SUBSTITUTE HOUSE BILL 2593

State of Washington 61st Legislature 2010 Regular Session

By House Agriculture & Natural Resources (originally sponsored by Representatives Rolfes, Morris, Upthegrove, Williams, Liias, White, and Nelson)

READ FIRST TIME 02/03/10.

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- AN ACT Relating to creating tools to enhance the department of fish and wildlife's ability to manage shellfish resources; amending RCW
- 3 77.70.500, 77.15.520, 77.15.380, 63.21.080, 77.12.865, 77.12.870,
- 4 77.15.750, 77.55.041, and 77.32.430; adding new sections to chapter
- 5 77.15 RCW; prescribing penalties; and providing an expiration date.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 77.15 RCW 8 to read as follows:
- 9 (1) A person is guilty of the unlawful use of shellfish gear for commercial purposes if the person:
 - (a) Takes, fishes for, or possesses crab, shrimp, or crawfish for commercial purposes with shellfish gear that is constructed or altered in a manner that violates any rule of the commission relating to required gear design specifications; or
- 15 (b) Is found in possession of, upon any vessel located on the 16 waters of the state, shellfish gear that is constructed or altered in 17 a manner that violates any rule of the commission relating to required 18 gear design specifications, unless a person holds a valid crab pot

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- 1 removal permit under RCW 77.70.500 and is in the process of
- 2 transporting removed crab pots as part of the Dungeness crab pot
- 3 removal program.

a gross misdemeanor.

to read as follows:

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- 4 (2) The unlawful use of shellfish gear for commercial purposes is
- 6 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 77.15 RCW
- 8 (1) A person is guilty of the unlawful use of shellfish gear for 9 personal use purposes if the person:
- 10 (a) Takes, fishes for, or possesses crab, shrimp, or crawfish for 11 personal use purposes with shellfish gear that is constructed or 12 altered in a manner that violates any rule of the commission relating 13 to required gear design specifications; or
 - (b) Is found in possession of, upon any vessel located on the waters of the state, shellfish gear that is constructed or altered in a manner that violates any rule of the commission relating to required gear design specifications, unless a person holds a valid crab pot removal permit under RCW 77.70.500 and is in the process of transporting removed crab pots as part of the Dungeness crab pot removal program.
- 21 (2) The unlawful use of shellfish gear for personal use purposes is 22 a misdemeanor.
- 23 **Sec. 3.** RCW 77.70.500 and 2009 c 355 s 1 are each amended to read as follows:
 - (1)(a) As part of a coastal commercial Dungeness crab pot removal program, the department shall issue a crab pot removal permit that allows the participants in the Dungeness crab-coastal fishery created in RCW 77.70.280 to remove crab pots belonging to state commercial licensed crab fisheries from coastal marine waters after the close of the primary commercial Dungeness crab-coastal harvest season, regardless of whether the crab pot was originally set by the participant or not.
- 33 (b) Beginning fifteen days after the close of the primary 34 commercial Dungeness crab-coastal harvest season, any individual with 35 a current commercial Dungeness crab-coastal license and a valid crab 36 pot removal permit issued by the department may remove a crab pot or

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crab pots used to harvest Dungeness crabs remaining in coastal marine waters after the close of the primary commercial Dungeness crab-coastal harvest season.

- (c) In cooperation with individuals with a current commercial Dungeness crab-coastal license, the department may expand the coastal commercial Dungeness crab pot removal program to those areas closed to commercial Dungeness crab harvest prior to the end of the primary season.
- 9 (d) Nothing in this section prohibits the department from exempting 10 certain crab pots from the coastal commercial Dungeness crab pot 11 removal program or from restricting crab pot removal activities to 12 specific geographic areas.
- 13 (((e) The department may adopt rules to implement this subsection 14 (1).))
 - (2)(a) The department may expand the crab pot removal program to allow for the removal of shellfish pots belonging to state commercial or recreational licensed shellfish fisheries from Puget Sound waters during shellfish harvest closures, regardless of whether the shellfish pot was originally set by the permittee or not.
 - (b) If the department expands the program to Puget Sound waters, the department shall limit the program as necessary to streamline implementation, minimize the oversight burden on fish and wildlife enforcement officers, minimize interference with lawful fisheries and other user groups, minimize administrative overhead cost, and avoid the collection of shellfish pots that are not abandoned. The program may be limited as deemed appropriate by the department, including limitations on:
 - (i) The number of participants;

