S-2019.2

## SUBSTITUTE SENATE BILL 5643

State of Washington 60th Legislature 2007 Regular Session

**By** Senate Committee on Human Services & Corrections (originally sponsored by Senators Regala, Delvin, Carrell, Hargrove, Keiser, Kohl-Welles, Shin, Tom and Kline)

READ FIRST TIME 02/23/07.

AN ACT Relating to children and families of incarcerated parents; adding a new section to chapter 72.09 RCW; adding a new section to chapter 74.04 RCW; adding a new section to chapter 43.215 RCW; adding a new section to chapter 28A.300 RCW; adding a new section to chapter 5 43.63A RCW; creating a new section; and making appropriations.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 Sec. 1. The legislature recognizes the significant NEW SECTION. 8 impact on the lives and well-being of children and families when a parent is incarcerated. It is the intent of the legislature to support 9 10 children and families, and maintain familial connections when 11 appropriate, during the period a parent is incarcerated. Further, the 12 legislature finds that there must be a greater emphasis placed on identifying state policies and programs impacting children with 13 14 incarcerated parents. Additionally, greater effort must be made to ensure that the policies and programs of the state are supportive of 15 the children, and meet their needs during the time the parent is 16 incarcerated. 17

According to the final report of the children of incarcerated parents oversight committee, helping offenders build durable family relationships may reduce the likelihood that their children will go to prison later in life. Additionally, the report indicates that offenders who reconnect with their families in sustaining ways are less likely to reoffend. In all efforts to help offenders build these relationships with their children, the safety of the children will be paramount.

7 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 72.09 RCW 8 to read as follows:

(1) The secretary of corrections shall review current department 9 policies and assess the adequacy and availability of programs targeted 10 at inmates with children. The secretary shall adopt policies and 11 programs that encourage familial contact and engagement between inmates 12 and their children with the goal of reducing recidivism and 13 intergenerational incarceration. Programs and policies should take 14 into consideration the children's need to maintain contact with their 15 16 parent and the inmate's ability to develop plans to financially support 17 his or her children, assist in reunification when appropriate, and encourage the improvement of parenting skills where needed. 18

19 (2) The secretary shall designate a policy level staff position to 20 assist in implementing the requirements of subsection (1) of this 21 section and to continue to oversee the policies and programs that are 22 developed pursuant to this section. The functions of the staff shall, 23 at a minimum, include the following:

(a) Gathering information and data on the families of inmates,particularly the children of incarcerated parents;

(b) Developing programs and policies that focus on sustaining the family during the parent's incarceration. Programs should be developed to assist parents to gain skills and connections that will help them resume parenting, and create a plan to help the family successfully deal with reintegration, or help them plan how to support the children if they decide not to reunite or if reunification is not in the best interest of the family;

33 (c) Evaluate data to determine the impact on recidivism and 34 intergenerational incarceration; and

35 (d) Participate in the children of incarcerated parents advisory 36 committee and report information obtained under this section to the 37 advisory committee.

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<u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 74.04 RCW
 to read as follows:

3 (1)(a) The secretary of social and health services shall review 4 current department policies and assess the adequacy and availability of 5 programs targeted at persons who receive services through the 6 department who are the children and families of a person who is 7 incarcerated in a department of corrections facility. Great attention 8 shall be focused on programs and policies affecting foster youth who 9 have a parent who is incarcerated.

10 (b) The secretary shall adopt policies and programs that encourage familial contact and engagement between inmates of the department of 11 12 corrections facilities and their children with the goal of facilitating 13 child development, while reducing recidivism normal and 14 intergenerational incarceration. Programs and policies should take into consideration the children's need to maintain contact with their 15 parent, the inmate's ability to develop plans to financially support 16 17 his or her children, assist in reunification when appropriate, and encourage the improvement of parenting skills where needed. 18 The programs and policies should also meet the needs of the child while the 19 20 parent is incarcerated.

(2) The secretary shall designate a policy level staff position to assist in implementing the requirements of subsection (1) of this section and to continue to oversee the policies and programs that are developed pursuant to this section. The functions of the staff shall, at a minimum, include the following:

(a) Gathering information and data on the recipients of public
assistance, or children in the care of the state under chapter 13.34
RCW, who are the children and families of inmates incarcerated in
department of corrections facilities;

30 (b) Developing programs and policies that focus on sustaining the 31 family during the parent's incarceration, particularly the needs of the 32 children during the period the parent is incarcerated; and

33 (c) Participate in the children of incarcerated parents advisory 34 committee and report information obtained under this section to the 35 advisory committee.

36 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 43.215 RCW 37 to read as follows:

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1 (1)(a) The director of the department of early learning shall 2 review current department policies and assess the adequacy and 3 availability of programs targeted at persons who receive assistance who 4 are the children and families of a person who is incarcerated in a 5 department of corrections facility. Great attention shall be focused 6 on programs and policies affecting foster youth who have a parent who 7 is incarcerated.

8 (b) The director shall adopt policies and programs that support the 9 children of incarcerated parents and meet their needs with the goal of 10 facilitating normal child development, while reducing intergenerational 11 incarceration.

