H-3995.1

HOUSE BILL 2462

State of Washington 60th Legislature 2008 Regular Session

By Representatives Priest and Armstrong

Prefiled 12/14/07. Read first time 01/14/08. Referred to Committee on Public Safety & Emergency Preparedness.

- 1 AN ACT Relating to ensuring that sex offenders receive accurate
- 2 sentences; amending RCW 9.94A.441, 9.94A.500, 9.94A.530, and 9.94A.585;
- 3 reenacting and amending RCW 9.94A.525; and creating new sections.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. It is the legislature's intent to ensure that sex offenders receive accurate sentences that are based on their actual, complete criminal history. Accurate sentences further the sentencing reform act's goals of:
 - (1) Ensuring that the punishment for a criminal offense is proportionate to the seriousness of the offense and the sex offender's criminal history;
 - (2) Ensuring punishment that is just; and

9

10

11

12

- 13 (3) Ensuring that sentences are commensurate with the punishment 14 imposed on others for committing similar offenses.
- Given the decisions in *In re Cadwallader*, 155 Wn.2d 867 (2005);
- 16 State v. Lopez, 147 Wn.2d 515 (2002); State v. Ford, 137 Wn.2d 472
- 17 (1999); and $State\ v.\ McCorkle$, 137 Wn.2d 490 (1999), the legislature
- 18 finds it is necessary to amend the provisions in RCW 9.94A.441,
- 19 9.94A.500, 9.94A.525, 9.94A.530, and 9.94A.585 in order to ensure that

p. 1 HB 2462

- 1 sentences imposed accurately reflect the sex offender's actual,
- 2 complete criminal history, whether imposed at sentencing or upon
- 3 resentencing. These amendments are consistent with the United States
- 4 supreme court holding in Monge v. California, 524 U.S. 721 (1998), that
- 5 double jeopardy is not implicated at resentencing following an appeal
- 6 or collateral attack.

17

20

21

22

23

2425

26

27

2829

30

31

32

3334

35

36

hearing.

- 7 **Sec. 2.** RCW 9.94A.441 and 1981 c 137 s 10 are each amended to read 8 as follows:
- 9 The prosecuting attorney and the defendant shall each provide the court with their understanding of what the defendant's criminal history 10 11 is prior to a plea of guilty pursuant to a plea agreement. <u>If the</u> 12 defendant charged with a sex offense fails to affirmatively set forth his or her understanding of his or her criminal history, he or she 13 shall be deemed to have admitted that the prosecuting attorney's 14 statement of his or her criminal history is correct. All disputed 15 16 issues as to criminal history shall be decided at the sentencing
- 18 **Sec. 3.** RCW 9.94A.500 and 2006 c 339 s 303 are each amended to 19 read as follows:
 - (1) Before imposing a sentence upon a defendant, the court shall conduct a sentencing hearing. The sentencing hearing shall be held within forty court days following conviction. Upon the motion of either party for good cause shown, or on its own motion, the court may extend the time period for conducting the sentencing hearing.

Except in cases where the defendant shall be sentenced to a term of total confinement for life without the possibility of release or, when authorized by RCW 10.95.030 for the crime of aggravated murder in the first degree, sentenced to death, the court may order the department to complete a risk assessment report. If available before sentencing, the report shall be provided to the court.

Unless specifically waived by the court, the court shall order the department to complete a chemical dependency screening report before imposing a sentence upon a defendant who has been convicted of a violation of the uniform controlled substances act under chapter 69.50 RCW, a criminal solicitation to commit such a violation under chapter 9A.28 RCW, or any felony where the court finds that the offender has a

HB 2462 p. 2

chemical dependency that has contributed to his or her offense. 1 2 addition, the court shall, at the time of plea or conviction, order the department to complete a presentence report before imposing a sentence 3 upon a defendant who has been convicted of a felony sexual offense. 4 5 The department of corrections shall give priority to presentence investigations for sexual offenders. If the court determines that the 6 7 defendant may be a mentally ill person as defined in RCW 71.24.025, although the defendant has not established that at the time of the 8 crime he or she lacked the capacity to commit the crime, was 9 10 incompetent to commit the crime, or was insane at the time of the crime, the court shall order the department to complete a presentence 11 12 report before imposing a sentence.

