#### SUBSTITUTE HOUSE BILL 2069

State of Washington 61st Legislature 2009 Regular Session

**By** House Community & Economic Development & Trade (originally sponsored by Representative Sullivan)

READ FIRST TIME 02/23/09.

1 AN ACT Relating to creating community facilities districts; adding 2 a new section to chapter 82.02 RCW; and creating new sections. 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON: 4 PART I 5 GENERAL PROVISIONS NEW SECTION. Sec. 101. The legislature finds that: 6 7 (1) The state is projected to experience substantial population and 8 employment growth in the next two decades and this growth will require 9 substantial new housing, places of employment, community facilities, 10 and supporting local, subregional, and regional infrastructure; (2) In most areas of the state projected to accommodate substantial 11 12 growth, there are inadequate community facilities and infrastructure to 13 facilitate and support such growth. In addition, there is inadequate public financing and public financing mechanisms available to provide 14 15 the needed community facilities and local, subregional, and regional infrastructure; 16

17 (3) A more flexible type of financing mechanism known as a

1 community facilities district should be available to counties, cities, 2 and towns so that needed community facilities and local, subregional, 3 and regional infrastructure can be provided; and

4 (4) This act is intended to facilitate voluntary landowner
5 financing of community facilities and local, subregional, and regional
6 infrastructure by authorizing the creation of community facilities
7 districts.

8 <u>NEW SECTION.</u> **Sec. 102.** The definitions in this section apply 9 throughout this title unless the context clearly requires otherwise.

10 (1) "Community facilities commission" or "commission" means the 11 governing body of a community facilities district.

(2) "Community facilities district" or "district" means a municipal corporation, an independent taxing authority within the meaning of Article VII, section 1 of the state Constitution, and a taxing district within the meaning of Article VII, section 2 of the state Constitution that has been created by a vote of the people under this title to implement a community facilities district.

18 (3) "Petition" means a voluntary landowner request for formation of 19 a community facilities district and a request to submit their land to 20 the taxes and benefit charges authorized under this title consistent 21 with the requirements provided in section 202 of this act. Petition 22 also means any amended petition filed consistent with the requirements 23 provided in section 202 of this act.

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#### PART II

#### COMMUNITY FACILITIES DISTRICT FORMATION

26 <u>NEW SECTION.</u> **Sec. 201.** Community facilities districts are 27 authorized to be established as provided in this title.

NEW SECTION. Sec. 202. For the purpose of the formation of a community facilities district, a petition must be filed with the county, city, or town in which the district is located. The petition must be executed by all persons having an ownership interest of record in the lands within the proposed district including a certification of their desire to voluntarily submit their land located within the district to the taxes and benefit charges authorized under this title,

designating the boundaries of the proposed district, by metes and 1 2 bounds, or by describing the lands to be included in the proposed 3 district by United States townships, ranges, and legal subdivisions, 4 setting forth the object, plan, and financing for the creation of the 5 proposed district and must allege that the establishment of the б proposed district will be conducive to the public safety, welfare, and 7 convenience, and will be a benefit to the property included in the 8 proposed district. The petition must be accompanied by an obligation signed by two or more petitioners, agreeing to pay the cost of the 9 10 formation processes required by this title. Any petition may, from time to time, be amended so long as it is executed by all persons 11 12 having an ownership interest of record in the lands within the district 13 or proposed district.

14 <u>NEW SECTION.</u> Sec. 203. A public hearing on the petition must be 15 held by the legislative authority of the county, city, or town in which 16 the proposed district is located not less than twenty nor more than 17 forty days from the date of receipt of the petition.

NEW SECTION. Sec. 204. Notice of the public hearing must be published for three consecutive weeks in the official paper of the applicable county, city, or town prior to the date set for the hearing and must be posted for not less than fifteen days prior to the date of the hearing in each of three public places within the boundaries of the proposed district. The notices must contain the time, date, and place of the public hearing.

