SENATE BILL 6367

State of Washington 60th Legislature 2008 Regular Session

By Senators Eide, Stevens, Keiser, Hargrove, Franklin, Carrell, Regala, Shin, Kohl-Welles, and Rasmussen

Read first time 01/16/08. Referred to Committee on Human Services & Corrections.

1 AN ACT Relating to child protective services investigations; 2 amending RCW 26.44.030; reenacting and amending RCW 26.44.030; 3 providing an effective date; providing an expiration date; and 4 declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 **Sec. 1.** RCW 26.44.030 and 2007 c 387 s 3 are each amended to read 7 as follows:

8 (1)(a) When any practitioner, county coroner or medical examiner, law enforcement officer, professional school personnel, registered or 9 10 licensed nurse, social service counselor, psychologist, pharmacist, employee of the department of early learning, licensed or certified 11 child care providers or their employees, employee of the department, 12 juvenile probation officer, placement and liaison 13 specialist, responsible living skills program staff, HOPE center staff, or state 14 15 family and children's ombudsman or any volunteer in the ombudsman's 16 office has reasonable cause to believe that a child has suffered abuse or neglect, he or she shall report such incident, or cause a report to 17 18 be made, to the proper law enforcement agency or to the department as 19 provided in RCW 26.44.040.

(b) When any person, in his or her official supervisory capacity 1 2 with a nonprofit or for-profit organization, has reasonable cause to believe that a child has suffered abuse or neglect caused by a person 3 over whom he or she regularly exercises supervisory authority, he or 4 5 she shall report such incident, or cause a report to be made, to the proper law enforcement agency, provided that the person alleged to have 6 caused the abuse or neglect is employed by, contracted by, 7 or volunteers with the organization and coaches, trains, educates, or 8 9 counsels a child or children or regularly has unsupervised access to a child or children as part of the employment, contract, or voluntary 10 service. No one shall be required to report under this section when he 11 or she obtains the information solely as a result of a privileged 12 13 communication as provided in RCW 5.60.060.

Nothing in this subsection (1)(b) shall limit a person's duty to report under (a) of this subsection.

16 For the purposes of this subsection, the following definitions 17 apply:

(i) "Official supervisory capacity" means a position, status, or role created, recognized, or designated by any nonprofit or for-profit organization, either for financial gain or without financial gain, whose scope includes, but is not limited to, overseeing, directing, or managing another person who is employed by, contracted by, or volunteers with the nonprofit or for-profit organization.

(ii) "Regularly exercises supervisory authority" means to act in
his or her official supervisory capacity on an ongoing or continuing
basis with regards to a particular person.

27 (c) The reporting requirement also applies to department of corrections personnel who, in the course of their employment, observe 28 offenders or the children with whom the offenders are in contact. 29 If, as a result of observations or information received in the course of 30 31 his or her employment, any department of corrections personnel has 32 reasonable cause to believe that a child has suffered abuse or neglect, he or she shall report the incident, or cause a report to be made, to 33 the proper law enforcement agency or to the department as provided in 34 RCW 26.44.040. 35

36 (d) The reporting requirement shall also apply to any adult who has 37 reasonable cause to believe that a child who resides with them, has 38 suffered severe abuse, and is able or capable of making a report. For

the purposes of this subsection, "severe abuse" means any of the 1 2 following: Any single act of abuse that causes physical trauma of sufficient severity that, if left untreated, could cause death; any 3 single act of sexual abuse that causes significant bleeding, deep 4 bruising, or significant external or internal swelling; or more than 5 one act of physical abuse, each of which causes bleeding, deep 6 7 bruising, significant external or internal swelling, bone fracture, or 8 unconsciousness.

9 (e) The report must be made at the first opportunity, but in no 10 case longer than forty-eight hours after there is reasonable cause to 11 believe that the child has suffered abuse or neglect. The report must 12 include the identity of the accused if known.

(2) The reporting requirement of subsection (1) of this section does not apply to the discovery of abuse or neglect that occurred during childhood if it is discovered after the child has become an adult. However, if there is reasonable cause to believe other children are or may be at risk of abuse or neglect by the accused, the reporting requirement of subsection (1) of this section does apply.

