E2SSB 5560 - H COMM AMD By Committee on Ways & Means

## ADOPTED AS AMENDED 04/16/2009

Strike everything after the enacting clause and insert the following:

"NEW SECTION. Sec. 1. The legislature finds that in chapter 14, 3 Laws of 2008, the legislature established greenhouse gas emission 4 reduction limits for Washington state, including a reduction of overall 5 6 emissions by 2020 to emission levels in 1990, a reduction by 2035 to levels twenty-five percent below 1990 levels, and by 2050 a further 7 8 reduction below 1990 levels. Based upon estimated 2006 emission levels 9 in Washington, this will require a reduction from present emission 10 levels of over twenty-five percent in the next eleven years. The 11 legislature further finds that state government activities are a significant source of emissions, and that state government should meet 12 targets for reducing emissions from its buildings, vehicles, and all 13 operations that demonstrate that these reductions are achievable, cost-14 effective, and will help to promote innovative energy efficiency 15 16 technologies and practices.

17 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 70.235 RCW
 18 to read as follows:

(1) All state agencies shall meet the statewide greenhouse gas emission limits established in RCW 70.235.020 to achieve the following, using the estimates and strategy established in subsections (2) and (3) of this section:

(a) By July 1, 2020, reduce emissions by fifteen percent from 2005
 emission levels;

(b) By 2035, reduce emissions to thirty-six percent below 2005 levels; and

(c) By 2050, reduce emissions to the greater reduction of fifty seven and one-half percent below 2005 levels, or seventy percent below
 the expected state government emissions that year.

(2)(a) By June 30, 2010, all state agencies shall report estimates
 of emissions for 2005 to the department, including 2009 levels of
 emissions, and projected emissions through 2035.

4 (b) State agencies required to report under RCW 70.94.151 must 5 estimate emissions from methodologies recommended by the department and 6 must be based on actual operation of those agencies. Agencies not 7 required to report under RCW 70.94.151 shall derive emissions estimates 8 using an emissions calculator provided by the department.

9 (3) By June 30, 2011, each state agency shall submit to the 10 department a strategy to meet the requirements in subsection (1) of 11 this section. The strategy must address employee travel activities, 12 teleconferencing alternatives, and include existing and proposed 13 actions, a timeline for reductions, and recommendations for budgetary 14 and other incentives to reduce emissions, especially from employee 15 business travel.

(4) By October 1st of each even-numbered year beginning in 2012, 16 17 each state agency shall report to the department the actions taken to 18 meet the emission reduction targets under the strategy for the 19 preceding fiscal biennium. The department may authorize the department of general administration to report on behalf of any state agency 20 21 having fewer than five hundred full-time equivalent employees at any 22 time during the reporting period. The department shall cooperate with 23 the department of general administration and the department of 24 community, trade, and economic development to develop consolidated reporting methodologies that incorporate emission reduction actions 25 26 taken across all or substantially all state agencies.

(5) All state agencies shall cooperate in providing information to the department, the department of general administration, and the department of community, trade, and economic development for the purposes of this section.

(6) The governor shall designate a person as the single point of 31 32 accountability for all energy and climate change initiatives within state agencies. This position must be funded from current full-time 33 equivalent allocations without increasing budgets or staffing levels. 34 35 If duties must be shifted within an agency, they must be shifted among 36 current full-time equivalent allocations. All agencies, councils, or 37 work groups with energy or climate change initiatives shall coordinate with this designee. 38

<u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 70.235 RCW
 to read as follows:

3 (1) The department shall develop an emissions calculator to assist 4 state agencies in estimating aggregate emissions as well as in 5 estimating the relative emissions from different ways in carrying out 6 activities.

7 (2) The department may use data such as totals of building space 8 occupied, energy purchases and generation, motor vehicle fuel purchases and total mileage driven, and other reasonable sources of data to make 9 10 these estimates. The estimates may be derived from a single methodology using these or other factors, except that for the top ten 11 12 state agencies in occupied building space and vehicle miles driven, the 13 estimates must be based upon the actual and projected operations of 14 those agencies. The estimates may be adjusted, and reasonable estimates derived, when agencies have been created since 1990 or 15 functions reorganized among state agencies since 1990. 16 The estimates 17 may incorporate projected emissions reductions that also affect state 18 agencies under the program authorized in RCW 70.235.020 and other existing policies that will result in emissions reductions. 19

(3) By December 31st of each even-numbered year beginning in 2010, the department shall report to the governor and to the appropriate committees of the senate and house of representatives the total state agencies' emissions of greenhouse gases for 2005 and the preceding two years and actions taken to meet the emissions reduction targets.

