H-0075.5				

HOUSE BILL 1406

State of Washington 61st Legislature 2009 Regular Session

By Representatives Williams, Moeller, Dunshee, Upthegrove, Simpson, Anderson, Hunt, Dickerson, Takko, Nelson, McCoy, O'Brien, Flannigan, Conway, Roberts, and Santos

Read first time 01/20/09. Referred to Committee on Agriculture & Natural Resources.

AN ACT Relating to providing assistance to spay and neuter certain animals; amending RCW 15.53.9018, 15.53.9044, and 18.92.260; adding a new chapter to Title 16 RCW; prescribing penalties; and providing an effective date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

<u>NEW SECTION.</u> **Sec. 1.** The legislature finds that:

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- (1) Tens of thousands of stray and homeless dogs and cats are handled by Washington's animal care and control agencies and other animal welfare organizations each year, costing millions of dollars.
- (2) Many thousands of adoptable animals are dying in shelters each year because there are not enough homes available to place them.
- 12 (3) Unaltered dogs account for most serious incidences of 13 unprovoked dog aggression and dog bites, causing injury, suffering, 14 expense, and financial liability.
- 15 (4) Pets owned by low-income individuals are less likely to be 16 spayed or neutered than pets owned by individuals with higher levels of 17 income. The cost of spay and neuter surgery is a barrier to achieving 18 higher levels of surgically sterilized pets.

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1 (5) The majority of feral and free-roaming cats in Washington are 2 not spayed or neutered, thus contributing significantly to the 3 population of cats that are homeless and euthanized in shelters.

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- (6) The most effective and humane way to reduce the number of animals dying in shelters is to reduce animal overpopulation through a targeted, statewide spay and neuter surgery network.
- (7) Reducing the companion animal population through spay and neuter surgery will reduce the number of animals handled and cared for by animal care and control agencies and other animal welfare organizations. This, in turn, will help reduce costs these agencies and organizations incur for handling stray, abandoned, relinquished, and homeless animals and, most importantly, will help reduce the number of animals that die in shelters.
- (8) Increasing the numbers of dogs that are surgically sterilized will help reduce risks of dog bites that result in injury, death, medical costs, and liability. Increasing the numbers of feral and free-roaming cats that are surgically sterilized will reduce the burdens they place on animal care and control agencies, shelters, animal rescue organizations, and individuals who care for these unowned, lost, or abandoned animals.
- (9) A companion animal spay/neuter assistance program is necessary to address the problems of companion animal overpopulation. The program should be funded through a fee that is practical, administratively feasible, and targeted at the class of Washington residents that is most responsible for companion animals and their impact on our communities: Owners of cats and dogs.
- NEW SECTION. Sec. 2. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 29 (1) "Account" means the companion animal spay/neuter assistance 30 account created in section 9 of this act.
- 31 (2) "Animal care and control agency" means an agency or authority 32 as defined in RCW 16.52.011(2)(c).
 - (3) "Cat" means a member of the species Felis catus.
- 34 (4) "Companion animal" means a cat or dog and includes a feral or free-roaming cat as defined in this section.
- 36 (5) "Copayment" means the amount in dollars that a low-income owner 37 of a dog or cat may be required to pay for spay or neuter surgery.

1 (6) "Department" means the department of agriculture.

