S-0790.2

## SUBSTITUTE SENATE BILL 5007

State of Washington 61st Legislature 2009 Regular Session

**By** Senate Higher Education & Workforce Development (originally sponsored by Senators McAuliffe, King, Oemig, Holmquist, McDermott, Kauffman, Pridemore, Kilmer, Hobbs, Tom, Brandland, Swecker, Shin, Franklin, Parlette, and Roach)

READ FIRST TIME 02/17/09.

AN ACT Relating to allowing public technical colleges to offer associate degrees that prepare students for transfer to selected bachelor's degrees in professional areas; amending RCW 28B.50.020, 28B.50.030, 28B.50.090, and 28B.50.140; and creating a new section.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. It is the intent of the legislature to allow 7 public technical colleges under the authority of the state board for 8 community and technical colleges to offer associate degrees that 9 prepare students for transfer to bachelor's degrees in professional 10 fields, subject to rules adopted by the state board for community and 11 technical colleges.

12 **Sec. 2.** RCW 28B.50.020 and 2005 c 258 s 7 are each amended to read 13 as follows:

The purpose of this chapter is to provide for the dramatically increasing number of students requiring high standards of education either as a part of the continuing higher education program or for occupational education and training, or for adult basic skills and

1 literacy education, by creating a new, independent system of community 2 and technical colleges which will:

3 (1) Offer an open door to every citizen, regardless of his or her 4 academic background or experience, at a cost normally within his or her 5 economic means;

6 (2) Ensure that each college district shall offer thoroughly comprehensive educational, training, and service programs to meet the 7 8 needs of both the communities and students served by combining high 9 standards of excellence in academic transfer courses; realistic and practical courses in occupational education, both graded and ungraded; 10 11 community services of an educational, cultural, and recreational 12 nature; and adult education, including basic skills and general, 13 family, and workforce literacy programs and services((. However, college districts containing only technical colleges shall maintain 14 programs solely for occupational education, basic skills, and literacy 15 purposes, and, for as long as a need exists, may continue those 16 programs, activities, and services offered by the technical colleges 17 during the twelve-month period preceding September 1, 1991)); 18

19 (3) Provide for basic skills and literacy education, and 20 occupational education and technical training at technical colleges in 21 order to prepare students for careers in a competitive workforce;

(4) Provide or coordinate related and supplemental instruction forapprentices at community and technical colleges;

(5) Provide administration by state and local boards which will avoid unnecessary duplication of facilities or programs; and which will encourage efficiency in operation and creativity and imagination in education, training, and service to meet the needs of the community and students;

(6) Allow for the growth, improvement, flexibility and modification
 of the community colleges and their education, training, and service
 programs as future needs occur; and

32 (7) Establish firmly that, except on a pilot basis as provided 33 under RCW 28B.50.810, community colleges are, for purposes of academic 34 training, two year institutions, and are an independent, unique, and 35 vital section of our state's higher education system, separate from 36 both the common school system and other institutions of higher 37 learning, and never to be considered for conversion into four-year 38 liberal arts colleges.

1 Sec. 3. RCW 28B.50.030 and 2007 c 277 s 301 are each amended to 2 read as follows:

3 ((As used in)) The definitions in this section apply throughout
4 this chapter((-,)) unless the context <u>clearly</u> requires otherwise((-, the
5 term:)).

6 (1) "System" ((shall)) means the state system of community and 7 technical colleges, which shall be a system of higher education.

8 (2) "Board" ((shall)) means the workforce training and education 9 coordinating board.

10 (3) "College board" ((shall)) means the state board for community 11 and technical colleges created by this chapter.

12 (4) "Director" ((shall)) means the administrative director for the
 13 state system of community and technical colleges.

14 (5) "District" ((shall)) means any one of the community and
 15 technical college districts created by this chapter.

16 (6) "Board of trustees" ((shall)) means the local community and 17 technical college board of trustees established for each college 18 district within the state.