25 NEW SECTION. Sec. 205. At the time and place of the hearing set 26 for the petition, the applicable legislative authority must consider 27 the petition and must receive evidence as it deems material in favor of or opposed to the formation of the district or to the inclusion or 28 29 exclusion of any lands. No lands outside of the boundaries of the 30 proposed district described in the petition may be included within the district without a written petition meeting the requirements as 31 provided in section 202 of this act. 32

33 <u>NEW SECTION.</u> **sec. 206.** The legislative authority for the county, 34 city, or town in which the proposed district is located has the

authority to consider the petition and, if it finds that the lands or 1 2 any portion of the lands described in the petition, and any lands added thereto by petition of those interested, will be benefited and that the 3 4 formation of the district will be conducive to the public safety, 5 welfare, and convenience, it must make a finding by resolution; otherwise it must deny the petition. If the legislative authority 6 7 approves the petition, said approval must be consistent with the terms 8 and conditions of the petition and must designate the name and number 9 of the district.

10 NEW SECTION. Sec. 207. Any person or entity having a substantial 11 interest and feeling aggrieved by any finding, determination, or 12 resolution of the legislative authority in the proceedings for the 13 organization of a community facilities district under this title may appeal within five days after the action of the legislative authority, 14 15 to the superior court of the county, in the same manner as provided by 16 law for appeals from the orders and determinations of the applicable 17 legislative authority.

NEW SECTION. Sec. 208. After the expiration of five days from the approval of the resolution of the legislative authority declaring the district to be organized, and the filing of the certified copies of the resolution, the creation of the district is complete and its legal existence cannot thereafter be questioned by any person by reason of a defect in the proceedings for the organization of the district.

24 NEW SECTION. Sec. 209. Upon expiration of the appeal period 25 provided for under section 207 of this act or, upon judicial resolution of an appeal upholding and confirming the formation of the district, 26 27 the election officials of the county, city, or town in which the district is located must hold an election for the initial community 28 29 facilities commissioners in accordance with the general election laws 30 The commission must always be composed of the following of the state. three members (1) the largest landowner within the district, (2) a 31 voter residing within the district, and (3) an elected official from 32 33 the legislative authority of the county, city, or town approving the 34 formation of the district. This election must be held at the next 35 general election date according to RCW 29A.04.321 and 29A.04.330, which

occurs after the date of the action by the legislative authority 1 2 approving the petition. The largest landowner in the district must automatically be added to the ballot and only requires one vote to be 3 4 approved as a commissioner. With respect to position number two, any voter residing within the district may add their name to the ballot. 5 6 With respect to position number three, the appropriate legislative 7 authority must nominate one or more of its members for candidacy. The 8 legislative authority must declare the candidates receiving the highest 9 number of votes to be the initial community facilities commissioners of 10 the district. The term of office for each commissioner is six years.

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## PART III

#### COMMUNITY FACILITIES DISTRICT COMMISSION

13 <u>NEW SECTION.</u> **Sec. 301.** The affairs of the district must be 14 managed by the commission.

15 <u>NEW SECTION.</u> Sec. 302. The polling places for the election of the 16 community facilities district commissioners may be located inside or 17 outside the boundaries of the district and the election may not be held 18 to be irregular or void on that account.

19 <u>NEW SECTION.</u> Sec. 303. Before beginning the duties of office, 20 each community facilities commissioner must take and subscribe the 21 official oath for the faithful discharge of the duties of office as 22 required by RCW 29A.04.133, which oath must be filed in the office of 23 the auditor of the county in which all, or the largest portion of, the 24 district is located.

25 Sec. 304. All meetings of the commission must be NEW SECTION. conducted in accordance with chapter 42.30 RCW and a majority 26 27 constitutes a quorum for the transaction of business. All records of 28 the commission must be open to inspection in accordance with chapter 42.56 RCW. The commission has the power and duty to adopt a seal of 29 30 the district, to manage and conduct the business affairs of the 31 district, to make and execute all necessary contracts, to employ any 32 necessary services, and to adopt reasonable rules to govern the

1 district and to perform its functions, and generally to perform all 2 acts as may be necessary to carry out the objects of the creation of 3 the district.