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- (7) "Director" means the director of agriculture.
- (8) "Dog" means a member of the species Canis familiaris.
- 4 (9) "Feral or free-roaming cat" means a cat that is unowned, lost, or abandoned.
 - (10) "Low income" means an individual who is a resident of Washington state and meets the income limitations defined in section 4(2) of this act or participates in a public assistance program defined in section 4(2) of this act.
- 10 (11) "Medically unfit" means unsuitable for a surgical procedure 11 due to any medical condition that may place a dog or cat at 12 life-threatening risk if a surgical procedure is performed on such an 13 animal, as determined by a veterinarian.
- 14 (12) "Neuter" means the surgical procedure of castrating a male dog 15 or cat.
- 16 (13) "Owner" means an individual or individuals with ownership 17 rights and responsibilities for a dog or cat.
 - (14) "Participating spay and neuter surgery provider" means a private veterinarian, private veterinary practice, animal care and control agency, or nonprofit organization that performs spay and neuter surgeries on companion animals belonging to low-income individuals, or spay and neuter surgeries on feral or free-roaming cats, and is participating in the program established under this chapter.
 - (15) "Program" means the companion animal spay/neuter assistance program created in this chapter.
 - (16) "Shelter" means a facility that is owned by a public, private, or nonprofit organization that provides food, water, and housing for stray, abandoned, abused, or owner-surrendered dogs and cats.
- 29 (17) "Spay" means the surgical procedure of ovariohysterectomy on a female dog or cat.
- 31 (18) "Surgical sterilization" means performing spay or neuter 32 surgery on a dog or cat.
 - (19) "Voucher" means a nontransferable document that, when approved by the director or the director's designee, authorizes low-income owners of companion animals or caretakers of feral and free-roaming cats to receive program-supported companion animal spay or neuter surgeries, presurgical examinations, and vaccinations by participating spay and neuter surgery providers.

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- NEW SECTION. **Sec. 3.** (1) The companion animal spay/neuter assistance program is established. The purpose of the program is to provide for spaying and neutering of companion animals owned by low-income individuals and for spaying and neutering feral and free-roaming cats.
 - (2) The department shall administer the program and shall:

- (a) Enroll spay and neuter surgery providers and publicize the program and the names and locations of participating spay and neuter surgery providers;
- (b) Establish criteria and procedures for screening companion animal owners and caretakers of feral and free-roaming cats for eligibility to participate in the program. Caretakers of feral and free-roaming cats are not subject to the low-income requirements set forth in section 4(2) of this act;
- (c) Screen companion animal owners and caretakers of feral and free-roaming cats for eligibility or contract for screening to promote the ease and convenience of applying for services under the program;
- (d) Obtain the greatest number of spay and neuter surgeries that can be accomplished efficiently, consistent with the program's purpose and availability of funds;
- (e) To the extent practical, maximize the ease and convenience for eligible owners and caretakers of companion animals to apply for and receive spay, neuter, and other authorized veterinary medical services, and minimize administrative burdens, procedures, and costs for participating spay and neuter surgery providers that participate in the program; and
- (f) Actively promote the program to inform the public about companion animal overpopulation issues and surgical sterilization.
- (3) The department's priorities for expenditures are to fund spay and neuter surgeries on companion animals belonging to low-income individuals who are Washington state residents and for spaying and neutering feral and free-roaming cats.
- (4) The department may expend moneys from the account to pay the costs of presurgical examinations and vaccinations of companion animals eligible for spay or neuter surgery.
- (5) To the extent that moneys from the account are available and spay and neuter funding priorities are met, as determined by the director, the department may expend money from the account for spay and

neuter surgeries on companion animals that are in the possession of animal shelters, animal care and control agencies, and other animal welfare organizations.

- (6) The department shall set copayment amounts for spay or neuter surgery on owned companion animals. The copayment amounts may not exceed twenty dollars per dog and ten dollars per cat. Any copayments due must be paid by or on behalf of low-income owners of companion animals to participating spay and neuter surgery providers. There is no copayment due for spay or neuter surgery performed on feral or free-roaming cats.
- 11 (7) The department may not use moneys from the account to provide 12 veterinary medical services to the public at large.
 - (8) Other agencies of the state, including but not limited to the department of social and health services and the Washington state health care authority, shall work cooperatively with the department to facilitate screening and verification of low-income applicants for eligibility to participate in the program.
- 18 (9) The department may contract with public, private, or nonprofit 19 agencies or organizations with relevant experience and expertise to 20 accomplish the purposes of the program.
- NEW SECTION. Sec. 4. (1) The department may expend moneys from the account for spay and neuter surgeries for companion animals that are:
 - (a) Owned by qualified low-income individuals;
 - (b) Feral or free-roaming cats; or

