this section is not subject to an action for civil damages or other relief as a result of the activity. For the purposes of this section, sharing information is presumed to be in substantial good faith. However, the presumption may be rebutted upon a showing of clear, cogent, and convincing evidence that the information shared was knowingly false or deliberately misleading.
- (3) Information and documents, including complaints and incident reports, created specifically for, and collected and maintained by, a quality improvement committee are not subject to review or disclosure, except as provided in this section, or discovery or introduction into evidence in any civil action, and no person who was in attendance at a meeting of such committee or who participated in the creation, collection, or maintenance of information or documents specifically for the committee shall be permitted or required to testify in any civil action as to the content of such proceedings or the documents and information prepared specifically for the committee. This subsection does not preclude: (a) In any civil action, the discovery of the identity of persons involved in the medical care that is the basis of the civil action whose involvement was independent of any quality improvement activity; (b) in any civil action, the testimony of any person concerning the facts which form the basis for the institution of

such proceedings of which the person had personal knowledge acquired independently of such proceedings; (c) in any civil action by a health care provider regarding the restriction or revocation of that individual's clinical or staff privileges, introduction into evidence information collected and maintained by quality improvement committees regarding such health care provider; (d) in any civil action, disclosure of the fact that staff privileges were terminated or restricted, including the specific restrictions imposed, if any and the reasons for the restrictions; or (e) in any civil action, discovery and introduction into evidence of the patient's medical records required by regulation of the department of health to be made regarding the care and treatment received.

- (4) Each quality improvement committee shall, on at least a semiannual basis, report to the governing board of the hospital in which the committee is located. The report shall review the quality improvement activities conducted by the committee, and any actions taken as a result of those activities.
- (5) The department of health shall adopt such rules as are deemed appropriate to effectuate the purposes of this section.
- (6) The medical quality assurance commission or the board of osteopathic medicine and surgery, as appropriate, may review and audit the records of committee decisions in which a physician's privileges are terminated or restricted. Each hospital shall produce and make accessible to the commission or board the appropriate records and otherwise facilitate the review and audit. Information so gained shall not be subject to the discovery process and confidentiality shall be respected as required by subsection (3) of this section. Failure of a hospital to comply with this subsection is punishable by a civil penalty not to exceed two hundred fifty dollars.
- (7) The department, the joint commission on accreditation of health care organizations, and any other accrediting organization may review and audit the records of a quality improvement committee or peer review committee in connection with their inspection and review of hospitals. Information so obtained shall not be subject to the discovery process, and confidentiality shall be respected as required by subsection (3) of this section. Each hospital shall produce and make accessible to the department the appropriate records and otherwise facilitate the review and audit.

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- (8) A coordinated quality improvement program may share information 1 2 and documents, including complaints and incident reports, created specifically for, and collected and maintained by, a quality 3 improvement committee or a peer review committee under RCW 4.24.250 4 5 with one or more other coordinated quality improvement programs maintained in accordance with this section or RCW 43.70.510,  $\underline{a}$ 6 coordinated quality improvement committee maintained by an ambulatory 7 surgical facility under section 8 of this act, a quality assurance 8 committee maintained in accordance with RCW 18.20.390 or 74.42.640, or 9 a peer review committee under RCW 4.24.250, for the improvement of the 10 quality of health care services rendered to patients and the 11 12 identification and prevention of medical malpractice. The privacy 13 protections of chapter 70.02 RCW and the federal health insurance portability and accountability act of 1996 and its implementing 14 regulations apply to the sharing of individually identifiable patient 15 information held by a coordinated quality improvement program. 16 17 rules necessary to implement this section shall meet the requirements of applicable federal and state privacy laws. 18 Information and documents disclosed by one coordinated quality improvement program to 19 another coordinated quality improvement program or a peer review 20 21 committee under RCW 4.24.250 and any information and documents created 22 or maintained as a result of the sharing of information and documents shall not be subject to the discovery process and confidentiality shall 23 24 be respected as required by subsection (3) of this section, RCW 25 18.20.390 (6) and (8), 74.42.640 (7) and (9), and 4.24.250.
  - (9) A hospital that operates a nursing home as defined in RCW 18.51.010 may conduct quality improvement activities for both the hospital and the nursing home through a quality improvement committee under this section, and such activities shall be subject to the provisions of subsections (2) through (8) of this section.
- 31 (10) Violation of this section shall not be considered negligence 32 per se.
- 33 **Sec. 23.** RCW 18.130.070 and 2006 c 99 s 2 are each amended to read as follows:
- 35 (1)(a) The secretary shall adopt rules requiring every license 36 holder to report to the appropriate disciplining authority any 37 conviction, determination, or finding that another license holder has

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committed an act which constitutes unprofessional conduct, or to report information to the disciplining authority, an impaired practitioner program, or voluntary substance abuse monitoring program approved by the disciplining authority, which indicates that the other license 4 5 holder may not be able to practice his or her profession with reasonable skill and safety to consumers as a result of a mental or 7 physical condition.

