## SUBSTITUTE SENATE BILL 5115

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State of Washington 60th Legislature 2007 Regular Session

By Senate Committee on Economic Development, Trade & Management (originally sponsored by Senators Kilmer, Kastama, Kauffman, Marr, Shin, Eide, Rasmussen and Regala; by request of Governor Gregoire)

READ FIRST TIME 02/21/07.

- 1 AN ACT Relating to expanding competitive local infrastructure
- 2 financing tools projects; amending RCW 39.102.020, 39.102.040,
- 3 39.102.050, 39.102.060, 39.102.070, 39.102.090, 39.102.110, 39.102.120,
- 4 82.14.475, 39.102.140, 39.102.150, and 39.102.130; adding a new section
- 5 to chapter 39.102 RCW; creating a new section; repealing RCW
- 6 39.102.180; and providing an expiration date.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 **Sec. 1.** RCW 39.102.020 and 2006 c 181 s 102 are each amended to 9 read as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 12 (1) "Annual state contribution limit" means ((five)) ten million 13 dollars statewide per fiscal year.
- 14 (2) "Assessed value" means the valuation of taxable real property 15 as placed on the last completed assessment roll.
- 16 (3) "Base year" means the first calendar year following the 17 ((creation of a revenue development area. For a local government that
- 18 meets the requirements of RCW 39.102.040(2), "base year" is the
- 19 calendar year after it amends its ordinance as provided in RCW

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- 39.102.040(2))) calendar year in which a sponsoring local government, 1
- 2 and any cosponsoring local government, receives approval by the board
- for a project award, provided that the approval is granted before 3
- October 15th. If approval by the board is received on or after October 4
- 15th but on or before December 31st, the "base year" is the second 5
- calendar year following the calendar year in which a sponsoring local 6
- government, and any cosponsoring local government, receives approval by 7
- the board for a project award. 8

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- (4) "Board" means the community economic revitalization board under 9 10 chapter 43.160 RCW.
  - (5) "Demonstration project" means one of the following projects:
- (a) Bellingham waterfront redevelopment project; 12
  - (b) Spokane river district project at Liberty Lake; and
- 14 (c) Vancouver riverwest project.
  - (6) "Department" means the department of revenue.
- (7) "Fiscal year" means the twelve-month period beginning July 1st 16 17 and ending the following June 30th.
  - (8) "Local excise taxes" means local revenues derived from the imposition of sales and use taxes authorized in RCW 82.14.030 at the tax rate that was in effect at the time the revenue development area was ((<del>created</del>)) approved by the board, except that if a local government reduces the rate of such tax after the revenue development area was ((created)) approved by the board, "local excise taxes" means the local revenues derived from the imposition of the sales and use taxes authorized in RCW 82.14.030 at the lower tax rate.
  - (9) "Local excise tax allocation revenue" means the amount of local excise taxes received by the local government during the measurement year from taxable activity within the revenue development area over and above the amount of local excise taxes received by the local government during the base year from taxable activity within the revenue development area, except that:
- 32 (a) ((If a sponsoring local government creates a revenue development area and reasonably determines that no activity subject to 33 34 tax under chapters 82.08 and 82.12 RCW occurred in the twelve months 35 immediately preceding the creation of the revenue development area within the boundaries of the area that became the revenue development 37 area,)) "Local excise tax allocation revenue" means the entire amount of local excise taxes received by the sponsoring local government

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during a calendar year period beginning with the calendar year immediately following the ((creation)) approval of the revenue development area by the board and continuing with each measurement year thereafter, if a sponsoring local government adopts a revenue development area and reasonably determines that: (i) No activity subject to tax under chapters 82.08 and 82.12 RCW occurred within the boundaries of the revenue development area in the twelve months immediately preceding the approval of the revenue development area by the board; or (ii) an average of less than five hundred thousand dollars of annual retail sales subject to tax under chapters 82.08 and 82.12 RCW occurred within the boundaries of the revenue development areas in the thirty-six months immediately preceding the approval of the revenue development area by the board; and

- (b) For revenue development areas ((created)) approved by the board in calendar years 2006 and 2007 that do not meet the requirements in (a) of this subsection and if legislation is enacted in this state ((by July 1, 2006,)) during the 2007 legislative session that adopts the sourcing provisions of the streamlined sales and use tax agreement, "local excise tax allocation revenue" means the amount of local excise taxes received by the sponsoring local government during the measurement year from taxable activity within the revenue development area over and above an amount of local excise taxes received by the sponsoring local government during the 2007 or 2008 base year, as the case may be, adjusted by the department for any estimated impacts from retail sales and use tax sourcing changes effective ((July 1, 2007)) in 2008. The amount of base year adjustment determined by the department is final.
- (10) "Local government" means any city, town, county, port district, and any federally recognized Indian tribe.
  - (11) "Local infrastructure financing" means the use of revenues received from local excise tax allocation revenues, local property tax allocation revenues, ((dedicated)) other revenues from local public sources, and revenues received from the local option sales and use tax authorized in RCW 82.14.475, dedicated to pay either the principal and interest on bonds authorized under RCW 39.102.150 or to pay public improvement costs on a pay-as-you-go basis as provided in RCW 82.14.475(12), or both.

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(12) "Local property tax allocation revenue" means those tax revenues derived from the receipt of regular property taxes levied on the property tax allocation revenue value and used for local infrastructure financing.

