H-3309.3			

HOUSE BILL 2377

State of Washington 61st Legislature 2009 Regular Session

By Representatives Pettigrew, Dickerson, Darneille, Williams, and Hunt Read first time 04/16/09. Referred to Committee on Health & Human Services Appropriations.

1 AN ACT Relating to funding health care and the working families' 2. tax rebate with a voter-approved temporary sales tax increase; amending RCW 82.08.020; reenacting and amending RCW 82.08.064 and 43.135.035; 3 adding a new section to chapter 43.79 RCW; adding a new section to 4 chapter 82.08 RCW; adding a new section to chapter 82.12 RCW; creating 5 6 new sections; making appropriations; providing a contingent effective 7 date; providing expiration dates; and providing for submission of 8 certain sections of this act to a vote of the people.

- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. INTENT. An unprecedented shortfall in state general fund revenues has threatened the state's ability to fund vital health services and has harmed working families. For this reason, the legislature is asking the voters to approve temporary tax increases in order to fund health care and to support working families during this time of revenue shortfalls.
- NEW SECTION. Sec. 2. A new section is added to chapter 43.79 RCW to read as follows:
- 18 HEALTH CARE TRUST ACCOUNT. (1) The health care trust account is

p. 1 HB 2377

- 1 created in the state treasury. Receipts from the temporary increase in
- 2 the retail sales as authorized in RCW 82.08.020(4) must be deposited
- 3 into the account. Moneys in the account may be spent only after
- 4 appropriation. The legislature may appropriate from the account only
- 5 to fund the basic health plan, public health services, health care,
- 6 mental health care, hospitals, and long-term care nursing homes.
- 7 (2) This section expires January 1, 2013.

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- 8 Sec. 3. RCW 82.08.020 and 2006 c 1 s 3 are each amended to read as 9 follows:
- 10 TEMPORARY SALES TAX INCREASE. (1) There is levied and there shall 11 be collected a tax on each retail sale in this state equal to six and 12 five-tenths percent of the selling price.
 - (2) There is levied and there shall be collected an additional tax on each retail car rental, regardless of whether the vehicle is licensed in this state, equal to five and nine-tenths percent of the selling price. The revenue collected under this subsection shall be deposited in the multimodal transportation account created in RCW 47.66.070.
 - (3) Beginning July 1, 2003, there is levied and collected an additional tax of three-tenths of one percent of the selling price on each retail sale of a motor vehicle in this state, other than retail car rentals taxed under subsection (2) of this section. The revenue collected under this subsection shall be deposited in the multimodal transportation account created in RCW 47.66.070.
 - (4) From January 1, 2010, through December 31, 2012, there is levied and there shall be collected an additional tax of three-tenths of one percent of the selling price on each retail sale in this state. Of the revenue collected under this subsection:
- 29 <u>(a) 21.6 percent of the revenue shall be deposited in the general</u>
 30 <u>fund and used to fund the working families' tax exemption for low-</u>
 31 <u>income persons created in RCW 82.08.0206.</u>
- 32 <u>(b) The remainder shall be deposited in the health care trust</u> 33 account created in section 2 of this act.
- 34 <u>(5)</u> For purposes of subsection (3) of this section, "motor vehicle" 35 has the meaning provided in RCW 46.04.320, but does not include farm 36 tractors or farm vehicles as defined in RCW 46.04.180 and 46.04.181,

- off-road and nonhighway vehicles as defined in RCW 46.09.020, and snowmobiles as defined in RCW 46.10.010.
- $((\frac{(5)}{)})$ (6) Beginning on December 8, 2005, 0.16 percent of the taxes collected under subsection (1) of this section shall be dedicated to funding comprehensive performance audits required under RCW 43.09.470. The revenue identified in this subsection shall be deposited in the performance audits of government account created in RCW 43.09.475.
- 9 $((\frac{(6)}{(6)}))$ The taxes imposed under this chapter shall apply to successive retail sales of the same property.
- 11 $((\frac{7}{}))$ (8) The rates provided in this section apply to taxes imposed under chapter 82.12 RCW as provided in RCW 82.12.020.
- NEW SECTION. Sec. 4. A new section is added to chapter 82.08 RCW to read as follows:
- 15 TAX EXPIRATION DATE. The tax increases authorized in RCW 82.08.020(4) are temporary in nature and expire on December 31, 2012.
- 17 This expiration date may not be repealed or extended without a two-
- 18 thirds vote of both houses of the legislature or a vote of the people.
- 19 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 82.12 RCW 20 to read as follows:
- USE TAX DEDICATION. (1) From January 1, 2010, through December 31,
- 22 2012, use taxes collected on the rate provided in RCW 82.08.020(4)
- 23 shall be deposited in the general fund and the health care trust
- 24 account in the same proportions established in RCW 82.08.020(4).
- 25 (2) This section expires January 1, 2013.
- 26 Sec. 6. RCW 82.08.064 and 2003 c 361 s 304 and 2003 c 168 s 205 27 are each reenacted and amended to read as follows:
- SALES TAX ADMINISTRATION. (1) A sales and use tax rate change under this chapter or chapter 82.12 RCW shall be imposed (a) no sooner than seventy-five days after its enactment into law and (b) only on the first day of January, April, July, or October.
- 32 (2) Subsection (1) of this section does not apply to the tax rate 33 change in section 301, chapter 361, Laws of 2003, and section 3,