19 (3) Any other person who has reasonable cause to believe that a 20 child has suffered abuse or neglect may report such incident to the 21 proper law enforcement agency or to the department of social and health 22 services as provided in RCW 26.44.040.

(4) The department, upon receiving a report of an incident of 23 24 alleged abuse or neglect pursuant to this chapter, involving a child 25 who has died or has had physical injury or injuries inflicted upon him or her other than by accidental means or who has been subjected to 26 27 alleged sexual abuse, shall report such incident to the proper law enforcement agency. In emergency cases, where the child's welfare is 28 endangered, the department shall notify the proper law enforcement 29 agency within twenty-four hours after a report is received by the 30 department. In all other cases, the department shall notify the law 31 32 enforcement agency within seventy-two hours after a report is received by the department. If the department makes an oral report, a written 33 34 report must also be made to the proper law enforcement agency within five days thereafter. 35

(5) Any law enforcement agency receiving a report of an incident of
 alleged abuse or neglect pursuant to this chapter, involving a child
 who has died or has had physical injury or injuries inflicted upon him

or her other than by accidental means, or who has been subjected to 1 alleged sexual abuse, shall report such incident in writing as provided 2 in RCW 26.44.040 to the proper county prosecutor or city attorney for 3 appropriate action whenever the law enforcement agency's investigation 4 5 reveals that a crime may have been committed. The law enforcement agency shall also notify the department of all reports received and the 6 7 law enforcement agency's disposition of them. In emergency cases, where the child's welfare is endangered, the law enforcement agency 8 9 shall notify the department within twenty-four hours. In all other 10 cases, the law enforcement agency shall notify the department within seventy-two hours after a report is received by the law enforcement 11 12 agency.

13 (6) Any county prosecutor or city attorney receiving a report under 14 subsection (5) of this section shall notify the victim, any persons the 15 victim requests, and the local office of the department, of the 16 decision to charge or decline to charge a crime, within five days of 17 making the decision.

The department may conduct ongoing case planning and 18 (7) consultation with those persons or agencies required to report under 19 20 this section, with consultants designated by the department, and with 21 designated representatives of Washington Indian tribes if the client 22 information exchanged is pertinent to cases currently receiving child protective services. Upon request, the department shall conduct such 23 24 planning and consultation with those persons required to report under 25 this section if the department determines it is in the best interests of the child. Information considered privileged by statute and not 26 27 directly related to reports required by this section must not be divulged without a valid written waiver of the privilege. 28

(8) Any case referred to the department by a physician licensed 29 under chapter 18.57 or 18.71 RCW on the basis of an expert medical 30 31 opinion that child abuse, neglect, or sexual assault has occurred and 32 that the child's safety will be seriously endangered if returned home, the department shall file a dependency petition unless a second 33 licensed physician of the parents' choice believes that such expert 34 medical opinion is incorrect. If the parents fail to designate a 35 second physician, the department may make the selection. 36 If a 37 physician finds that a child has suffered abuse or neglect but that 38 such abuse or neglect does not constitute imminent danger to the

1 child's health or safety, and the department agrees with the 2 physician's assessment, the child may be left in the parents' home 3 while the department proceeds with reasonable efforts to remedy 4 parenting deficiencies.

5 (9) Persons or agencies exchanging information under subsection (7) 6 of this section shall not further disseminate or release the 7 information except as authorized by state or federal statute. 8 Violation of this subsection is a misdemeanor.

(10) Upon receiving reports of alleged abuse or neglect, the 9 10 department or law enforcement agency may interview children. The interviews may be conducted on school premises, at day-care facilities, 11 12 at the child's home, or at other suitable locations outside of the 13 presence of parents. Parental notification of the interview must occur at the earliest possible point in the investigation that will not 14 jeopardize the safety or protection of the child or the course of the 15 investigation. Prior to commencing the interview the department or law 16 17 enforcement agency shall determine whether the child wishes a third party to be present for the interview and, if so, shall make reasonable 18 efforts to accommodate the child's wishes. Unless the child objects, 19 the department or law enforcement agency shall make reasonable efforts 20 21 to include a third party in any interview so long as the presence of 22 the third party will not jeopardize the course of the investigation.

(11) Upon receiving a report of alleged child abuse and neglect, the department or investigating law enforcement agency shall have access to all relevant records of the child in the possession of mandated reporters and their employees.

