HOUSE BILL 3215

State of Washington 61st Legislature 2010 1st Special Session

By Representative Hudgins

AN ACT Relating to protecting and assisting consumers and homeowners from unfair lending practices and during foreclosure proceedings; reenacting and amending RCW 61.24.005; adding new sections to chapter 61.24 RCW; adding a new section to chapter 36.22 RCW; creating new sections; providing an effective date; and providing an expiration date.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

Sec. 1. The legislature finds and declares that: 8 NEW SECTION. 9 (1) The rate of home foreclosures is rising to unprecedented levels, both for prime and subprime loans and foreclosures are expected to rise 10 11 because homeowners will not be able to afford payments due to rising interest rates, and 12 adjustable loan payments, reset of rising 13 unemployment and job loss; (2) homeowners will continue to have 14 problems selling their properties at the value of their home loans due 15 to falling housing prices; (3) foreclosures contribute to the decline 16 in the state's housing market, loss of property values, and loss of tax revenues; and (4) with the number of nonjudicial foreclosures climbing 17 18 the current system for resolving foreclosure matters is inadequate.

<u>NEW SECTION.</u> Sec. 2. This act may be known and cited as the
 protect Washington homeowners act.

3 **Sec. 3.** RCW 61.24.005 and 2009 c 292 s 1 are each reenacted and 4 amended to read as follows:

5 The definitions in this section apply throughout this chapter 6 unless the context clearly requires otherwise.

7 (1) "Affiliate of beneficiary" means any entity which controls, is
8 controlled by, or is under common control with a beneficiary.

9 (2) "Beneficiary" means the holder of the instrument or document 10 evidencing the obligations secured by the deed of trust, excluding 11 persons holding the same as security for a different obligation.

12 (3) "Borrower" means a person or a general partner in a 13 partnership, including a joint venture, that is liable for all or part 14 of the obligations secured by the deed of trust under the instrument or 15 other document that is the principal evidence of such obligations, or 16 the person's successors if they are liable for those obligations under 17 a written agreement with the beneficiary.

(4) "Commercial loan" means a loan that is not made primarily forpersonal, family, or household purposes.

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(5) <u>"Department" means the department of financial institutions.</u>

21 (6) "Fair value" means the value of the property encumbered by a 22 deed of trust that is sold pursuant to a trustee's sale. This value 23 shall be determined by the court or other appropriate adjudicator by reference to the most probable price, as of the date of the trustee's 24 25 sale, which would be paid in cash or other immediately available funds, 26 after deduction of prior liens and encumbrances with interest to the date of the trustee's sale, for which the property would sell on such 27 date after reasonable exposure in the market under conditions requisite 28 to a fair sale, with the buyer and seller each acting prudently, 29 knowledgeably, and for self-interest, and assuming that neither is 30 under duress. 31

32 (((6))) (7) "Grantor" means a person, or its successors, who 33 executes a deed of trust to encumber the person's interest in property 34 as security for the performance of all or part of the borrower's 35 obligations.

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(((7))) (8) "Guarantor" means any person and its successors who is

not a borrower and who guarantees any of the obligations secured by a
 deed of trust in any written agreement other than the deed of trust.

3 (((8))) <u>(9)</u> "Owner-occupied" means property that is the principal
4 residence of the borrower.

5 (((9))) <u>(10)</u> "Person" means any natural person, or legal or 6 governmental entity.

7 (((10))) (11) "Record" and "recorded" includes the appropriate 8 registration proceedings, in the instance of registered land.

9 (((11))) <u>(12)</u> "Residential real property" means property consisting 10 solely of a single-family residence, a residential condominium unit, or 11 a residential cooperative unit.

12 (((12))) (13) "Tenant-occupied property" means property consisting 13 solely of residential real property that is the principal residence of 14 a tenant subject to chapter 59.18 RCW or other building with four or 15 fewer residential units that is the principal residence of a tenant 16 subject to chapter 59.18 RCW.

17 (((13))) (14) "Trustee" means the person designated as the trustee 18 in the deed of trust or appointed under RCW 61.24.010(2).

19 (((+14))) (15) "Trustee's sale" means a nonjudicial sale under a 20 deed of trust undertaken pursuant to this chapter.

