
ENGROSSED SUBSTITUTE SENATE BILL 5311

State of Washington

60th Legislature

2007 Regular Session

By Senate Committee on Ways & Means (originally sponsored by Senators Brown, Zarelli, Prentice, Marr, Tom, McAuliffe and Kilmer; by request of Governor Gregoire)

READ FIRST TIME 02/08/07.

1 AN ACT Relating to a budget stabilization account; amending RCW
2 43.135.035; reenacting and amending RCW 43.84.092 and 43.135.045;
3 adding new sections to chapter 43.79 RCW; adding a new section to
4 chapter 82.33 RCW; creating a new section; repealing RCW 43.33A.220 and
5 43.135.051; providing a contingent effective date; and declaring an
6 emergency.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 NEW SECTION. **Sec. 1.** A new section is added to chapter 43.79 RCW
9 to read as follows:

10 The budget stabilization account shall be established and
11 maintained in the state treasury. Moneys in the fund may be spent only
12 after appropriation.

13 NEW SECTION. **Sec. 2.** A new section is added to chapter 43.79 RCW
14 to read as follows:

15 (1) The budget stabilization account is governed by the provisions
16 in Article VII, section . . . (Senate Joint Resolution No. 8206) and
17 this section.

1 (2) By June 30th of each fiscal year, the state treasurer shall
2 transfer an amount equal to one percent of the general state revenues
3 for that fiscal year to the budget stabilization account.

4 (3) The state investment board has the full power to invest,
5 reinvest, manage, contract, sell, or exchange investment moneys in the
6 budget stabilization account. All investment and operating costs
7 associated with the investment of money shall be paid pursuant to RCW
8 43.33A.160 and 43.84.160. With the exception of these expenses, the
9 earnings from the investment of the money shall be retained by the
10 account. All investments made by the state investment board shall be
11 made with the exercise of that degree of judgment and care pursuant to
12 RCW 43.33A.140 and the investment policies established by the state
13 investment board. As deemed appropriate by the state investment board,
14 moneys in the account may be commingled for investment with other funds
15 subject to investment by the board.

16 (4) For the purposes of Article VII, section . . . (Senate Joint
17 Resolution No. 8206), this section, and section 3 of this act, the
18 state employment growth forecast shall be based on the total nonfarm
19 payroll employment data series.

20 NEW SECTION. **Sec. 3.** A new section is added to chapter 82.33 RCW
21 to read as follows:

22 The state economic and revenue forecast council shall perform the
23 state employment growth forecast and general state revenue estimates
24 required by Article VII, section . . . (Senate Joint Resolution No.
25 8206).

26 **Sec. 4.** RCW 43.84.092 and 2006 c 337 s 11, 2006 c 311 s 23, 2006
27 c 171 s 10, 2006 c 56 s 10, and 2006 c 6 s 8 are each reenacted and
28 amended to read as follows:

29 (1) All earnings of investments of surplus balances in the state
30 treasury shall be deposited to the treasury income account, which
31 account is hereby established in the state treasury.

32 (2) The treasury income account shall be utilized to pay or receive
33 funds associated with federal programs as required by the federal cash
34 management improvement act of 1990. The treasury income account is
35 subject in all respects to chapter 43.88 RCW, but no appropriation is
36 required for refunds or allocations of interest earnings required by

1 the cash management improvement act. Refunds of interest to the
2 federal treasury required under the cash management improvement act
3 fall under RCW 43.88.180 and shall not require appropriation. The
4 office of financial management shall determine the amounts due to or
5 from the federal government pursuant to the cash management improvement
6 act. The office of financial management may direct transfers of funds
7 between accounts as deemed necessary to implement the provisions of the
8 cash management improvement act, and this subsection. Refunds or
9 allocations shall occur prior to the distributions of earnings set
10 forth in subsection (4) of this section.

11 (3) Except for the provisions of RCW 43.84.160, the treasury income
12 account may be utilized for the payment of purchased banking services
13 on behalf of treasury funds including, but not limited to, depository,
14 safekeeping, and disbursement functions for the state treasury and
15 affected state agencies. The treasury income account is subject in all
16 respects to chapter 43.88 RCW, but no appropriation is required for
17 payments to financial institutions. Payments shall occur prior to
18 distribution of earnings set forth in subsection (4) of this section.