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- 26 (c) Not owned by individuals but are in the possession of animal 27 shelters, animal care and control agencies, and other animal welfare 28 organizations.
- 29 (2) An individual is "low income" if he or she is a resident of 30 Washington state and:
- 31 (a) Meets the definition of "low-income household" defined in RCW 32 43.185A.010; or
- 33 (b) Is eligible for and participates in at least one of the following public assistance programs:
- 35 (i) The Washington basic food program administered by the 36 Washington state department of social and health services;

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1 (ii) Basic health administered by the Washington state health care authority;

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- (iii) Medical assistance programs administered by the Washington state department of social and health services that fall within a household income limitation of two hundred fifty percent of the federal poverty level as defined by the United States department of health and human services;
- 8 (iv) Supplemental security income administered by the federal social security administration; or
- 10 (v) Any other public assistance program that the director 11 determines is sufficient to qualify a person as a low-income 12 individual.
- 13 (3) No unowned dog or cat transferred from jurisdictions outside 14 Washington state into this state is eligible for spay or neuter surgery 15 under the program.
- NEW SECTION. Sec. 5. (1) Any private veterinarian, private veterinary practice, animal care and control agency, and nonprofit organization whose services include performing spay and neuter surgeries on companion animals is eligible to participate in the program.
- 21 (2) Spay and neuter services provided under the program may only be 22 performed by veterinarians licensed under chapter 18.92 RCW.
 - (3) Participation by spay and neuter surgery providers in the program is voluntary. Participating spay and neuter surgery providers may also elect to exclude particular species (dog or cat) and participants may exclude acceptance of feral or free-roaming cats.
 - (4) Any private veterinarian, private veterinary practice, animal care and control agency, or nonprofit organization that performs companion animal spay and neuter surgeries that is interested in participating in the program must submit an application to the department that includes a schedule listing the fees charged for companion animal sterilization in its normal course of business. Applicants must list separate fees for surgical sterilization of female cats, male cats, female dogs within various weight ranges, male dogs within various weight ranges, and for other surgical classifications as the department determines.

(5) The department shall reimburse each participating spay and neuter surgery provider for companion animal sterilization based upon the provider's normal fee schedule, not to exceed an amount the department determines is usual, customary, and reasonable. The usual, customary, and reasonable fee limit must be calculated at the eightieth percentile of prevailing fees for similar services charged by peer private veterinary practices in Washington state. The department may establish rates of compensation for presurgical examinations and for administration of vaccinations in such a manner and at a level as the department determines is fair and reasonable.

- (6) The department shall adjust rates of compensation at two-year intervals.
- (7) The department may establish separate rates of compensation for services provided by animal care and control agencies and nonprofit organizations that are participating spay and neuter surgery providers.
- (8) Participating private veterinarians or private veterinary practices are not required to screen applicants for eligibility, although they may do so voluntarily. The department may require that animal care and control agencies and nonprofit organizations that are participating spay and neuter surgery providers screen applicants for eligibility.
- (9) No participating spay and neuter surgery provider is required to perform medical procedures on an animal that the provider determines is medically unfit.
- (10) The department shall provide payment on a monthly basis to all participating spay and neuter surgery providers for spay and neuter surgeries, presurgical examinations, and vaccinations authorized by the department for reimbursement. Services not authorized for payment may not be reimbursed. Companion animal owners and caretakers of feral and free-roaming cats are responsible for payment of any additional fees due to the participating spay and neuter surgery provider that are mutually agreed upon, administered by that provider, and not covered under the program.
- (11) To receive reimbursement for spay and neuter surgeries and other approved services, the participating spay and neuter surgery provider must submit documentation of authorized services performed as required by the department.

