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## SENATE BILL 6856

State of Washington 60th Legislature 2008 Regular Session

By Senators Prentice, Fraser, McAuliffe, and Rasmussen
Read first time 01/29/08. Referred to Committee on Ways & Means.

AN ACT Relating to supporting infrastructure and economic development funding; amending RCW 82.16.020, 82.18.020, 43.155.020, 43.155.050, and 43.155.050; reenacting and amending RCW 43.155.070 and 43.84.092; creating a new section; providing effective dates; and providing an expiration date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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18 19 NEW SECTION. Sec. 1. The legislature finds it is in the interest of the state to increase infrastructure funding in order to ensure the public health and safety of its citizens. The legislature also finds it is in the interest of the state to increase infrastructure funding in support of the requirements of the growth management act, other state regulatory requirements, and state administered federal requirements.

The legislature also finds that state investment in public infrastructure requires local governments to administer maintenance and preservation plans for public infrastructure it owns and operates. The legislature further finds that state investment in public infrastructure is a contributor to the economic development of Washington state and its communities by encouraging private investment

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- 1 and the creation and retention of high-wage jobs. Finally, the
- 2 legislature finds that providing dedicated funding for economic
- 3 development programs will lead to greater certainty in economic
- 4 development decisions and further encourage private investment.
- 5 **Sec. 2.** RCW 82.16.020 and 1996 c 150 s 2 are each amended to read 6 as follows:
- 7 (1) There is levied and there shall be collected from every person 8 a tax for the act or privilege of engaging within this state in any one 9 or more of the businesses herein mentioned. The tax shall be equal to 10 the gross income of the business, multiplied by the rate set out after 11 the business, as follows:
- 12 (a) Express, sewerage collection, and telegraph businesses: 13 ((Three and six tenths)) six percent;
- 14 (b) Light and power business: Three and sixty-two one-hundredths percent;
  - (c) Gas distribution business: Three and six-tenths percent;
  - (d) Urban transportation business: Six-tenths of one percent;
- 18 (e) Vessels under sixty-five feet in length, except tugboats, 19 operating upon the waters within the state: Six-tenths of one percent;
- 20 (f) Motor transportation, railroad, railroad car, and tugboat 21 businesses, and all public service businesses other than ones mentioned 22 above: One and eight-tenths of one percent;
- 23 (g) Water distribution business: ((Four and seven tenths)) Seven 24 and twenty-nine one-hundredths percent.
- (2) An additional tax is imposed equal to the rate specified in RCW 82.02.030 multiplied by the tax payable under subsection (1) of this section.
- (3) ((Twenty)) Forty-three percent of the moneys collected under subsection (1) of this section on water distribution businesses and ((sixty)) seventy-four percent of the moneys collected under subsection (1) of this section on sewerage collection businesses shall be deposited in the public works assistance account created in RCW 43.155.050.
- 34 **Sec. 3.** RCW 82.18.020 and 1989 c 431 s 79 are each amended to read 35 as follows:
- 36 There is imposed on each person using the solid waste services of

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- a solid waste collection business a solid waste collection tax equal to ((three and six-tenths)) seven and two-tenths percent of the
- 3 consideration charged for the services.

**Sec. 4.** RCW 43.155.020 and 2001 c 131 s 1 are each amended to read 5 as follows:

Unless the context clearly requires otherwise, the definitions in this section shall apply throughout this chapter.

- (1) "Board" means the public works board created in RCW 43.155.030.
- (2) "Capital facility plan" means a capital facility plan required by the growth management act under chapter 36.70A RCW or, for local governments not fully planning under the growth management act, a plan required by the public works board.
- 13 (3) "Department" means the department of community, trade, and 14 economic development.
  - (4) "Financing guarantees" means the pledge of money in the public works assistance account, or money to be received by the public works assistance account, to the repayment of all or a portion of the principal of or interest on obligations issued by local governments to finance public works projects.
  - (5) "Local governments" means cities, towns, counties, special purpose districts, and any other municipal corporations or quasi-municipal corporations in the state excluding school districts and port districts.
  - (6) "Public works project" means a project of a local government for the planning, acquisition, construction, repair, reconstruction, replacement, rehabilitation, or improvement of streets and roads, bridges, water systems, or storm and sanitary sewage systems and solid waste facilities, including recycling facilities. A planning project may include the compilation of biological, hydrological, or other data on a county, drainage basin, or region necessary to develop a base of information for a capital facility plan.
  - (7) "Solid waste or recycling project" means remedial actions necessary to bring abandoned or closed landfills into compliance with regulatory requirements and the repair, restoration, and replacement of existing solid waste transfer, recycling facilities, and landfill projects limited to the opening of landfill cells that are in existing and permitted landfills.