19 (4) Monthly, the state treasurer shall distribute the earnings
20 credited to the treasury income account. The state treasurer shall
21 credit the general fund with all the earnings credited to the treasury
22 income account except:

23 (a) The following accounts and funds shall receive their
24 proportionate share of earnings based upon each account's and fund's
25 average daily balance for the period: The budget stabilization
26 account, the capitol building construction account, the Cedar River
27 channel construction and operation account, the Central Washington
28 University capital projects account, the charitable, educational, penal
29 and reformatory institutions account, the Columbia river basin water
30 supply development account, the common school construction fund, the
31 county criminal justice assistance account, the county sales and use
32 tax equalization account, the data processing building construction
33 account, the deferred compensation administrative account, the deferred
34 compensation principal account, the department of retirement systems
35 expense account, the developmental disabilities community trust
36 account, the drinking water assistance account, the drinking water
37 assistance administrative account, the drinking water assistance
38 repayment account, the Eastern Washington University capital projects

1 account, the education construction fund, the education legacy trust
2 account, the election account, (~~(the emergency reserve fund,)~~) the
3 energy freedom account, The Evergreen State College capital projects
4 account, the federal forest revolving account, the freight mobility
5 investment account, the freight mobility multimodal account, the health
6 services account, the public health services account, the health system
7 capacity account, the personal health services account, the state
8 higher education construction account, the higher education
9 construction account, the highway infrastructure account, the high-
10 occupancy toll lanes operations account, the industrial insurance
11 premium refund account, the judges' retirement account, the judicial
12 retirement administrative account, the judicial retirement principal
13 account, the local leasehold excise tax account, the local real estate
14 excise tax account, the local sales and use tax account, the medical
15 aid account, the mobile home park relocation fund, the multimodal
16 transportation account, the municipal criminal justice assistance
17 account, the municipal sales and use tax equalization account, the
18 natural resources deposit account, the oyster reserve land account, the
19 pension funding stabilization account, the perpetual surveillance and
20 maintenance account, the public employees' retirement system plan 1
21 account, the public employees' retirement system combined plan 2 and
22 plan 3 account, the public facilities construction loan revolving
23 account beginning July 1, 2004, the public health supplemental account,
24 the public works assistance account, the Puyallup tribal settlement
25 account, the real estate appraiser commission account, the regional
26 mobility grant program account, the resource management cost account,
27 the rural Washington loan fund, the site closure account, the small
28 city pavement and sidewalk account, the special wildlife account, the
29 state employees' insurance account, the state employees' insurance
30 reserve account, the state investment board expense account, the state
31 investment board commingled trust fund accounts, the supplemental
32 pension account, the Tacoma Narrows toll bridge account, the teachers'
33 retirement system plan 1 account, the teachers' retirement system
34 combined plan 2 and plan 3 account, the tobacco prevention and control
35 account, the tobacco settlement account, the transportation
36 infrastructure account, the transportation partnership account, the
37 tuition recovery trust fund, the University of Washington bond
38 retirement fund, the University of Washington building account, the

1 volunteer fire fighters' and reserve officers' relief and pension
2 principal fund, the volunteer fire fighters' and reserve officers'
3 administrative fund, the Washington fruit express account, the
4 Washington judicial retirement system account, the Washington law
5 enforcement officers' and fire fighters' system plan 1 retirement
6 account, the Washington law enforcement officers' and fire fighters'
7 system plan 2 retirement account, the Washington public safety
8 employees' plan 2 retirement account, the Washington school employees'
9 retirement system combined plan 2 and 3 account, the Washington state
10 health insurance pool account, the Washington state patrol retirement
11 account, the Washington State University building account, the
12 Washington State University bond retirement fund, the water pollution
13 control revolving fund, and the Western Washington University capital
14 projects account. Earnings derived from investing balances of the
15 agricultural permanent fund, the normal school permanent fund, the
16 permanent common school fund, the scientific permanent fund, and the
17 state university permanent fund shall be allocated to their respective
18 beneficiary accounts. All earnings to be distributed under this
19 subsection (4)(a) shall first be reduced by the allocation to the state
20 treasurer's service fund pursuant to RCW 43.08.190.