- (13)(a) "Revenues from local public sources" means ((federal and private monetary contributions, amounts of local excise tax allocation revenues, and amounts of local property tax allocation revenues dedicated by participating taxing districts and participating local governments for local infrastructure financing)):
- (i) Amounts of local excise tax allocation revenues and local property tax allocation revenues, dedicated by sponsoring local governments, participating local governments, and participating taxing districts, for local infrastructure financing; and
- (ii) Any other local revenues, except as provided in (b) of this subsection, including revenues derived from federal and private sources.
  - (b) Revenues from local public sources do not include any local funds derived from state grants, state loans, or any other state moneys including any local sales and use taxes credited against the state sales and use taxes imposed under chapter 82.08 or 82.12 RCW.
  - (14) "Low-income housing" means residential housing for low-income persons or families who lack the means which is necessary to enable them, without financial assistance, to live in decent, safe, and sanitary dwellings, without overcrowding. For the purposes of this subsection, "low income" means income that does not exceed eighty percent of the median family income for the standard metropolitan statistical area in which the revenue development area is located.
  - (15) "Measurement year" means a calendar year, beginning with the calendar year following the base year and each calendar year thereafter, that is used annually to measure state and local excise tax allocation revenues.
  - (16) "Ordinance" means any appropriate method of taking legislative action by a local government.
  - (17) "Participating local government" means a local government having a revenue development area within its geographic boundaries that has entered into a written agreement with a sponsoring local government as provided in RCW 39.102.080 to allow the use of all or some of its

local excise tax allocation revenues or other revenues from local public sources dedicated for local infrastructure financing.

- (18) "Participating taxing district" means a local government having a revenue development area within its geographic boundaries that has entered into a written agreement with a sponsoring local government as provided in RCW 39.102.080 to allow the use of some or all of its local property tax allocation revenues or other revenues from local public sources dedicated for local infrastructure financing.
- (19)(a)(i) "Property tax allocation revenue value" means seventy-five percent of any increase in the assessed value of real property in a revenue development area resulting from:
  - (A) The placement of new construction, improvements((, or both)) to property, or both, on the assessment roll((s after the revenue development area is created)), where the new construction ((or)) and improvements ((occur entirely after the revenue development area is created)) are initiated after the revenue development area is approved by the board;
  - (B) The cost of new housing construction, conversion, and rehabilitation improvements, when such cost is treated as new construction for purposes of chapter 84.55 RCW as provided in RCW 84.14.020, and the new housing construction, conversion, and rehabilitation improvements are initiated after the revenue development area is approved by the board;
  - (C) The cost of rehabilitation of historic property, when such cost is treated as new construction for purposes of chapter 84.55 RCW as provided in RCW 84.26.070, and the rehabilitation is initiated after the revenue development area is approved by the board.
  - (ii) Increases in the assessed value of real property in a revenue development area resulting from (a)(i)(A) through (C) of this subsection are included in the property tax allocation revenue value in the initial year. These same amounts are also included in the property tax allocation revenue value in subsequent years unless the property becomes exempt from property taxation.
  - (b) ((If any new construction added to the assessment rolls consists of entire buildings, "property tax allocation revenue value" includes seventy five percent of any increase in the assessed value of the buildings in the years following their initial placement on the assessment rolls.

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(c) "Property tax allocation revenue value" does not include any increase in the assessed value of improvements to property or new construction that do not consist of an entire building, occurring after their initial placement on the assessment rolls)) "Property tax allocation revenue value" includes seventy-five percent of any increase in the assessed value of new construction consisting of an entire building in the years following the initial year, unless the building becomes exempt from property taxation.

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- (c) Except as provided in (b) of this subsection, "property tax allocation revenue value" does not include any increase in the assessed value of real property after the initial year.
  - (d) There is no property tax allocation revenue value if the assessed value of real property in a revenue development area has not increased ((due to new construction or improvements to property occurring after the revenue development area is created)) as a result of any of the reasons specified in (a)(i)(A) through (C) of this subsection.
    - (e) For purposes of this subsection, "initial year" means:
- (i) For new construction and improvements to property added to the assessment roll, the year during which the new construction and improvements are initially placed on the assessment roll;
- (ii) For the cost of new housing construction, conversion, and rehabilitation improvements, when such cost is treated as new construction for purposes of chapter 84.55 RCW, the year when such cost is treated as new construction for purposes of levying taxes for collection in the following year; and
- (iii) For the cost of rehabilitation of historic property, when such cost is treated as new construction for purposes of chapter 84.55 RCW, the year when such cost is treated as new construction for purposes of levying taxes for collection in the following year.
- 31 (20) "Taxing district" means a government entity that levies or has 32 levied for it regular property taxes upon real property located within 33 a proposed or approved revenue development area.
  - (21) "Public improvements" means:
- 35 (a) Infrastructure improvements within the revenue development area 36 that include:
- (i) Street, bridge, and road construction and maintenance,including highway interchange construction;

- 1 (ii) Water and sewer system construction and improvements, 2 including wastewater reuse facilities;
  - (iii) Sidewalks, traffic controls, and streetlights;
  - (iv) Parking, terminal, and dock facilities;

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- (v) Park and ride facilities of a transit authority;
- 6 (vi) Park facilities and recreational areas, including trails; and
- 7 (vii) Storm water and drainage management systems;
- 8 (b) Expenditures for facilities and improvements that support 9 affordable housing as defined in RCW 43.63A.510.
  - (22) "Public improvement costs" means the cost of: (a) Design, planning, acquisition including land acquisition, site preparation including land clearing, construction, reconstruction, rehabilitation, improvement, and installation of public improvements; (b) demolishing, relocating, maintaining, and operating property pending construction of public improvements; (c) the local government's portion of relocating utilities as a result of public improvements; (d) financing public improvements, including interest during construction, legal and other professional services, taxes, insurance, principal and interest costs on general indebtedness issued to finance public improvements, and any necessary reserves for general indebtedness; (e) assessments incurred in revaluing real property for the purpose of determining the property tax allocation revenue base value that are in excess of costs incurred by the assessor in accordance with the revaluation plan under chapter 84.41 RCW, and the costs of apportioning the taxes and complying with this chapter and other applicable law; ((and)) (f) administrative expenses and feasibility studies reasonably necessary and related to these costs((, including related)); and (g) any of the above-described costs that may have been incurred before adoption of the ordinance authorizing the public improvements and the use of local infrastructure financing to fund the costs of the public improvements.
    - (23) "Regular property taxes" means regular property taxes as defined in RCW 84.04.140, except: (a) Regular property taxes levied by public utility districts specifically for the purpose of making required payments of principal and interest on general indebtedness; (b) regular property taxes levied by the state for the support of the common schools under RCW 84.52.065; and (c) regular property taxes authorized by RCW 84.55.050 that are limited to a specific purpose.