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- 1 <u>NEW SECTION.</u> **Sec. 6.** The department shall adopt policies and 2 procedures relative to:
 - (1) Proof of eligibility for spay and neuter surgery;

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- (2) Establishing copayment amounts for spay and neuter surgeries on companion animals owned by qualified low-income individuals;
 - (3) Enrolling spay and neuter surgery providers in the program;
- (4) Determining the percentage of moneys to be allocated to spay and neuter surgery, education of the public, and other purposes;
- (5) Determining fair and reasonable rates of compensation for spay and neuter surgeries, presurgical examinations, and vaccinations, and for making fair and reasonable adjustments to those rates;
- 12 (6) Providing guidance to shelters concerning shelter reporting as 13 required under section 13 of this act; and
 - (7) Any other matter necessary for the administration of this act.
- 15 **Sec. 7.** RCW 15.53.9018 and 2006 c 209 s 2 are each amended to read 16 as follows:
 - (1) Every registrant or licensee must file a semiannual report on forms provided by the department setting forth the number of tons of commercial feed distributed in or into this state. The report must be filed regardless of the amount of feed distributed or inspection fees owed. The report must include:
 - (a) The name and mailing address of the registrant or licensee;
 - (b) The physical address of the registrant or licensee;
 - (c) The name, contact information, and signature of the person filing the report;
 - (d) The total number of tons distributed in or into this state;
- (e) The total number of tons on which the registrant or licensee is paying fees;
 - (f) If the registrant or licensee is not paying inspection fees on all commercial feed he or she distributed in or into this state, information regarding the registrants or licensees that are responsible for paying the inspection fees and the number of tons involved; ((and))
- 33 (g) If the registrant or licensee is not paying companion animal spay/neuter fees on all pet food he or she distributed in or into this state, information regarding the registrants or licensees that are responsible for paying the companion animal spay/neuter fees and the number of tons involved; and

(h) Other information required by the department by rule.

- (2) Except as provided in subsections (3) through (5) of this section((7)):
- (a) Each initial distributor or responsible buyer must pay to the department an inspection fee on all commercial feed distributed by such person during the reporting period. ((The inspection fee must accompany the report required in subsection (1) of this section.)) The inspection fee shall be not less than four cents nor more than twelve cents per ton as prescribed by the department by rule. ((These fees)) The inspection fee shall be used for enforcement and administration of this chapter and its rules.
- (b) Each initial distributor or responsible buyer of pet food must pay to the department a companion animal spay/neuter fee on all pet food distributed by such person during the reporting period. However, no initial distributor or responsible buyer shall owe a companion animal spay/neuter fee if the amount of pet food distributed during the reporting period was less than one ton. Specialty pet food is not subject to the companion animal spay/neuter fee. The companion animal spay/neuter fee is fifty-seven dollars and fifty cents per ton, with fractional amounts subject to the fee proportionally. The companion animal spay/neuter fee shall be deposited into the companion animal spay/neuter assistance account created in section 9 of this act.
- (c) All fees must accompany the report required in subsection (1) of this section.
 - (3) The initial distributor is not required to pay an inspection fee or companion animal spay/neuter fee for commercial feed he or she distributed to a responsible buyer.
 - (4) In a situation where a responsible buyer is distributing to another responsible buyer, the inspection fee, and if applicable, the companion animal spay/neuter fee must be paid by the last responsible buyer to distribute the commercial feed.
 - (5) The initial distributor or responsible buyer is not required to pay an inspection fee or companion animal spay/neuter fee for: (a) ((Pet food and specialty pet food distributed in packages weighing less than ten pounds; (b))) Distribution of bona fide experimental feeds on which accurate records and experimental programs are maintained; ((c)) (b) commercial feed distributed to points outside this state; and ((c) food processing byproducts from fruit, vegetable, or

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potato processing plants, freezing or dehydrating facilities, or juice or jelly preserving plants. <u>In addition, the initial distributor or responsible buyer is not required to pay an inspection fee for pet food and specialty pet food distributed in packages weighing less than ten pounds.</u>

