E2SSB 5809 - H AMD 881

By Representative Conway

WITHDRAWN 04/24/2009

1 Strike everything after the enacting clause and insert the 2 following:

3 "NEW SECTION. Sec. 1. (1) The legislature finds that:

- (a) This is a time of great economic difficulty for the residents of Washington state;
 - (b) Education and training provides opportunity for unemployed workers and economically disadvantaged adults to move into living wage jobs and is of critical importance to the current and future prosperity of the residents of Washington state;
 - (c) Community and technical college workforce training programs, private career schools and colleges, and Washington state apprenticeship and training council-approved apprenticeship programs provide effective and efficient pathways for people to enter high-demand occupations while also meeting the needs of the economy;
- (d) The identification of high-demand occupations needs to be based on reliable labor market research; and
- (e) Workforce development councils are in a position to provide funding for economically disadvantaged adults and unemployed workers to access training.
 - (2) Consistent with the intent of the workforce investment act adult and dislocated worker program provisions of the American recovery and reinvestment act of 2009, the legislature intends that individuals who are eligible for services under the workforce investment act adult and dislocated worker programs, or are receiving or have exhausted entitlement to unemployment compensation benefits be provided the opportunity to enroll in training programs to prepare for a high-demand occupation.
- **Sec. 2.** RCW 50.16.010 and 2009 c 4 s 906 are each amended to read 29 as follows:

- (1) There shall be maintained as special funds, separate and apart from all public moneys or funds of this state an unemployment compensation fund, an administrative contingency fund, and a federal interest payment fund, which shall be administered by the commissioner exclusively for the purposes of this title, and to which RCW 43.01.050 shall not be applicable.
 - (2)(a) The unemployment compensation fund shall consist of:
- 8 (i) All contributions collected under RCW 50.24.010 and payments in 9 lieu of contributions collected pursuant to the provisions of this 10 title;
- 11 (ii) Any property or securities acquired through the use of moneys 12 belonging to the fund;
 - (iii) All earnings of such property or securities;

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- (iv) Any moneys received from the federal unemployment account in the unemployment trust fund in accordance with Title XII of the social security act, as amended;
- 17 (v) All money recovered on official bonds for losses sustained by the fund;
- (vi) All money credited to this state's account in the unemployment trust fund pursuant to section 903 of the social security act, as amended;
 - (vii) All money received from the federal government as reimbursement pursuant to section 204 of the federal-state extended compensation act of 1970 (84 Stat. 708-712; 26 U.S.C. Sec. 3304); and
 - (viii) All moneys received for the fund from any other source.
- 26 (b) All moneys in the unemployment compensation fund shall be 27 commingled and undivided.
- 28 (3)(a) Except as provided in (b) of this subsection, the 29 administrative contingency fund shall consist of:
- 30 (i) All interest on delinquent contributions collected pursuant to this title;
- (ii) All fines and penalties collected pursuant to the provisions of this title;
- 34 (iii) All sums recovered on official bonds for losses sustained by 35 the fund; and
- 36 (iv) Revenue received under RCW 50.24.014.
- 37 (b) All fees, fines, forfeitures, and penalties collected or

assessed by a district court because of the violation of this title or rules adopted under this title shall be remitted as provided in chapter 3.62 RCW.