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- 29 <u>(ii) The eligible geographic areas in Puget Sound where shellfish</u> 30 pots may be recovered;
 - (iii) The types of shellfish pots that may be recovered;
- (iv) The maximum or minimum depth where a shellfish pot must be located to be eligible for recovery; and
- 34 <u>(v) The ports through which the vessels collecting the abandoned</u> 35 shellfish pots may operate.
- 36 (3) The department may adopt rules to implement subsections (1) and (2) of this section.

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1 (4)(a) The following are exempt from complying with the lost and 2 found property provisions in chapter 63.21 RCW:

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- (i) An individual participating in permitted crab pot removal activities in coastal marine waters who has a valid crab pot removal permit, and who adheres to the provisions of the permit as they relate to crab pot removal((, is exempt from complying with the lost and found property provisions in chapter 63.21 RCW.)); and
- (ii) An individual participating in permitted shellfish pot removal activities in Puget Sound waters who has a valid shellfish pot removal permit and who adheres to the provisions of the permit as they relate to shellfish pot removal.
- (b) The individual who removes ((the crab)) a shellfish pot under a valid crab pot removal permit or a valid shellfish pot removal permit takes the property free and clear of all claims of the owner or previous holder and free and clear of all individuals claiming ownership under the previous owner.
- 17 (((3)(a) A person is guilty of unlawful use of a crab pot removal
 18 permit if the person:
- 19 (i) Violates any terms or conditions of the permit issued under 20 this section; or
- 21 (ii) Violates any rule of the department applicable to the 22 requirement for, issuance of, or use of the permit.
- 23 (b) Unlawful use of a crab pot removal permit is a misdemeanor.))
- (5) A violation of this section, or any rules or permit conditions
 provided under this section, is punishable as provided in RCW
 77.15.750.
- 27 (6) Individuals who remove shellfish pots under a valid crab pot 28 removal permit or a valid shellfish pot removal permit in accordance 29 with this section are not subject to permitting under RCW 77.55.021.
- 30 **Sec. 4.** RCW 77.15.520 and 1998 c 190 s 37 are each amended to read 31 as follows:
- 32 (1) Except for actions involving shellfish gear punishable under 33 section 1 of this act, a person is guilty of commercial fishing using 34 unlawful gear or methods if the person acts for commercial purposes and 35 takes or fishes for any fish or shellfish using any gear or method in 36 violation of a rule of the ((department)) commission specifying,

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- regulating, or limiting the gear or method for taking, fishing, or harvesting of such fish or shellfish.
- 3 (2) Commercial fishing using unlawful gear or methods is a gross 4 misdemeanor.
- 5 **Sec. 5.** RCW 77.15.380 and 2001 c 253 s 39 are each amended to read 6 as follows:
- 7 (1) A person is guilty of unlawful recreational fishing in the 8 second degree if the person fishes for, takes, possesses, or harvests 9 fish or shellfish and:
- 10 (a) The person does not have and possess the license or the catch 11 record card required by chapter 77.32 RCW for such activity; or
- 12 (b) The action violates any rule of the commission or the director 13 regarding seasons, bag or possession limits but less than two times the 14 bag or possession limit, closed areas, closed times, or any other rule 15 addressing the manner or method of fishing or possession of fish, except for use of a net to take fish as provided for in RCW 77.15.580 and the unlawful use of shellfish gear for personal use as provided in 18 section 2 of this act.
- 19 (2) Unlawful recreational fishing in the second degree is a 20 misdemeanor.
- 21 **Sec. 6.** RCW 63.21.080 and 2009 c 355 s 2 are each amended to read 22 as follows:
- 23 This chapter shall not apply to:
- 24 (1) Motor vehicles under chapter 46.52 RCW;
- 25 (2) Unclaimed property in the hands of a bailee under chapter 63.24 26 RCW;
- 27 (3) Uniform disposition of unclaimed property under chapter 63.29 RCW;
- 29 (4) Secured vessels under chapter 79A.65 RCW; and
- 30 (5) Crab <u>or other shellfish</u> pots in coastal marine <u>or Puget Sound</u> 31 waters under RCW 77.70.500.
- 32 **Sec. 7.** RCW 77.12.865 and 2005 c 146 s 1004 are each amended to read as follows:
- 34 (1) As used in this section and RCW 77.12.870, "derelict fishing 35 gear" includes lost or abandoned fishing nets, fishing lines, ((crab