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- 1 (8) "Technical assistance" means training and other services 2 provided to local governments to: (a) Help such local governments 3 plan, apply, and qualify for loans and financing guarantees from the 4 board, and (b) help local governments improve their ability to plan 5 for, finance, acquire, construct, repair, replace, rehabilitate, and 6 maintain public facilities.
- 7 <u>(9) "High growth area" means an area in a city or county</u> 8 comprehensive plan that is:
- 9 <u>(a) Within city boundaries of a county planning under chapter</u> 10 <u>36.70A RCW and is zoned for:</u>
- 11 <u>(i) Residential development of at least a gross area wide average</u>
  12 <u>of four dwelling units per acre; and/or</u>
- 13 <u>(ii) Nonresidential development;</u>

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- 14 (b) Eligible to be annexed to a city under chapter 35.13 or 35A.14

  15 RCW; or
- 16 (c) Eligible for annexation by an interlocal agreement, established
  17 by the city and county, that identifies levels and types of municipal
  18 services needed in the area to facilitate growth.
- 19 **Sec. 5.** RCW 43.155.050 and 2007 c 520 s 6036 are each amended to 20 read as follows:
  - (1) The public works assistance account is hereby established in the state treasury. Money may be placed in the public works assistance account from the proceeds of bonds when authorized by the legislature or from any other lawful source. Money in the public works assistance account shall be used to make loans and to give financial guarantees to local governments for public works projects. Moneys in the account may also be appropriated to provide for state match requirements under federal law for projects and activities conducted and financed by the board under the drinking water assistance account. Not more than fifteen percent of the biennial capital budget appropriation to the public works board from this account may be expended or obligated for preconstruction loans, emergency loans, or loans for capital facility planning under this chapter; of this amount, not more than ten percent of the biennial capital budget appropriation may be expended for emergency loans and not more than one percent of the biennial capital budget appropriation may be expended for capital facility planning

loans. For the 2007-2009 biennium, moneys in the account may be used for grants for projects identified in section 138, chapter 488, Laws of 2005.

- 4 (2) The job development fund is hereby established in the state treasury. Up to fifty million dollars each biennium from the public 5 works assistance account may be transferred into the job development 6 7 Money in the job development fund may be used solely for job 8 development fund program grants, administrative expenses related to the administration of the job development fund program created in RCW 9 10 43.160.230, and for the report prepared by the joint legislative audit and review committee pursuant to RCW 44.28.801(2). Moneys in the job 11 12 development fund may be spent only after appropriation. 13 shall prepare a prioritized list of proposed projects of up to fifty million dollars as part of the department's 2007-09 biennial budget 14 request. The board may provide an additional alternate job development 15 fund project list of up to ten million dollars. The legislature may 16 17 remove projects from the list recommended by the board. legislature may not change the prioritization of projects recommended 18 for funding by the board, but may add projects from the alternate list 19 in order of priority, as long as the total funding does not exceed 20 21 fifty million dollars.
- 22 (3) The growth management infrastructure account is hereby created in the state treasury. Eight percent of the public works assistance 23 24 account must be deposited into the growth management infrastructure account. Money in the growth management infrastructure account may be 25 used solely for grants in high growth areas identified in RCW 26 27 43.155.020(9) and administrative expenses related to the administration of high growth area projects. The board must prepare a prioritized 28 list of proposed projects as part of the department's biennial budget 29 request. The legislature may remove projects from the list recommended 30 by the board. The legislature may not change the prioritization of 31 projects recommended for funding by the board, but may add projects 32 from the alternate list in order of priority, provided that the total 33 funding does not exceed eight percent of the public works assistance 34 35 account.
- 36 **Sec. 6.** RCW 43.155.050 and 2007 c 520 s 6037 are each amended to read as follows:

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(1) The public works assistance account is hereby established in 1 2 the state treasury. Money may be placed in the public works assistance account from the proceeds of bonds when authorized by the legislature 3 or from any other lawful source. Money in the public works assistance 4 5 account shall be used to make loans and to give financial guarantees to local governments for public works projects. Moneys in the account may 6 7 also be appropriated to provide for state match requirements under federal law for projects and activities conducted and financed by the 8 board under the drinking water assistance account. 9 Not more than fifteen percent of the biennial capital budget appropriation to the 10 public works board from this account may be expended or obligated for 11 12 preconstruction loans, emergency loans, or loans for capital facility 13 planning under this chapter; of this amount, not more than ten percent 14 of the biennial capital budget appropriation may be expended for emergency loans and not more than one percent of the biennial capital 15 budget appropriation may be expended for capital facility planning 16 17 loans. For the 2007-2009 biennium, moneys in the account may be used for grants for projects identified in section 138, chapter 488, Laws of 18 2005 and section 1033, chapter 520, Laws of 2007. 19

