SUBSTITUTE HOUSE BILL 1883

State of Washington 60th Legislature 2007 Regular Session

By House Committee on Higher Education (originally sponsored by Representatives Wallace, Anderson, Chase, Jarrett, Moeller, McDermott, Priest, Haigh, Kagi, Roberts, Kenney and Conway)

READ FIRST TIME 03/01/07.

AN ACT Relating to modification of the higher education coordinating board; amending RCW 28B.76.050, 28B.76.090, 28B.76.100, 3 28B.76.200, and 28B.76.210; adding a new section to chapter 28B.76 RCW; 4 creating a new section; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6

7

PART 1 GENERAL PROVISIONS

8 Sec. 101. RCW 28B.76.050 and 2004 c 275 s 3 are each amended to 9 read as follows:

The members of the board, except ((the chair serving on June 13, 10 11 $\frac{2002}{100}$, and)) the student member, shall serve for terms of four years, the terms expiring on June 30th of the fourth year of the term ((except 12 that in the case of initial members, two shall be appointed to two-year 13 14 terms, three shall be appointed to three year terms, and three shall be 15 appointed to four year terms)). The student member shall hold his or her office for a term of one year ((from)) beginning on the first day 16 of July. ((The chair serving on June 13, 2002, shall serve at the 17 18 pleasure of the governor.))

1 Sec. 102. RCW 28B.76.090 and 2004 c 275 s 4 are each amended to
2 read as follows:

3 ((The board shall employ a director and may delegate agency management to the director.)) Effective July 1, 2007, an executive 4 director shall be appointed by the governor from a list of three names 5 submitted by the board to the governor. If requested by the governor, 6 the board shall submit additional names for the governor's 7 consideration until an appointment is made. The executive director 8 shall serve at the pleasure of the board, shall be the executive 9 officer of the board, and shall, under the board's supervision, 10 administer the provisions of this chapter. The executive director 11 12 shall, with the approval of the board: (1) Employ necessary deputy and 13 assistant directors and other exempt staff under chapter 41.06 RCW who 14 shall serve at his or her pleasure on such terms and conditions as he or she determines and (2) subject to the provisions of chapter 41.06 15 RCW, appoint and employ such other employees as may be required for the 16 17 proper discharge of the functions of the board. The executive director shall exercise such additional powers, other than rule making, as may 18 be delegated by the board by resolution. In fulfilling the duties 19 under this chapter, the board shall make extensive use of those state 20 21 with responsibility for implementing and agencies supporting 22 postsecondary education plans and policies including but not limited to 23 appropriate legislative groups, the postsecondary education institutions, the office of financial management, the workforce 24 25 training and education coordinating board, ((and)) the state board for community and technical colleges, and the office of the superintendent 26 27 of public instruction. Outside consulting and service agencies may also be employed. The board may compensate these groups and 28 consultants in appropriate ways. 29

30 **Sec. 103.** RCW 28B.76.100 and 2004 c 275 s 2 are each amended to 31 read as follows:

(1) The board shall establish an advisory council consisting of: <u>A representative of the superintendent of public instruction; a</u> representative of the state board of education appointed by the state board of education; a representative of the two-year system of the state board for community and technical colleges appointed by the state board for community and technical colleges; a representative of the

p. 2

workforce training and education coordinating board appointed by the 1 2 workforce training and education coordinating board; one representative of the research universities appointed by the president of the 3 University of Washington and the president of Washington State 4 University; a representative of the regional universities and The 5 Evergreen State College appointed through a process developed by the 6 7 council of presidents; a representative of the faculty for the fouryear institutions appointed by the council of faculty representatives; 8 a representative of the proprietary schools appointed by the federation 9 10 of private career schools and colleges; a representative of the independent colleges appointed by the independent colleges 11 of 12 Washington; and a faculty member in the community and technical college 13 system appointed by the state board for community and technical 14 colleges in consultation with the faculty unions.

15 (2) The members of the advisory council shall each serve a two-year 16 term ((except for the superintendent of public instruction, whose term 17 is concurrent with his or her term of office)).

18 (3) The board shall meet with the advisory council at least 19 quarterly and shall seek advice from the council regarding the board's 20 discharge of its statutory responsibilities.

21 <u>NEW SECTION.</u> Sec. 104. A new section is added to chapter 28B.76
22 RCW to read as follows:

(1) The legislature recognizes that making strategic investments in higher education will increase the prosperity of the residents of Washington state. To ensure the state is making progress towards the goal of educating all students to higher levels, the governor and the legislature intend to provide strategic oversight and to monitor the progress towards reaching the state's goals for higher education.

