## HOUSE BILL 1539

State of Washington 60th Legislature 2007 Regular Session

**By** Representatives Bailey, Alexander, Hinkle, Condotta, Haler, Rodne, Newhouse, Ericksen, Kristiansen and Strow

Read first time 01/22/2007. Referred to Committee on Health Care & Wellness.

AN ACT Relating to access to health insurance for small employers and their employees; and amending RCW 48.21.045, 48.44.023, and 48.46.066.

4 BE IT ENACTED BY THE PEOPLE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 48.21.045 and 2004 c 244 s 1 are each amended to read 6 as follows:

7  $(1)((\frac{a}{a}))$  An insurer offering any health benefit plan to a small 8 employer, either directly or through an association or member-governed group formed specifically for the purpose of purchasing health care, 9 may offer and actively market to the small employer ((a)) no more than 10 one health benefit plan featuring a limited schedule of covered health 11 care services. ((Nothing in this subsection shall preclude an insurer 12 13 from offering, or a small employer from purchasing, other health benefit plans that may have more comprehensive benefits than those 14 included in the product offered under this subsection. An insurer 15 16 offering a health benefit plan under this subsection shall clearly 17 disclose all covered benefits to the small employer in a brochure filed 18 with the commissioner.

(b) A health benefit plan offered under this subsection shall provide coverage for hospital expenses and services rendered by a physician licensed under chapter 18.57 or 18.71 RCW but is not subject to the requirements of RCW 48.21.130, 48.21.140, 48.21.141, 48.21.142, 48.21.144, 48.21.146, 48.21.160 through 48.21.197, 48.21.200, 48.21.220, 48.21.225, 48.21.230, 48.21.235, 48.21.240, 48.21.244, 48.21.250, 48.21.300, 48.21.310, or 48.21.320.

8 (2))) (a) The plan offered under this subsection may be offered 9 with a choice of cost-sharing arrangements, and may, but is not 10 required to, comply with: RCW 48.21.130 through 48.21.240, 48.21.244 11 through 48.21.280, 48.21.300 through 48.21.320, 48.43.045(1) except as 12 required in (b) of this subsection, 48.43.093, 48.43.115 through 13 48.43.185, 48.43.515(5), or 48.42.100.

14 (b) In offering the plan under this subsection, the insurer must 15 offer the small employer the option of permitting every category of 16 health care provider to provide health services or care for conditions 17 covered by the plan pursuant to RCW 48.43.045(1).

18 (2) An insurer offering the plan under subsection (1) of this 19 section must also offer and actively market to the small employer at 20 least one additional health benefit plan.

21 (3) Nothing in this section shall prohibit an insurer from 22 offering, or a purchaser from seeking, health benefit plans with 23 benefits in excess of the health benefit plan offered under subsection 24 (1) of this section. All forms, policies, and contracts shall be 25 submitted for approval to the commissioner, and the rates of any plan 26 offered under this section shall be reasonable in relation to the 27 benefits thereto.

28 ((<del>(3)</del>)) <u>(4)</u> Premium rates for health benefit plans for small 29 employers as defined in this section shall be subject to the following 30 provisions:

31 (a) The insurer shall develop its rates based on an adjusted32 community rate and may only vary the adjusted community rate for:

- 33 (i) Geographic area;
- 34 (ii) Family size;
- 35 (iii) Age; and
- 36 (iv) Wellness activities.
- 37 (b) The adjustment for age in (a)(iii) of this subsection may not

use age brackets smaller than five-year increments, which shall begin
 with age twenty and end with age sixty-five. Employees under the age
 of twenty shall be treated as those age twenty.

4 (c) The insurer shall be permitted to develop separate rates for 5 individuals age sixty-five or older for coverage for which medicare is 6 the primary payer and coverage for which medicare is not the primary 7 payer. Both rates shall be subject to the requirements of this 8 subsection (((3))) (4).

9 (d) The permitted rates for any age group shall be no more than 10 four hundred twenty-five percent of the lowest rate for all age groups 11 on January 1, 1996, four hundred percent on January 1, 1997, and three 12 hundred seventy-five percent on January 1, 2000, and thereafter.