19 (7) "Occupational education" ((shall)) means ((that)) education or 20 training that will prepare a student for employment that does not 21 require a baccalaureate degree, and education and training ((leading to 22 an applied baccalaureate degree)) that will prepare a student for 23 transfer to bachelor's degrees in professional fields, subject to rules 24 adopted by the college board.

(8) "K-12 system" ((shall)) means the public school program
 including kindergarten through the twelfth grade.

(9) "Common school board" ((shall)) means a public school district
board of directors.

29 (10) "Community college" ((shall)) includes those higher education 30 institutions that conduct education programs under RCW 28B.50.020.

31 (11) "Technical college" ((shall)) includes those higher education 32 institutions with the ((sole)) mission of conducting occupational education, basic skills, literacy programs, and offering on short 33 notice, when appropriate, programs that meet specific industry needs. 34 35 ((The programs of technical colleges shall include, but not be limited 36 to, continuous enrollment, competency-based instruction, industry-37 experienced faculty, curriculum integrating vocational and basic skills 38 education, and curriculum approved by representatives of employers and

labor.)) For purposes of this chapter, technical colleges shall
 include Lake Washington Vocational-Technical Institute, Renton
 Vocational-Technical Institute, Bates Vocational-Technical Institute,
 Clover Park Vocational Institute, and Bellingham Vocational-Technical
 Institute.

6 (12) "Adult education" ((<del>shall</del>)) means all education or 7 instruction, including academic, vocational education or training, 8 basic skills and literacy training, and "occupational education" 9 provided by public educational institutions, including common school districts for persons who are eighteen years of age and over or who 10 11 hold a high school diploma or certificate. However, "adult education" 12 shall not include academic education or instruction for persons under 13 twenty-one years of age who do not hold a high school degree or diploma and who are attending a public high school for the sole purpose of 14 15 obtaining a high school diploma or certificate, nor shall "adult education" include education or instruction provided by any four-year 16 public institution of higher education. 17

(13) "Dislocated forest product worker" ((shall)) means a forest 18 19 products worker who: (a)(i) Has been terminated or received notice of 20 termination from employment and is unlikely to return to employment in 21 the individual's principal occupation or previous industry because of 22 a diminishing demand for his or her skills in that occupation or 23 industry; or (ii) is self-employed and has been displaced from his or 24 her business because of the diminishing demand for the business' services or goods; and (b) at the time of last separation from 25 26 employment, resided in or was employed in a rural natural resources 27 impact area.

(14) "Forest products worker" ((shall)) means a worker in the 28 forest products industries affected by the reduction of forest fiber 29 30 enhancement, transportation, or production. The workers included within this definition shall be determined by the employment security 31 32 department, but shall include workers employed in the industries assigned the major group standard industrial classification codes "24" 33 and "26" and the industries involved in the harvesting and management 34 of logs, transportation of logs and wood products, processing of wood 35 36 products, and the manufacturing and distribution of wood processing and 37 logging equipment. The commissioner may adopt rules further

interpreting these definitions. For the purposes of this subsection,
 "standard industrial classification code" means the code identified in
 RCW 50.29.025(3).

(15) "Dislocated salmon fishing worker" means a finfish products 4 worker who: (a)(i) Has been terminated or received notice of 5 termination from employment and is unlikely to return to employment in б 7 the individual's principal occupation or previous industry because of 8 a diminishing demand for his or her skills in that occupation or industry; or (ii) is self-employed and has been displaced from his or 9 10 her business because of the diminishing demand for the business's services or goods; and (b) at the time of last separation from 11 12 employment, resided in or was employed in a rural natural resources 13 impact area.

(16) "Salmon fishing worker" means a worker in the finfish industry affected by 1994 or future salmon disasters. The workers included within this definition shall be determined by the employment security department, but shall include workers employed in the industries involved in the commercial and recreational harvesting of finfish including buying and processing finfish. The commissioner may adopt rules further interpreting these definitions.