(12)(a) In investigating and responding to allegations of child
 abuse and neglect, the department may conduct background checks as
 authorized by state and federal law.

30 (b) In investigating and responding to allegations of sexual abuse 31 involving a child, the department shall search the sex offender 32 registry maintained by the Washington state patrol to determine whether 33 the alleged perpetrator is a registered sex offender.

34 (13) The department shall maintain investigation records and 35 conduct timely and periodic reviews of all cases constituting abuse and 36 neglect. The department shall maintain a log of screened-out 37 nonabusive cases.

1 (14) The department shall use a risk assessment process when 2 investigating alleged child abuse and neglect referrals. The 3 department shall present the risk factors at all hearings in which the 4 placement of a dependent child is an issue. Substance abuse must be a 5 risk factor. The department shall, within funds appropriated for this 6 purpose, offer enhanced community-based services to persons who are 7 determined not to require further state intervention.

8 (15) Upon receipt of a report of alleged abuse or neglect the law 9 enforcement agency may arrange to interview the person making the 10 report and any collateral sources to determine if any malice is 11 involved in the reporting.

12 (16) The department shall make reasonable efforts to learn the 13 name, address, and telephone number of each person making a report of 14 abuse or neglect under this section. The department shall provide assurances of appropriate confidentiality of the identification of 15 persons reporting under this section. If the department is unable to 16 learn the information required under this subsection, the department 17 shall only investigate cases in which: (a) The department believes 18 there is a serious threat of substantial harm to the child; (b) the 19 report indicates conduct involving a criminal offense that has, or is 20 21 about to occur, in which the child is the victim; or (c) the department 22 has, after investigation, a report of abuse or neglect that has been founded with regard to a member of the household within three years of 23 24 receipt of the referral.

25 **Sec. 2.** RCW 26.44.030 and 2007 c 387 s 3 and 2007 c 220 s 2 are 26 each reenacted and amended to read as follows:

(1)(a) When any practitioner, county coroner or medical examiner, 27 law enforcement officer, professional school personnel, registered or 28 licensed nurse, social service counselor, psychologist, pharmacist, 29 30 employee of the department of early learning, licensed or certified 31 child care providers or their employees, employee of the department, probation officer, placement liaison 32 juvenile and specialist, responsible living skills program staff, HOPE center staff, or state 33 family and children's ombudsman or any volunteer in the ombudsman's 34 35 office has reasonable cause to believe that a child has suffered abuse 36 or neglect, he or she shall report such incident, or cause a report to

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be made, to the proper law enforcement agency or to the department as
 provided in RCW 26.44.040.

(b) When any person, in his or her official supervisory capacity 3 with a nonprofit or for-profit organization, has reasonable cause to 4 5 believe that a child has suffered abuse or neglect caused by a person over whom he or she regularly exercises supervisory authority, he or 6 7 she shall report such incident, or cause a report to be made, to the proper law enforcement agency, provided that the person alleged to have 8 caused the abuse or neglect is employed by, contracted by, 9 or 10 volunteers with the organization and coaches, trains, educates, or counsels a child or children or regularly has unsupervised access to a 11 12 child or children as part of the employment, contract, or voluntary 13 service. No one shall be required to report under this section when he 14 or she obtains the information solely as a result of a privileged communication as provided in RCW 5.60.060. 15

Nothing in this subsection (1)(b) shall limit a person's duty to report under (a) of this subsection.

18 For the purposes of this subsection, the following definitions 19 apply:

(i) "Official supervisory capacity" means a position, status, or
role created, recognized, or designated by any nonprofit or for-profit
organization, either for financial gain or without financial gain,
whose scope includes, but is not limited to, overseeing, directing, or
managing another person who is employed by, contracted by, or
volunteers with the nonprofit or for-profit organization.

(ii) "Regularly exercises supervisory authority" means to act in
his or her official supervisory capacity on an ongoing or continuing
basis with regards to a particular person.

(c) The reporting requirement also applies to department of 29 corrections personnel who, in the course of their employment, observe 30 offenders or the children with whom the offenders are in contact. 31 If, as a result of observations or information received in the course of 32 his or her employment, any department of corrections personnel has 33 reasonable cause to believe that a child has suffered abuse or neglect, 34 he or she shall report the incident, or cause a report to be made, to 35 the proper law enforcement agency or to the department as provided in 36 37 RCW 26.44.040.