The court shall consider the risk assessment report and presentence reports, if any, including any victim impact statement and criminal history, and allow arguments from the prosecutor, the defense counsel, the offender, the victim, the survivor of the victim, or a representative of the victim or survivor, and an investigative law enforcement officer as to the sentence to be imposed.

13

14

15

16

17

18

19

2021

22

2324

25

2627

28

29

30

3132

3334

35

3637

38

A criminal history summary relating to a defendant charged with a sex offense from the prosecuting authority or from a state, federal, or foreign governmental agency shall be prima facie evidence of the existence and validity of the convictions listed therein. The defendant shall be allowed to rebut such proof with competent evidence. If the court is satisfied by a preponderance of the evidence that the defendant has a criminal history, the court shall specify the convictions it has found to exist. All of this information shall be part of the record. Copies of all risk assessment reports and presentence reports presented to the sentencing court and all written findings of facts and conclusions of law as to sentencing entered by the court shall be sent to the department by the clerk of the court at the conclusion of the sentencing and shall accompany the offender if the offender is committed to the custody of the department. clerks shall provide, without charge, certified copies of documents relating to criminal convictions requested by prosecuting attorneys.

(2) To prevent wrongful disclosure of information related to mental health services, as defined in RCW 71.05.445 and 71.34.345, a court may take only those steps necessary during a sentencing hearing or any hearing in which the department presents information related to mental

p. 3 HB 2462

health services to the court. The steps may be taken on motion of the 1 2 defendant, the prosecuting attorney, or on the court's own motion. The court may seal the portion of the record relating to information 3 relating to mental health services, exclude the public from the hearing 4 5 during presentation or discussion of information relating to mental health services, or grant other relief to achieve the result intended 6 7 by this subsection, but nothing in this subsection shall be construed to prevent the subsequent release of information related to mental 8 9 health services as authorized by RCW 71.05.445, 71.34.345, or 10 72.09.585. Any person who otherwise is permitted to attend any hearing pursuant to chapter 7.69 or 7.69A RCW shall not be excluded from the 11 12 hearing solely because the department intends to disclose or discloses 13 information related to mental health services.

14 Sec. 4. RCW 9.94A.525 and 2007 c 199 s 8 and 2007 c 116 s 1 are each reenacted and amended to read as follows:

The offender score is measured on the horizontal axis of the sentencing grid. The offender score rules are as follows:

The offender score is the sum of points accrued under this section rounded down to the nearest whole number.

- (1) A prior conviction is a conviction which exists before the date of sentencing for the offense for which the offender score is being computed. Convictions entered or sentenced on the same date as the conviction for which the offender score is being computed shall be deemed "other current offenses" within the meaning of RCW 9.94A.589.
- (2)(a) Class A and sex prior felony convictions shall always be included in the offender score.
- (b) Class B prior felony convictions other than sex offenses shall not be included in the offender score, if since the last date of release from confinement (including full-time residential treatment) pursuant to a felony conviction, if any, or entry of judgment and sentence, the offender had spent ten consecutive years in the community without committing any crime that subsequently results in a conviction.
- (c) Except as provided in (e) of this subsection, class C prior felony convictions other than sex offenses shall not be included in the offender score if, since the last date of release from confinement (including full-time residential treatment) pursuant to a felony

HB 2462 p. 4

16

17

18

19 20

21

2223

24

2526

27

28

29

3031

3233

3435

36

conviction, if any, or entry of judgment and sentence, the offender had spent five consecutive years in the community without committing any crime that subsequently results in a conviction.