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(17) "Rural natural resources impact area" means:

(a) A nonmetropolitan county, as defined by the 1990 decennial
census, that meets three of the five criteria set forth in subsection
(18) of this section;

(b) A nonmetropolitan county with a population of less than forty thousand in the 1990 decennial census, that meets two of the five criteria as set forth in subsection (18) of this section; or

(c) A nonurbanized area, as defined by the 1990 decennial census,
that is located in a metropolitan county that meets three of the five
criteria set forth in subsection (18) of this section.

31 (18) For the purposes of designating rural natural resources impact 32 areas, the following criteria shall be considered:

33 (a) A lumber and wood products employment location quotient at or34 above the state average;

35 (b) A commercial salmon fishing employment location quotient at or 36 above the state average;

37 (c) Projected or actual direct lumber and wood products job losses38 of one hundred positions or more;

(d) Projected or actual direct commercial salmon fishing job losses
 of one hundred positions or more; and

(e) An unemployment rate twenty percent or more above the state 3 4 average. The counties that meet these criteria shall be determined by the employment security department for the most recent year for which 5 data is available. For the purposes of administration of programs б under this chapter, the United States post office five-digit zip code 7 8 delivery areas will be used to determine residence status for eligibility purposes. For the purpose of this definition, a zip code 9 10 delivery area of which any part is ten miles or more from an urbanized 11 area is considered nonurbanized. A zip code totally surrounded by zip 12 codes qualifying as nonurbanized under this definition is also 13 considered nonurbanized. The office of financial management shall make available a zip code listing of the areas to all agencies and 14 15 organizations providing services under this chapter.

16 (19) "Applied baccalaureate degree" means a baccalaureate degree
17 awarded by a college under RCW 28B.50.810 for successful completion of
18 a program of study that is:

(a) Specifically designed for individuals who hold an associate of applied science degree, or its equivalent, in order to maximize application of their technical course credits toward the baccalaureate degree; and

(b) Based on a curriculum that incorporates both theoretical andapplied knowledge and skills in a specific technical field.

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(20) "Qualified institutions of higher education" means:

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(a) Washington public community and technical colleges;

(b) Private career schools that are members of an accrediting
association recognized by rule of the higher education coordinating
board for the purposes of chapter 28B.92 RCW; and

30 (c) Washington state apprenticeship and training council-approved 31 apprenticeship programs.

32 **Sec. 4.** RCW 28B.50.090 and 2004 c 275 s 57 are each amended to 33 read as follows:

The college board shall have general supervision and control over the state system of community and technical colleges. In addition to the other powers and duties imposed upon the college board by this

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chapter, the college board shall be charged with the following powers,
 duties and responsibilities:

3 (1) Review the budgets prepared by the boards of trustees, prepare 4 a single budget for the support of the state system of community and 5 technical colleges and adult education, and submit this budget to the 6 governor as provided in RCW 43.88.090;

7 (2) Establish guidelines for the disbursement of funds; and receive 8 and disburse such funds for adult education and maintenance and 9 operation and capital support of the college districts in conformance 10 with the state and district budgets, and in conformance with chapter 11 43.88 RCW;

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(3) Ensure, through the full use of its authority:

13 (a) That each college district shall offer thoroughly comprehensive 14 educational, training, and service programs to meet the needs of both the communities and students served by combining high standards of 15 excellence in academic transfer courses; realistic and practical 16 courses in occupational education, both graded and ungraded; and 17 community services of an educational, cultural, and recreational 18 19 nature; and adult education, including basic skills and general, family, and workforce literacy programs and services((. However, 20 21 technical colleges, and college districts containing only technical 22 colleges, shall maintain programs solely for occupational education, 23 basic skills, and literacy purposes. For as long as a need exists, 24 technical colleges may continue those programs, activities, and services they offered during the twelve-month period preceding May 17, 25 26  $\frac{1991}{1});$ 