(2) The governor shall convene a five-corners task force every six 29 The task force shall be comprised of the 30 months through 2017. 31 governor, and the chair and ranking minority member of the house of representatives and the senate committees on higher education, or their 32 designees. The executive director of the higher education coordinating 33 34 board, the executive director of the state board for community and 35 technical colleges, the superintendent of public instruction, the 36 executive director of the workforce training and education coordinating

board, the executive director of the council of presidents, and the president of the independent colleges of Washington shall be invited to participate in five-corners task force meetings.

4 (3) The five-corners task force shall: Identify the state's broad 5 needs and priorities for higher education and ensure that the needs and 6 priorities are a focus of the board's policy and planning initiatives; 7 monitor statewide and regional results; focus policy and resources on 8 public priorities; and coordinate state appropriations, tuition, and 9 student assistance policies to provide adequate financial support for 10 institutional operations and ensure higher education is accessible.

PART 2 POLICY AND PLANNING

13 Sec. 201. RCW 28B.76.200 and 2004 c 275 s 6 are each amended to 14 read as follows:

15 (1) The board shall develop a statewide strategic master plan for higher education that proposes a vision and identifies measurable goals 16 17 and priorities for the system of higher education in Washington state for a ten-year time period. The board shall update the statewide 18 strategic master plan every four years. The plan shall address the 19 qoals of: (a) Expanding access; (b) using methods of educational 20 delivery that are efficient, cost-effective, and productive to deliver 21 22 modern educational programs; and (c) using performance measures to qauge the effectiveness of the state's progress towards meeting its 23 higher education goals. The plan shall encompass all sectors of higher 24 25 education, including the two-year system, workforce training, the fouryear institutions, and financial aid. The board shall also specify 26 27 strategies for ((maintaining and)) expanding access, affordability, quality, efficiency, and accountability among the various institutions 28 29 of higher education.

30 (2) In developing the statewide strategic master plan for higher 31 education, the board shall collaborate with the four-year institutions 32 of higher education including the council of presidents, the community 33 and technical college system, and, when appropriate, the workforce 34 training and education coordinating board, the superintendent of public 35 instruction, ((and)) the independent higher education institutions, the 36 <u>business sector, and labor</u>. The board shall identify and utilize

11

12

p. 4

1 models of regional planning and decision making before initiating a
2 statewide planning process. The board shall also seek input from
3 students, faculty organizations, community and business leaders in the
4 state, members of the legislature, and the governor.

5 (3) As a foundation for the statewide strategic master plan for 6 higher education, the board shall review role and mission statements 7 for each of the four-year institutions of higher education and the 8 community and technical college system. The purpose of the review is 9 to ensure institutional roles and missions are aligned with the overall 10 state vision and priorities for higher education.

11 (4) In assessing needs of the state's higher education system, the 12 board ((may)) should encourage partnerships, embrace innovation, and 13 consider ((and)), analyze, and make recommendations concerning the 14 following information:

(a) Demographic, social, economic, and technological trends and
 their impact on service delivery <u>for a twenty-year horizon</u>;

17 (b) The changing ethnic composition of the population and the 18 special needs arising from those trends;

(c) Business and industrial needs for a skilled workforce;

19

20 (d) College attendance, retention, transfer, <u>graduation</u>, and 21 dropout rates;

(e) Needs and demands for basic and continuing education and opportunities for lifelong learning by individuals of all age groups; ((and))

25 (f) <u>Needs and demands for nontraditional populations including, but</u> 26 <u>not limited to, adult learners; and</u>

27 (g) Needs and demands for access to higher education by placebound 28 students and individuals in heavily populated areas underserved by 29 public institutions.

30 (5) The statewide strategic master plan for higher education shall 31 include, but not be limited to, the following <u>access and educational</u> 32 <u>delivery items</u>:

33 (a) Recommendations based on enrollment forecasts and analysis of 34 data about demand for higher education, and policies and actions to 35 meet ((those needs)) the goal of expanding access;

36 (b) State ((or)) <u>and</u> regional priorities for new or expanded degree 37 programs or off-campus programs, including what models of service 38 delivery may be most cost-effective;

p. 5

(c) Recommended policies or actions to improve the efficiency of
 student transfer and graduation or completion;

3 (d) State ((or)) and regional priorities for addressing needs in 4 high-demand fields where enrollment access is limited and employers are 5 experiencing difficulty finding enough qualified graduates to fill job 6 openings;

7

(e) Recommended tuition and fees policies and levels; and

8 (f) Priorities and recommendations <u>including increased transparency</u>9 on financial aid.