- (c) ((During the 2007-2009 biennium)) Except as provided in (d) of this subsection, moneys available in the administrative contingency fund, other than money in the special account created under RCW 50.24.014(((1)(a))), shall be expended ((as appropriated by the legislature for the (i) cost of the job skills or worker retraining programs at the community and technical colleges and administrative costs at the state board for community and technical colleges, and (ii) reemployment services such as business and project development assistance, local economic development capacity building, and local economic development financial assistance at the department of community, trade, and economic development, and the remaining appropriation)) upon the direction of the commissioner, with the approval of the governor, whenever it appears to him or her that such expenditure is necessary solely for:
- (i) The proper administration of this title and that insufficient federal funds are available for the specific purpose to which such expenditure is to be made, provided, the moneys are not substituted for appropriations from federal funds which, in the absence of such moneys, would be made available.
- (ii) The proper administration of this title for which purpose appropriations from federal funds have been requested but not yet received, provided, the administrative contingency fund will be reimbursed upon receipt of the requested federal appropriation.
- (iii) The proper administration of this title for which compliance and audit issues have been identified that establish federal claims requiring the expenditure of state resources in resolution. Claims must be resolved in the following priority: First priority is to provide services to eligible participants within the state; second priority is to provide substitute services or program support; and last priority is the direct payment of funds to the federal government.
- (d)(i) During the 2007-2009 biennium, moneys available in the administrative contingency fund, other than money in the special account created under RCW 50.24.014(1)(a), shall be expended as appropriated by the legislature for: (A) The cost of the job skills or worker retraining programs at the community and technical colleges and

- administrative costs at the state board for community and technical colleges; and (B) reemployment services such as business and project development assistance, local economic development capacity building, and local economic development financial assistance at the department of community, trade, and economic development. The remaining appropriation may be expended as specified in (c) of this subsection.
- (ii) During fiscal year 2010, no more than seven million dollars 7 of moneys available in the administrative contingency fund, other than 8 money in the special account created under RCW 50.24.014, may be 9 expended as appropriated by the legislature to create incentives for 10 education and training for individuals who are eligible for services 11 12 under the workforce investment act adult or dislocated worker programs, 13 or are receiving or have exhausted entitlement to unemployment 14 compensation benefits and are enrolled in a training program preparing them for a high-demand occupation pursuant to sections 4 and 5 of this 15 act. The remaining appropriation may be expended as specified in (c) 16 17 of this subsection.
- 18 <u>(4)</u> Money in the special account created under RCW 50.24.014(1)(a)
 19 may only be expended, after appropriation, for the purposes specified
 20 in this section and RCW 50.62.010, 50.62.020, 50.62.030, 50.24.014,
 21 50.44.053, and 50.22.010.
- 22 **Sec. 3.** RCW 50.24.014 and 2007 c 327 s 2 are each amended to read as follows:
- (1)(a) A separate and identifiable account to provide for the 24 25 financing of special programs to assist the unemployed is established 26 in the administrative contingency fund. All money in this account 27 shall be expended solely for the purposes of this title and for no other purposes whatsoever. Contributions to this account shall accrue 28 29 and become payable by each employer, except employers as described in RCW 50.44.010 and 50.44.030 who have properly elected to make payments 30 31 in lieu of contributions, taxable local government employers as described in RCW 50.44.035, and those employers who are required to 32 make payments in lieu of contributions, at a basic rate of two one-33 hundredths of one percent. The amount of wages subject to tax shall be 34 35 determined under RCW 50.24.010.
- 36 (b) A separate and identifiable account is established in the 37 administrative contingency fund for financing the employment security

- department's administrative costs under RCW 50.22.150 and section 4, 1 2 chapter 3, Laws of 2009 and the costs under RCW $50.22.150((\frac{(10)}{)}))$ (11) and section 4(14), chapter 3, Laws of 2009. All money in this account 3 4 shall be expended solely for the purposes of this title and for no other purposes whatsoever. Contributions to this account shall accrue 5 and become payable by each employer, except employers as described in 6 RCW 50.44.010 and 50.44.030 who have properly elected to make payments 7 8 in lieu of contributions, taxable local government employers as described in RCW 50.44.035, those employers who are required to make 9 10 payments in lieu of contributions, those employers described under RCW 50.29.025(1)(f)(ii), and those qualified employers assigned rate class 11 12 20 or rate class 40, as applicable, under RCW 50.29.025, at a basic 13 rate of one one-hundredth of one percent. The amount of wages subject to tax shall be determined under RCW 50.24.010. Any amount of 14 contributions payable under this subsection (1)(b) that exceeds the 15 amount that would have been collected at a rate of four one-thousandths 16 17 of one percent must be deposited in the account created in (a) of this 18 subsection.
 - (2)(a) Contributions under this section shall become due and be paid by each employer under rules as the commissioner may prescribe, and shall not be deducted, in whole or in part, from the remuneration of individuals in the employ of the employer. Any deduction in violation of this section is unlawful.