(2) The growth management infrastructure account is hereby created in the state treasury. Eight percent of the public works assistance account must be deposited into the growth management infrastructure account. Money in the growth management infrastructure account may be used solely for grants in high growth areas identified in RCW 43.155.020(9) and administrative expenses related to the administration of high growth area projects. The board must prepare a prioritized list of proposed projects as part of the department's biennial budget request. The legislature may remove projects from the list recommended by the board. The legislature may not change the prioritization of projects recommended for funding by the board, but may add projects from the alternate list in order of priority, provided that the total funding does not exceed eight percent of the public works assistance account.

- 34 Sec. 7. RCW 43.155.070 and 2007 c 341 s 24 and 2007 c 231 s 2 are each reenacted and amended to read as follows:
- 36 (1) To qualify for loans or pledges under this chapter the board

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1 must determine that a local government meets all of the following
2 conditions:

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- (a) The city or county must be imposing a tax under chapter 82.46 RCW at a rate of at least one-quarter of one percent;
- (b) The local government must have developed a capital facility plan; and
  - (c) The local government must be using all local revenue sources which are reasonably available for funding public works, taking into consideration local employment and economic factors.
- (2) Except where necessary to address a public health need or substantial environmental degradation, a county, city, or town planning under RCW 36.70A.040 must have adopted a comprehensive plan, including a capital facilities plan element, and development regulations as required by RCW 36.70A.040. This subsection does not require any county, city, or town planning under RCW 36.70A.040 to adopt a comprehensive plan or development regulations before requesting or receiving a loan or loan guarantee under this chapter if such request is made before the expiration of the time periods specified in RCW A county, city, or town planning under RCW 36.70A.040 36.70A.040. which has not adopted a comprehensive plan and development regulations within the time periods specified in RCW 36.70A.040 is not prohibited from receiving a loan or loan guarantee under this chapter if the comprehensive plan and development regulations are adopted as required by RCW 36.70A.040 before submitting a request for a loan or loan quarantee.
- (3) In considering awarding loans for public facilities to special districts requesting funding for a proposed facility located in a county, city, or town planning under RCW 36.70A.040, the board shall consider whether the county, city, or town planning under RCW 36.70A.040 in whose planning jurisdiction the proposed facility is located has adopted a comprehensive plan and development regulations as required by RCW 36.70A.040.
- (4) The board shall develop a priority process for public works projects as provided in this section. The intent of the priority process is to maximize the value of public works projects accomplished with assistance under this chapter. The board shall attempt to assure a geographical balance in assigning priorities to projects. The board

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shall consider at least the following factors in assigning a priority to a project:

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- (a) Whether the local government receiving assistance has experienced severe fiscal distress resulting from natural disaster or emergency public works needs;
- (b) Except as otherwise conditioned by RCW 43.155.110, whether the entity receiving assistance is a Puget Sound partner, as defined in RCW 90.71.010;
- (c) Whether the project is referenced in the action agenda developed by the Puget Sound partnership under RCW 90.71.310;
- (d) Whether the project is critical in nature and would affect the health and safety of a great number of citizens;
- (e) Whether the applicant has developed and adhered to guidelines regarding its permitting process for those applying for development permits consistent with section 1(2), chapter 231, Laws of 2007;
- (f) The cost of the project compared to the size of the local government and amount of loan money available;
  - (g) The number of communities served by or funding the project;
- (h) Whether the project is located in an area of high unemployment, compared to the average state unemployment;
- (i) Whether the project is the acquisition, expansion, improvement, or renovation by a local government of a public water system that is in violation of health and safety standards, including the cost of extending existing service to such a system;
- (j) The relative benefit of the project to the community, considering the present level of economic activity in the community and the existing local capacity to increase local economic activity in communities that have low economic growth; and
  - (k) Other criteria that the board considers advisable.
- 30 (5) To qualify for grants under RCW 43.155.020(9) the board must
  31 determine that a local government meets all of the following
  32 conditions:
- 33 <u>(a)(i) The city or county is imposing a tax under chapter 82.46 RCW</u>
  34 <u>at a rate of at least one quarter of one percent; or</u>
- (ii) The city or county is imposing a tax under chapter 82.46 RCW at a rate of at least one-half of one percent if planning under RCW 36.70A.040.
  - (b) The local government has developed a capital facility plan.