- (d) Except as provided in (e) of this subsection, serious traffic convictions shall not be included in the offender score if, since the last date of release from confinement (including full-time residential treatment) pursuant to a felony conviction, if any, or entry of judgment and sentence, the offender spent five years in the community without committing any crime that subsequently results in a conviction.
- (e) If the present conviction is felony driving while under the influence of intoxicating liquor or any drug (RCW 46.61.502(6)) or felony physical control of a vehicle while under the influence of intoxicating liquor or any drug (RCW 46.61.504(6)), prior convictions of felony driving while under the influence of intoxicating liquor or any drug, felony physical control of a vehicle while under the influence of intoxicating liquor or any drug, and serious traffic offenses shall be included in the offender score if: (i) The prior convictions were committed within five years since the last date of release from confinement (including full-time residential treatment) or entry of judgment and sentence; or (ii) the prior convictions would be considered "prior offenses within ten years" as defined in RCW 46.61.5055.
- 23 (f) This subsection applies to both adult and juvenile prior 24 convictions.
 - (3) Out-of-state convictions for offenses shall be classified according to the comparable offense definitions and sentences provided by Washington law. Federal convictions for offenses shall be classified according to the comparable offense definitions and sentences provided by Washington law. If there is no clearly comparable offense under Washington law or the offense is one that is usually considered subject to exclusive federal jurisdiction, the offense shall be scored as a class C felony equivalent if it was a felony under the relevant federal statute.
 - (4) Score prior convictions for felony anticipatory offenses (attempts, criminal solicitations, and criminal conspiracies) the same as if they were convictions for completed offenses.
 - (5)(a) In the case of multiple prior convictions, for the purpose

p. 5 HB 2462

of computing the offender score, count all convictions separately, except:

- (i) Prior offenses which were found, under RCW 9.94A.589(1)(a), to encompass the same criminal conduct, shall be counted as one offense, the offense that yields the highest offender score. The current sentencing court shall determine with respect to other prior adult offenses for which sentences were served concurrently or prior juvenile offenses for which sentences were served consecutively, whether those offenses shall be counted as one offense or as separate offenses using the "same criminal conduct" analysis found in RCW 9.94A.589(1)(a), and if the court finds that they shall be counted as one offense, then the offense that yields the highest offender score shall be used. The current sentencing court may presume that such other prior offenses were not the same criminal conduct from sentences imposed on separate dates, or in separate counties or jurisdictions, or in separate complaints, indictments, or informations;
- (ii) In the case of multiple prior convictions for offenses committed before July 1, 1986, for the purpose of computing the offender score, count all adult convictions served concurrently as one offense, and count all juvenile convictions entered on the same date as one offense. Use the conviction for the offense that yields the highest offender score.
- (b) As used in this subsection (5), "served concurrently" means that: (i) The latter sentence was imposed with specific reference to the former; (ii) the concurrent relationship of the sentences was judicially imposed; and (iii) the concurrent timing of the sentences was not the result of a probation or parole revocation on the former offense.
- (6) If the present conviction is one of the anticipatory offenses of criminal attempt, solicitation, or conspiracy, count each prior conviction as if the present conviction were for a completed offense. When these convictions are used as criminal history, score them the same as a completed crime.
- (7) If the present conviction is for a nonviolent offense and not covered by subsection (11), (12), or (13) of this section, count one point for each adult prior felony conviction and one point for each juvenile prior violent felony conviction and 1/2 point for each juvenile prior nonviolent felony conviction.

HB 2462 p. 6

(8) If the present conviction is for a violent offense and not covered in subsection (9), (10), (11), (12), or (13) of this section, count two points for each prior adult and juvenile violent felony conviction, one point for each prior adult nonviolent felony conviction, and 1/2 point for each prior juvenile nonviolent felony conviction.