21 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 61.24 RCW 22 to read as follows:

(1) At any point after the beneficiary declares the underlying loan in default and accelerates the loan, but at least thirty days before the recording of a notice of sale pursuant to RCW 61.24.040 on owneroccupied residential real property, the beneficiary or authorized agent must make a good faith review of the borrower's financial situation and offer, whenever eligible, a loan modification, or other option to assist the borrower in bringing the arrears current.

30 (2) A good faith review of the borrower's financial situation 31 includes, but is not limited to, an evaluation of the borrower's 32 eligibility for all loan modification programs established by the 33 federal government or mortgage industry, and if the borrower elects, 34 participation in the foreclosure mediation program established in this 35 section. Failure to act in good faith constitutes a defense to a 36 foreclosure and a violation of the consumer protection act.

(3) The foreclosure mediation program shall address all the issues 1 2 related to the foreclosure, including but not limited to, 3 reinstatement, modification of the loan, and restructuring of the debt. 4 (4) Prior to the recording of a notice of sale pursuant to RCW 61.24.040, a trustee, beneficiary, or authorized agent shall provide a 5 notice to the borrower and to the department by first-class mail, 6 return receipt requested, containing the following: 7

8 (a) The name, address, and telephone number of a person with 9 authority to negotiate a loan modification on behalf of the beneficiary 10 of the deed of trust;

(b) The toll-free telephone number made available by the United States department of housing and urban development to find a department certified housing counseling agency to assist homeowners in the state avoid foreclosure; and

(c) The form notice, as proscribed by the department, explaining 15 the availability of the foreclosure mediation program and upon which 16 17 the borrower may indicate his or her election to enter into foreclosure mediation or to waive mediation. The notice must encourage the 18 19 borrower to meet with a housing counselor or attorney prior to mediation. The notice must inform the borrower that the form must be 20 21 returned to the department, or the department's designee, within thirty 22 days or the right to foreclosure mediation is waived.

(5) A trustee may not record a notice of sale under RCW 61.24.040 until thirty days after receiving a waiver of foreclosure mediation as provided in subsection (7) of this section or the certification as required by subsection (12) of this section.

(6) If the borrower indicates on the form the election to enter into mediation, the department, or the department's designee, shall notify the beneficiary of the deed of trust by mail, return receipt requested, of the election of the borrower to enter into mediation. The foreclosure is stayed and no further action may be taken to proceed with the foreclosure until the certification of the foreclosure mediation is made by the mediator.

34 (7) If the borrower indicates on the form his or her election to 35 waive mediation or fails to return the form to the department or 36 department's designee as required, the department or department's 37 designee shall execute an affidavit attesting to that fact under 38 penalty of perjury and mail a copy of the affidavit, together with the

waiver of mediation by the borrower, to the trustee, beneficiary, or 1 2 authorized agent, and in the case of a failure to return the form, to 3 the borrower.

4 (8) The department, or department's designee, shall maintain a list 5 of foreclosure mediators and may establish a required training program for foreclosure mediators and require the training prior to being б 7 appointed. The following persons may serve as foreclosure mediators 8 under this section:

9 (a) An attorney who is an active member of the Washington state bar 10 association;

11 (b) An employee of a United States department of housing and urban 12 development certified housing counseling agency;

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(c) An employee or volunteer of a dispute resolution center; or 14 (d) Any other person authorized by the department.

(9) Within ten business days of the election by the borrower of 15 the department shall provide the borrower and the 16 mediation, 17 beneficiary with the names, telephone numbers, and addresses of no fewer than two mediators in the geographical area in which the 18 residential real property is located. Within five business days after 19 the department provides this information, each party shall select a 20 21 mediator and notify the department of the party's selection. If the 22 parties agree on a mediator, the department shall notify them of the 23 agreed upon mediator within five business days. If the parties do not 24 agree on a mediator, if one party does not notify the department of a selection in a timely manner, or if both parties so request, the 25 26 department shall select a mediator and notify the parties of the 27 selection.