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- (b) In the payment of any contributions under this section, a fractional part of a cent shall be disregarded unless it amounts to one-half cent or more, in which case it shall be increased to one cent.
- (3) If the commissioner determines that federal funding has been increased to provide financing for the services specified in chapter 50.62 RCW, the commissioner shall direct that collection of contributions under this section be terminated on the following January 1st.
- NEW SECTION. Sec. 4. (1) Subject to the availability of funds through March 1, 2011, funds available under section 2 of this act shall be distributed by the employment security department to workforce development councils as a match to American recovery and reinvestment act formula funds or local workforce investment act funds that workforce development councils provide specifically for the education

- and training of eligible individuals in high-demand occupations for the purposes identified in section 6(2) of this act. The education and training of eligible individuals in occupations in the aerospace, energy efficiency, forest product, and health care industries shall be given priority, so long as the priority is consistent with federal law.
 - (a) Funds used to increase capacity as described in section 6(2)(a) of this act shall receive a seventy-five percent match.
 - (b) Funds used to provide student financial aid described in section 6(2)(b) of this act shall receive a twenty-five percent match.
 - (2) Funds available for the purposes identified in section 6(2) of this act but not distributed under subsection (1) of this section shall be allocated to the state board for community and technical colleges March 1, 2011. The board shall only use the funds to increase capacity as described in section 6(2)(a) of this act. The board shall report to the employment security department on the use of these funds.
 - (3) The employment security department, in cooperation with the workforce training and education coordinating board and the state board for community and technical colleges, shall develop a set of guidelines on allowable uses for the incentive funds made available under this section. These guidelines shall emphasize training programs that expand the skills for Washington workers in order to obtain and retain jobs in high-demand industries such as those referenced in the American recovery and reinvestment act of 2009.
- 24 (4) This section expires July 1, 2011.

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- NEW SECTION. Sec. 5. The governor shall direct ten percent of statewide funds made available for activities under the workforce investment act in Title VIII of division A of the American recovery and reinvestment act of 2009 (P.L. 111-5) to be used for the purposes of section 4 of this act.
- NEW SECTION. Sec. 6. (1) Consistent with the intent of the workforce investment act adult and dislocated worker program provisions of the American recovery and reinvestment act of 2009, the employment security department shall encourage an increase in education and training through grants and local plan modifications with workforce development councils. The department shall encourage workforce development councils to collaborate with other local recipients of

- 1 American recovery and reinvestment act funding for the purposes of
- 2 increasing training and supporting individuals who receive training.
- 3 The department shall also require workforce development councils to
- 4 determine the number of participants who will receive education and
- 5 training in high-demand industries. The department shall require the
- 6 workforce development councils to report on these efforts to accomplish
- 7 the tasks described in this subsection.

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- (2) The employment security department shall use funds as described in section 4 of this act to encourage workforce development councils to use American recovery and reinvestment act and workforce investment act adult and dislocated worker formula resources for the following education and training purposes:
- (a) To provide enrollment support or enter into contracts with the community and technical college system to increase capacity for training eligible individuals for high-demand and other occupations listed in section 4(1) of this act in programs on the eligible training provider list or new programs; and
- (b) For the provision of individual training accounts that provide financial aid for eligible students training for high-demand and other occupations listed in section 4(1) of this act in programs on the eligible training provider list.
- (3) American recovery and reinvestment act formula funds described in this section may not be used to replace or supplant any existing enrollments, programs, support services, or funding sources.
- (4) The employment security department, in its role as fiscal agent for workforce funds available under the American recovery and reinvestment act, shall monitor and report to the governor on the use of these funds and identify specific actions that the governor or the legislature may take to ensure the state and local workforce development councils are effectively meeting the intent of this act.
- 31 This shall include such reports as required by the American recovery
- 32 and reinvestment act of 2009 and the governor.
 - (5) This section expires July 1, 2011.
- NEW SECTION. Sec. 7. The employment security department, in collaboration with the workforce training and education coordinating board, workforce development councils, and the state board for
- 37 community and technical colleges, shall submit a report to the governor