1 2

- (9) If the present conviction is for a serious violent offense, count three points for prior adult and juvenile convictions for crimes in this category, two points for each prior adult and juvenile violent conviction (not already counted), one point for each prior adult nonviolent felony conviction, and 1/2 point for each prior juvenile nonviolent felony conviction.
- (10) If the present conviction is for Burglary 1, count prior convictions as in subsection (8) of this section; however count two points for each prior adult Burglary 2 or residential burglary conviction, and one point for each prior juvenile Burglary 2 or residential burglary conviction.
- (11) If the present conviction is for a felony traffic offense count two points for each adult or juvenile prior conviction for Vehicular Homicide or Vehicular Assault; for each felony offense count one point for each adult and 1/2 point for each juvenile prior conviction; for each serious traffic offense, other than those used for an enhancement pursuant to RCW 46.61.520(2), count one point for each adult and 1/2 point for each juvenile prior conviction; count one point for each adult and 1/2 point for each juvenile prior conviction for operation of a vessel while under the influence of intoxicating liquor or any drug.
- (12) If the present conviction is for homicide by watercraft or assault by watercraft count two points for each adult or juvenile prior conviction for homicide by watercraft or assault by watercraft; for each felony offense count one point for each adult and 1/2 point for each juvenile prior conviction; count one point for each adult and 1/2 point for each juvenile prior conviction for driving under the influence of intoxicating liquor or any drug, actual physical control of a motor vehicle while under the influence of intoxicating liquor or any drug, or operation of a vessel while under the influence of intoxicating liquor or any drug.

p. 7 HB 2462

(13) If the present conviction is for manufacture of methamphetamine count three points for each adult prior manufacture of methamphetamine conviction and two points for each juvenile manufacture of methamphetamine offense. If the present conviction is for a drug offense and the offender has a criminal history that includes a sex offense or serious violent offense, count three points for each adult prior felony drug offense conviction and two points for each juvenile drug offense. All other adult and juvenile felonies are scored as in subsection (8) of this section if the current drug offense is violent, or as in subsection (7) of this section if the current drug offense is nonviolent.

- (14) If the present conviction is for Escape from Community Custody, RCW 72.09.310, count only prior escape convictions in the offender score. Count adult prior escape convictions as one point and juvenile prior escape convictions as 1/2 point.
- (15) If the present conviction is for Escape 1, RCW 9A.76.110, or Escape 2, RCW 9A.76.120, count adult prior convictions as one point and juvenile prior convictions as 1/2 point.
- (16) If the present conviction is for Burglary 2 or residential burglary, count priors as in subsection (7) of this section; however, count two points for each adult and juvenile prior Burglary 1 conviction, two points for each adult prior Burglary 2 or residential burglary conviction, and one point for each juvenile prior Burglary 2 or residential burglary conviction.
- (17) If the present conviction is for a sex offense, count priors as in subsections (7) through (11) and (13) through (16) of this section; however count three points for each adult and juvenile prior sex offense conviction.
- (18) If the present conviction is for failure to register as a sex offender under RCW 9A.44.130(($\frac{10}{10}$)) (11), count priors as in subsections (7) through (11) and (13) through (16) of this section; however count three points for each adult and juvenile prior sex offense conviction, excluding prior convictions for failure to register as a sex offender under RCW 9A.44.130(($\frac{10}{10}$)) (11), which shall count as one point.
- 36 (19) If the present conviction is for an offense committed while 37 the offender was under community placement, add one point.

HB 2462 p. 8

(20) If the present conviction is for Theft of a Motor Vehicle, Possession of a Stolen Vehicle, Taking a Motor Vehicle Without Permission 1, or Taking a Motor Vehicle Without Permission 2, count priors as in subsections (7) through (18) of this section; however count one point for prior convictions of Vehicle Prowling 2, and three points for each adult and juvenile prior Theft 1 (of a motor vehicle), Theft 2 (of a motor vehicle), Possession of Stolen Property 1 (of a motor vehicle), Possession of Stolen Property 2 (of a motor vehicle), Theft of a Motor Vehicle, Possession of a Stolen Vehicle, Taking a Motor Vehicle Without Permission 2 conviction.

