SUBSTITUTE HOUSE BILL 2624

State of Washington 60th Legislature 2008 Regular Session

By House State Government & Tribal Affairs (originally sponsored by Representatives McCoy, Kessler, Appleton, Ormsby, VanDeWege, Hunt, Kenney, Darneille, and Chase)

READ FIRST TIME 01/29/08.

AN ACT Relating to human remains; amending RCW 27.53.030; adding a new section to chapter 68.50 RCW; adding a new section to chapter 27.44 RCW; adding a new section to chapter 68.60 RCW; adding a new section to chapter 43.334 RCW; adding a new section to chapter 27.34 RCW; and prescribing penalties.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 68.50 RCW 8 to read as follows:

9 (1) It is the duty of every person who knows of the existence and 10 location of skeletal human remains to notify the coroner and local law enforcement in the most expeditious manner possible, unless such person 11 12 has good reason to believe that such notice has already been given. Any person knowing of the existence of skeletal human remains and not 13 good reason to believe that the coroner and 14 having local law 15 enforcement has notice thereof and who fails to give notice to the 16 coroner and local law enforcement, is guilty of a misdemeanor.

17 (2) Any person engaged in ground disturbing activity and who 18 encounters or discovers skeletal human remains in or on the ground 19 shall: (a) Immediately cease any activity which may cause further
disturbance;

3 (b) Make a reasonable effort to protect the area from further 4 disturbance;

5 (c) Report the presence and location of the remains to the coroner 6 and local law enforcement in the most expeditious manner possible; and

7 (d) Be held harmless from criminal and civil liability in the event 8 the finding of the remains were based on an inadvertent discovery, if 9 the requirements of this subsection are met and the person is otherwise 10 in compliance with applicable law.

(3) The coroner must make a determination of whether the skeletal human remains are forensic or nonforensic within five business days of receiving notification of a finding of such human remains provided that there is sufficient evidence to make such a determination within that time period. The coroner will retain jurisdiction over forensic remains.

(a) Upon determination that the remains are nonforensic, the coroner must notify the department of archaeology and historic preservation within two business days. The department will have jurisdiction over such remains until provenance of the remains is established. A determination that remains are nonforensic does not create a presumption of removal or nonremoval.

(b) Upon receiving notice from a coroner of a finding 23 of 24 nonforensic skeletal human remains, the department must notify the appropriate local cemeteries, and all affected Indian tribes via 25 certified mail to the head of the appropriate tribal government, and 26 27 contact the appropriate tribal cultural resources staff within two business days of the finding. Affected tribes are those with usual and 28 accustomed areas in the jurisdiction where the remains were found, or 29 those that submit to the department maps that reflect the tribe's 30 geographical area of cultural affiliation. A notification to tribes of 31 32 a finding of such nonforensic skeletal human remains does not create a presumption that the remains are Indian. 33

34 (c) The state physical anthropologist must make an initial 35 determination of whether nonforensic skeletal human remains are Indian 36 or non-Indian to the extent possible based on the remains within two 37 business days of notification of a finding of nonforensic remains. If 38 the remains are determined to be Indian, the department must notify all

affected Indian tribes via certified mail to the head of the
appropriate tribal government within two business days and contact the
appropriate tribal cultural resources staff.

4 (d) The affected tribes have five business days to respond via 5 telephone or writing to the department as to their interest in the 6 remains.

(4) For the purposes of this section:

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8 (a) "Forensic remains" are those that come under the jurisdiction 9 of the coroner pursuant to RCW 68.50.010.

10 (b) "Inadvertent discovery" has the same meaning as used in RCW 11 27.44.040.

12 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 27.44 RCW 13 to read as follows:

(1) Any person who discovers skeletal human remains must notify the coroner and local law enforcement in the most expeditious manner possible. Any person knowing of the existence of human remains and not having good reason to believe that the coroner and local law enforcement has notice thereof and who fails to give notice thereof is guilty of a misdemeanor.

20 (2) Any person engaged in ground disturbing activity and who 21 encounters or discovers skeletal human remains in or on the ground 22 shall:

23 (a) Immediately cease any activity which may cause further 24 disturbance;

25 (b) Make a reasonable effort to protect the area from further 26 disturbance;

(c) Report the presence and location of the remains to the coronerand local law enforcement in the most expeditious manner possible; and

(d) Be held harmless from criminal and civil liability in the event the finding of the remains were based on an inadvertent discovery, if the requirements of this subsection are met and the person is otherwise in compliance with applicable law.