- 1 and to the appropriate committees of the legislature by December 1,
- 2 2010. The report shall describe the implementation of this act, and
- 3 shall include the following:
- 4 (1) The amounts of expenditures on education and training;
- 5 (2) The number of students receiving training;
- 6 (3) The types of training received by the students;
- 7 (4) Training completion and employment rates;
- 8 (5) Comparisons of preprogram and postprogram wage levels;
- 9 (6) Student demographics and institution/program demographics;
- 10 (7) Efforts made to ensure training was provided in areas that 11 would lead to employment;
- 12 (8) Efforts to develop capacity in occupations that are of 13 particularly high demand; and
- 14 (9) Specific enhancements made in the workforce system to ensure 15 additional training in high-demand occupations is accessible to low-16 income and dislocated workers.
- NEW SECTION. Sec. 8. A new section is added to chapter 50.22 RCW to read as follows:
- The employment security department shall periodically bring together representatives of the workforce training and education coordinating board, workforce development councils, the state board for community and technical colleges, business, labor, and the legislature to review development and implementation of chapter . . ., Laws of 2009 (this act) and related programs under this chapter.
- NEW SECTION. Sec. 9. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately."
- 29 Correct the title.

EFFECT: Strikes the underlying bill and adds new text as follows:
Legislative Intent

1. Expresses the Legislature's intent that certain individuals have the opportunity to enroll in training for high-demand occupations. These individuals are ones who are eligible for services under the WIA Adult and Dislocated Worker programs, or who are receiving or have exhausted entitlement to unemployment compensation benefits.

Education and Training in High-Demand Occupations

- 2. Requires the Employment Security Department (ESD) to distribute certain funds as a match for other funds provided by workforce development councils for education and training in high-demand occupations. Gives priority to education and training in occupations in the aerospace, energy efficiency, forest product, and health care industries, so long as the priority is consistent with federal law.
- 3. Specifies that, if used to increase capacity, the match is 75 percent. If used to provide student financial aid, the match is 25 percent.
- 4. Requires that funds not distributed to workforce development councils be distributed to the State Board for Community and Technical Colleges (SBCTC) on March 1, 2011, and that the SBCTC use the funds to increase capacity.
- 5. Requires the ESD to develop guidelines on allowable uses of the funds. Specifies that the guidelines be developed in cooperation with the Workforce Training and Education Coordinating Board (WTECB) and the SBCTC.
- 6. Specifies that, during FY 2010, no more than \$7 million in the Administrative Contingency Fund may be expended as appropriated to create incentives for education and training. Also requires the Governor to direct certain funds for these purposes.
 - 7. Requires the ESD to:
- a. Encourage an increase in education and training through grants and local plan modifications with workforce development councils;
- b. Encourage workforce development councils to collaborate with other recipients of funding, and to use certain resources to increase capacity and provide individual training accounts; and
- c. Require workforce development councils to determine the number of participants who will receive education and training, and to report on their efforts.
- 8. Specifies that certain federal funds may not be used to replace or supplant existing enrollments, programs, support services, or funding sources. Requires the ESD to monitor and report to the Governor on the use of the funds.

Other

- 9. Requires the ESD to submit a report on implementation of these provisions to the Governor and appropriate committees of the Legislature by December 1, 2010. Specifies that the report be prepared in collaboration with the WTECB, the SBCTC, and the workforce development councils.
- 10. Requires the ESD to periodically bring together representatives of the WTECB, the SBCTC, workforce development councils, business, labor, and the Legislature to review development and implementation of these provisions and the training benefits program.
- 11. Makes a housekeeping change to provide that a particular account is for administrative and other costs of the training benefit program.

Effective Date

12. Declares an emergency and establishes an immediate effective date.

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