21 (b) The following accounts and funds shall receive eighty percent
22 of their proportionate share of earnings based upon each account's or
23 fund's average daily balance for the period: The aeronautics account,
24 the aircraft search and rescue account, the county arterial
25 preservation account, the department of licensing services account, the
26 essential rail assistance account, the ferry bond retirement fund, the
27 grade crossing protective fund, the high capacity transportation
28 account, the highway bond retirement fund, the highway safety account,
29 the motor vehicle fund, the motorcycle safety education account, the
30 pilotage account, the public transportation systems account, the Puget
31 Sound capital construction account, the Puget Sound ferry operations
32 account, the recreational vehicle account, the rural arterial trust
33 account, the safety and education account, the special category C
34 account, the state patrol highway account, the transportation 2003
35 account (nickel account), the transportation equipment fund, the
36 transportation fund, the transportation improvement account, the
37 transportation improvement board bond retirement account, and the urban
38 arterial trust account.

1 (5) In conformance with Article II, section 37 of the state
2 Constitution, no treasury accounts or funds shall be allocated earnings
3 without the specific affirmative directive of this section.

4 **Sec. 5.** RCW 43.135.045 and 2005 c 518 s 931, 2005 c 314 s 401, and
5 2005 c 76 s 2 are each reenacted and amended to read as follows:

6 (1) ~~((The emergency reserve fund is established in the state
7 treasury. During each fiscal year, the state treasurer shall transfer
8 an amount from the state general fund to the emergency reserve fund.
9 The amount transferred shall equal the amount by which total state
10 revenue for the general fund and related funds exceeds the state
11 expenditure limit, multiplied by the percentage that general fund
12 expenditures are of total expenditures from the general fund and
13 related funds. Transfers shall be made at the end of each fiscal
14 quarter based on projections of state revenues, expenditures, and the
15 state expenditure limit. The treasurer shall make transfers between
16 these accounts as necessary to reconcile actual annual revenues and the
17 expenditure limit for fiscal year 2000 and thereafter.~~

18 ~~(2) The legislature may appropriate moneys from the emergency
19 reserve fund only with approval of at least two thirds of the members
20 of each house of the legislature, and then only if the appropriation
21 does not cause total expenditures to exceed the state expenditure limit
22 under this chapter.~~

23 ~~(3) The emergency reserve fund balance shall not exceed five
24 percent of annual general fund state revenues as projected by the
25 official state revenue forecast. Any balance in excess of five percent
26 shall be transferred on a quarterly basis by the state treasurer as
27 follows: Seventy five percent to)) The student achievement fund is
28 hereby created in the state treasury ((and twenty five percent to the
29 general fund balance. The treasurer shall make transfers between these
30 accounts as necessary to reconcile actual annual revenues for fiscal
31 year 2000 and thereafter. When per student state funding for the
32 maintenance and operation of K-12 education meets a level of no less
33 than ninety percent of the national average of total funding from all
34 sources per student as determined by the most recent published data
35 from the national center for education statistics of the United States
36 department of education, as calculated by the office of financial
37 management, further deposits to the student achievement fund shall be~~

1 ~~required only to the extent necessary to maintain the ninety percent~~
2 ~~level. Remaining funds are part of the general fund balance and these~~
3 ~~funds are subject to the expenditure limits of this chapter)).~~

4 ((+4)) (2) The education construction fund is hereby created in
5 the state treasury.

6 (a) Funds may be appropriated from the education construction fund
7 exclusively for common school construction or higher education
8 construction.

9 (b) Funds may be appropriated for any other purpose only if
10 approved by a two-thirds vote of each house of the legislature and if
11 approved by a vote of the people at the next general election. An
12 appropriation approved by the people under this subsection shall result
13 in an adjustment to the state expenditure limit only for the fiscal
14 period for which the appropriation is made and shall not affect any
15 subsequent fiscal period.

16 ((+5)) (3) Funds from the student achievement fund shall be
17 appropriated to the superintendent of public instruction strictly for
18 distribution to school districts to meet the provisions set out in the
19 student achievement act. Allocations shall be made on an equal per
20 full-time equivalent student basis to each school district.

21 **Sec. 6.** RCW 43.135.035 and 2005 c 72 s 5 are each amended to read
22 as follows:

23 (1) After July 1, 1995, any action or combination of actions by the
24 legislature that raises state revenue or requires revenue-neutral tax
25 shifts may be taken only if approved by a two-thirds vote of each
26 house, and then only if state expenditures in any fiscal year,
27 including the new revenue, will not exceed the state expenditure limits
28 established under this chapter.