13 (e) A discount for wellness activities shall be permitted to 14 reflect actuarially justified differences in utilization or cost 15 attributed to such programs.

16 (f) The rate charged for a health benefit plan offered under this 17 section may not be adjusted more frequently than annually except that 18 the premium may be changed to reflect:

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(i) Changes to the enrollment of the small employer;

20 (ii) Changes to the family composition of the employee;

21 (iii) Changes to the health benefit plan requested by the small 22 employer; or

23 (iv) Changes in government requirements affecting the health24 benefit plan.

(g) Rating factors shall produce premiums for identical groups that differ only by the amounts attributable to plan design, with the exception of discounts for health improvement programs.

(h) For the purposes of this section, a health benefit plan that 28 contains a restricted network provision shall not be considered similar 29 coverage to a health benefit plan that does not contain such a 30 provision, provided that the restrictions of benefits to network 31 32 providers result in substantial differences in claims costs. A carrier may develop its rates based on claims costs ((due to network provider 33 reimbursement schedules or type of network)) for a plan. 34 This subsection does not restrict or enhance the portability of benefits as 35 provided in RCW 48.43.015. 36

37 (i) Except for small group health benefit plans that qualify as
 38 insurance coverage combined with a health savings account as defined by

the United States internal revenue service, adjusted community rates 1 2 established under this section shall pool the medical experience of all small groups purchasing coverage. However, annual rate adjustments for 3 each small group health benefit plan may vary by up to plus or minus 4 ((four)) eight percentage points from the overall adjustment of a 5 carrier's entire small group pool((, such overall adjustment to be 6 7 approved by the commissioner, upon a showing by the carrier, certified 8 by a member of the American academy of actuaries that: (i) The variation is a result of deductible leverage, benefit design, or 9 10 provider network characteristics; and (ii) for a rate renewal period, the projected weighted average of all small group benefit plans will 11 12 have a revenue neutral effect on the carrier's small group pool. 13 Variations of greater than four percentage points are subject to review by the commissioner, and must be approved or denied within sixty days 14 of submittal)) if certified by a member of the American academy of 15 actuaries, that: (i) The variation is a result of deductible leverage, 16 benefit design, claims cost trend for the plan, or provider network 17 characteristics; and (ii) for a rate renewal period, the projected 18 weighted average of all small group benefit plans will have a revenue 19 neutral effect on the carrier's small group pool. Variations of 20 21 greater than eight percentage points are subject to review by the commissioner, and must be approved or denied within thirty days of 22 <u>submittal</u>. A variation that is not denied within ((sixty)) thirty days 23 24 shall be deemed approved. The commissioner must provide to the carrier 25 a detailed actuarial justification for any denial ((within thirty 26 days)) at the time of the denial.

27 (((4))) (5) Nothing in this section shall restrict the right of 28 employees to collectively bargain for insurance providing benefits in 29 excess of those provided herein.

30 (((5))) (6)(a) Except as provided in this subsection, requirements 31 used by an insurer in determining whether to provide coverage to a 32 small employer shall be applied uniformly among all small employers 33 applying for coverage or receiving coverage from the carrier.

34 (b) An insurer shall not require a minimum participation level 35 greater than:

36 (i) One hundred percent of eligible employees working for groups 37 with three or less employees; and

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(ii) Seventy-five percent of eligible employees working for groups
 with more than three employees.

3 (c) In applying minimum participation requirements with respect to 4 a small employer, a small employer shall not consider employees or 5 dependents who have similar existing coverage in determining whether 6 the applicable percentage of participation is met.

7 (d) An insurer may not increase any requirement for minimum 8 employee participation or modify any requirement for minimum employer 9 contribution applicable to a small employer at any time after the small 10 employer has been accepted for coverage.