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#### PART IV

#### COMMUNITY FACILITIES DISTRICTS POWERS

NEW SECTION. Sec. 401. Community facilities districts created 6 under this title are political subdivisions of the state and are held 7 to be municipal corporations within the laws and Constitution of the 8 9 state of Washington. A community facilities district constitutes a 10 body corporate and possesses all the usual powers of a corporation for public purposes as well as all other powers that may now or hereafter 11 12 be specifically conferred by law. Notwithstanding any and all of the powers of the district granted by the laws and Constitution of the 13 state and by this title, all actions of the district must be consistent 14 15 with the terms and conditions of the petition or amended petition.

16 NEW SECTION. Sec. 402. Community facilities districts have full authority to carry out their purposes and to that end may acquire, 17 18 purchase, hold, lease, manage, occupy, construct, and sell real and 19 personal property, facilities, or any interest therein, to enter into 20 and to perform any and all necessary contracts, to appoint and employ 21 the necessary officers, agents, and employees, to sue and be sued, to 22 levy and enforce the collection of taxes, assessments, and benefit 23 charges in the manner and subject to the limitations provided in this 24 title against the lands within the district for district revenues, and 25 to do any and all lawful acts required and expedient to carry out the 26 purpose of this title.

27 <u>NEW SECTION.</u> Sec. 403. Any community facilities district 28 organized under this title may:

(1) Lease, acquire, own, maintain, operate, construct, and provide community facilities apparatus and all other necessary or proper facilities, machinery, and equipment for community facilities operations and projects;

33 (2) Lease, acquire, own, maintain, construct, and operate real

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1 property, improvements, and fixtures for housing, repairing, and 2 maintaining the apparatus, facilities, machinery, and equipment 3 described in subsection (1) of this section;

4 (3) Contract with any governmental entity under chapter 39.34 RCW
5 or private person or entity to consolidate, provide, or cooperate for
6 community facilities operations and projects. In so contracting, the
7 district or governmental entity is deemed for all purposes to be acting
8 within its governmental capacity; and

9 (4) Perform acts consistent with this title and not otherwise 10 prohibited by law.

11 <u>NEW SECTION.</u> Sec. 404. Community facilities districts may execute 12 executory conditional sales contracts, installment promissory notes 13 secured by a deed of trust, or mortgages with a governmental entity or 14 a private party for the purchase or sale of any real or personal 15 property, or property rights.

Sec. 405. (1) Consistent with the terms and 16 NEW SECTION. 17 conditions set forth in a petition filed under this title, a community facilities district may finance through the use of taxes, assessments, 18 19 and benefit charges, as provided in this title, the cost of purchase, 20 construction, expansion, improvement, or rehabilitation of any facility 21 with an estimated life of five years or longer or may finance planning 22 and design work that is directly related to the purchase, construction, 23 expansion, improvement, or rehabilitation of any facility.

24 (2) A community facilities district may finance facilities25 including, but not limited to, the following:

(a) Facilities listed in RCW 35.43.040 to the extent not specifiedin this section;

(b) Sanitary sewage systems, including collection, transport,
 storage, treatment, dispersal, effluent use, and discharge;

30 (c) Drainage and flood control systems, including collection, 31 transport, diversion, storage, detention, retention, dispersal, use, 32 and discharge;

(d) Water systems for domestic, industrial, irrigation, municipal,
 or community facilities purposes, including production, collection,
 storage, treatment, transport, delivery, connection, and dispersal;

(e) Highways, streets, roadways, and parking facilities, including
 all areas for vehicular use for travel, ingress, egress, and parking;

3 (f) Areas for pedestrian, equestrian, bicycle, or other nonmotor 4 vehicle use for travel, ingress, egress, and parking;

5 (g) Pedestrian malls, parks, recreational facilities, and open-6 space facilities for the use of members of the public for 7 entertainment, assembly, and recreation;

8 (h) Landscaping, including earthworks, structures, lakes, and other
9 water features, plants, trees, and related water delivery systems;

10 (i) Public buildings, public safety facilities, and community
11 facilities;

(j) Natural gas transmission and distribution facilities, facilities for the transmission or distribution of electrical energy, and communication facilities including, but not limited to, telephone and internet lines and cables and wireless systems;

16 (k) Lighting systems;

17 (1) Traffic control systems and devices, including signals,18 controls, markings, and signage;

(m) Systems of surface, underground, or overhead railways, tramways, buses, or any other means of mass transportation facilities, including passenger, terminal, station parking, and related facilities and areas for passenger and vehicular use for travel, ingress, egress, and parking;

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(n) Library, educational, and cultural facilities; and

(o) Facilities similar to those listed in this section.