29 (2)(a) If the legislative action under subsection (1) of this
30 section will result in expenditures in excess of the state expenditure
31 limit, then the action of the legislature shall not take effect until
32 approved by a vote of the people at a November general election. The
33 state expenditure limit committee shall adjust the state expenditure
34 limit by the amount of additional revenue approved by the voters under
35 this section. This adjustment shall not exceed the amount of revenue
36 generated by the legislative action during the first full fiscal year

1 in which it is in effect. The state expenditure limit shall be
2 adjusted downward upon expiration or repeal of the legislative action.

3 (b) The ballot title for any vote of the people required under this
4 section shall be substantially as follows:

5 "Shall taxes be imposed on in order to allow a
6 spending increase above last year's authorized spending adjusted for
7 personal income growth?"

8 (3)(a) The state expenditure limit may be exceeded upon declaration
9 of an emergency for a period not to exceed twenty-four months by a law
10 approved by a two-thirds vote of each house of the legislature and
11 signed by the governor. The law shall set forth the nature of the
12 emergency, which is limited to natural disasters that require immediate
13 government action to alleviate human suffering and provide humanitarian
14 assistance. The state expenditure limit may be exceeded for no more
15 than twenty-four months following the declaration of the emergency and
16 only for the purposes contained in the emergency declaration.

17 (b) Additional taxes required for an emergency under this section
18 may be imposed only until thirty days following the next general
19 election, unless an extension is approved at that general election.
20 The additional taxes shall expire upon expiration of the declaration of
21 emergency. The legislature shall not impose additional taxes for
22 emergency purposes under this subsection unless funds in the education
23 construction fund have been exhausted.

24 (c) The state or any political subdivision of the state shall not
25 impose any tax on intangible property listed in RCW 84.36.070 as that
26 statute exists on January 1, 1993.

27 (4) If the cost of any state program or function is shifted from
28 the state general fund or a related fund to another source of funding,
29 or if moneys are transferred from the state general fund or a related
30 fund to another fund or account, the state expenditure limit committee,
31 acting pursuant to RCW 43.135.025(5), shall lower the state expenditure
32 limit to reflect the shift. For the purposes of this section, a
33 transfer of money from the state general fund or a related fund to
34 another fund or account includes any state legislative action taken
35 that has the effect of reducing revenues from a particular source,
36 where such revenues would otherwise be deposited into the state general
37 fund or a related fund, while increasing the revenues from that
38 particular source to another state or local government account. This

1 subsection does not apply to: (a) The dedication or use of lottery
2 revenues under RCW 67.70.240(3) or property taxes under RCW 84.52.068,
3 in support of education or education expenditures; or (b) a transfer of
4 moneys to, or an expenditure from, the budget stabilization account.

5 (5) If the cost of any state program or function and the ongoing
6 revenue necessary to fund the program or function are shifted to the
7 state general fund or a related fund on or after January 1, 2007, the
8 state expenditure limit committee, acting pursuant to RCW
9 43.135.025(5), shall increase the state expenditure limit to reflect
10 the shift.

11 NEW SECTION. Sec. 7. On the effective date of this section, the
12 state treasurer shall transfer all money remaining in the emergency
13 reserve fund to the budget stabilization account.

14 NEW SECTION. Sec. 8. The following acts or parts of acts are each
15 repealed:

- 16 (1) RCW 43.33A.220 (Emergency reserve fund--Board's duties) and
17 1999 c 288 s 2; and
- 18 (2) RCW 43.135.051 (Emergency reserve fund--State investment board
19 authority to invest or manage) and 1999 c 288 s 1.

20 NEW SECTION. Sec. 9. Section 1 of this act is necessary for the
21 immediate preservation of the public peace, health, or safety, or
22 support of the state government and its existing public institutions,
23 and takes effect immediately.

24 NEW SECTION. Sec. 10. Sections 2 through 8 of this act take
25 effect July 1, 2008, if the proposed amendment to Article VII of the
26 state Constitution (Senate Joint Resolution No. 8206) is validly
27 submitted to and is approved and ratified by the voters at a general
28 election held in November 2007. If the proposed amendment is not
29 approved and ratified, sections 2 through 8 of this act are void in
30 their entirety.

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