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"Regular property taxes" do not include excess property tax levies that are exempt from the aggregate limits for junior and senior taxing districts as provided in RCW 84.52.043.

- (24) "Property tax allocation revenue base value" means the assessed value of real property located within a revenue development area for taxes levied in the year in which the revenue development area is ((created)) adopted for collection in the following year, plus one hundred percent of any increase in the assessed value of real property located within a revenue development area that is placed on the assessment rolls after the revenue development area is ((created)) adopted, less the property tax allocation revenue value.
- (25) "Relocating a business" means the closing of a business and the reopening of that business, or the opening of a new business that engages in the same activities as the previous business, in a different location within a one-year period, when an individual or entity has an ownership interest in the business at the time of closure and at the time of opening or reopening. "Relocating a business" does not include the closing and reopening of a business in a new location where the business has been acquired and is under entirely new ownership at the new location, or the closing and reopening of a business in a new location as a result of the exercise of the power of eminent domain.
- (26) "Revenue development area" means the geographic area ((created)) adopted by a sponsoring local government and approved by the board, from which local excise and property tax allocation revenues are derived for local infrastructure financing.
- 26 (27) "Small business" has the same meaning as provided in RCW 19.85.020.
  - (28) "Sponsoring local government" means a city, town, or county, and for the purpose of this chapter a federally recognized Indian tribe or any combination thereof, that ((creates)) adopts a revenue development area and applies to the board to use local infrastructure financing.
    - (29) "State contribution" means the lesser of:
    - (a) One million dollars;

35 (b) The state excise tax allocation revenue and state property tax 36 allocation revenue received by the state during the preceding calendar 37 year;

(c) The <u>total</u> amount of local excise tax allocation revenues, local property tax allocation revenues, and <u>other</u> revenues from local public sources, that are dedicated by a sponsoring local government, <u>any participating local governments</u>, and <u>participating taxing districts</u>, in the preceding calendar year to the payment of principal and interest on bonds issued under RCW 39.102.150 <u>or to pay public improvement costs on a pay-as-you-go basis as provided in RCW 82.14.475(12), or both; or</u>

- (d) The amount of project award granted by the board in the notice of approval to use local infrastructure financing under RCW 39.102.040.
- (30) "State excise taxes" means revenues derived from state retail sales and use taxes under chapters 82.08 and 82.12 RCW, less the amount of tax distributions from all local retail sales and use taxes, other than the local sales and use taxes authorized by RCW 82.14.475, imposed on the same taxable events that are credited against the state retail sales and use taxes under chapters 82.08 and 82.12 RCW.
- (31) "State excise tax allocation revenue" means the amount of state excise taxes received by the state during the measurement year from taxable activity within the revenue development area over and above the amount of state excise taxes received by the state during the base year from taxable activity within the revenue development area, except that:
- (a) ((If a sponsoring local government creates a revenue development area and reasonably determines that no activity subject to tax under chapters 82.08 and 82.12 RCW occurred in the twelve months immediately preceding the creation of the revenue development area within the boundaries of the area that became the revenue development area,)) "State excise tax allocation revenue" means the entire amount of state excise taxes received by the state during a calendar year period beginning with the calendar year immediately following the ((creation)) approval of the revenue development area by the board and continuing with each measurement year thereafter, if a sponsoring local government adopts a revenue development area and reasonably determines that: (i) No activity subject to tax under chapters 82.08 and 82.12 RCW occurred within the boundaries of the revenue development area in the twelve months immediately preceding the approval of the revenue development area by the board; or (ii) an average of less than five hundred thousand dollars of annual retail sales subject to tax under chapters 82.08 and 82.12 RCW occurred within the boundaries of the

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revenue development areas in the thirty-six months immediately preceding the approval of the revenue development area by the board; and

- (b) For revenue development areas ((created)) approved by the board 4 5 in calendar years 2006 and 2007 that do not meet the requirements in (a) of this subsection and if legislation is enacted in this state ((by 6 7 July 1, 2006,)) during the 2007 legislative session that adopts the sourcing provisions of the streamlined sales and use tax agreement, 8 "state excise tax allocation revenue" means the amount of state excise 9 10 taxes received by the state during the measurement year from taxable activity within the revenue development area over and above an amount 11 12 of state excise taxes received by the state during the 2007 or 2008 13 base year, as the case may be, adjusted by the department for any 14 estimated impacts from retail sales and use tax sourcing changes effective ((<del>July 1, 2007</del>)) <u>in 2008</u>. The amount of base year adjustment 15 16 determined by the department is final.
- 17 (32) "State property tax allocation revenue" means those tax 18 revenues derived from the imposition of property taxes levied by the 19 state for the support of common schools under RCW 84.52.065 on the 20 property tax allocation revenue value.
- 21 (33) "Real property" has the same meaning as in RCW 84.04.090 and 22 also includes any privately owned improvements located on publicly 23 owned land that are subject to property taxation.
- 24 Sec. 2. RCW 39.102.040 and 2006 c 181 s 202 are each amended to 25 read as follows:
- 26 (1) Prior to applying to the board to use local infrastructure 27 financing, a sponsoring local government shall:
- 28 (a) Designate a revenue development area within the limitations in 29 RCW 39.102.060;
  - (b) Certify that the conditions in RCW 39.102.070 are met;
  - (c) Complete the process in RCW 39.102.080;
- 32 (d) Provide public notice as required in RCW 39.102.100; and
- 33 (e) Pass an ordinance adopting the revenue development area as 34 required in RCW 39.102.090.
- 35 (2) Any local government that has created an increment area under 36 chapter 39.89 RCW ((that)) and has not issued bonds to finance any 37 public improvement ((shall be)) may apply to the board and have its

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<u>increment area</u> considered <u>for approval as</u> a revenue development area under this chapter without ((<del>creating</del>)) <u>adopting</u> a new ((<del>increment</del>)) <u>revenue development</u> area under RCW 39.102.090 and 39.102.100 if it amends its ordinance to comply with RCW 39.102.090(1) and otherwise meets the conditions and limitations under this chapter.