(3) The coroner must make a determination whether the skeletal human remains are forensic or nonforensic within five business days of receiving notification of a finding of such remains provided that there is sufficient evidence to make such a determination within that time period. The coroner will retain jurisdiction over forensic remains. 1 (a) Upon determination that the remains are nonforensic, the 2 coroner must notify the department of archaeology and historic 3 preservation within two business days. The department will have 4 jurisdiction over such remains until provenance of the remains is 5 established. A determination that remains are nonforensic does not 6 create a presumption of removal or nonremoval.

7 (b) Upon receiving notice from a coroner of a finding of nonforensic skeletal human remains, the department must notify the 8 appropriate local cemeteries, and all affected Indian tribes via 9 10 certified mail to the head of the appropriate tribal government, and contact the appropriate tribal cultural resources staff within two 11 12 business days of the finding. Affected tribes are those with usual and 13 accustomed areas in the jurisdiction where the remains were found, or 14 those that submit to the department maps that reflect the tribe's geographical area of cultural affiliation. A notification to tribes of 15 a finding of nonforensic skeletal human remains does not create a 16 17 presumption that the remains are Indian.

The state physical anthropologist must make an initial 18 (C) determination of whether nonforensic skeletal human remains are Indian 19 or non-Indian to the extent possible based on the remains within two 20 21 business days of notification of a finding of such nonforensic remains. 22 If the remains are determined to be Indian, the department must notify all affected Indian tribes via certified mail to the head of the 23 24 appropriate tribal government within two business days and contact the 25 appropriate tribal cultural resources staff.

26 (d) The affected tribes have five business days to respond via 27 telephone or writing to the department as to their interest in the 28 remains.

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(4) For the purposes of this section:

30 (a) "Forensic remains" are those that come under the jurisdiction31 of the coroner pursuant to RCW 68.50.010.

32 (b) "Inadvertent discovery" has the same meaning as used in RCW33 27.44.040.

34 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 68.60 RCW 35 to read as follows:

36 (1) Any person who discovers skeletal human remains shall notify37 the coroner and local law enforcement in the most expeditious manner

1 possible. Any person knowing of the existence of skeletal human 2 remains and not having good reason to believe that the coroner and 3 local law enforcement has notice thereof and who fails to give notice 4 thereof is guilty of a misdemeanor.

5 (2) Any person engaged in ground disturbing activity and who 6 encounters or discovers skeletal human remains in or on the ground 7 shall:

8 (a) Immediately cease any activity which may cause further9 disturbance;

10 (b) Make a reasonable effort to protect the area from further 11 disturbance;

(c) Report the presence and location of the remains to the coronerand local law enforcement in the most expeditious manner possible; and

(d) Be held harmless from criminal and civil liability in the event the finding of the remains were based on an inadvertent discovery, if the requirements of this subsection are met and the person is otherwise in compliance with applicable law.

18 (3) The coroner must make a determination whether the skeletal 19 human remains are forensic or nonforensic within five business days of 20 receiving notification of a finding of such remains provided that there 21 is sufficient evidence to make such a determination within that time 22 period. The coroner will retain jurisdiction over forensic remains.

(a) Upon determination that the remains are nonforensic, the coroner must notify the department of archaeology and historic preservation within two business days. The department will have jurisdiction over such remains until provenance of the remains is established. A determination that remains are nonforensic does not create a presumption of removal or nonremoval.

(b) Upon receiving notice from a coroner of a finding of 29 nonforensic skeletal human remains, the department must notify the 30 appropriate local cemeteries, and all affected Indian tribes via 31 32 certified mail to the head of the appropriate tribal government, and contact the appropriate tribal cultural resources staff within two 33 business days of the finding. Affected tribes are those with usual and 34 accustomed areas in the jurisdiction where the remains were found, or 35 36 those that submit to the department maps that reflect the tribe's 37 geographical area of cultural affiliation. A notification to tribes of

a finding of such nonforensic skeletal human remains does not create a
presumption that the remains are Indian.

The state physical anthropologist must make an initial 3 (C) determination of whether nonforensic skeletal human remains are Indian 4 5 or non-Indian to the extent possible based on the remains within two business days of notification of a finding of such nonforensic remains. 6 7 If the remains are determined to be Indian, the department must notify all affected Indian tribes via certified mail to the head of the 8 9 appropriate tribal government within two business days and contact the appropriate tribal cultural resources staff. 10

(d) The affected tribes have five business days to respond via telephone or writing to the department as to their interest in the remains.

14 (4) For the purposes of this section:

(a) "Forensic remains" are those that come under the jurisdictionof the coroner pursuant to RCW 68.50.010.

(b) "Inadvertent discovery" has the same meaning as used in RCW27.44.040.