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- pots, shrimp pots,)) and other commercial and recreational fishing equipment. The term does not include lost or abandoned vessels or shellfish pots.
- 4 (2) The department, in partnership with the Northwest straits commission, the department of natural resources, and other interested parties, must publish guidelines for the safe removal and disposal of derelict fishing gear. The guidelines ((must be completed by August 31, 2002, and)) may be updated as deemed necessary by the department. The guidelines must be made available to any person interested in derelict fishing gear removal.
- 11 (3) Derelict fishing gear removal conducted in accordance with the 12 guidelines prepared in subsection (2) of this section is not subject to 13 permitting under RCW 77.55.021.
- 14 **Sec. 8.** RCW 77.12.870 and 2009 c 333 s 21 are each amended to read 15 as follows:
 - (1) The department, in consultation with the Northwest straits commission, the department of natural resources, and other interested parties, must create and maintain a database of known derelict fishing gear <u>and shellfish pots</u>, including the type of gear and its location.
- (2) A person who loses or abandons commercial fishing gear or shellfish pots within the waters of the state is encouraged to report the location of the loss and the type of gear lost to the department within forty-eight hours of the loss.
- 24 **Sec. 9.** RCW 77.15.750 and 2009 c 333 s 14 are each amended to read 25 as follows:
- 26 (1) A person is guilty of unlawful use of a department permit if 27 the person:
- 28 (a) Violates any terms or conditions of the permit issued by the 29 department or the director; or
- 30 (b) Violates any rule of the commission or the director applicable 31 to the requirement for, issuance of, or use of the permit.
- (2)(a) Permits covered under subsection (1) of this section include, but are not limited to, master hunter permits, <u>crab pot removal permits and shellfish pot removal permits under RCW 77.70.500</u>, depredation permits, landowner hunting permits, commercial carp license

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- permits, permits to possess or dispense beer or malt liquor pursuant to RCW 66.28.210, and permits to hold, sponsor, or attend an event requiring a banquet permit from the liquor control board.
 - (b) Permits excluded from subsection (1) of this section include fish and wildlife lands vehicle use permits, commercial use or activity permits, noncommercial use or activity permits, parking permits, experimental fishery permits, trial commercial fishery permits, and scientific collection permits.
 - (3) Unlawful use of a department permit is a misdemeanor.

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- (4) A person is guilty of unlawful use of an experimental fishery permit or a trial commercial fishery permit if the person:
- 12 (a) Violates any terms or conditions of the permit issued by the 13 department or the director; or
- 14 (b) Violates any rule of the commission or the director applicable 15 to the issuance or use of the permit.
- 16 (5) Unlawful use of an experimental fishery permit or a trial commercial fishery permit is a gross misdemeanor.
 - (6) The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
 - (a) "Experimental fishery permit" means a permit issued by the director for either:
 - (i) An "emerging commercial fishery," defined as a fishery for a newly classified species for which the department has determined that there is a need to limit participation; or
 - (ii) An "expanding commercial fishery," defined as a fishery for a previously classified species in a new area, by a new method, or at a new effort level, for which the department has determined that there is a need to limit participation.
- 29 (b) "Trial commercial fishery permit" means a permit issued by the 30 department for trial harvest of a newly classified species or harvest 31 of a previously classified species in a new area or by a new means.
- 32 **Sec. 10.** RCW 77.55.041 and 2005 c 146 s 302 are each amended to 33 read as follows:
- 34 (1) The removal of derelict fishing gear does not require a permit 35 under this chapter if the gear is removed according to the guidelines 36 described in RCW 77.12.865.