(3) This chapter does not authorize a district to finance general
 government operations and services.

NEW SECTION. Sec. 406. The district many construct, finance, or invest in community facilities in any place, inside or outside the boundaries of the district, where the facility provides benefit to the district and the properties within the district.

32 <u>NEW SECTION.</u> **Sec. 407.** The commission of the district has the 33 authority to contract indebtedness and to refund the same for any 34 general district purpose, including expenses of maintenance, operation, 35 and administration, and the acquisition and construction of facilities, 36 and evidence the same by the issuance and sale of general obligation

and/or revenue bonds of the district payable at such time or times not longer than twenty years from the issuing date of the bonds. The bonds must be issued and sold in accordance with chapter 39.46 RCW and other applicable law. Notwithstanding any other limitation provided by law, such bonds may be issued together with any outstanding nonvoterapproved general obligation indebtedness up to the amounts allowed under the state Constitution.

8 <u>NEW SECTION.</u> Sec. 408. Community facilities districts are 9 authorized to incur general indebtedness for capital purposes and to 10 issue general obligation bonds not to exceed an amount, together with 11 any outstanding general obligation indebtedness, up to the limits 12 provided under the state Constitution, and to provide for the 13 retirement thereof by excess property tax levies and benefit charges 14 authorized under this title.

15 NEW SECTION. Sec. 409. To carry out the purposes for which community facilities districts are created, the commission of a 16 17 district may levy each year, in addition to the other levies and charges authorized under this title, for the payment of the principal 18 19 and interest of any outstanding general obligation bonds, an ad valorem 20 tax on all taxable property located in the district consistent with the 21 terms of a petition filed under this title, other applicable 22 requirements of this title, and the limits imposed under the state 23 Constitution.

NEW SECTION. Sec. 410. A community facilities district may accept and receive on behalf of the district any money or property donated, devised, or bequeathed to the district, and may carry out the terms of the donation, devise, or bequest, if within the powers granted by law to community facilities districts. In the absence of such terms, a community facilities district may expend or use the money or property for district purposes as determined by the commission.

#### PART V

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#### COMMUNITY FACILITIES DISTRICTS FINANCES

<u>NEW SECTION.</u> Sec. 501. It is the duty of the county treasurer in
 which the community facilities district created under this title is
 located to receive and disburse district revenues, to collect taxes,
 benefit charges, and assessments authorized and levied under this
 title, and to credit district revenues to the proper fund.

б NEW SECTION. Sec. 502. The county treasurer's office must 7 maintain the following funds for each community facilities district: (1) Expense fund; (2) reserve fund; (3) general obligation bond fund; 8 (4) revenue bond fund; and (5) other funds as the commission of the 9 district may establish. Taxes levied for administrative, operative, 10 11 and maintenance purposes, for the purchase of machinery and equipment, 12 for the finance and construction of facilities, and for the purchase of 13 real property, when collected, and proceeds from the sale of general obligation and revenue bonds must be placed by the county treasurer in 14 15 the proper fund.

16 <u>NEW SECTION.</u> Sec. 503. At the time of making general tax levies 17 the district must make the required levies for district purposes 18 against the real and personal property in the district consistent with 19 the terms and conditions of the petition. The tax levies are a part of 20 the general tax roll and must be collected as a part of the general 21 taxes against the property in the district.

22 <u>NEW SECTION.</u> **Sec. 504.** (1) Except as provided in subsections (2) 23 and (3) of this section, money received for the account of the district 24 on warrants issued must be paid against the proper funds of the 25 district. The warrants must be issued on vouchers approved and signed 26 by a majority of the commissioners and by the district secretary.

27 (2) The community facilities commissioners, after auditing all 28 payrolls and bills, may authorize the issuing of one general 29 certificate to the county treasurer, to be signed by the secretary of the commission, authorizing the county treasurer to pay all the 30 warrants specified by date, number, name, and amount, 31 and the 32 accounting funds on which the warrants must be drawn; thereupon the 33 district secretary may issue the warrants specified in the general 34 certificate.