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- (b) The secretary may adopt rules to require other persons, including corporations, organizations, health care facilities, impaired practitioner programs, or voluntary substance abuse monitoring programs approved by a disciplining authority, and state or local government agencies to report:
- (i) Any conviction, determination, or finding that a license holder has committed an act which constitutes unprofessional conduct; or
- (ii) Information to the disciplining authority, an impaired practitioner program, or voluntary substance abuse monitoring program approved by the disciplining authority, which indicates that the license holder may not be able to practice his or her profession with reasonable skill and safety to consumers as a result of a mental or physical condition.
- (c) If a report has been made by a hospital to the department pursuant to RCW 70.41.210 or by an ambulatory surgical facility pursuant to section 12 of this act, a report to the disciplining authority is not required. To facilitate meeting the intent of this section, the cooperation of agencies of the federal government is requested by reporting any conviction, determination, or finding that a federal employee or contractor regulated by the disciplining authorities enumerated in this chapter has committed an act which constituted unprofessional conduct and reporting any information which indicates that a federal employee or contractor regulated by the disciplining authorities enumerated in this chapter may not be able to practice his or her profession with reasonable skill and safety as a result of a mental or physical condition.
  - (d) Reporting under this section is not required by:
- (i) Any entity with a peer review committee, quality improvement committee or other similarly designated professional review committee, or by a license holder who is a member of such committee, during the

p. 25 SHB 1414 investigative phase of the respective committee's operations if the investigation is completed in a timely manner; or

- (ii) An impaired practitioner program or voluntary substance abuse monitoring program approved by a disciplining authority under RCW 18.130.175 if the license holder is currently enrolled in the treatment program, so long as the license holder actively participates in the treatment program and the license holder's impairment does not constitute a clear and present danger to the public health, safety, or welfare.
- (2) If a person fails to furnish a required report, the disciplining authority may petition the superior court of the county in which the person resides or is found, and the court shall issue to the person an order to furnish the required report. A failure to obey the order is a contempt of court as provided in chapter 7.21 RCW.
- (3) A person is immune from civil liability, whether direct or derivative, for providing information to the disciplining authority pursuant to the rules adopted under subsection (1) of this section.
- (4)(a) The holder of a license subject to the jurisdiction of this chapter shall report to the disciplining authority:
- (i) Any conviction, determination, or finding that he or she has committed unprofessional conduct or is unable to practice with reasonable skill or safety; and
- (ii) Any disqualification from participation in the federal medicare program, under Title XVIII of the federal social security act or the federal medicaid program, under Title XIX of the federal social security act.
- (b) Failure to report within thirty days of notice of the conviction, determination, finding, or disqualification constitutes grounds for disciplinary action.
- **Sec. 24.** RCW 18.71.0195 and 2005 c 274 s 227 are each amended to read as follows:
- (1) The contents of any report filed under RCW 18.130.070 shall be confidential and exempt from public disclosure pursuant to chapter 42.56 RCW, except that it may be reviewed (a) by the licensee involved or his or her counsel or authorized representative who may submit any additional exculpatory or explanatory statements or other information,

which statements or other information shall be included in the file, or (b) by a representative of the commission, or investigator thereof, who has been assigned to review the activities of a licensed physician.

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Upon a determination that a report is without merit, the commission's records may be purged of information relating to the report.

- 7 (2) Every individual, medical association, medical society, hospital, ambulatory surgical facility, medical service bureau, health 8 9 insurance carrier or agent, professional liability insurance carrier, 10 professional standards review organization, agency of the federal, state, or local government, or the entity established by RCW 18.71.300 11 and its officers, agents, and employees are immune from civil 12 13 liability, whether direct or derivative, for providing information to 14 the commission under RCW 18.130.070, or for which an individual health care provider has immunity under the provisions of RCW 4.24.240, 15 16 4.24.250, or 4.24.260.
- 17 **Sec. 25.** RCW 42.56.360 and 2006 c 209 s 9 and 2006 c 8 s 112 are each reenacted and amended to read as follows:
- 19 (1) The following health care information is exempt from disclosure 20 under this chapter:
- 21 (a) Information obtained by the board of pharmacy as provided in 22 RCW 69.45.090;
- (b) Information obtained by the board of pharmacy or the department of health and its representatives as provided in RCW 69.41.044, 69.41.280, and 18.64.420;
  - (c) Information and documents created specifically for, and collected and maintained by a quality improvement committee under RCW 43.70.510, section 9 of this act, or 70.41.200, or by a peer review committee under RCW 4.24.250, or by a quality assurance committee pursuant to RCW 74.42.640 or 18.20.390, and notifications or reports of adverse events or incidents made under RCW 70.56.020 or 70.56.040, regardless of which agency is in possession of the information and documents;
  - (d)(i) Proprietary financial and commercial information that the submitting entity, with review by the department of health, specifically identifies at the time it is submitted and that is

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provided to or obtained by the department of health in connection with an application for, or the supervision of, an antitrust exemption sought by the submitting entity under RCW 43.72.310;

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- (ii) If a request for such information is received, the submitting entity must be notified of the request. Within ten business days of receipt of the notice, the submitting entity shall provide a written statement of the continuing need for confidentiality, which shall be provided to the requester. Upon receipt of such notice, the department of health shall continue to treat information designated under this subsection (1)(d) as exempt from disclosure;
- (iii) If the requester initiates an action to compel disclosure under this chapter, the submitting entity must be joined as a party to demonstrate the continuing need for confidentiality;
- 14 (e) Records of the entity obtained in an action under RCW 18.71.300 through 18.71.340;
  - (f) Except for published statistical compilations and reports relating to the infant mortality review studies that do not identify individual cases and sources of information, any records or documents obtained, prepared, or maintained by the local health department for the purposes of an infant mortality review conducted by the department of health under RCW 70.05.170; and
- (g) Complaints filed under chapter 18.130 RCW after July 27, 1997, to the extent provided in RCW 18.130.095(1).
- 24 (2) Chapter 70.02 RCW applies to public inspection and copying of 25 health care information of patients.
- 26 <u>NEW SECTION.</u> **Sec. 26.** This act takes effect July 1, 2009.
- NEW SECTION. Sec. 27. The secretary of health may take the necessary steps to ensure that this act is implemented on its effective date.
- 30 <u>NEW SECTION.</u> **Sec. 28.** Sections 1 through 19 of this act 31 constitute a new chapter in Title 70 RCW.

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