34 <u>chapter . . ., Laws of 2009 (section 3 of this act)</u>.

p. 3 HB 2377

(3)(a) A sales and use tax rate increase under this chapter or chapter 82.12 RCW imposed on services applies to the first billing period starting on or after the effective date of the increase.

- (b) A sales and use tax rate decrease under this chapter or chapter 82.12 RCW imposed on services applies to bills rendered on or after the effective date of the decrease.
- (c) For the purposes of this subsection (3), "services" means retail services such as installing and constructing and retail services such as telecommunications, but does not include services such as tattooing.
- 11 Sec. 7. RCW 43.135.035 and 2008 c 1 s 5 (Initiative Measure No. 12 960) and 2007 c 484 s 6 are each reenacted and amended to read as 13 follows:
 - EXPENDITURE LIMIT. (1) After July 1, 1995, any action or combination of actions by the legislature that raises taxes may be taken only if approved by a two-thirds vote of each house of the legislature, and then only if state expenditures in any fiscal year, including the new revenue, will not exceed the state expenditure limits established under this chapter. Pursuant to the referendum power set forth in Article II, section 1(b) of the state Constitution, tax increases may be referred to the voters for their approval or rejection at an election.
 - (2)(a) If the legislative action under subsection (1) of this section will result in expenditures in excess of the state expenditure limit, then the action of the legislature shall not take effect until approved by a vote of the people at a November general election. The state expenditure limit committee shall adjust the state expenditure limit by the amount of additional revenue approved by the voters under this section. This adjustment shall not exceed the amount of revenue generated by the legislative action during the first full fiscal year in which it is in effect. The state expenditure limit shall be adjusted downward upon expiration or repeal of the legislative action.
 - (b) The ballot title for any vote of the people required under this section shall be substantially as follows:
- "Shall taxes be imposed on in order to allow a spending increase above last year's authorized spending adjusted for personal income growth?"

(3)(a) The state expenditure limit may be exceeded upon declaration of an emergency for a period not to exceed twenty-four months by a law approved by a two-thirds vote of each house of the legislature and signed by the governor. The law shall set forth the nature of the emergency, which is limited to natural disasters that require immediate government action to alleviate human suffering and provide humanitarian assistance. The state expenditure limit may be exceeded for no more than twenty-four months following the declaration of the emergency and only for the purposes contained in the emergency declaration.

- (b) Additional taxes required for an emergency under this section may be imposed only until thirty days following the next general election, unless an extension is approved at that general election. The additional taxes shall expire upon expiration of the declaration of emergency. The legislature shall not impose additional taxes for emergency purposes under this subsection unless funds in the education construction fund have been exhausted.
- (c) The state or any political subdivision of the state shall not impose any tax on intangible property listed in RCW 84.36.070 as that statute exists on January 1, 1993.
- (4) If the cost of any state program or function is shifted from the state general fund or a related fund to another source of funding, or if moneys are transferred from the state general fund or a related fund to another fund or account, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall lower the state expenditure limit to reflect the shift. For the purposes of this section, a transfer of money from the state general fund or a related fund to another fund or account includes any state legislative action taken that has the effect of reducing revenues from a particular source, where such revenues would otherwise be deposited into the state general fund or a related fund, while increasing the revenues from that particular source to another state or local government account. subsection does not apply to: (a) The dedication or use of lottery revenues under RCW 67.70.240(3) or property taxes under RCW 84.52.068, in support of education or education expenditures; (b) a transfer of moneys to, or an expenditure from, the budget stabilization account; or (c) expenditures from the health care trust account created in section 2 of this act.

p. 5 HB 2377

(5) If the cost of any state program or function and the ongoing revenue necessary to fund the program or function are shifted to the state general fund or a related fund on or after January 1, 2007, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall increase the state expenditure limit to reflect the shift unless the shifted revenue had previously been shifted from the general fund or a related fund.