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(3) As a condition to imposing a sales and use tax under RCW 82.14.475, a sponsoring local government, including any cosponsoring local government seeking authority to impose a sales and use tax under RCW 82.14.475, must apply to the board and be approved for a project award amount. The application shall be in a form and manner prescribed by the board and include but not be limited to information establishing that the applicant is an eligible candidate to impose the local sales and use tax under RCW 82.14.475, the anticipated effective date for imposing the tax, the estimated number of years that the tax will be imposed, and the estimated amount of tax revenue to be received in each fiscal year that the tax will be imposed. The board shall make available forms to be used for this purpose. As part of the application, each applicant must provide to the board a copy of the ordinance or ordinances creating the revenue development area as required in RCW 39.102.090. A notice of approval to use local infrastructure financing shall contain a project award that represents the maximum amount of state contribution that the applicant, including any cosponsoring local governments, can earn each year that local infrastructure financing is used. The total of all project awards shall not exceed the annual state contribution limit. The determination of a project award shall be made based on information contained in the application and the remaining amount of annual state contribution limit to be awarded. Determination of a project award by the board is final.

(4)(a) Sponsoring local governments, and any cosponsoring local governments, applying in calendar year 2007 for a competitive project award, must submit completed applications to the board no later than July 1, 2007. By September 15, 2007, in consultation with the department of revenue and the department of community, trade, and economic development, the board shall approve ((qualified)) competitive project((s, up to the annual state contribution limit)) awards from competitive applications submitted by the 2007 deadline. No more than two million five hundred thousand dollars in competitive project awards

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- shall be approved in 2007. For projects not approved by the board in 2007, sponsoring and cosponsoring local governments may apply again to the board in 2008 for approval of a project.
- (b) Sponsoring local governments, and any cosponsoring local 4 governments, applying in calendar year 2008 for a competitive project 5 award, must submit completed applications to the board no later than 6 July 1, 2008. By September 18, 2008, in consultation with the 7 department of revenue and the department of community, trade, and 8 economic development, the board shall approve competitive project 9 awards from competitive applications submitted by the 2008 deadline. 10 No more than two million five hundred thousand dollars in competitive 11 project awards shall be approved in 2008, except as provided in RCW 12 13 39.102.050(2). For projects not approved in 2008, sponsoring and 14 cosponsoring local governments may apply again to the board for 15 approval of a project.
- (c) Sponsoring local governments, and any cosponsoring local governments, applying in calendar year 2009 for a competitive project award, must submit completed applications to the board no later than July 1, 2009. By September 15, 2009, in consultation with the department of revenue and the department of community, trade, and economic development, the board shall approve competitive project awards from competitive applications submitted by the 2009 deadline.
- 23 (d) Except as provided in RCW 39.102.050(2), a total of no more
  24 than seven million five hundred thousand dollars in competitive project
  25 awards shall be approved for local infrastructure financing. ((Except
  26 as provided in RCW 39.102.050,))
  - (e) Approvals of competitive awards shall be based on the following criteria:
- 29 ((<del>(a)</del>)) <u>(i)</u> The ((<del>project</del>)) <u>project's</u> potential to enhance the 30 sponsoring local government's regional and/or international 31 competitiveness;
- $((\frac{b}{b}))$  (ii) The project's ability to encourage mixed use development and the redevelopment of a geographic area;
- $((\frac{(c)}{(c)}))$  (iii) Achieving an overall distribution of projects statewide that reflect geographic diversity;
- $((\frac{d}{d}))$  (iv) The estimated wages and benefits for the project is greater than the average labor market area;

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1  $((\frac{(e)}{(e)}))$  (v) The estimated state and local net employment change 2 over the life of the project;

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 $((\frac{f}{f}))$  <u>(vi)</u> The estimated state and local net property tax change over the life of the project; and

 $((\frac{g}))$  The estimated state and local sales and use tax increase over the life of the project; and

(viii) Evidence that the project will not contribute to sprawl and that the project's revenue development area either has or is immediately adjacent to an area that has a rich transportation infrastructure to serve it including: State highways, arterials, collectors, and distributors and other road capacity sufficient to meet the traffic needs and traffic congestion levels anticipated for the new development; and public transit and park and ride lots sufficient to meet the transport needs of a significant portion of the anticipated workforce in the revenue development area, special needs services, and other transportation services.

- (5) ((A revenue development area is considered created when the sponsoring local government, including any cosponsoring local government, has adopted an ordinance creating the revenue development area and the board has approved the sponsoring local government to use local infrastructure financing. If a sponsoring local government receives approval from the board after the fifteenth day of October to use local infrastructure financing, the revenue development area is considered created in the calendar year following the approval.)) Once the board has approved the sponsoring local government, and any cosponsoring local governments, to use local infrastructure financing, notification ((shall)) must be sent by the board to the sponsoring local government, and any cosponsoring local governments, authorizing local government, and any cosponsoring sponsoring governments, to impose the local sales and use tax authorized under RCW 82.14.475, subject to the conditions in RCW 82.14.475.
- 32 **Sec. 3.** RCW 39.102.050 and 2006 c 181 s 203 are each amended to 33 read as follows:
  - (1) In addition to a competitive process, demonstration projects are provided to determine the feasibility of the local infrastructure financing tool. Notwithstanding RCW 39.102.040, the board shall approve each demonstration project ((before approving any other