- (6) Tonnage will be reported and inspection fees will be paid on (a) byproducts or products of sugar refineries; and (b) materials used in the preparation of pet foods and specialty pet food. Tonnage will be reported and companion animal spay/neuter fees will be paid on materials used in the preparation of pet food.
- (7)(a) Each person made responsible by this chapter for filing a report or paying inspection fees <u>and</u>, <u>if applicable</u>, <u>companion animal spay/neuter fees</u>, must do so according to the following schedule:
- (i) For the period January 1st through June 30th of each year, the report $((and))_{,}$ inspection fees, and companion animal spay/neuter fees are due on July 31st of that year; and
- (ii) For the period July 1st through December 31st of each year, the report $((and))_{,}$ inspection fees, and companion animal spay/neuter fees are due on January 31st of the following year.
- (b) If a complete report is not received by the due date or the appropriate inspection fees <u>and companion animal spay/neuter fees</u> are not received by the due date, the person responsible for filing the report or paying the inspection fee <u>and companion animal spay/neuter fee</u> must pay a late fee equal to fifteen percent of the ((inspection)) fees owed or fifty dollars, whichever is greater.
- (c) The department may cancel the registration of a person's commercial feed or may cancel a person's commercial feed license if that person fails to pay the late fee. The applicant or licensee may request a hearing as authorized under chapter 34.05 RCW.
- (8) If inspection fees are owed, the minimum inspection fee is twelve dollars and fifty cents.
- (9) For the purpose of verifying the accuracy of reports and payment of appropriate inspection and companion animal spay/neuter fees, the department may examine, at reasonable times, a registrant's or licensee's distribution records and may require each registrant or licensee to maintain records or file additional reports. These records must be maintained in usable condition by the registrant or licensee

for a period of ((three)) five years unless by rule this retention period is extended and must be submitted to the department upon request.

- (10) The report required by subsection (1) of this section shall not be a public record, and any information given in such report which would reveal the business operation of the person making the report is exempt from public disclosure under chapter 42.56 RCW, and information obtained by the department from other governmental agencies or other sources that is used to verify information received in the report is exempt from public disclosure under chapter 42.56 RCW. However, this subsection does not prevent the use of information concerning the business operation of a person if any action, suit, or proceeding instituted under the authority of this chapter, including any civil action for collection of unpaid inspection fees or companion animal spay/neuter fees, which action is hereby authorized and which shall be as an action at law in the name of the director of the department.
- (11) Any commercial feed obtained by a consumer or contract feeder outside the jurisdiction of this state and brought into this state for use is subject to all the provisions of this chapter, including inspection fees and companion animal spay/neuter fees.
- **Sec. 8.** RCW 15.53.9044 and 2005 c 18 s 9 are each amended to read 22 as follows:
 - Except as otherwise provided in this chapter, all moneys collected under this chapter shall be paid to the director and deposited in an account within the agricultural local fund. Such deposits shall be used only in the administration and enforcement of this chapter.
 - NEW SECTION. Sec. 9. The companion animal spay/neuter assistance account is created in the custody of the state treasurer. All companion animal spay/neuter fees received under RCW 15.53.9018, gifts and grants to the program under section 10 of this act, or other revenue directed to the account must be deposited into the account. Expenditures from the account may be used only for the program as authorized by this chapter. Only the director of agriculture or the director's designee may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

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NEW SECTION. Sec. 10. The department may accept any donations, grants, bequests, and devises, conditional or otherwise, or money, property, service, or other things of value which may be received from the United States or any agency thereof, any governmental agency, any institution, person, firm, or corporation, public and private, to be held, used, or applied for the purposes of the program established under this chapter.