(d) The reporting requirement shall also apply to any adult who has 1 2 reasonable cause to believe that a child who resides with them, has suffered severe abuse, and is able or capable of making a report. For 3 the purposes of this subsection, "severe abuse" means any of the 4 following: Any single act of abuse that causes physical trauma of 5 sufficient severity that, if left untreated, could cause death; any 6 7 single act of sexual abuse that causes significant bleeding, deep bruising, or significant external or internal swelling; or more than 8 one act of physical abuse, each of which causes bleeding, deep 9 10 bruising, significant external or internal swelling, bone fracture, or unconsciousness. 11

(e) The report must be made at the first opportunity, but in no case longer than forty-eight hours after there is reasonable cause to believe that the child has suffered abuse or neglect. The report must include the identity of the accused if known.

16 (2) The reporting requirement of subsection (1) of this section 17 does not apply to the discovery of abuse or neglect that occurred 18 during childhood if it is discovered after the child has become an 19 adult. However, if there is reasonable cause to believe other children 20 are or may be at risk of abuse or neglect by the accused, the reporting 21 requirement of subsection (1) of this section does apply.

(3) Any other person who has reasonable cause to believe that a child has suffered abuse or neglect may report such incident to the proper law enforcement agency or to the department of social and health services as provided in RCW 26.44.040.

(4) The department, upon receiving a report of an incident of 26 27 alleged abuse or neglect pursuant to this chapter, involving a child who has died or has had physical injury or injuries inflicted upon him 28 or her other than by accidental means or who has been subjected to 29 alleged sexual abuse, shall report such incident to the proper law 30 31 enforcement agency. In emergency cases, where the child's welfare is 32 endangered, the department shall notify the proper law enforcement agency within twenty-four hours after a report is received by the 33 department. In all other cases, the department shall notify the law 34 enforcement agency within seventy-two hours after a report is received 35 by the department. If the department makes an oral report, a written 36 37 report must also be made to the proper law enforcement agency within 38 five days thereafter.

(5) Any law enforcement agency receiving a report of an incident of 1 2 alleged abuse or neglect pursuant to this chapter, involving a child who has died or has had physical injury or injuries inflicted upon him 3 or her other than by accidental means, or who has been subjected to 4 alleged sexual abuse, shall report such incident in writing as provided 5 in RCW 26.44.040 to the proper county prosecutor or city attorney for 6 7 appropriate action whenever the law enforcement agency's investigation reveals that a crime may have been committed. 8 The law enforcement agency shall also notify the department of all reports received and the 9 10 law enforcement agency's disposition of them. In emergency cases, where the child's welfare is endangered, the law enforcement agency 11 shall notify the department within twenty-four hours. In all other 12 13 cases, the law enforcement agency shall notify the department within 14 seventy-two hours after a report is received by the law enforcement 15 agency.

16 (6) Any county prosecutor or city attorney receiving a report under 17 subsection (5) of this section shall notify the victim, any persons the 18 victim requests, and the local office of the department, of the 19 decision to charge or decline to charge a crime, within five days of 20 making the decision.

21 The department may conduct ongoing case planning and (7) 22 consultation with those persons or agencies required to report under this section, with consultants designated by the department, and with 23 24 designated representatives of Washington Indian tribes if the client 25 information exchanged is pertinent to cases currently receiving child protective services. Upon request, the department shall conduct such 26 27 planning and consultation with those persons required to report under this section if the department determines it is in the best interests 28 of the child. Information considered privileged by statute and not 29 directly related to reports required by this section must not be 30 divulged without a valid written waiver of the privilege. 31

32 (8) Any case referred to the department by a physician licensed 33 under chapter 18.57 or 18.71 RCW on the basis of an expert medical 34 opinion that child abuse, neglect, or sexual assault has occurred and 35 that the child's safety will be seriously endangered if returned home, 36 the department shall file a dependency petition unless a second 37 licensed physician of the parents' choice believes that such expert 38 medical opinion is incorrect. If the parents fail to designate a

second physician, the department may make the selection. If a physician finds that a child has suffered abuse or neglect but that such abuse or neglect does not constitute imminent danger to the child's health or safety, and the department agrees with the physician's assessment, the child may be left in the parents' home while the department proceeds with reasonable efforts to remedy parenting deficiencies.

