SENATE BILL 6638

State of Washington60th Legislature2008 Regular SessionBy Senators Murray, Roach, McAuliffe, Kohl-Welles, Fairley, Kline,
Kauffman, Jacobsen, Eide, and Pflug

Read first time 01/21/08. Referred to Committee on Ways & Means.

AN ACT Relating to reallocation of existing lodging taxes for support of heritage and arts programs in a county with a population of one million or more; amending RCW 67.28.180, 67.28.1815, and 82.14.049; creating a new section; and providing an effective date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. The legislature finds that locally funded 7 heritage and arts programs build vital communities and preserve 8 community history and culture. It further finds that within existing 9 revenue sources, local jurisdictions should have the capability to 10 preserve these programs in the future.

11 The locally funded heritage and arts program in the state's most 12 populated county was established in 1989 using a portion of hotel-motel 13 tax revenues. This program was structured to provide for inflation and 14 an expanding population of the county.

In 1997, the legislature acted to assure the future of the heritage and arts program by creating an endowment fund using these same local funds. This funding mechanism has proved to be inadequate and unless immediately modified will result in a seventy-five percent reduction of funds for the program. 1 This act will provide a stable and predictable flow of funds to the 2 program, provide for inflation and an expanding population, and assure 3 the future viability of the program within existing revenue flows.

4 **Sec. 2.** RCW 67.28.180 and 2007 c 189 s 1 are each amended to read 5 as follows:

6 (1) Subject to the conditions set forth in subsections (2) and (3) 7 of this section, the legislative body of any county or any city, is 8 authorized to levy and collect a special excise tax of not to exceed 9 two percent on the sale of or charge made for the furnishing of lodging 10 that is subject to tax under chapter 82.08 RCW.

11 (2) Any levy authorized by this section shall be subject to the 12 following:

(a) Any county ordinance or resolution adopted pursuant to this section shall contain, in addition to all other provisions required to conform to this chapter, a provision allowing a credit against the county tax for the full amount of any city tax imposed pursuant to this section upon the same taxable event.

(b) In the event that any county has levied the tax authorized by 18 19 this section and has, prior to June 26, 1975, either pledged the tax 20 revenues for payment of principal and interest on city revenue or 21 general obligation bonds authorized and issued pursuant to RCW 67.28.150 through 67.28.160 or has authorized and issued revenue or 22 general obligation bonds pursuant to the provisions of RCW 67.28.150 23 24 through 67.28.160, such county shall be exempt from the provisions of (a) of this subsection, to the extent that the tax revenues are pledged 25 26 for payment of principal and interest on bonds issued at any time pursuant to the provisions of RCW 67.28.150 through 67.28.160: 27 PROVIDED, That so much of such pledged tax revenues, together with any 28 investment earnings thereon, not immediately necessary for actual 29 30 payment of principal and interest on such bonds may be used: (i) In 31 any county with a population of one million or more, for repayment either of limited tax levy general obligation bonds or of any county 32 fund or account from which a loan was made, the proceeds from the bonds 33 or loan being used to pay for constructing, installing, improving, and 34 equipping stadium capital improvement projects, and to pay for any 35 36 engineering, planning, financial, legal and professional services 37 incident to the development of such stadium capital improvement

projects, regardless of the date the debt for such capital improvement 1 2 projects was or may be incurred; (ii) in any county with a population of one million or more, for repayment or refinancing of bonded 3 indebtedness incurred prior to January 1, 1997, for any purpose 4 authorized by this section or relating to stadium repairs or 5 rehabilitation, including but not limited to the cost of settling legal б 7 claims, reimbursing operating funds, interest payments on short-term loans, and any other purpose for which such debt has been incurred if 8 the county has created a public stadium authority to develop a stadium 9 10 and exhibition center under RCW 36.102.030; or (iii) in other counties, for county-owned facilities for agricultural promotion until January 1, 11 12 2009, and thereafter for any purpose authorized in this chapter.

13 A county is exempt under this subsection with respect to city revenue or general obligation bonds issued after April 1, 1991, only if 14 such bonds mature before January 1, 2013. If any county located east 15 of the crest of the Cascade mountains has levied the tax authorized by 16 this section and has, prior to June 26, 1975, pledged the tax revenue 17 for payment of principal and interest on city revenue or general 18 obligation bonds, the county is exempt under this subsection with 19 respect to revenue or general obligation bonds issued after January 1, 20 21 2007, only if the bonds mature before January 1, 2021. Such a county 22 may only use funds under this subsection (2)(b) for constructing or improving facilities authorized under this chapter, including county-23 24 owned facilities for agricultural promotion, and must perform an annual 25 financial audit of organizations receiving funding on the use of the 26 funds.