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- application)). Demonstration project applications must be received by 1 the board no later than July 1, 2008. The Bellingham waterfront 2 redevelopment project award shall not exceed one million dollars per 3 year, the Spokane river district project award shall not exceed one 4 million dollars per year, and the Vancouver riverwest project award 5 shall not exceed five hundred thousand dollars per year. 6 shall approve by September 15, 2007, demonstration project applications 7 submitted no later than July 1, 2007. The board shall approve by 8 September 18, 2008, demonstration project applications submitted by 9 10 July 1, 2008.
- (2) If before board approval of the final competitive project award 11 12 in 2008, a demonstration project has not received approval by the 13 board, the state dollars set aside for the demonstration project in 14 subsection (1) of this section shall be available for the competitive application process. If a demonstration project has received a partial 15 award before the approval of the final competitive project award, the 16 remaining state dollars set aside for the demonstration project in 17 subsection (1) of this section shall be available for the competitive 18 19 process.
- 20 **Sec. 4.** RCW 39.102.060 and 2006 c 181 s 204 are each amended to 21 read as follows:
- The designation of a revenue development area is subject to the following limitations:
  - (1) The taxable real property within the revenue development area boundaries may not exceed one billion dollars in assessed value at the time the revenue development area is designated;
  - (2) ((The average assessed value per square foot of taxable land within the revenue development area boundaries may not exceed seventy dollars at the time the revenue development area is designated;
- (3) No more than one revenue development area may be created in a county)) No revenue development area shall have within its geographic boundaries any part of a hospital benefit zone under chapter 39.100 RCW or any part of another revenue development area created under this chapter;
- $((\frac{4}{1}))$  (3) A revenue development area is limited to contiguous tracts, lots, pieces, or parcels of land without the creation of islands of property not included in the revenue development area;

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((<del>(5)</del> The boundaries may not be drawn to purposely exclude parcels where economic growth is unlikely to occur;

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- (6))) (4) The public improvements financed through local infrastructure financing must be located in the revenue development area;
- ((+7)) (5) A revenue development area cannot comprise an area containing more than twenty-five percent of the total assessed value of the taxable real property within the boundaries of the sponsoring local government, including any cosponsoring local government, at the time the revenue development area is designated;
- $((\frac{8}{}))$  (6) The boundaries of the revenue development area shall not be changed for the time period that local infrastructure financing is used; and
- $((\frac{(9)}{)})$  <u>(7)</u> A revenue development area cannot include any part of an increment area created under chapter 39.89 RCW, except those increment areas created prior to January 1, 2006.
- 17 **Sec. 5.** RCW 39.102.070 and 2006 c 181 s 205 are each amended to 18 read as follows:
- The use of local infrastructure financing under this chapter is subject to the following conditions:
  - (1) No funds may be used to finance, design, acquire, construct, equip, operate, maintain, remodel, repair, or reequip public facilities funded with taxes collected under RCW 82.14.048;
  - (2)(a) Except as provided in (b) of this subsection no funds may be used for public improvements other than projects identified within the capital facilities, utilities, housing, or transportation element of a comprehensive plan required under chapter 36.70A RCW;
  - (b) Funds may be used for public improvements that are historical preservation activities as defined in RCW 39.89.020;
    - (3) The public improvements proposed to be financed in whole or in part using local infrastructure financing are expected to encourage private development within the revenue development area and to increase the fair market value of real property within the revenue development area;
- 35 (4) A sponsoring local government, participating local government, 36 or participating taxing district has entered or expects to enter into 37 a contract with a private developer relating to the development of

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private improvements within the revenue development area or has received a letter of intent from a private developer relating to the developer's plans for the development of private improvements within the revenue development area;

- (5) Private development that is anticipated to occur within the revenue development area, as a result of the public improvements, will be consistent with the countywide planning policy adopted by the county under RCW 36.70A.210 and the local government's comprehensive plan and development regulations adopted under chapter 36.70A RCW;
- (6) The governing body of the sponsoring local government, and any cosponsoring local government, must make a finding that local infrastructure financing:
  - (a) Is not expected to be used for the purpose of relocating a business from outside the revenue development area, but within this state, into the revenue development area; ((and))
  - (b) Will improve the viability of existing business entities within the revenue development area; and
  - (c) Will be used in a manner that will not encourage sprawl and will support development in or adjacent to areas with rich transportation infrastructure including: State highways, arterials, collectors, and distributors and other road capacity sufficient to meet the traffic needs and traffic congestion levels anticipated for the new development; and public transit and park and ride lots sufficient to meet the transport needs of a significant portion of the anticipated workforce in the revenue development area, special needs services, and other transportation services;
  - (7) The governing body of the sponsoring local government, and any cosponsoring local government, finds that the public improvements proposed to be financed in whole or in part using local infrastructure financing are reasonably likely to:
  - (a) Increase private residential and commercial investment within the revenue development area;
    - (b) Increase employment within the revenue development area;
  - (c) Improve the viability of any existing communities that are based on mixed-use development within the revenue development area; and
- 36 (d) Generate, over the period of time that the local option sales 37 and use tax will be imposed under RCW 82.14.475, state excise tax

- allocation revenues and state property tax allocation revenues derived from the revenue development area that are equal to or greater than the respective state contributions made under this chapter;
- 4 (8) The sponsoring local government may only use local infrastructure financing in areas deemed in need of economic development or redevelopment within boundaries of the sponsoring local government.
- 8 **Sec. 6.** RCW 39.102.090 and 2006 c 181 s 207 are each amended to 9 read as follows:

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- (1) To ((create)) adopt a revenue development area, a sponsoring local government, and any cosponsoring local government, must adopt an ordinance establishing the revenue development area that:
- 13 (a) Describes the public improvements proposed to be made in the 14 revenue development area;
- 15 (b) Describes the boundaries of the revenue development area, 16 subject to the limitations in RCW 39.102.060;
  - (c) Estimates the cost of the proposed public improvements and the portion of these costs to be financed by local infrastructure financing;
  - (d) Estimates the time during which local excise tax allocation revenues, local property tax allocation revenues, and other revenues from local public sources are to be used for local infrastructure financing;
  - (e) Provides the date when the use of local excise tax allocation revenues and local property tax allocation revenues will commence; and
  - (f) Finds that the conditions in RCW 39.102.070 are met and the findings in RCW 39.102.080 are complete.
  - (2) The sponsoring local government, and any cosponsoring local government, must hold a public hearing on the proposed financing of the public improvements in whole or in part with local infrastructure financing ((at least thirty days)) before passage of the ordinance establishing the revenue development area. The public hearing may be held by either the governing body of the sponsoring local government and the governing body of any cosponsoring local government, or by a committee of those governing bodies that includes at least a majority of the whole governing body or bodies. The public hearing is subject to the notice requirements in RCW 39.102.100.