19 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 43.334 RCW 20 to read as follows:

21 (1) The director shall appoint a state physical anthropologist. At 22 a minimum, the state physical anthropologist must have a doctorate in 23 either archaeology or anthropology and have experience in forensic 24 osteology or other relevant aspects of physical anthropology and must have at least one year of experience in laboratory reconstruction and 25 26 analysis. A medical degree with archaeological experience in addition to the experience required may substitute for a doctorate 27 in 28 archaeology or anthropology.

physical anthropologist 29 (2)The state has the primary 30 responsibility of investigating, preserving, and, when necessary, 31 removing and reinterring discoveries of nonforensic skeletal human remains. The state physical anthropologist is available to any local 32 governments or any federally recognized tribal government within the 33 boundaries of Washington to assist in determining whether discovered 34 skeletal human remains are forensic or nonforensic. 35

36 (3) The director shall hire staff as necessary to support the state37 physical anthropologist to meet the objectives of this section.

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(4) For the purposes of this section, "forensic remains" are those
that come under the jurisdiction of the coroner pursuant to RCW
68.50.010.

4 **Sec. 5.** RCW 27.53.030 and 2005 c 333 s 20 are each amended to read 5 as follows:

6 The definitions in this section apply throughout this chapter 7 unless the context clearly requires otherwise.

8 (1) "Archaeology" means systematic, scientific study of man's past9 through material remains.

10 (2) "Archaeological object" means an object that comprises the 11 physical evidence of an indigenous and subsequent culture including 12 material remains of past human life including monuments, symbols, 13 tools, facilities, and technological by-products.

14 (3) "Archaeological site" means a geographic locality in 15 Washington, including but not limited to, submerged and submersible 16 lands and the bed of the sea within the state's jurisdiction, that 17 contains archaeological objects.

18 (4) "Department" means the department of archaeology and historic19 preservation, created in chapter 43.334 RCW.

20 (5) "Director" means the director of the department of archaeology21 and historic preservation, created in chapter 43.334 RCW.

(6) "Historic" means peoples and cultures who are known through 22 23 written documents in their own or other languages. As applied to 24 underwater archaeological resources, the term historic shall include only those properties which are listed in or eligible for listing in 25 26 the Washington State Register of Historic Places (RCW 27.34.220) or the National Register of Historic Places as defined in the National 27 Historic Preservation Act of 1966 (Title 1, Sec. 101, Public Law 89-28 665; 80 Stat. 915; 16 U.S.C. Sec. 470) as now or hereafter amended. 29

30 (7) "Prehistoric" means peoples and cultures who are unknown31 through contemporaneous written documents in any language.

32 (8) "Professional archaeologist" means a person ((who has met the 33 educational, training, and experience requirements of the society of 34 professional archaeologists.

35 (9) "Qualified archaeologist" means a person who has had formal 36 training and/or experience in archaeology over a period of at least 37 three years, and has been certified in writing to be a qualified

archaeologist by two professional archaeologists)) with qualifications 1 meeting the federal secretary of the interior's standards for a 2 professional archaeologist. Archaeologists not meeting this standard 3 may be conditionally employed by working under the supervision of a 4 professional archaeologist for a period of four years provided the 5 employee is pursuing qualifications necessary to meet the federal 6 secretary of the interior's standards for a professional archaeologist. 7 During this four-year period, the professional archaeologist is 8 responsible for all findings. The four-year period is not subject to 9 10 renewal.

11 ((((10))) (9) "Amateur society" means any organization composed primarily of persons who are not professional archaeologists, whose 12 13 primary interest is in the archaeological resources of the state, and 14 which has been certified in writing by two professional archaeologists. ((((11))) (10) "Historic archaeological resources" means those 15 properties which are listed in or eligible for listing in the 16 Washington State Register of Historic Places (RCW 27.34.220) or the 17 National Register of Historic Places as defined in the National 18 Historic Preservation Act of 1966 (Title 1, Sec. 101, Public Law 89-19 665; 80 Stat. 915; 16 U.S.C. Sec. 470) as now or hereafter amended. 20

21 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 27.34 RCW 22 to read as follows:

23 The department of archaeology and historic preservation shall 24 develop and maintain a centralized database and geographic information 25 systems spatial layer of all known cemeteries and known sites of 26 burials of human remains in Washington state. The information in the database is subject to public disclosure, except as provided in RCW 27 42.56.300; exempt information is available by confidentiality agreement 28 to federal, state, and local agencies for purposes of environmental 29 review, and to tribes in order to participate in environmental review, 30 31 protect their ancestors, and perpetuate their cultures.

Information provided to state and local agencies under this section is subject to public disclosure, except as provided in RCW 42.56.300.

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