27 (b) That each college district shall maintain an open-door policy, to the end that no student will be denied admission because of the 28 location of the student's residence or because of the student's 29 30 educational background or ability; that, insofar as is practical in the judgment of the college board, curriculum offerings will be provided to 31 32 meet the educational and training needs of the community generally and the students thereof; and that all students, regardless of their 33 differing courses of study, will be considered, known and recognized 34 35 equally as members of the student body: PROVIDED, That the 36 administrative officers of a community or technical college may deny 37 admission to a prospective student or attendance to an enrolled student if, in their judgment, the student would not be competent to profit 38

from the curriculum offerings of the college, or would, by his or her presence or conduct, create a disruptive atmosphere within the college not consistent with the purposes of the institution. This subsection (3)(b) shall not apply to competency, conduct, or presence associated with a disability in a person twenty-one years of age or younger attending a technical college;

7 (4) Prepare a comprehensive master plan for the development of 8 community and technical college education and training in the state; and assist the office of financial management in the preparation of 9 10 enrollment projections to support plans for providing adequate college facilities in all areas of the state. The master plan shall include 11 12 implementation of the vision, goals, priorities, and strategies in the 13 statewide strategic master plan for higher education under RCW 14 28B.76.200 based on the community and technical college system's role and mission. The master plan shall also contain measurable performance 15 indicators and benchmarks for gauging progress toward achieving the 16 17 goals and priorities;

18 (5) Define and administer criteria and guidelines for the 19 establishment of new community and technical colleges or campuses 20 within the existing districts;

(6) Establish criteria and procedures for modifying district boundary lines consistent with the purposes set forth in RCW 28B.50.020 as now or hereafter amended and in accordance therewith make such changes as it deems advisable;

25 (7) Establish minimum standards to govern the operation of the 26 community and technical colleges with respect to:

(a) Qualifications and credentials of instructional and key
 administrative personnel, except as otherwise provided in the state
 plan for vocational education,

30 (b) Internal budgeting, accounting, auditing, and financial 31 procedures as necessary to supplement the general requirements 32 prescribed pursuant to chapter 43.88 RCW,

33 (c) The content of the curriculums and other educational and 34 training programs, and the requirement for degrees and certificates 35 awarded by the colleges,

36 (d) Standard admission policies,

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(e) Eligibility of courses to receive state fund support;

(8) Establish and administer criteria and procedures for all
 capital construction including the establishment, installation, and
 expansion of facilities within the various college districts;

4 (9) Encourage innovation in the development of new educational and
5 training programs and instructional methods; coordinate research
6 efforts to this end; and disseminate the findings thereof;

7 (10) Exercise any other powers, duties and responsibilities
8 necessary to carry out the purposes of this chapter;

9 (11) Authorize the various community and technical colleges to 10 offer programs and courses in other districts when it determines that 11 such action is consistent with the purposes set forth in RCW 28B.50.020 12 as now or hereafter amended;

(12) Notwithstanding any other law or statute regarding the sale of state property, sell or exchange and convey any or all interest in any community and technical college real and personal property, except such property as is received by a college district in accordance with RCW 28B.50.140(8), when it determines that such property is surplus or that such a sale or exchange is in the best interests of the community and technical college system;

20 (13) In order that the treasurer for the state board for community 21 and technical colleges appointed in accordance with RCW 28B.50.085 may 22 make vendor payments, the state treasurer will honor warrants drawn by 23 the state board providing for an initial advance on July 1, 1982, of 24 the current biennium and on July 1 of each succeeding biennium from the 25 state general fund in an amount equal to twenty-four percent of the 26 average monthly allotment for such budgeted biennium expenditures for 27 the state board for community and technical colleges as certified by the office of financial management; and at the conclusion of such 28 initial month and for each succeeding month of any biennium, the state 29 30 treasurer will reimburse expenditures incurred and reported monthly by the state board treasurer in accordance with chapter 43.88 RCW: 31 32 PROVIDED, That the reimbursement to the state board for actual expenditures incurred in the final month of each biennium shall be less 33 the initial advance made in such biennium; 34