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- 1 (3) The sponsoring local government, and any cosponsoring local 2 government, shall deliver a certified copy of the adopted ordinance to 3 the county treasurer, the governing body of each participating local 4 government and participating taxing district within which the revenue 5 development area is located, the board, and the department.
- **Sec. 7.** RCW 39.102.110 and 2006 c 181 s 301 are each amended to 7 read as follows:

- (1) A sponsoring local government or participating local government that has received approval by the board to use local infrastructure financing may use annually its local excise tax allocation revenues to finance public improvements in the revenue development area financed in whole or in part by local infrastructure financing. The use of local excise tax allocation revenues dedicated by participating local governments must cease ((when such allocation revenues are no longer necessary or obligated to pay bonds issued to finance the public improvements in the revenue development area)) on the date specified in the written agreement required in RCW 39.102.080(1), or if no date is specified then the date when the local tax under RCW 82.14.475 expires. Any participating local government is authorized to dedicate local excise tax allocation revenues to the sponsoring local government as authorized in RCW 39.102.080(1).
- (2) A sponsoring local government shall provide the board accurate information describing the geographical boundaries of the revenue development area at the time of application. The information shall be provided in an electronic format or manner as prescribed by the department. The sponsoring local government shall ensure that the boundary information provided to the board and department is kept current.
- (3) In the event a city annexes a county area located within a county-sponsored revenue development area, the city shall remit to the county the portion of the local excise tax allocation revenue that the county would have received had the area not been annexed to the county. The city shall remit such revenues until such time as the bonds issued under RCW 39.102.150 are retired.
- **Sec. 8.** RCW 39.102.120 and 2006 c 181 s 302 are each amended to read as follows:

(1) Commencing in the second calendar year following ((the passage of the ordinance creating a revenue development area and authorizing the use of local infrastructure financing)) board approval of a revenue development area, the county treasurer shall distribute receipts from regular taxes imposed on real property located in the revenue development area as follows:

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- (a) Each participating taxing district and the sponsoring local government shall receive that portion of its regular property taxes produced by the rate of tax levied by or for the taxing district on the property tax allocation revenue base value for that local infrastructure financing project in the taxing district, or upon the total assessed value of real property in the taxing district, whichever is smaller; and
- (b) The sponsoring local government shall receive an additional portion of the regular property taxes levied by it and by or for each participating taxing district upon the property tax allocation revenue value within the revenue development area. However, if there is no property tax allocation revenue value, the sponsoring local government shall not receive any additional regular property taxes under this subsection (1)(b). The sponsoring local government may agree to receive less than the full amount of the additional portion of regular property taxes under this subsection (1)(b) as long as bond debt service, reserve, and other bond covenant requirements are satisfied, in which case the balance of these tax receipts shall be allocated to the participating taxing districts that levied regular property taxes, or have regular property taxes levied for them, in the revenue development area for collection that year in proportion to their regular tax levy rates for collection that year. The sponsoring local government may request that the treasurer transfer this additional portion of the property taxes to its designated agent. The portion of the tax receipts distributed to the sponsoring local government or its agent under this subsection (1)(b) may only be expended to finance public improvement costs associated with the public improvements financed in whole or in part by local infrastructure financing.
- (2) The county assessor shall allocate any increase in the assessed value of real property occurring in the revenue development area to the property tax allocation revenue value and property tax allocation revenue base value as appropriate. This section does not authorize

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- revaluations of real property by the assessor for property taxation 1 2 that are not made in accordance with the assessor's revaluation plan under chapter 84.41 RCW or under other authorized revaluation 3 procedures. 4
- (3) The apportionment of increases in assessed valuation in a 5 revenue development area, and the associated distribution to the 6 7 sponsoring local government of receipts from regular property taxes that are imposed on the property tax allocation revenue value, must 8 cease when property tax allocation revenues are no longer ((necessary 9 or)) obligated to pay the costs of the public improvements. Any excess 10 local property tax allocation revenues derived from regular property 11 taxes and earnings on these tax allocation revenues, remaining at the 12 13 time the allocation of tax receipts terminates, must be returned to the county treasurer and distributed to the participating taxing districts 14 that imposed regular property taxes, or had regular property taxes 15 16 imposed for it, in the revenue development area for collection that 17 year, in proportion to the rates of their regular property tax levies 18 for collection that year.
  - (4) The allocation to the revenue development area of portions of the local regular property taxes levied by or for each taxing district upon the property tax allocation revenue value within that revenue development area is declared to be a public purpose of and benefit to each such taxing district.
  - (5) The allocation of local property tax allocation revenues pursuant to this section shall not affect or be deemed to affect the rate of taxes levied by or within any taxing district or the consistency of any such levies with the uniformity requirement of Article VII, section 1 of the state Constitution.
- (6) This section does not apply to those revenue development areas 29 that include any part of an increment area created under chapter 39.89 30 31 RCW.
- **Sec. 9.** RCW 82.14.475 and 2006 c 181 s 401 are each amended to 32 read as follows: 33
- (1) A sponsoring local government, and any cosponsoring local 34 government, that has been approved by the board to use 36 infrastructure financing may impose a sales and use tax in accordance 37 with the terms of this chapter and subject to the criteria set forth in

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- Except as provided in this section, the tax is in 1 2 addition to other taxes authorized by law and shall be collected from those persons who are taxable by the state under chapters 82.08 and 3 82.12 RCW upon the occurrence of any taxable event within the taxing 4 5 jurisdiction of the sponsoring local government or cosponsoring local government. The rate of tax shall not exceed the rate provided in RCW 6 7 82.08.020(1), less the aggregate rates of any other local sales and use taxes imposed on the same taxable events that are credited against the 8 9 state sales and use taxes imposed under chapters 82.08 and 82.12 RCW. 10 The rate of tax may be changed only on the first day of a fiscal year as needed. Notice of rate changes must be provided to the department 11 12 on the first day of March to be effective on July 1st of the next 13 fiscal year.
  - (2) The tax authorized under subsection (1) of this section shall be credited against the state taxes imposed under chapter 82.08 or 82.12 RCW. The department shall perform the collection of such taxes on behalf of the sponsoring local government or cosponsoring local government at no cost to the sponsoring local government or cosponsoring local government and shall remit the taxes as provided in RCW 82.14.060.
    - (3)(a) No tax may be imposed under the authority of this section:
- 22 (i) Before July 1, 2008;