(10)(a) The foreclosure mediator may schedule phone conferences, 28 29 consultations with the parties individually, and other communications 30 to ensure that the parties have all the necessary information to engage in a productive foreclosure mediation session. 31 The foreclosure mediator shall convene a foreclosure mediation session no later than 32 sixty days after receiving a referral from the department. 33

(b) The foreclosure mediator shall send written notice of the time, 34 35 date, and location of the foreclosure mediation session to the 36 borrower, the beneficiary, and the department at least seven days prior 37 to the foreclosure mediation session. The same notice must also state: (i) That the borrower may be represented in the foreclosure mediation 38

session by an attorney or other advocate; (ii) that a person with 1 2 authority to agree to a proposed settlement, loan modification, and dismissal or continuation of the foreclosure proceeding must represent 3 the beneficiary at the foreclosure mediation session; and (iii) the 4 complete list of documents and calculations that must be taken by the 5 6 parties to the mediation, including the documents and calculations as required under subsection (12)(b) of this section. The department may 7 8 prescribe the format of this notice by rule.

9 (c) The borrower, the beneficiary, and the mediator may participate 10 by telephone during any contact required under this section.

11 (11) The participants in a foreclosure mediation session shall 12 address all issues of foreclosure, including but not limited to 13 reinstatement, modification of the loan, or restructuring of the debt, that will enable the borrower and the lender to avoid foreclosure. Any 14 15 loan modification offered to the borrower must comply with current federal and state law and the borrower must be able to reasonably 16 afford to repay the loan, as modified, according to the scheduled 17 18 payments. The mediator shall require the participants to address these 19 issues by considering the following:

(a) The borrower's current circumstances, including the borrower's
 current income, debts, and obligations;

(b) The net present value of receiving payments pursuant to a modified mortgage loan as compared to the anticipated net recovery following foreclosure; and

(c) Any affordable loan modification calculation and net present 25 26 value calculation when required under the federal home affordable 27 modification program. If the loan is insured by the federal housing administration, subject to federal national mortgage association or 28 29 federal home loan mortgage corporation guidelines, or insured by the veterans administration, then the calculations required by those 30 agencies must be used. If such a calculation is not required, then the 31 32 beneficiary must use the current calculations, assumptions, and forms 33 that are established by the federal deposit insurance corporation and federal deposit published 34 in the insurance corporation loan Any worksheet, spreadsheet, or other 35 modification program guide. 36 calculation tool used to make the calculations, including all inputs 37 and numerical assumptions, must be provided to the borrower.

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(12) The parties shall conduct all discussions in good faith. A
 violation of the obligation of good faith includes:

3 (a) Failure to participate in mediation sessions without good 4 cause;

(b) Failure of the beneficiary to have access to the following 5 documentation at the foreclosure mediation: An accurate statement б containing the balance of the loan; copies of original loan documents; 7 8 proof that the entity claiming to be the beneficiary is the owner of 9 any promissory note or obligation secured by the deed of trust; the 10 amount of any arrearage; an itemized list of fees and charges 11 outstanding; the payment history and schedule; an itemized statement of 12 the arrearage, including a breakdown of all fees and charges claimed; 13 an affordable loan modification calculation; a net present value calculation showing all inputs and the outcome of the net present value 14 15 test expressed in a dollar amount; the most recently available any other relevant information as determined by the 16 appraisal; 17 department; and if the beneficiary claims it is unable to implement a loan modification due to limitations in a pooling and servicing 18 19 agreement, a copy of the pooling and servicing agreement containing the 20 restriction and documentation of efforts the beneficiary made to obtain 21 a waiver of the provision;

(c) Failure of a party to designate a representative with adequateauthority to fully settle, compromise, or otherwise mediate the matter;

(d) The beneficiary or lender requests, as a condition of agreeing to a modification in the terms or conditions of the loan, that the borrower waive other rights or claims he or she may have in connection with the loan; or

(e) Failure of a beneficiary to agree to a modification of the loan
where the net present value of the modified loan exceeds the
anticipated net recovery at foreclosure.

31 (13) Within five business days after the conclusion of a 32 foreclosure mediation session, the foreclosure mediator shall make a 33 written certification to the department and send copies to the parties 34 of:

(a) The date, time, and location of the loan mediation session;
(b) The names of all persons in attendance at the loan mediation

37 session;

(c) Whether the default was cured by entry of a reinstatement,
 modification of the loan, or restructuring of the debt;

3 (d) If held, whether the parties participated in the foreclosure4 mediation in good faith; and

5 (e) A description of the net present value test used, and a copy of 6 the calculation including the result of the net present value test 7 expressed in a dollar amount.