- (c) Except where necessary to address a public health need or 1 2 substantial environmental degradation, a county, city, or town planning under RCW 36.70A.040 has adopted a comprehensive plan, including a 3 capital facilities plan element, and development regulations as 4 required by RCW 36.70A.040. This subsection (5)(c) does not require 5 any county, city, or town planning under RCW 36.70A.040 to adopt a 6 comprehensive plan or development regulations before requesting or 7 receiving a loan or loan guarantee under this chapter, if such request 8 is made before the expiration of the time periods specified in RCW 9 36.70A.040. A county, city, or town planning under RCW 36.70A.040 10 which has not adopted a comprehensive plan and development regulations 11 12 within the time periods specified in RCW 36.70A.040 is not prohibited 13 from receiving a loan or loan guarantee under this chapter if the 14 comprehensive plan and development regulations are adopted as required by RCW 36.70A.040 before submitting a request for a loan or loan 15 16 quarantee.
  - (d) The board must develop a priority process for public works projects as provided in this section based on factors such as whether:
  - (i) The proposed project is within city boundaries of a county planning under RCW 36.70A.040 and is zoned for:
  - (A) Residential development of at least a gross area wide average of four dwelling units per acre; and/or
    - (B) Nonresidential development; or

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- 24 <u>(ii) The proposed project is eligible to be annexed to a city under</u> 25 <u>chapter 35.13 or 35A.14 RCW; and</u>
  - (iii) The city and county have established an interlocal agreement for the area eligible for annexation that identifies levels and types of municipal services needed in the area to facilitate growth.
- 29 <u>(e) The project is critical in nature and would affect the health</u> 30 and safety of a great number of citizens.
  - (f) The applicant has developed and adhered to guidelines regarding its permitting process for those applying for development permits consistent with section 1(2), chapter 231, Laws of 2007.
- 34 <u>(g) The cost of the project compared to the size of the local</u> 35 government and amount of grant money available.
- 36 <u>(h) The project is the acquisition, expansion, improvement, or</u>
  37 renovation by a local government of a public water system that is in

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violation of health and safety standards, including the cost of extending existing service to such a system.

(i) Other criteria that the board considers advisable.

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- (6) Existing debt or financial obligations of local governments shall not be refinanced under this chapter. Each local government applicant shall provide documentation of attempts to secure additional local or other sources of funding for each public works project for which financial assistance is sought under this chapter.
- (((6))) <u>(7)</u> Before November 1st of each year, the board shall develop and submit to the appropriate fiscal committees of the senate and house of representatives a description of the loans made under RCW 43.155.065, 43.155.068, and subsection  $((\frac{9}{}))$  (10) of this section during the preceding fiscal year and a prioritized list of projects which are recommended for funding by the legislature, including one copy to the staff of each of the committees. The list shall include, but not be limited to, a description of each project and recommended financing, the terms and conditions of the loan or financial guarantee, the local government jurisdiction and unemployment rate, demonstration of the jurisdiction's critical need for the project and documentation of local funds being used to finance the public works project. list shall also include measures of fiscal capacity for each jurisdiction recommended for financial assistance, compared to authorized limits and state averages, including local government sales taxes; real estate excise taxes; property taxes; and charges for or taxes on sewerage, water, garbage, and other utilities.
- ((+7)) (8) The board shall not sign contracts or otherwise financially obligate funds from the public works assistance account before the legislature has appropriated funds for a specific list of public works projects. The legislature may remove projects from the list recommended by the board. The legislature shall not change the order of the priorities recommended for funding by the board.
- $((\frac{(8)}{)})$  (9) Subsection  $((\frac{(7)}{)})$  (8) of this section does not apply to loans made under RCW 43.155.065, 43.155.068, and subsection  $((\frac{(9)}{)})$  (10) of this section.
- $((\frac{9}{}))$  (10) Loans made for the purpose of capital facilities plans shall be exempted from subsection  $((\frac{7}{}))$  (8) of this section.
- $((\frac{(10)}{(10)}))$  (11) To qualify for loans or pledges for solid waste or recycling facilities under this chapter, a city or county must

demonstrate that the solid waste or recycling facility is consistent with and necessary to implement the comprehensive solid waste management plan adopted by the city or county under chapter 70.95 RCW.