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- 23 (ii) Before approval by the board under RCW 39.102.040; and
  - (iii) ((Except as provided in (b) of this subsection, unless))

    Before the sponsoring local government has received ((and dedicated to the payment of bonds authorized in RCW 39.102.150, in whole or in part, both)) local excise tax allocation revenues ((and)), local property tax allocation revenues, or both, during the preceding calendar year.
  - (b) ((The requirement to receive local property tax allocation revenues under (a) of this subsection is waived if the revenue development area coincides with or is contained entirely within the boundaries of an increment area adopted by a local government under the authority of chapter 39.89 RCW for the purposes of utilizing community revitalization financing.
  - (c))) The tax imposed under this section shall expire ((when the bonds issued under the authority of RCW 39.102.150 are retired, but not more than)) on the date that is the earlier of:

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1 (i) The date when the tax is no longer necessary to pay public
2 improvement costs for the public improvements identified in the adopted
3 local ordinance as required in RCW 39.102.090(1)(a); or

- (ii) Twenty-five years after the tax in this section is first imposed.
- (4) An ordinance adopted by the legislative authority of a sponsoring local government or cosponsoring local government imposing a tax under this section shall provide that:
- 9 (a) The tax shall first be imposed on the first day of a fiscal 10 year;
  - (b) The cumulative amount of tax received by the sponsoring local government, and any cosponsoring local government, in any fiscal year shall not exceed the amount of the state contribution;
- 14 (c) The tax shall cease to be distributed for the remainder of any 15 fiscal year in which either:
  - (i) The amount of tax received by the sponsoring local government, and any cosponsoring local government, equals the amount of the state contribution;
  - (ii) The amount of revenue from taxes imposed under this section by all sponsoring and cosponsoring local governments equals the annual state contribution limit; or
  - (iii) The amount of tax received by the sponsoring local government equals the amount of project award granted in the approval notice described in RCW 39.102.040;
  - (d) ((Except when the requirement to receive local property tax allocation revenues is waived as provided in subsection (3)(b) of this section, neither the local excise tax allocation revenues nor the local property tax allocation revenues can be more than eighty percent of the total local funds as described in RCW 39.102.020(29)(c);
  - (e))) The tax shall be distributed again, should it cease to be distributed for any of the reasons provided in (c) of this subsection, at the beginning of the next fiscal year, subject to the restrictions in this section; and
  - $((\frac{f}{f}))$  <u>(e)</u> Any revenue generated by the tax in excess of the amounts specified in (c) of this subsection shall belong to the state of Washington.
- 37 (5) If a county and city cosponsor a revenue development area, the 38 combined rates of the city and county tax shall not exceed the rate

provided in RCW 82.08.020(1), less the aggregate rates of any other local sales and use taxes imposed on the same taxable events that are credited against the state sales and use taxes imposed under chapters 82.08 and 82.12 RCW. The combined amount of distributions received by both the city and county may not exceed the state contribution.

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- (6) The department shall determine the amount of tax receipts distributed to each sponsoring local government, and any cosponsoring local government, imposing sales and use tax under this section and shall advise a sponsoring or cosponsoring local government when tax distributions for the fiscal year equal the amount of state contribution for that fiscal year as provided in subsection (8) of this section. Determinations by the department of the amount of tax distributions attributable to each sponsoring or cosponsoring local government are final and shall not be used to challenge the validity of any tax imposed under this section. The department shall remit any tax receipts in excess of the amounts specified in subsection (4)(c) of this section to the state treasurer who shall deposit the money in the general fund.
- (7) If a sponsoring or cosponsoring local government fails to comply with RCW 39.102.140, no tax may be distributed in the subsequent fiscal year until such time as the sponsoring or cosponsoring local government complies and the department calculates the state contribution amount for such fiscal year.
- (8) Each year, the amount of taxes approved by the department for distribution to a sponsoring or cosponsoring local government in the next fiscal year shall be equal to the state contribution and shall be no more than the total local funds as described in RCW 39.102.020(29)(c). The department shall consider information from reports described in RCW 39.102.140 when determining the amount of state contributions for each fiscal year. A sponsoring or cosponsoring local government shall not receive, in any fiscal year, more revenues from taxes imposed under the authority of this section than the amount approved annually by the department. The department shall not approve the receipt of more distributions of sales and use tax under this section to a sponsoring or cosponsoring local government than is authorized under subsection (4) of this section.
- (9) The amount of tax distributions received from taxes imposed under the authority of this section by all sponsoring and cosponsoring

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- local governments is limited annually to not more than ((five)) seven
- 2 million <u>five hundred thousand</u> dollars. ((The tax distributions shall
- 3 be available to the sponsoring local government, and any cosponsoring
- 4 local government, imposing a tax under this section only as long as the
- 5 sponsoring local government has outstanding indebtedness under RCW
- $6 \frac{39.102.150.}{})$

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- 7 (10) The definitions in RCW 39.102.020 apply to this section unless 8 the context clearly requires otherwise.
- 9 (11) If a sponsoring local government is a federally recognized 10 Indian tribe, the distribution of the sales and use tax authorized 11 under this section shall be authorized through an interlocal agreement 12 pursuant to chapter 39.34 RCW.
- 13 (12) The tax imposed under the authority of this section may be
  14 applied either to provide for the payment of debt service on bonds
  15 issued under RCW 39.102.150 by the sponsoring local government or to
  16 pay public improvement costs on a pay-as-you-go basis, or both.
- 17 **Sec. 10.** RCW 39.102.140 and 2006 c 181 s 403 are each amended to 18 read as follows:
  - (1) A sponsoring local government shall provide a report to the board and the department by March 1st of each year. The report shall contain the following information:
  - (a) The amount of local excise tax allocation revenues, ((and)) local property tax allocation revenues, other revenues from local public sources, and taxes under RCW 82.14.475((, and revenues from local public sources)) received by the sponsoring local government during the preceding calendar year that were dedicated to pay the public improvements financed in whole or in part with local infrastructure financing, and a summary of how these revenues were expended;
- 30 (b) The names of any businesses locating within the revenue 31 development area as a result of the public improvements undertaken by 32 the sponsoring local government and financed in whole or in part with 33 local infrastructure financing;
- 34 (c) The total number of permanent jobs created in the revenue 35 development area as a result of the public improvements undertaken by 36 the sponsoring local government and financed in whole or in part with 37 local infrastructure financing;