10 (6) The board shall present the vision, goals, priorities, and strategies in the statewide strategic master plan for higher education 11 12 in a way that provides guidance for institutions, the governor, and the 13 legislature to make further decisions regarding institution-level 14 plans, policies, legislation, and operating and capital funding for higher education. In the statewide strategic master plan for higher 15 education, the board shall recommend specific actions to be taken and 16 17 identify measurable performance indicators and benchmarks for gauging progress toward achieving the goals and priorities. 18

(7) Every four years by December 15th, beginning December 15, 19 ((2003)) 2007, the board shall submit an ((interim)) update of the ten-20 year statewide strategic master plan for higher education to the 21 22 governor and the legislature. The ((interim)) updated plan shall reflect the expectations and policy directions of the legislative 23 24 higher education and fiscal committees, and shall provide a timely and 25 relevant framework for the development of future budgets and policy proposals. The legislature shall, by concurrent resolution, approve or 26 27 recommend changes to the ((interim)) updated plan, following public The board shall submit the final plan, incorporating 28 hearings. legislative changes, to the governor and the legislature by June of the 29 year in which the legislature approves the concurrent resolution. 30 The plan shall then become state higher education policy unless legislation 31 32 is enacted to alter the policies set forth in the plan. The board shall report annually to the governor and the legislature on the 33 progress being made by the institutions of higher education and the 34 state to implement the strategic master plan. 35

(8) Each four-year institution shall develop an institution-level
 <u>ten-year</u> strategic plan that implements the vision, goals, priorities,
 and strategies within the statewide strategic master plan for higher

SHB 1883

education based on the institution's role and mission. Institutional 1 2 strategic plans shall ((also)) encourage partnerships, embrace <u>innovation, and</u> contain measurable performance indicators 3 and benchmarks for gauging progress toward achieving the goals and 4 priorities with attention given to the goals and strategies of 5 increased access and program delivery methods. The board shall review 6 the institution-level plans to ensure the plans are aligned with and 7 implement the statewide strategic master plan for higher education and 8 shall periodically monitor institutions' progress toward achieving the 9 10 goals and priorities within their plans.

(9) The board shall also review the comprehensive master plan prepared by the state board for community and technical colleges for the community and technical college system under RCW 28B.50.090 to ensure the plan is aligned with and implements the statewide strategic master plan for higher education.

16 **Sec. 202.** RCW 28B.76.210 and 2004 c 275 s 7 are each amended to 17 read as follows:

(1) The board shall collaborate with the four-year institutions 18 including the council of presidents, the community and technical 19 20 college system, and when appropriate the workforce training and 21 education coordinating board, the superintendent of public instruction, and the independent higher educational institutions to identify budget 22 23 priorities and levels of funding for higher education, including the 24 two and four-year institutions of higher education and state financial aid programs. It is the intent of the legislature that recommendations 25 26 from the board reflect not merely the sum of budget requests from multiple institutions, but prioritized funding needs for the overall 27 system of higher education. 28

29 (2) By December of each odd-numbered year, the board shall distribute guidelines which outline the board's fiscal priorities to 30 31 the institutions and the state board for community and technical The institutions and the state board for community and 32 colleges. technical colleges shall submit an outline of their proposed budgets (τ_{τ}) 33 34 identifying major components, to the board no later than August 1st of 35 each even numbered year)) to the board no later than July 1st of each 36 even-numbered year. Pursuant to guidelines developed by the board, operating budget outlines submitted by the institutions and the state 37

board for community and technical colleges after January 1, 2007, shall 1 include all policy changes and enhancements that will be requested by 2 the institutions and the state board for community and technical 3 colleges in their respective biennial budget requests. Operating 4 budget outlines shall include a description of each policy enhancement, 5 the dollar amount requested, and the fund source being requested. 6 Capital budget outlines shall include the prioritized ranking of the 7 capital projects being requested by two-year and four-year 8 institutions, respectively. A description of each capital project, and 9 the amount and fund source being requested, shall be included for each 10 capital project appearing in the prioritized ranking. The office of 11 12 financial management shall reference these reporting requirements in 13 its budget instructions.

14 (3) The board shall review and evaluate the operating and capital 15 budget requests from four-year institutions and the community and 16 technical college system based on how the requests align with the 17 board's budget priorities, the missions of the institutions, and the 18 statewide strategic master plan for higher education under RCW 19 28B.76.200.

(4) The board shall submit recommendations on the proposed budgets and on the board's budget priorities to the office of financial management before ((November)) <u>October</u> 1st of each even-numbered year, and to the legislature by January 1st of each odd-numbered year.

(5) Institutions and the state board for community and technical colleges shall submit any supplemental budget requests and revisions to the board at the same time they are submitted to the office of financial management. The board shall submit recommendations on the proposed supplemental budget requests to the office of financial management by November 1st and to the legislature by January 1st.

30 31

PART 3

MISCELLANEOUS

32 <u>NEW SECTION.</u> Sec. 301. Part headings used in this act are not any 33 part of the law.

34 <u>NEW SECTION.</u> Sec. 302. Section 102 of this act is necessary for

1 the immediate preservation of the public peace, health, or safety, or

2 support of the state government and its existing public institutions, 3 and takes effect immediately.

--- END ---