1 (3) The county treasurer may also pay general obligation bonds 2 and/or revenue bonds and the accrued interest thereon in accordance 3 with their terms from the appropriate fund when interest or principal 4 payments become due. The county treasurer must report in writing 5 monthly to the secretary of the district the amount of money held by 6 the county in each fund and the amounts of receipts and disbursements 7 for each fund during the preceding month.

#### PART VI

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# COMMUNITY FACILITIES DISTRICTS BENEFIT CHARGES

10 NEW SECTION. Sec. 601. (1) Consistent with the terms and conditions of a petition filed under this title the community 11 12 facilities commission may by resolution, for community facilities 13 district purposes authorized by law, fix and impose a benefit charge on personal property, real property, and improvements to real property 14 15 which are located within the community facilities district on the date specified and which have or will receive the benefits provided by the 16 17 community facilities district, to be paid by the owners of the 18 properties.

19 (2) A benefit charge imposed must be reasonably proportioned to the 20 measurable benefits to property resulting from the facilities and 21 services afforded by the district. It is acceptable to apportion the benefit charge to the values of the properties as found by the county 22 23 assessor or assessors modified generally in the proportion that 24 community facilities' operations and projects provide benefits to real property within the district. Any other method that reasonably 25 apportions the benefit charges to the actual benefits resulting from 26 27 the improved value of real properties within the district due to 28 community facilities' operations and projects may be specified in the 29 resolution and are subject to contest on the ground of unreasonable or 30 capricious action or action in excess of the measurable benefits to the 31 property resulting from services afforded by the district.

32 (3) For administrative purposes, the benefit charge imposed on any 33 individual property may be compiled into a single charge, provided that 34 the district, upon request of the property owner, provide an itemized 35 list of charges for each measurable benefit included in the charge.

Sec. 602. The resolution establishing benefit 1 <u>NEW SECTION.</u> 2 charges must specify, by legal geographical areas or other specific 3 designations, the charge to apply to each property by location, type, 4 or other designation, or other information that is necessary to the 5 proper computation of the benefit charge to be charged to each property owner subject to the resolution. The secretary of the district must б 7 determine and identify the personal properties, real property, and 8 improvements to real property which are subject to a benefit charge in each community facilities district and must furnish and deliver to the 9 10 county treasurer of that county a listing of the properties with information describing the location, legal description, and address of 11 12 the person to whom the statement of benefit charges is to be mailed, 13 the name of the owner, and the value of the property and improvements, 14 together with the benefit charge to apply to each.

Sec. 603. Each community facilities district must 15 NEW SECTION. 16 contract, prior to the imposition of a benefit charge, for the administration and collection of the benefit charge by each county 17 treasurer, who must deduct a percent, as provided by contract to 18 reimburse the county for expenses incurred by the county assessor and 19 20 county treasurer in the administration of the resolution and this 21 chapter. The county treasurer must make distributions each year, as 22 the charges are collected, in the amount of the benefit charges imposed 23 on behalf of each district, less the deduction provided for in the 24 contract.

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# PART VII

## IMPACT FEES

27 <u>NEW SECTION.</u> Sec. 701. A new section is added to chapter 82.02 28 RCW to read as follows:

A community facilities district may not be required to pay an impact fee under the provisions of RCW 82.02.050 through 82.02.090.

# PART VIII

### MISCELLANEOUS PROVISIONS

<u>NEW SECTION.</u> sec. 801. Sections 101 through 603 of this act
 constitute a new title in the Revised Code of Washington.

3 <u>NEW SECTION.</u> Sec. 802. Parts I through VI of this act constitute 4 new chapters in the new title created under section 801 of this act and 5 are to be codified as new chapters in the new title.

6 <u>NEW SECTION.</u> **Sec. 803.** Part headings used in this act are not any 7 part of the law.

8 <u>NEW SECTION.</u> Sec. 804. If any provision of this act or its 9 application to any person or circumstance is held invalid, the 10 remainder of the act or the application of the provision to other 11 persons or circumstances is not affected.

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