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 $((\frac{11}{11}))$  (12) After January 1, 2010, any project designed to address the effects of storm water or wastewater on Puget Sound may be funded under this section only if the project is not in conflict with the action agenda developed by the Puget Sound partnership under RCW 90.71.310.

- 9 **Sec. 8.** RCW 43.84.092 and 2007 c 514 s 3, 2007 c 513 s 1, 2007 c 10 484 s 4, and 2007 c 356 s 9 are each reenacted and amended to read as 11 follows:
  - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
  - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
  - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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(4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:

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The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the budget stabilization account, the capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the Columbia river basin water supply development account, the common school construction fund, the county arterial preservation account, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of licensing services account, the department of retirement systems expense account, the developmental disabilities community trust account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the education legacy trust account, the election account, the energy freedom account, the essential rail assistance account, The Evergreen State College capital projects account, the federal forest revolving account, the ferry bond retirement fund, the freight congestion relief account, the freight mobility investment account, the freight mobility multimodal account, grade crossing protective fund, the growth management infrastructure account, the health services account, the public health services account, the health system capacity account, the personal health services account, the high capacity transportation account, the state higher education construction account, the higher education construction account, the highway bond retirement fund, the highway infrastructure account, the highway safety account, the high-occupancy toll lanes operations account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the

local leasehold excise tax account, the local real estate excise tax 1 2 account, the local sales and use tax account, the medical aid account, the mobile home park relocation fund, the motor vehicle fund, the 3 motorcycle safety education account, the multimodal transportation 4 5 account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources 6 7 deposit account, the oyster reserve land account, the pension funding stabilization account, the perpetual surveillance and maintenance 8 9 account, the pilotage account, the public employees' retirement system 10 plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, the public facilities construction loan revolving 11 12 account beginning July 1, 2004, the public health supplemental account, 13 the public transportation systems account, the public works assistance 14 account, the Puget Sound capital construction account, the Puget Sound ferry operations account, the Puyallup tribal settlement account, the 15 real estate appraiser commission account, the recreational vehicle 16 17 account, the regional mobility grant program account, the resource management cost account, the rural arterial trust account, the rural 18 Washington loan fund, the safety and education account, the site 19 closure account, the small city pavement and sidewalk account, the 20 21 special category C account, the special wildlife account, the state 22 employees' insurance account, the state employees' insurance reserve account, the state investment board expense account, the state 23 24 investment board commingled trust fund accounts, the state patrol 25 highway account, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system plan 1 account, 26 27 the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco settlement account, 28 the transportation 2003 account (nickel account), the transportation 29 equipment fund, the transportation fund, the transportation improvement 30 31 account, the transportation improvement board bond retirement account, 32 transportation infrastructure account, the transportation partnership account, the traumatic brain injury account, the tuition 33 34 recovery trust fund, the University of Washington bond retirement fund, 35 the University of Washington building account, the urban arterial trust account, the volunteer firefighters' and reserve officers' relief and 36 37 pension principal fund, the volunteer firefighters' and reserve officers' administrative fund, the Washington fruit express account, 38

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- the Washington judicial retirement system account, the Washington law 1 2 enforcement officers' and firefighters' system plan 1 retirement account, the Washington law enforcement officers' and firefighters' 3 system plan 2 retirement account, the Washington public safety 4 employees' plan 2 retirement account, the Washington school employees' 5 retirement system combined plan 2 and 3 account, the Washington state 6 7 health insurance pool account, the Washington state patrol retirement account, the Washington State University building account, the 8 9 Washington State University bond retirement fund, the water pollution
- 10 control revolving fund, and the Western Washington University capital
- 11 projects account. Earnings derived from investing balances of the
- 12 agricultural permanent fund, the normal school permanent fund, the
- 13 permanent common school fund, the scientific permanent fund, and the
- 14 state university permanent fund shall be allocated to their respective
- 15 beneficiary accounts. All earnings to be distributed under this
- 16 subsection (4)(a) shall first be reduced by the allocation to the state
- 17 treasurer's service fund pursuant to RCW 43.08.190.
- 18 (5) In conformance with Article II, section 37 of the state
- 19 Constitution, no treasury accounts or funds shall be allocated earnings
- 20 without the specific affirmative directive of this section.
- 21 <u>NEW SECTION.</u> **Sec. 9.** This act takes effect July 1, 2009, except
- 22 for section 6 of this act.
- NEW SECTION. Sec. 10. Section 5 of this act expires June 30,
- 24 2011.
- NEW SECTION. Sec. 11. Section 6 of this act takes effect June 30,
- 26 2011.

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