(((6))) An insurer must offer coverage to all eligible 11 12 employees of a small employer and their dependents. An insurer may not 13 offer coverage to only certain individuals or dependents in a small 14 employer group or to only part of the group. An insurer may not modify a health plan with respect to a small employer or any eligible employee 15 or dependent, through riders, endorsements or otherwise, to restrict or 16 17 exclude coverage or benefits for specific diseases, medical conditions, or services otherwise covered by the plan. 18

19 ((<del>(7)</del>)) <u>(8)</u> As used in this section, "health benefit plan," "small 20 employer," "adjusted community rate," and "wellness activities" mean 21 the same as defined in RCW 48.43.005.

22 **Sec. 2.** RCW 48.44.023 and 2004 c 244 s 7 are each amended to read 23 as follows:

24 (1)(((a))) A health care services contractor offering any health benefit plan to a small employer, either directly or through an 25 26 association or member-governed group formed specifically for the 27 purpose of purchasing health care, may offer and actively market to the small employer ((a)) no more than one health benefit plan featuring a 28 limited schedule of covered health care services. ((Nothing in this 29 30 subsection shall preclude a contractor from offering, or a small 31 employer from purchasing, other health benefit plans that may have more comprehensive benefits than those included in the product offered under 32 33 this subsection. A contractor offering a health benefit plan under 34 this subsection shall clearly disclose all covered benefits to the 35 small employer in a brochure filed with the commissioner.

36 (b) A health benefit plan offered under this subsection shall
37 provide coverage for hospital expenses and services rendered by a

1 physician licensed under chapter 18.57 or 18.71 RCW but is not subject 2 to the requirements of RCW 48.44.225, 48.44.240, 48.44.245, 48.44.290, 3 48.44.300, 48.44.310, 48.44.320, 48.44.325, 48.44.330, 48.44.335, 4 48.44.340, 48.44.344, 48.44.360, 48.44.400, 48.44.440, 48.44.450, and 5 48.44.460.

(2))) (a) The plan offered under this subsection may be offered 6 7 with a choice of cost-sharing arrangements, and may, but is not required to, comply with: RCW 48.44.210, 48.44.212, 48.44.225, 8 48.44.240 through 48.44.245, 48.44.290 through 48.44.340, 48.44.344, 9 48.44.360 through 48.44.380, 48.44.400, 48.44.420, 48.44.440 through 10 48.44.460, 48.44.500, 48.43.045(1) except as required in (b) of this 11 subsection, 48.43.093, 48.43.115 through 48.43.185, 48.43.515(5), or 12 13 48.42.100.

14 (b) In offering the plan under this subsection, the health care 15 service contractor must offer the small employer the option of 16 permitting every category of health care provider to provide health 17 services or care for conditions covered by the plan pursuant to RCW 18 <u>48.43.045(1).</u>

(2) A health care service contractor offering the plan under
 subsection (1) of this section must also offer and actively market to
 the small employer at least one additional health benefit plan.

22 (3) Nothing in this section shall prohibit a health care service 23 contractor from offering, or a purchaser from seeking, health benefit 24 plans with benefits in excess of the health benefit plan offered under 25 subsection (1) of this section. All forms, policies, and contracts 26 shall be submitted for approval to the commissioner, and the rates of 27 any plan offered under this section shall be reasonable in relation to 28 the benefits thereto.

29 ((<del>(3)</del>)) <u>(4)</u> Premium rates for health benefit plans for small 30 employers as defined in this section shall be subject to the following 31 provisions:

32 (a) The contractor shall develop its rates based on an adjusted33 community rate and may only vary the adjusted community rate for:

- 34 (i) Geographic area;
- 35 (ii) Family size;
- 36 (iii) Age; and
- 37 (iv) Wellness activities.

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(b) The adjustment for age in (a)(iii) of this subsection may not use age brackets smaller than five-year increments, which shall begin with age twenty and end with age sixty-five. Employees under the age of twenty shall be treated as those age twenty.

5 (c) The contractor shall be permitted to develop separate rates for 6 individuals age sixty-five or older for coverage for which medicare is 7 the primary payer and coverage for which medicare is not the primary 8 payer. Both rates shall be subject to the requirements of this 9 subsection (((3))) (4).

10 (d) The permitted rates for any age group shall be no more than 11 four hundred twenty-five percent of the lowest rate for all age groups 12 on January 1, 1996, four hundred percent on January 1, 1997, and three 13 hundred seventy-five percent on January 1, 2000, and thereafter.