8 (9) Persons or agencies exchanging information under subsection (7) 9 of this section shall not further disseminate or release the 10 information except as authorized by state or federal statute. 11 Violation of this subsection is a misdemeanor.

(10) Upon receiving a report of alleged abuse or neglect, the 12 13 department shall make reasonable efforts to learn the name, address, and telephone number of each person making a report of abuse or neglect 14 The department shall provide assurances of 15 under this section. 16 appropriate confidentiality of the identification of persons reporting 17 under this section. If the department is unable to learn the information required under this subsection, the department shall only 18 investigate cases in which: 19

20 (a) The department believes there is a serious threat of21 substantial harm to the child;

(b) The report indicates conduct involving a criminal offense thathas, or is about to occur, in which the child is the victim; or

(c) The department has a prior founded report of abuse or neglect with regard to a member of the household that is within three years of receipt of the referral.

27 (11)(a) For reports of alleged abuse or neglect that are accepted for investigation by the department, the investigation shall be 28 conducted within time frames established by the department in rule. 29 In no case shall the investigation extend longer than ninety days from the 30 31 date the report is received, unless the investigation is being 32 conducted under a written protocol pursuant to RCW 26.44.180 and a law 33 enforcement agency or prosecuting attorney has determined that a longer investigation period is necessary. At the completion of the 34 investigation, the department shall make a finding that the report of 35 child abuse or neglect is founded or unfounded. 36

37 (b) If a court in a civil or criminal proceeding, considering the38 same facts or circumstances as are contained in the report being

1 investigated by the department, makes a judicial finding by a
2 preponderance of the evidence or higher that the subject of the pending
3 investigation has abused or neglected the child, the department shall
4 adopt the finding in its investigation.

5 (12) In conducting an investigation of alleged abuse or neglect,6 the department or law enforcement agency:

7 (a) May interview children. The interviews may be conducted on school premises, at day-care facilities, at the child's home, or at 8 other suitable locations outside of the presence of parents. Parental 9 10 notification of the interview must occur at the earliest possible point in the investigation that will not jeopardize the safety or protection 11 12 of the child or the course of the investigation. Prior to commencing 13 the interview the department or law enforcement agency shall determine 14 whether the child wishes a third party to be present for the interview and, if so, shall make reasonable efforts to accommodate the child's 15 Unless the child objects, the department or law enforcement 16 wishes. 17 agency shall make reasonable efforts to include a third party in any interview so long as the presence of the third party will not 18 jeopardize the course of the investigation; and 19

(b) Shall have access to all relevant records of the child in thepossession of mandated reporters and their employees.

(13)(a) In investigating and responding to allegations of child
 abuse and neglect, the department may conduct background checks as
 authorized by state and federal law.

(b) In investigating and responding to allegations of sexual abuse involving a child, the department shall search the statewide registered kidnapping and sex offender web site maintained by the Washington association of sheriffs and police chiefs under RCW 4.24.550 to determine whether the alleged perpetrator is a registered sex offender.

30 (14) The department shall maintain investigation records and 31 conduct timely and periodic reviews of all founded cases of abuse and 32 neglect. The department shall maintain a log of screened-out 33 nonabusive cases.

34 (15) The department shall use a risk assessment process when 35 investigating alleged child abuse and neglect referrals. The 36 department shall present the risk factors at all hearings in which the 37 placement of a dependent child is an issue. Substance abuse must be a risk factor. The department shall, within funds appropriated for this
 purpose, offer enhanced community-based services to persons who are
 determined not to require further state intervention.

4 (16) Upon receipt of a report of alleged abuse or neglect the law 5 enforcement agency may arrange to interview the person making the 6 report and any collateral sources to determine if any malice is 7 involved in the reporting.

8 <u>NEW SECTION.</u> Sec. 3. (1) Section 2 of this act takes effect 9 October 1, 2008.

10 (2) Section 1 of this act is necessary for the immediate 11 preservation of the public peace, health, or safety, or support of the 12 state government and its existing public institutions, and takes effect 13 immediately.

14 <u>NEW SECTION.</u> Sec. 4. Section 1 of this act expires October 1, 15 2008.

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