- (6) For the purposes of chapter 1, Laws of 2008, "raises taxes" means any action or combination of actions by the legislature that increases state tax revenue deposited in any fund, budget, or account, regardless of whether the revenues are deposited into the general fund.
- NEW SECTION. Sec. 8. AUTHORIZATION FOR THE WORKING FAMILIES' TAX
 REBATE. (1) The department of revenue is authorized to implement the
 working families' tax exemption for calendar years 2010 and 2011.
 - (2) The sums of thirty-two million dollars for the fiscal year ending June 30, 2010, and of seventy-three million dollars for the fiscal year ending June 30, 2011, or so much thereof as may be necessary, are appropriated from the state general fund to the department of revenue for payments under the working families' tax exemption pursuant to RCW 82.08.0206.
- NEW SECTION. Sec. 9. APPROPRIATIONS FOR THE BASIC HEALTH PLAN.
 The sum of \$167,352,000 dollars, or as much thereof as may be
 necessary, is appropriated for the biennium ending June 30, 2011, from
 the health care trust account to the health care authority for the
 purposes of restoring basic health plan enrollment beyond the level
 appropriated in the 2009-11 biennial operating budget.
- NURSING HOMES. The sum of \$77,250,000 dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 2011, from the health care trust account to the department of social and health services aging and disability services administration solely for the purpose of providing long-term care, including in-home care, adult day health care, and nursing homes.

NEW SECTION. Sec. 11. APPROPRIATIONS FOR HOSPITALS. The sum of \$75,000,000 dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 2011, from the health care trust account to the department of social and health services medical assistance program for the purposes of hospital payments.

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- NEW SECTION. Sec. 12. APPROPRIATIONS FOR MENTAL HEALTH CARE. The sum of \$24,214,000 dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 2011, from the health care trust account to the department of social and health services mental health division solely for the purpose of providing community mental health services.
- NEW SECTION. Sec. 13. APPROPRIATIONS FOR HEALTH CARE FOR CHILDREN. The sum of \$13,350,000 dollars, or as much thereof as may be necessary, is appropriated for the biennium ending June 30, 2011, from the health care trust account to the department of social and health services medical assistance program for the purposes of reimbursing providers of health care for children.
- NEW SECTION. Sec. 14. APPROPRIATIONS FOR THE HEALTHY OPTIONS
 HEALTH CARE PROGRAM. The sum of \$19,200,000 dollars, or as much
 thereof as may be necessary, is appropriated for the biennium ending
 June 30, 2011, from the health care trust account to the department of
 social and health services medical assistance program for the purposes
 of providing health care through managed health care systems.
- NEW SECTION. Sec. 15. APPROPRIATIONS FOR PUBLIC HEALTH SERVICES.
 The sum of \$3,000,000 dollars, or as much thereof as may be necessary,
 is appropriated for the biennium ending June 30, 2011, from the health
 care trust account to the department of health for the purposes of
 distribution to local health jurisdictions to spend on core public
 health functions of statewide significance as defined in RCW 43.70.514.
- NEW SECTION. Sec. 16. Pursuant to RCW 43.88.260(2)(b), the office of financial management is authorized to take necessary steps to ensure that expenditures of appropriations from the health care trust account

p. 7 HB 2377

- 1 in sections 9 through 15 of this act begin as soon as possible after
- 2 the appropriations take effect.
- 3 <u>NEW SECTION.</u> **Sec. 17.** The department of social and health
- 4 services and the office of financial management shall seek matching
- 5 federal matching funds for appropriations from the health care trust
- 6 account in sections 9 through 15 of this act to the maximum extent
- 7 permitted by federal law. Upon receipt, such revenues may be expended
- 8 as permitted by RCW 43.79.270.
- 9 <u>NEW SECTION.</u> **Sec. 18.** REFERRAL TO VOTERS FOR APPROVAL--BALLOT
- 10 TITLE. (1) The secretary of state shall submit sections 1 through 7 of
- 11 this act to the people for their adoption and ratification, or
- 12 rejection, at the next general election to be held in this state, in
- 13 accordance with Article II, section 1 of the state Constitution and the
- laws adopted to facilitate its operation.
- 15 (2) Pursuant to RCW 29A.72.090, the statement of subject and
- 16 concise description for the ballot title shall be as follows:
- 17 "The legislature has passed House Bill . . . [this act], concerning
- 18 funding for health care and the working families' tax rebate. This
- 19 bill would fund working families' tax rebate and health care trust for
- 20 basic health plan, nursing homes, hospitals, and health services
- 21 through a temporary 0.3% sales tax increase expiring December 31,
- 22 2012."
- 23 <u>NEW SECTION.</u> **Sec. 19.** This act takes effect upon approval of
- 24 sections 1 through 7 of this act by the voters by December 15, 2009, as
- 25 provided in section 18 of this act. If sections 1 through 7 of this
- act are not approved by the voters by December 15, 2009, as provided in
- 27 section 18 of this act, this act is null and void in its entirety.
- 28 NEW SECTION. Sec. 20. As used in this act, captions constitute no
- 29 part of the law.
- 30 <u>NEW SECTION.</u> **Sec. 21.** If any provision of this act or its
- 31 application to any person or circumstance is held invalid, the

- 1 remainder of the act or the application of the provision to other
- 2 persons or circumstances is not affected.

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p. 9 HB 2377