(e) A discount for wellness activities shall be permitted to
 reflect actuarially justified differences in utilization or cost
 attributed to such programs.

(f) The rate charged for a health benefit plan offered under this section may not be adjusted more frequently than annually except that the premium may be changed to reflect:

20 (i) Changes to the enrollment of the small employer;

21 (ii) Changes to the family composition of the employee;

(iii) Changes to the health benefit plan requested by the small employer; or

24 (iv) Changes in government requirements affecting the health25 benefit plan.

26 (g) Rating factors shall produce premiums for identical groups that 27 differ only by the amounts attributable to plan design, with the 28 exception of discounts for health improvement programs.

(h) For the purposes of this section, a health benefit plan that 29 contains a restricted network provision shall not be considered similar 30 coverage to a health benefit plan that does not contain such a 31 32 provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier 33 may develop its rates based on claims costs ((due to network provider 34 reimbursement schedules or type of network)) for a plan. 35 This 36 subsection does not restrict or enhance the portability of benefits as 37 provided in RCW 48.43.015.

(i) Except for small group health benefit plans that qualify as 1 2 insurance coverage combined with a health savings account as defined by the United States internal revenue service, adjusted community rates 3 established under this section shall pool the medical experience of all 4 groups purchasing coverage. However, annual rate adjustments for each 5 small group health benefit plan may vary by up to plus or minus 6 ((four)) eight percentage points from the overall adjustment of a 7 8 carrier's entire small group pool((, such overall adjustment to be approved by the commissioner, upon a showing by the carrier, certified 9 10 by a member of the American academy of actuaries that: (i) The variation is a result of deductible leverage, benefit design, or 11 12 provider network characteristics; and (ii) for a rate renewal period, 13 the projected weighted average of all small group benefit plans will have a revenue neutral effect on the carrier's small group pool. 14 15 Variations of greater than four percentage points are subject to review by the commissioner, and must be approved or denied within sixty days 16 of submittal)) if certified by a member of the American academy of 17 actuaries, that: (i) The variation is a result of deductible leverage, 18 benefit design, claims cost trend for the plan, or provider network 19 20 characteristics; and (ii) for a rate renewal period, the projected 21 weighted average of all small group benefit plans will have a revenue neutral effect on the carrier's small group pool. Variations of 22 greater than eight percentage points are subject to review by the 23 24 commissioner, and must be approved or denied within thirty days of <u>submittal</u>. A variation that is not denied within ((<del>sixty</del>)) <u>thirty</u> days 25 26 shall be deemed approved. The commissioner must provide to the carrier 27 a detailed actuarial justification for any denial ((within thirty days)) at the time of the denial. 28

29 ((<del>(4)</del>)) <u>(5)</u> Nothing in this section shall restrict the right of 30 employees to collectively bargain for insurance providing benefits in 31 excess of those provided herein.

32 ((<del>(5)</del>)) <u>(6)</u>(a) Except as provided in this subsection, requirements 33 used by a contractor in determining whether to provide coverage to a 34 small employer shall be applied uniformly among all small employers 35 applying for coverage or receiving coverage from the carrier.

36 (b) A contractor shall not require a minimum participation level 37 greater than:

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(i) One hundred percent of eligible employees working for groups
 with three or less employees; and

3 (ii) Seventy-five percent of eligible employees working for groups4 with more than three employees.

5 (c) In applying minimum participation requirements with respect to 6 a small employer, a small employer shall not consider employees or 7 dependents who have similar existing coverage in determining whether 8 the applicable percentage of participation is met.

9 (d) A contractor may not increase any requirement for minimum 10 employee participation or modify any requirement for minimum employer 11 contribution applicable to a small employer at any time after the small 12 employer has been accepted for coverage.