27 As used in this subsection (2)(b), "capital improvement projects" may include, but not be limited to a stadium restaurant facility, 28 restroom facilities, artificial turf system, seating facilities, 29 parking facilities and scoreboard and information system adjacent to or 30 within a county owned stadium, together with equipment, utilities, 31 32 accessories and appurtenances necessary thereto. The stadium restaurant authorized by this subsection (2)(b) shall be operated by a 33 private concessionaire under a contract with the county. 34

35 (c)(i) No city within a county exempt under subsection (2)(b) of 36 this section may levy the tax authorized by this section so long as 37 said county is so exempt. 1 (ii) ((If bonds have been issued under RCW 43.99N.020 and any 2 necessary property transfers have been made under RCW 36.102.100,)) No 3 city within a county with a population of one million or more may levy 4 the tax authorized by this section ((before January 1, 2021)).

5 (iii) However, in the event that any city in a county described in (c)(i) or (ii) of this subsection $(2)((\frac{c}{c}))$ has levied the tax 6 7 authorized by this section and has, prior to June 26, 1975, authorized and issued revenue or general obligation bonds pursuant to the 8 9 provisions of RCW 67.28.150 through 67.28.160, such city may levy the tax so long as the tax revenues are pledged for payment of principal 10 and interest on bonds issued at any time pursuant to the provisions of 11 RCW 67.28.150 through 67.28.160. 12

(3) Any levy authorized by this section by a county that has levied the tax authorized by this section and has, prior to June 26, 1975, either pledged the tax revenues for payment of principal and interest on city revenue or general obligation bonds authorized and issued pursuant to RCW 67.28.150 through 67.28.160 or has authorized and issued revenue or general obligation bonds pursuant to the provisions of RCW 67.28.150 through 67.28.160 shall be subject to the following:

(a) Taxes collected under this section in any calendar year before
2013 in excess of five million three hundred thousand dollars shall
2019 only be used as follows:

(i) Seventy-five percent from January 1, 1992, through December 31,
2000, and seventy percent from January 1, 2001, through December 31,
2012, for art museums, cultural museums, heritage museums, <u>heritage and</u>
<u>preservation programs</u>, the arts, and the performing arts. Moneys spent
under this subsection (3)(a)(i) shall be used for the purposes of this
subsection (3)(a)(i) in all parts of the county.

(ii) Twenty-five percent from January 1, 1992, through December 31, 29 2000, and thirty percent from January 1, 2001, through December 31, 30 31 2012, for the following purposes and in a manner reflecting the 32 following order of priority: Stadium purposes as authorized under subsection (2)(b) of this section; acquisition of open space lands; 33 youth sports activities; and tourism promotion. If all or part of the 34 debt on the stadium is refinanced, all revenues under this subsection 35 (3)(a)(ii) shall be used to retire the debt. 36

(b) From January 1, 2013, through December 31, 2015, in a countywith a population of one million or more, all revenues under this

section shall be used to retire the debt on the stadium, ((or deposited in the stadium and exhibition center account under RCW 43.99N.060 after)) until the debt on the stadium is retired. On and after the date the debt on the stadium is retired, and through December 31, 2015, all revenues under this section in a county of a million or more shall be deposited in the special account under (f) of this subsection.

7 (c) From January 1, 2016, through December 31, 2020, in a county 8 with a population of one million or more, all revenues under this 9 section shall be deposited in the stadium and exhibition center account 10 under RCW 43.99N.060.

11 (d) <u>On and after January 1, 2021, at least thirty-seven and</u> 12 <u>one-half percent of revenues under this section in a county of a</u> 13 <u>million or more shall be deposited in the special account under (f) of</u> 14 <u>this subsection.</u>

(e) At least seventy percent of moneys spent under (a)(i) of this 15 subsection for the period January 1, 1992, through December 31, 2000, 16 17 shall be used only for the purchase, design, construction, and remodeling of performing arts, visual arts, heritage, and cultural 18 facilities, and for the purchase of fixed assets that will benefit art, 19 heritage, and cultural organizations. For purposes of this subsection, 20 21 fixed assets are tangible objects such as machinery and other equipment intended to be held or used for ten years or more. Moneys received 22 under this subsection (3)(((d))) <u>(e)</u> may be used for payment of 23 24 principal and interest on bonds issued for capital projects. 25 Qualifying organizations receiving moneys under this subsection (3)((((d))) (e) must be financially stable and have at least the 26 27 following:

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(i) A legally constituted and working board of directors;

29 (ii) A record of artistic, heritage, or cultural accomplishments;

30 (iii) Been in existence and operating for at least two years;

31 (iv) Demonstrated ability to maintain net current liabilities at 32 less than thirty percent of general operating expenses;

33 (v) Demonstrated ability to sustain operational capacity subsequent 34 to completion of projects or purchase of machinery and equipment; and 35 (vi) Evidence that there has been independent financial review of

36 the organization.