- (21) The fact that a prior conviction was not included in an offender's offender score or criminal history at a previous sentencing shall have no bearing on whether it is included in the criminal history or offender score for the current offense. ((Accordingly,)) Prior convictions that were not counted in the offender score or included in criminal history under repealed or previous versions of the sentencing reform act shall be included in criminal history and shall count in the offender score if the current version of the sentencing reform act requires including or counting those convictions. Prior convictions that were not included in criminal history or in the offender score shall be included upon resentencing for a sex offense to ensure imposition of an accurate sentence.
- **Sec. 5.** RCW 9.94A.530 and 2005 c 68 s 2 are each amended to read 25 as follows:
 - (1) The intersection of the column defined by the offender score and the row defined by the offense seriousness score determines the standard sentence range (see RCW 9.94A.510, (Table 1) and RCW 9.94A.517, (Table 3)). The additional time for deadly weapon findings or for other adjustments as specified in RCW 9.94A.533 shall be added to the entire standard sentence range. The court may impose any sentence within the range that it deems appropriate. All standard sentence ranges are expressed in terms of total confinement.
 - (2) In determining any sentence other than a sentence above the standard range, the trial court may rely on no more information than is admitted by the plea agreement, or admitted, acknowledged, or proved in a trial or at the time of sentencing, or proven pursuant to RCW

p. 9 HB 2462

- 9.94A.537. Acknowledgment includes not objecting to information stated 1 2 in the presentence reports and, in the case of a defendant convicted of a sex offense, not objecting to criminal history presented at the time 3 of sentencing. Where the defendant disputes material facts, the court 4 5 must either not consider the fact or grant an evidentiary hearing on the point. The facts shall be deemed proved at the hearing by a 6 7 preponderance of the evidence, except as otherwise specified in RCW 9.94A.537. On remand for resentencing following appeal, or collateral 8 attack, on a conviction for a sex offense, the parties shall have the 9 opportunity to present and the court to consider all relevant evidence 10 regarding criminal history, including criminal history not previously 11 12 presented.
- 13 (3) In determining any sentence above the standard sentence range, 14 the court shall follow the procedures set forth in RCW 9.94A.537. 15 Facts that establish the elements of a more serious crime or additional 16 crimes may not be used to go outside the standard sentence range except 17 upon stipulation or when specifically provided for in RCW 18 $9.94A.535((\frac{(2)}{2}))$ (3) (d), (e), (g), and (h).
- 19 **Sec. 6.** RCW 9.94A.585 and 2002 c 290 s 19 are each amended to read 20 as follows:
 - (1) A sentence within the standard sentence range, under RCW 9.94A.510 or 9.94A.517, for an offense shall not be appealed. For purposes of this section, a sentence imposed on a first-time offender under RCW 9.94A.650 shall also be deemed to be within the standard sentence range for the offense and shall not be appealed.
 - (2) A sentence outside the standard sentence range for the offense is subject to appeal by the defendant or the state. <u>In order to raise any issue regarding sentencing for a sex offense on appeal, the issue must first have been raised at the trial court level.</u> The appeal shall be to the court of appeals in accordance with rules adopted by the supreme court.
 - (3) Pending review of the sentence, the sentencing court or the court of appeals may order the defendant confined or placed on conditional release, including bond.
- 35 (4) To reverse a sentence which is outside the standard sentence 36 range, the reviewing court must find: (a) Either that the reasons 37 supplied by the sentencing court are not supported by the record which

HB 2462 p. 10

21

2223

24

2526

27

28

2930

31

3233

34

was before the judge or that those reasons do not justify a sentence outside the standard sentence range for that offense; or (b) that the sentence imposed was clearly excessive or clearly too lenient.

- (5) A review under this section shall be made solely upon the record that was before the sentencing court. Written briefs shall not be required and the review and decision shall be made in an expedited manner according to rules adopted by the supreme court.
- (6) The court of appeals shall issue a written opinion in support of its decision whenever the judgment of the sentencing court is reversed and may issue written opinions in any other case where the court believes that a written opinion would provide guidance to sentencing courts and others in implementing this chapter and in developing a common law of sentencing within the state.
- (7) The department may petition for a review of a sentence committing an offender to the custody or jurisdiction of the department. The review shall be limited to errors of law. Such petition shall be filed with the court of appeals no later than ninety days after the department has actual knowledge of terms of the sentence. The petition shall include a certification by the department that all reasonable efforts to resolve the dispute at the superior court level have been exhausted.
- NEW SECTION. Sec. 7. Sections 3 and 4 of this act apply to all sentencings and resentencings for sex offenses commenced before, on, or after the effective date of this section.

--- END ---

p. 11 HB 2462