13 (((6))) <u>(7)</u> A contractor must offer coverage to all eligible 14 employees of a small employer and their dependents. A contractor may not offer coverage to only certain individuals or dependents in a small 15 16 employer group or to only part of the group. A contractor may not 17 modify a health plan with respect to a small employer or any eligible employee or dependent, through riders, endorsements or otherwise, to 18 restrict or exclude coverage or benefits for specific diseases, medical 19 conditions, or services otherwise covered by the plan. 20

21 **Sec. 3.** RCW 48.46.066 and 2004 c 244 s 9 are each amended to read 22 as follows:

23 (1)(((a))) A health maintenance organization offering any health 24 benefit plan to a small employer, either directly or through an association or member-governed group formed specifically for the 25 26 purpose of purchasing health care, may offer and actively market to the 27 small employer ((a)) no more than one health benefit plan featuring a limited schedule of covered health care services. ((Nothing in this 28 subsection shall preclude a health maintenance organization from 29 30 offering, or a small employer from purchasing, other health benefit 31 plans that may have more comprehensive benefits than those included in the product offered under this subsection. A health maintenance 32 organization offering a health benefit plan under this subsection shall 33 34 clearly disclose all the covered benefits to the small employer in a 35 brochure filed with the commissioner.

36 (b) A health benefit plan offered under this subsection shall
37 provide coverage for hospital expenses and services rendered by a

1 physician licensed under chapter 18.57 or 18.71 RCW but is not subject 2 to the requirements of RCW 48.46.275, 48.46.280, 48.46.285, 48.46.290, 3 48.46.350, 48.46.355, 48.46.375, 48.46.440, 48.46.480, 48.46.510, 4 48.46.520, and 48.46.530.

(2))) (a) The plan offered under this subsection may be offered 5 with a choice of cost-sharing arrangements, and may, but is not 6 required to, comply with: RCW 48.46.250, 48.46.272 through 48.46.290, 7 48.46.320, 48.46.350, 48.46.375, 48.46.440 through 48.46.460, 8 48.46.480, 48.46.490, 48.46.510, 48.46.520, 48.46.530, 48.46.565, 9 48.46.570, 48.46.575, 48.43.045(1) except as required in (b) of this 10 subsection, 48.43.093, 48.43.115 through 48.43.185, 48.43.515(5), or 11 12 48.42.100.

13 (b) In offering the plan under this subsection, the health 14 maintenance organization must offer the small employer the option of 15 permitting every category of health care provider to provide health 16 services or care for conditions covered by the plan pursuant to RCW 17 <u>48.43.045(1).</u>

(2) A health maintenance organization offering the plan under
 subsection (1) of this section must also offer and actively market to
 the small employer at least one additional health benefit plan.

21 (3) Nothing in this section shall prohibit a health maintenance 22 organization from offering, or a purchaser from seeking, health benefit 23 plans with benefits in excess of the health benefit plan offered under 24 subsection (1) of this section. All forms, policies, and contracts 25 shall be submitted for approval to the commissioner, and the rates of 26 any plan offered under this section shall be reasonable in relation to 27 the benefits thereto.

28 (((3))) (4) Premium rates for health benefit plans for small 29 employers as defined in this section shall be subject to the following 30 provisions:

31 (a) The health maintenance organization shall develop its rates 32 based on an adjusted community rate and may only vary the adjusted 33 community rate for:

- 34 (i) Geographic area;
- 35 (ii) Family size;
- 36 (iii) Age; and
- 37 (iv) Wellness activities.

(b) The adjustment for age in (a)(iii) of this subsection may not
 use age brackets smaller than five-year increments, which shall begin
 with age twenty and end with age sixty-five. Employees under the age
 of twenty shall be treated as those age twenty.

5 (c) The health maintenance organization shall be permitted to 6 develop separate rates for individuals age sixty-five or older for 7 coverage for which medicare is the primary payer and coverage for which 8 medicare is not the primary payer. Both rates shall be subject to the 9 requirements of this subsection ((+3)) (4).

10 (d) The permitted rates for any age group shall be no more than 11 four hundred twenty-five percent of the lowest rate for all age groups 12 on January 1, 1996, four hundred percent on January 1, 1997, and three 13 hundred seventy-five percent on January 1, 2000, and thereafter.

(e) A discount for wellness activities shall be permitted to
 reflect actuarially justified differences in utilization or cost
 attributed to such programs.