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- 1 (2) The removal of crab and other shellfish gear does not require
 2 a permit under this chapter if the gear is removed under a permit
 3 issued pursuant to RCW 77.70.500.
 - Sec. 11. RCW 77.32.430 and 2009 c 333 s 40 are each amended to read as follows:

- (1) Catch record card information is necessary for proper management of the state's food fish and game fish species and shellfish resources. Catch record card administration shall be under rules adopted by the commission. There is no charge for an initial catch record card. Each subsequent or duplicate catch record card costs ten dollars.
- (2) A license to take and possess Dungeness crab is only valid in Puget Sound waters east of the Bonilla-Tatoosh line if the fisher has in possession a valid catch record card officially endorsed for Dungeness crab. The endorsement shall cost no more than three dollars, including any or all fees authorized under RCW 77.32.050, when purchased for a personal use saltwater, combination, or shellfish and seaweed license. The endorsement shall cost no more than one dollar, including any or all fees authorized under RCW 77.32.050, when purchased for a temporary combination fishing license authorized under RCW 77.32.470(3)(a).
- (3) Catch record cards issued with affixed temporary short-term charter stamp licenses are not subject to the ten-dollar charge nor to the Dungeness crab endorsement fee provided for in this section. Charter boat or guide operators issuing temporary short-term charter stamp licenses shall affix the stamp to each catch record card issued before fishing commences. Catch record cards issued with a temporary short-term charter stamp are valid for one day.
- (4) The department shall include provisions for recording marked and unmarked salmon in catch record cards issued after March 31, 2004.
- (5)(a) The funds received from the sale of catch record cards and the Dungeness crab endorsement must be deposited into the state wildlife account created in RCW 77.12.170. The funds received from the Dungeness crab endorsement may be used only for the sampling, monitoring, and management of catch associated with the Dungeness crab recreational fisheries. Until June 30, 2011, funds received from the

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Dungeness crab endorsement may be used for the removal and disposal of derelict shellfish gear either directly by the department or under contract with a third party.

- (b) Moneys allocated under this section shall supplement and not supplant other federal, state, and local funds used for Dungeness crab recreational fisheries management.
- NEW SECTION. Sec. 12. (1) The department of fish and wildlife shall, in cooperation with stakeholders in the recreational and commercial crab fisheries and other knowledgeable individuals, as deemed appropriate by the director of the department, deliver to the appropriate committees of the legislature findings and recommendations relating to the following topics:
- (a) The scope of the derelict shellfish gear problem in Washington waters, including estimates of the existing quantity of derelict gear and estimates of annual shellfish gear loss;
- (b) The cost of recovering and disposing of derelict shellfish gear;
- (c) Technical and legal barriers to recovering and disposing of derelict shellfish gear;
- (d) Possible public education efforts to prevent future shellfish gear loss and to promote compliance with required gear specifications;
- (e) Possible changes to the current funding structure for derelict shellfish gear removal and Dungeness crab sampling, monitoring, and management, which may include the termination or alteration of the existing Dungeness crab assessment required under RCW 77.32.430 and the identification of possible new funding sources.
- (2) If deemed practicable by the director of the department of fish and wildlife, the findings and recommendations included in the report required in this section should be informed by the actual collection of derelict shellfish pots.
- (3) Findings and recommendations required under this section must be submitted consistent with RCW 43.01.036 by December 31, 2010.
 - (4) This section expires July 31, 2011.

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