12 (2) The director shall designate a policy level staff position to 13 assist in implementing the requirements of subsection (1) of this 14 section and to continue to oversee the policies and programs that are 15 developed pursuant to this section. The functions of the staff shall, 16 at a minimum, include the following:

(a) Gathering information and data on the recipients of assistance
who are the children and families of inmates incarcerated in department
of corrections facilities;

(b) Developing programs and policies that focus on sustaining the family during the parent's incarceration, particularly the needs of the children during the period the parent is incarcerated; and

(c) Participate in the children of incarcerated parents advisory committee and report information obtained under this section to the advisory committee.

26 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 28A.300 27 RCW to read as follows:

(1) The superintendent of public instruction shall review current 28 policies and assess the adequacy and availability of programs targeted 29 30 at children who have a parent who is incarcerated in a department of 31 corrections facility. The superintendent of public instruction shall adopt policies and programs that support the children of incarcerated 32 parents and meet their needs with the goal of facilitating normal child 33 development, including maintaining adequate academic progress, while 34 reducing intergenerational incarceration. 35

36 (2) The superintendent of public instruction shall designate a 37 policy level staff position to assist in implementing the requirements

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1 of subsection (1) of this section and to continue to oversee the 2 policies and programs that are developed pursuant to this section. The 3 functions of the staff shall, at a minimum, include the following:

4 (a) Gathering information and data on the students who are the 5 children of inmates incarcerated in department of corrections 6 facilities;

7 (b) Developing programs and policies that focus on sustaining the 8 family during the parent's incarceration, particularly the needs of the 9 children during the period the parent is incarcerated; and

10 (c) Participate in the children of incarcerated parents advisory 11 committee.

12 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 43.63A RCW 13 to read as follows:

(1)(a) The department of community, trade, and economic development shall establish an advisory committee to monitor, guide, and report on recommendations relating to policies and programs for children and families with incarcerated parents.

(b) The advisory committee shall include representatives of the 18 19 the department of corrections, the department of social and health 20 services, the department of early learning, the office of the 21 superintendent of public instruction, representatives of the private nonprofit and business sectors, child advocates, representatives of 22 23 Washington state Indian tribes as defined under the federal Indian 24 welfare act (25 U.S.C. Sec. 1901 et seq.), court administrators, the administrative office of the courts, the Washington association of 25 26 sheriffs and police chiefs, jail administrators, the office of the governor, and others who have an interest in these issues may also be 27 28 included.

29 (c) The advisory committee shall:

30 (i) Gather the data collected by the departments as required in 31 sections 2 through 5 of this act;

32 (ii) Monitor and provide consultation on the implementation of 33 recommendations contained in the 2006 children of incarcerated parents 34 report;

35 (iii) Identify areas of need and develop recommendations for the 36 legislature, the department of social and health services, the 37 department of corrections, the department of early learning, and the office of the superintendent of public instruction to better meet the needs of children and families of persons incarcerated in department of corrections facilities; and

4 (iv) Advise the department of community, trade, and economic 5 development regarding community programs the department should fund 6 with moneys appropriated under sections 7 and 8 of this act. The 7 advisory committee shall provide recommendations to the department 8 regarding the following:

9 (A) The goals for geographic distribution of programs and funding;
10 (B) The scope and purpose of eligible services and the priority of
11 such services;

12 (C) Grant award funding limits;

13 (D) Entities eligible to apply for the funding;

14 (E) Whether the funding should be directed towards starting or 15 supporting new programs, expanding existing programs, or whether the 16 funding should be open to all eligible services and providers; and

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(F) Other areas the advisory committee determines appropriate.

(d) The children of incarcerated parents advisory committee shall
update the legislature and governor annually on committee activities,
with the first update due by January 1, 2008.

(2) The department of community, trade, and economic development shall select community programs or services to receive funding that focus on children and families of inmates incarcerated in a department of corrections facility and sustaining the family during the period of the inmate's incarceration.

(a) Programs or services which meet the needs of the children of
 incarcerated parents should be the greatest consideration in the
 programs that are identified by the department.

(b) The department shall consider the recommendations of the advisory committee regarding which services or programs the department should fund.

32 (c) The programs selected shall collaborate with an agency, or 33 agencies, experienced in providing services to aid families and victims 34 of sexual assault and domestic violence to ensure that the programs 35 identify families who have a history of sexual assault or domestic 36 violence and ensure the services provided are appropriate for the 37 children and families.

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<u>NEW SECTION.</u> **Sec. 7.** The sum of five hundred thousand dollars, or as much thereof as may be necessary, is appropriated for the fiscal year ending June 30, 2008, from the general fund to the department of community, trade, and economic development for the purpose of enhancing programs and services for the children and families of inmates incarcerated in department of corrections facilities.

7 <u>NEW SECTION.</u> **Sec. 8.** The sum of seven hundred thousand dollars, 8 or as much thereof as may be necessary, is appropriated for the fiscal 9 year ending June 30, 2009, from the general fund to the department of 10 community, trade, and economic development for the purpose of enhancing 11 programs and services for the children and families of inmates 12 incarcerated in department of corrections facilities.

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