(f) The rate charged for a health benefit plan offered under this section may not be adjusted more frequently than annually except that the premium may be changed to reflect:

20 (i) Changes to the enrollment of the small employer;

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(ii) Changes to the family composition of the employee;

(iii) Changes to the health benefit plan requested by the small employer; or

24 (iv) Changes in government requirements affecting the health25 benefit plan.

26 (g) Rating factors shall produce premiums for identical groups that 27 differ only by the amounts attributable to plan design, with the 28 exception of discounts for health improvement programs.

(h) For the purposes of this section, a health benefit plan that 29 contains a restricted network provision shall not be considered similar 30 coverage to a health benefit plan that does not contain such a 31 32 provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier 33 may develop its rates based on claims costs ((due to network provider 34 reimbursement schedules or type of network)) for a plan. 35 This 36 subsection does not restrict or enhance the portability of benefits as 37 provided in RCW 48.43.015.

(i) Except for small group health benefit plans that qualify as 1 2 insurance coverage combined with a health savings account as defined by the United States internal revenue service, adjusted community rates 3 established under this section shall pool the medical experience of all 4 groups purchasing coverage. However, annual rate adjustments for each 5 small group health benefit plan may vary by up to plus or minus 6 7 ((four)) eight percentage points from the overall adjustment of a 8 carrier's entire small group pool((, such overall adjustment to be approved by the commissioner, upon a showing by the carrier, certified 9 10 by a member of the American academy of actuaries that: (i) The variation is a result of deductible leverage, benefit design, or 11 12 provider network characteristics; and (ii) for a rate renewal period, 13 the projected weighted average of all small group benefit plans will have a revenue neutral effect on the carrier's small group pool. 14 15 Variations of greater than four percentage points are subject to review by the commissioner, and must be approved or denied within sixty days 16 of submittal)) if certified by a member of the American academy of 17 actuaries, that: (i) The variation is a result of deductible leverage, 18 19 benefit design, claims cost trend for the plan, or provider network characteristics; and (ii) for a rate renewal period, the projected 20 21 weighted average of all small group benefit plans will have a revenue neutral effect on the health maintenance organization's small group 22 pool. Variations of greater than eight percentage points are subject 23 to review by the commissioner, and must be approved or denied within 24 thirty days of submittal. A variation that is not denied within 25 26 ((sixty)) thirty days shall be deemed approved. The commissioner must 27 provide to the carrier a detailed actuarial justification for any denial ((within thirty days)) at the time of the denial. 28

29 ((<del>(4)</del>)) <u>(5)</u> Nothing in this section shall restrict the right of 30 employees to collectively bargain for insurance providing benefits in 31 excess of those provided herein.

32 (((5))) (6)(a) Except as provided in this subsection, requirements 33 used by a health maintenance organization in determining whether to 34 provide coverage to a small employer shall be applied uniformly among 35 all small employers applying for coverage or receiving coverage from 36 the carrier.

37 (b) A health maintenance organization shall not require a minimum38 participation level greater than:

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(i) One hundred percent of eligible employees working for groups
 with three or less employees; and

3 (ii) Seventy-five percent of eligible employees working for groups4 with more than three employees.

5 (c) In applying minimum participation requirements with respect to 6 a small employer, a small employer shall not consider employees or 7 dependents who have similar existing coverage in determining whether 8 the applicable percentage of participation is met.

9 (d) A health maintenance organization may not increase any 10 requirement for minimum employee participation or modify any 11 requirement for minimum employer contribution applicable to a small 12 employer at any time after the small employer has been accepted for 13 coverage.

(((6))) (7) A health maintenance organization must offer coverage 14 to all eligible employees of a small employer and their dependents. A 15 health maintenance organization may not offer coverage to only certain 16 17 individuals or dependents in a small employer group or to only part of 18 the group. A health maintenance organization may not modify a health plan with respect to a small employer or any eligible employee or 19 dependent, through riders, endorsements or otherwise, to restrict or 20 21 exclude coverage or benefits for specific diseases, medical conditions, 22 or services otherwise covered by the plan.

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