(d) The average wages and benefits received by all employees of businesses locating within the revenue development area as a result of the public improvements undertaken by the sponsoring local government and financed in whole or in part with local infrastructure financing; and

- 6 (e) That the sponsoring local government is in compliance with RCW 39.102.070.
  - (2) The board shall make a report available to the public and the legislature by June 1st of each year. The report shall include a list of public improvements undertaken by sponsoring local governments and financed in whole or in part with local infrastructure financing and it shall also include a summary of the information provided to the department by sponsoring local governments under subsection (1) of this section.
- **Sec. 11.** RCW 39.102.150 and 2006 c 181 s 501 are each amended to read as follows:
  - (1) A sponsoring local government that has designated a revenue development area and been authorized the use of local infrastructure financing may incur general indebtedness, and issue general obligation bonds, to finance the public improvements and retire the indebtedness in whole or in part from <u>local excise</u> tax allocation revenues, <u>local property tax allocation revenues</u>, and sales and use taxes imposed under the authority of RCW 82.14.475 that it receives, subject to the following requirements:
  - (a) The ordinance adopted by the sponsoring local government and authorizing the use of local infrastructure financing indicates an intent to incur this indebtedness and the maximum amount of this indebtedness that is contemplated; and
  - (b) The sponsoring local government includes this statement of the intent in all notices required by RCW ((39.102.090)) 39.102.100.
  - (2)(a) Except as provided in (b) of this subsection, the general indebtedness incurred under subsection (1) of this section may be payable from other tax revenues, the full faith and credit of the local government, and nontax income, revenues, fees, and rents from the public improvements, as well as contributions, grants, and nontax money available to the local government for payment of costs of the public improvements or associated debt service on the general indebtedness.

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(b) A sponsoring local government that issues bonds under this section shall not pledge any money received from the state of Washington for the payment of such bonds, other than the local sales and use taxes imposed under the authority of RCW 82.14.475 and collected by the department.

- (3) In addition to the requirements in subsection (1) of this section, a sponsoring local government designating a revenue development area and authorizing the use of local infrastructure financing may require the nonpublic participant to provide adequate security to protect the public investment in the public improvement within the revenue development area.
- (4) Bonds issued under this section shall be authorized by ordinance of the governing body of the sponsoring local government and may be issued in one or more series and shall bear such date or dates, be payable upon demand or mature at such time or times, bear interest at such rate or rates, be in such denomination or denominations, be in such form either coupon or registered as provided in RCW 39.46.030, carry such conversion or registration privileges, have such rank or priority, be executed in such manner, be payable in such medium of payment, at such place or places, and be subject to such terms of redemption with or without premium, be secured in such manner, and have such other characteristics, as may be provided by such ordinance or trust indenture or mortgage issued pursuant thereto.
- (5) The sponsoring local government may annually pay into a fund to be established for the benefit of bonds issued under this section a fixed proportion or a fixed amount of any local excise tax allocation revenues and local property tax allocation revenues derived from property or business activity within the revenue development area containing the public improvements funded by the bonds, such payment to continue until all bonds payable from the fund are paid in full. The local government may also annually pay into the fund established in this section a fixed proportion or a fixed amount of any revenues derived from taxes imposed under RCW 82.14.475, such payment to continue until all bonds payable from the fund are paid in full. Revenues derived from taxes imposed under RCW 82.14.475 are subject to the use restriction in RCW 39.102.130.
- 37 (6) In case any of the public officials of the sponsoring local 38 government whose signatures appear on any bonds or any coupons issued

- 1 under this chapter shall cease to be such officials before the delivery
- 2 of such bonds, such signatures shall, nevertheless, be valid and
- 3 sufficient for all purposes, the same as if such officials had remained
- 4 in office until such delivery. Any provision of any law to the
- 5 contrary notwithstanding, any bonds issued under this chapter are fully
- 6 negotiable.
- 7 (7) Notwithstanding subsections (4) through (6) of this section,
- 8 bonds issued under this section may be issued and sold in accordance
- 9 with chapter 39.46 RCW.
- 10 Sec. 12. RCW 39.102.130 and 2006 c 181 s 402 are each amended to
- 11 read as follows:
- Money collected from the taxes imposed under RCW 82.14.475
- 13 ((shall)) may be used only for the purpose of ((principal and interest
- 14 payments on bonds issued under the authority of RCW 39.102.150)) paying
- 15 <u>debt service on bonds issued under the authority of RCW 39.102.150 or</u>
- 16 to pay public improvement costs on a pay-as-you-go basis as provided in
- 17 <u>RCW 82.14.475(12)</u>, or both.
- 18 <u>NEW SECTION.</u> **Sec. 13.** RCW 39.102.180 (General indebtedness,
- 19 general obligation bonds--Authority--Security) and 2006 c 181 s 504 are
- 20 each repealed.
- NEW SECTION. Sec. 14. A new section is added to chapter 39.102
- 22 RCW to read as follows:
- The department of revenue and the community economic revitalization
- 24 board may adopt any rules under chapter 34.05 RCW they consider
- 25 necessary for the administration of this chapter.
- 26 <u>NEW SECTION.</u> **Sec. 15.** This act applies retroactively as well as
- 27 prospectively.
- 28 <u>NEW SECTION.</u> **Sec. 16.** If any provision of this act or its
- 29 application to any person or circumstance is held invalid, the
- 30 remainder of the act or the application of the provision to other
- 31 persons or circumstances is not affected.

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NEW SECTION. Sec. 17. This act expires June 30, 2039.

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