37 (((e))) <u>(f)</u> At least forty percent of the revenues distributed 38 pursuant to (a)(i) of this subsection for the period January 1, 2001, through ((December 31, 2012,)) the effective date of this section shall be deposited in ((an)) a special account ((and shall be used to establish an endowment. Principal in the account shall remain permanent and irreducible)). The ((earnings from investments of balances in the)) account may only be used for the purposes of (a)(i) of this subsection.

7 (((f))) (g) School districts and schools shall not receive revenues
8 distributed pursuant to (a)(i) of this subsection.

9 (((g))) <u>(h)</u> Moneys distributed to art museums, cultural museums, 10 heritage museums, <u>heritage and preservation programs</u>, the arts, and the 11 performing arts, and moneys distributed for tourism promotion shall be 12 in addition to and may not be used to replace or supplant any other 13 funding by the legislative body of the county.

14 (((h))) (i) As used in this section, "tourism promotion" includes activities intended to attract visitors for overnight stays, arts, 15 heritage, and cultural events, and recreational, professional, and 16 17 amateur sports events. Moneys allocated to tourism promotion in a class AA county shall be allocated to nonprofit organizations formed 18 for the express purpose of tourism promotion in the county. 19 Such organizations shall use moneys from the taxes to promote events in all 20 21 parts of the class AA county.

(((i))) (j) No taxes collected under this section may be used for the operation or maintenance of a public stadium that is financed directly or indirectly by bonds to which the tax is pledged. Expenditures for operation or maintenance include all expenditures other than expenditures that directly result in new fixed assets or that directly increase the capacity, life span, or operating economy of existing fixed assets.

29 $(((\frac{j})))$ (k) No ad valorem property taxes may be used for debt 30 service on bonds issued for a public stadium that is financed by bonds 31 to which the tax is pledged, unless the taxes collected under this 32 section are or are projected to be insufficient to meet debt service 33 requirements on such bonds.

 $((\langle k \rangle))$ (1) If a substantial part of the operation and management of a public stadium that is financed directly or indirectly by bonds to which the tax is pledged is performed by a nonpublic entity or if a public stadium is sold that is financed directly or indirectly by bonds to which the tax is pledged, any bonds to which the tax is pledged

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1 shall be retired. This subsection $(3)((\frac{k}{k}))$ (1) does not apply in 2 respect to a public stadium under chapter 36.102 RCW transferred to, 3 owned by, or constructed by a public facilities district under chapter 4 36.100 RCW or a stadium and exhibition center.

5 (((+))) (m) The county shall not lease a public stadium that is 6 financed directly or indirectly by bonds to which the tax is pledged 7 to, or authorize the use of the public stadium by, a professional major 8 league sports franchise unless the sports franchise gives the right of 9 first refusal to purchase the sports franchise, upon its sale, to local 10 government. This subsection (3)((+)) (m) does not apply to contracts 11 in existence on April 1, 1986.

12 If a court of competent jurisdiction declares any provision of this 13 subsection (3) invalid, then that invalid provision shall be null and 14 void and the remainder of this section is not affected.

15 **Sec. 3.** RCW 67.28.1815 and 1997 c 452 s 4 are each amended to read 16 as follows:

Except as provided in RCW 67.28.180, all revenue from taxes imposed 17 under this chapter shall be credited to a special fund in the treasury 18 of the municipality imposing such tax and used solely for the purpose 19 of paying all or any part of the cost of tourism promotion, acquisition 20 21 of tourism-related facilities, or operation of tourism-related facilities. Municipalities may, under chapter 39.34 RCW, agree to the 22 23 utilization of revenue from taxes imposed under this chapter for the 24 purposes of funding a multijurisdictional tourism-related facility.

25 **Sec. 4.** RCW 82.14.049 and 1997 c 220 s 502 are each amended to 26 read as follows:

The legislative authority of any county may impose a sales and use 27 tax, in addition to the tax authorized by RCW 82.14.030, upon retail 28 car rentals within the county that are taxable by the state under 29 30 chapters 82.08 and 82.12 RCW. The rate of tax shall be one percent of the selling price in the case of a sales tax or rental value of the 31 vehicle in the case of a use tax. Proceeds of the tax shall not be 32 used to subsidize any professional sports team and shall be used solely 33 34 for the following purposes:

35 (1) Acquiring, constructing, maintaining, or operating public36 sports stadium facilities;

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(2) Engineering, planning, financial, legal, or professional 1 services incidental to public sports stadium facilities; 2 (3) Youth or amateur sport activities or facilities; or 3 (4) Debt or refinancing debt issued for the purposes of subsection 4 (1) of this section. 5 At least seventy-five percent of the tax imposed under this section б 7 shall be used for the purposes of subsections (1), (2), and (4) of this section. In a county of one million or more, at least seventy-five 8 percent of the tax imposed under this section shall be used to retire 9 the debt on the stadium under RCW 67.28.180(2)(b)(ii), until that debt 10 is fully retired. 11

12 <u>NEW SECTION.</u> Sec. 5. This act takes effect July 1, 2008.

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