- 8 <u>NEW SECTION.</u> **Sec. 11.** A person who knowingly falsifies the following information is guilty of a misdemeanor and may be suspended from participation in the program:
- 11 (1) Individual and household income or ownership of a pet in order 12 to qualify for pet sterilization;
- 13 (2) Prevailing fees and rates charged for spay and neuter 14 surgeries, presurgical examinations, and vaccinations; or
- 15 (3) Payment requests submitted to the department for performance of services.
 - Sec. 12. NEW SECTION. Not later than January 31, 2011, and annually thereafter, the department shall prepare and submit to the governor and the legislature a report that describes and evaluates the program's performance and impact over the previous year cumulatively since its inception. At the least, the report must include the following elements: The number of spay and neuter surgeries completed; program revenue and expenditures; the number of dogs and cats received by animal shelters and the fate of these animals; effectiveness, efficiency, and accomplishment of objectives; and recommendations for legislative or administrative actions as the department deems appropriate.
- NEW SECTION. Sec. 13. To assist the department in evaluating the 28 29 impact of the program, animal care and control agencies, humane societies, and other nonprofit organizations that serve as animal 30 shelter for dogs and cats within the state must annually report to the 31 department, in a form and manner required by the department, the number 32 33 of cats, kittens, dogs, and puppies received and the fate of these 34 animals. However, animal shelters that handle small numbers of cats or 35 dogs, as determined by the department, are not required to report.

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- 1 department shall provide guidance to shelters on classifying animals by
- 2 age, health, and other factors for reporting purposes. Animal shelters
- 3 that fail to report as required under this section may, at the
- 4 department's discretion, be disqualified from receiving moneys under
- 5 this chapter.

- **Sec. 14.** RCW 18.92.260 and 2002 c 157 s 2 are each amended to read 7 as follows:
 - (1)(a) Subject to the limitations in this section, animal care and control agencies as defined in RCW 16.52.011 and nonprofit humane societies, that have qualified under section 501(c)(3) of the internal revenue code may provide limited veterinary services to animals owned by qualified low-income households. The veterinary services provided shall be limited to electronic identification, surgical sterilization, and vaccinations. A veterinarian or veterinary technician acting within his or her scope of practice must perform the limited veterinary services. For purposes of this section, "low-income household" means the same as in RCW 43.185A.010 and section 4(2)(b) of this act.
 - (b) Animal control agencies and nonprofit humane societies, receiving animals on an emergency basis, may provide emergency care, subject to a local ordinance that defines an emergency situation and establishes temporary time limits.
 - (c) Any local ordinance addressing the needs under this section that was approved by the voters and is in effect on July 1, 2003, remains in effect.
 - (2) Veterinarians and veterinary technicians employed at these facilities must be licensed under this chapter. No officer, director, supervisor, or any other individual associated with an animal care or control agency or nonprofit humane society owning and operating a veterinary medical facility may impose any terms or conditions of employment or direct or attempt to direct an employed veterinarian in any way that interferes with the free exercise of the veterinarian's professional judgment or infringes upon the utilization of his or her professional skills.
 - (3) Veterinarians, veterinary technicians, and animal control agencies and humane societies acting under this section shall, for purposes of providing the limited veterinary services, meet the requirements established under this chapter and are subject to the

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rules adopted by the veterinary board of governors in the same fashion as any licensed veterinarian or veterinary medical facility in the state.

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- (4) The Washington state veterinary board of governors shall adopt rules to:
 - (a) Establish registration and registration renewal requirements;
 - (b) Govern the purchase and use of drugs for the limited veterinary services authorized under this section; and
- (c) Ensure that agencies and societies are in compliance with this section.
 - (5) The limited veterinary medical service authority granted by registration under this section may be denied, suspended, revoked, or conditioned by a determination of the board of governors for any act of noncompliance with this chapter. The uniform disciplinary act, chapter 18.130 RCW, governs unregistered operation, the issuance and denial of registrations, and the discipline of registrants under this section.
 - (6) No animal control agency or humane society may operate under this chapter without registering with the department. An application for registration shall be made upon forms provided by the department and shall include the information the department reasonably requires, as provided by RCW 43.70.280. The department shall establish registration and renewal fees as provided by RCW 43.70.250. A registration fee shall accompany each application for registration or renewal.
- NEW SECTION. Sec. 15. Sections 1 through 6 and 9 through 13 of this act constitute a new chapter in Title 16 RCW.
- NEW SECTION. Sec. 16. Sections 1 through 6 and 9 through 13 of this act take effect January 1, 2010.

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