25 **Sec. 4.** RCW 43.41.130 and 1982 c 163 s 13 are each amended to read 26 as follows:

The director of financial management, after consultation with other 27 interested or affected state agencies, shall establish overall policies 28 29 governing the acquisition, operation, management, maintenance, repair, and disposal of, all passenger motor vehicles owned or operated by any 30 31 state agency. Such policies shall include but not be limited to a definition of what constitutes authorized use of a state owned or 32 controlled passenger motor vehicle and other motor vehicles on official 33 The definition shall include, but not be limited to, 34 state business. 35 the use of state-owned motor vehicles for commuter ride sharing so long 36 as the entire capital depreciation and operational expense of the commuter ride-sharing arrangement is paid by the commuters. Any use 37

other than such defined use shall be considered as personal use. By 1 June 15, 2010, the director of the department of general 2 administration, in consultation with the office and other interested or 3 affected state agencies, shall develop strategies to reduce fuel 4 consumption and emissions from all classes of vehicles. State agencies 5 б shall use these strategies to: (1) Phase in fuel economy standards for motor pools and leased 7 vehicles to achieve an average fuel economy standard of thirty-six 8 miles per gallon for passenger vehicle fleets by 2015; 9 (2) Achieve an average fuel economy of forty miles per gallon for 10 11 light duty passenger vehicles purchased after June 15, 2010; and (3) Achieve an average fuel economy standard of twenty-seven miles 12 per gallon for light duty vans and sport utility vehicles purchased 13 after June 15, 2010. 14 State agencies must report annually on the progress made to achieve 15 the goals under subsections (1) through (3) of this section beginning 16 October 31, 2011. 17 The department of general administration, in consultation with the 18 office and other affected or interested agencies, shall develop a 19 separate fleet fuel economy standard for all other classes of vehicles 20 21 and report the progress made toward meeting the fuel consumption and emissions goals established by this section to the governor and the 22 relevant legislative committees by December 1, 2012. 23 24 For the purposes of this section, light duty vehicles refers to

cars, sport utility vehicles, and passenger vans. The following 25 vehicles are excluded from the agency fleet average fuel economy 26 calculation: Emergency response vehicles, passenger vans with a gross 27 vehicle weight of eight thousand five hundred pounds or greater, 28 vehicles that are purchased for off-pavement use, and vehicles that are 29 driven less than two thousand miles per year. Average fuel economy 30 31 calculations must be based upon the current United States environmental protection agency composite city and highway mile per gallon rating. 32

33 ((Such policies shall also include the widest possible use of 34 gasohol and cost-effective alternative fuels in all motor vehicles 35 owned or operated by any state agency. As used in this section, 36 "gasohol" means motor vehicle fuel which contains more than nine and 37 one-half percent alcohol by volume.)) 1 Sec. 5. RCW 43.19.675 and 2001 c 214 s 26 are each amended to read 2 as follows:

3 (1) For each state-owned facility greater than ten thousand square feet that has not had an energy audit completed in the past five years, 4 the director of general administration, or the agency responsible for 5 the facility if other than the department of general administration, б 7 shall conduct an energy audit of that facility. This energy audit may 8 be conducted by contract or by other arrangement, including appropriate agency staff. Performance-based contracting shall be the preferred 9 10 method for implementing and completing energy audits. ((For each state-owned facility, the energy consumption surveys shall be completed 11 12 no later than October 1, 2001, and the walk-through surveys shall be 13 completed no later than July 1, 2002.))

14 (2)(a) The director of general administration shall develop a 15 schedule for conducting and completing state agency energy audits. All 16 energy audits must be completed by December 1, 2013.

(b) The director of general administration shall develop procedures
 to ensure that consistent methods for energy benchmarks are used when
 conducting energy audits.