8 (14) The failure of the beneficiary to act in good faith at the 9 mediation constitutes a defense to a foreclosure and is a violation of 10 the consumer protection act. If a mediation agreement was not reached 11 and the report of the mediator indicates that the calculations showed 12 the net present value of the modified loan exceeds the anticipated net 13 recovery at foreclosure, the borrower may enjoin the foreclosure.

14 (15) A loan mediator may charge fees as authorized by this subsection or by the department. Unless the fee is waived or as 15 otherwise authorized by the department, a foreclosure mediator's fee is 16 17 set by rule by the department but may not exceed four hundred dollars for a foreclosure mediation session lasting between one hour and three 18 hours. The foreclosure mediator's fee shall be divided equally between 19 the beneficiary and the borrower. The beneficiary and the borrower 20 21 shall tender the loan mediator's fee in full at the outset of the 22 session.

(16) This section applies only to deeds of trust made from January 1, 2003, to December 31, 2008, inclusive, that are recorded against owner-occupied residential real property. This section does not apply to deeds of trust:

27 (a) Securing a commercial loan;

(b) Securing obligations of a grantor who is not the borrower or aguarantor; or

30 (c) Securing a purchaser's obligations under a seller-financed 31 sale.

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(17) The department shall report annually to the legislature on:

(a) The performance of the program, including the numbers ofhomeowners who are notified of mediation and who attend mediation;

35 (b) The results of the mediation program, including the numbers of 36 loans restructured or modified, the number of principal write-downs and 37 interest rate reductions, and to the extent practical, the number of

1 homeowners who default within a year of restructuring or modification;
2 and

3 (c) Make recommendations for any changes to the program to the 4 legislature.

5 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 61.24 RCW 6 to read as follows:

7 (1) Any duty that servicers may have to maximize net present value 8 under their pooling and servicing agreements is owed to all parties in 9 a deed of trust pool, not to any particular parties, and a servicer 10 acts in the best interests of all parties if it agrees to or implements 11 a deed of trust modification or workout plan for which both of the 12 following apply:

(a) The deed of trust is in payment default, or payment default isreasonably foreseeable; and

(b) Anticipated recovery under the deed of trust modification or workout plan exceeds the anticipated recovery through foreclosure on a net present value basis.

18 (2) The mortgagee, beneficiary, or authorized agent shall offer the 19 borrower a deed of trust modification or workout plan if the 20 modification or plan is consistent with its contractual or other 21 authority.

22 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 61.24 RCW 23 to read as follows:

24 The legislature finds that the practices covered by sections 4 and 25 5 of this act are matters vitally affecting the public interest for the purpose of applying the consumer protection act, chapter 19.86 RCW. A 26 violation of sections 4 and 5 of this act is not reasonable in relation 27 to the development and preservation of business and is an unfair or 28 29 deceptive act in trade or commerce and an unfair method of competition 30 for the purpose of applying the consumer protection act, chapter 19.86 RCW. 31

32 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 36.22 RCW 33 to read as follows:

A surcharge in an amount determined by the department of financial institutions by rule but no greater than the amount of the superior

court civil filing fee shall be charged by the county auditor at the 1 2 time of recording of each notice of sale on owner-occupied residential real property under RCW 61.24.040. The auditor may retain up to two 3 percent of the funds collected to administer collection. The remaining 4 funds shall be transmitted monthly to the director of financial 5 6 institutions who shall deposit the funds into the protect Washington homeowners mediation program account under section 8 of this act. 7 The responsible 8 of financial institutions is department for the 9 distribution of the funds in the account and shall develop rules for the use of these funds to fund the protect Washington homeowners 10 11 mediation program and to fund housing counseling agencies approved by 12 the United States department of housing and urban development operating 13 to assist homeowners in the state avoid foreclosure.

14 <u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 61.24 RCW 15 to read as follows:

The protect Washington homeowners mediation program account is 16 created in the custody of the state treasurer. All receipts from the 17 18 surcharge under section 7 of this act must be deposited into the account. Expenditures from the account may be used only for the 19 20 purposes set forth in section 7 of this act. Only the director of 21 financial institutions or the director's designee may authorize 22 expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not 23 required for expenditures. 24

25 <u>NEW SECTION.</u> Sec. 9. This act takes effect September 1, 2010.

26 <u>NEW SECTION.</u> Sec. 10. Sections 4, 7, and 8 of this act expire 27 December 31, 2014.

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