20 Sec. 6. RCW 43.19.680 and 2001 c 214 s 27 are each amended to read 21 as follows:

(1) Upon completion of each walk-through survey required by RCW 43.19.675, the director of general administration or the agency responsible for the facility if other than the department of general administration shall implement energy conservation maintenance and operation procedures that may be identified for any state-owned facility. These procedures shall be implemented as soon as possible but not later than twelve months after the walk-through survey.

29 (2) If a walk-through survey has identified potentially cost-30 effective energy conservation measures, the agency responsible for the 31 facility shall undertake an investment grade audit of the facility. 32 Investment grade audits shall be completed no later than December 1, 33 ((2002)) <u>2013</u>. Installation of cost-effective energy conservation 34 measures recommended in the investment grade audit shall be completed 35 no later than June 30, ((2004)) <u>2016</u>.

36 (3) ((For each biennium until all measures are installed,)) <u>The</u>
 37 director of general administration shall report to the governor and <u>the</u>

legislature ((installation progress, [and])) on the progress of energy audits, development of energy benchmarks, and energy efficiency measures planned for installation during the ensuing biennium. This report shall be submitted by December 31, ((2004)) 2014, or at the end of the following year whichever immediately precedes the capital budget adoption, and ((every two years thereafter until all measures are installed)) a final report by December 31, 2016.

8 (4) Agencies may contract with energy service companies as 9 authorized by chapter 39.35C RCW for energy audits and implementation 10 of cost-effective energy conservation measures. State agencies must 11 complete an energy audit prior to or as part of a request for state funds on any energy efficiency project for an agency-owned or leased 12 13 <u>facility.</u> The department shall provide technically qualified personnel 14 to the responsible agency upon request. The department shall recover 15 a fee for this service.

16 **Sec. 7.** RCW 43.41.170 and 1989 c 11 s 15 are each amended to read 17 as follows:

The office of financial management shall ((ensure that)) require state agencies to perform energy audits as required under RCW <u>43.19.675.</u> To the extent possible <u>through</u> the budget process ((shall allow)), state agencies implementing energy conservation ((to)) <u>measures as identified under RCW</u> 43.19.680 may retain the resulting cost savings for other purposes, including further energy conservation.

24 **Sec. 8.** RCW 43.82.045 and 2007 c 506 s 5 are each amended to read 25 as follows:

26 (1) State agencies are prohibited from entering into lease 27 agreements for privately owned buildings that are in the planning stage 28 of development or under construction unless there is prior written 29 approval by the director of the office of financial management. 30 Approval of such leases shall not be delegated. Lease agreements 31 described in this section must comply with RCW 43.82.035.

32 (2) The director of the office of financial management shall 33 require that all state agencies enter into lease agreements for 34 privately owned buildings greater than ten thousand square feet only 35 <u>if:</u> (a) The lessor has had an investment grade energy audit completed
 on the building in the past five years and has installed the cost effective energy conservation measures recommended by the audit; or

(b) The lessor agrees to complete an investment grade energy audit
on the building and install the cost-effective energy conservation
measures recommended by the audit within the first five years of the
lease.

8 Sec. 9. RCW 39.35D.010 and 2005 c 12 s 1 are each amended to read 9 as follows:

10 (1) The legislature finds that public buildings can be built and 11 renovated using high-performance methods that save money, improve 12 school performance, and make workers more productive. High-performance 13 public buildings are proven to increase student test scores, reduce 14 worker absenteeism, and cut energy and utility costs.

(2) It is the intent of the legislature that state-owned buildings 15 16 and schools be improved by adopting recognized standards for highperformance public buildings, reducing energy consumption, and allowing 17 flexible methods and choices in how to achieve those standards and 18 The legislature also intends that public agencies and 19 reductions. 20 public school districts shall document costs and savings to monitor this program and ensure that economic, community, and environmental 21 goals are achieved each year, and that an independent performance 22 23 review be conducted to evaluate this program and determine the extent 24 to which the results intended by this chapter are being met.

25 <u>NEW SECTION.</u> Sec. 10. If specific funding for the purposes of 26 this act, referencing this act by bill or chapter number, is not 27 provided by June 30, 2009, in the omnibus appropriations act, this act 28 is null and void."

29 Correct the title.

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