35 (14) Notwithstanding the provisions of subsection (12) of this 36 section, may receive such gifts, grants, conveyances, devises, and 37 bequests of real or personal property from private sources as may be 38 made from time to time, in trust or otherwise, whenever the terms and

1 conditions thereof will aid in carrying out the community and technical 2 college programs and may sell, lease or exchange, invest or expend the 3 same or the proceeds, rents, profits and income thereof according to 4 the terms and conditions thereof; and adopt regulations to govern the 5 receipt and expenditure of the proceeds, rents, profits and income 6 thereof; and

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(15) The college board shall have the power of eminent domain(( $\dot{ au}$ 

8 (16) Provide general supervision over the state's technical colleges. The president of each technical college shall report 9 10 directly to the director of the state board for community and technical colleges, or the director's designee, until local control is assumed by 11 12 a new or existing board of trustees as appropriate, except that a 13 college president shall have authority over program decisions of his or 14 her college until the establishment of a board of trustees for that college. The directors of the vocational-technical institutes on March 15 1, 1991, shall be designated as the presidents of the new technical 16 17 colleges)).

18 Sec. 5. RCW 28B.50.140 and 2005 c 258 s 9 are each amended to read 19 as follows:

20 Each board of trustees:

(1) Shall operate all existing community and technical colleges inits district;

23 (2) Shall create comprehensive programs of community and technical college education and training and maintain an open-door policy in 24 25 accordance with the provisions of RCW 28B.50.090(3)((. However, 26 technical colleges, and college districts containing only technical 27 colleges, shall maintain programs solely for occupational education, basic skills, and literacy purposes. For as long as a need exists, 28 29 technical colleges may continue those programs, activities, and services they offered during the twelve-month period preceding 30 September 1, 1991)); 31

(3) Shall employ for a period to be fixed by the board a college president for each community and technical college and, may appoint a president for the district, and fix their duties and compensation, which may include elements other than salary. Compensation under this subsection shall not affect but may supplement retirement, health care, and other benefits that are otherwise applicable to the presidents as

state employees. The board shall also employ for a period to be fixed 1 2 by the board members of the faculty and such other administrative 3 officers and other employees as may be necessary or appropriate and fix 4 their salaries and duties. Compensation and salary increases under this subsection shall not exceed the amount or percentage established 5 for those purposes in the state appropriations act by the legislature б 7 as allocated to the board of trustees by the state board for community 8 and technical colleges. The state board for community and technical 9 colleges shall adopt rules defining the permissible elements of 10 compensation under this subsection;

(4) May establish, under the approval and direction of the college board, new facilities as community needs and interests demand. However, the authority of boards of trustees to purchase or lease major off-campus facilities shall be subject to the approval of the higher education coordinating board pursuant to RCW 28B.76.230;

16 (5) May establish or lease, operate, equip and maintain 17 dormitories, food service facilities, bookstores and other self-18 supporting facilities connected with the operation of the community and 19 technical college;

20 (6) May, with the approval of the college board, borrow money and 21 issue and sell revenue bonds or other evidences of indebtedness for the 22 construction, reconstruction, erection, equipping with permanent 23 fixtures, demolition and major alteration of buildings or other capital 24 assets, and the acquisition of sites, rights-of-way, easements, 25 improvements appurtenances, for dormitories, food service or 26 facilities, and other self-supporting facilities connected with the 27 operation of the community and technical college in accordance with the 28 provisions of RCW 28B.10.300 through 28B.10.330 where applicable;

(7) May establish fees and charges for the facilities authorized 29 30 including reasonable rules and regulations for the hereunder, government thereof, not inconsistent with the rules of the college 31 32 board; each board of trustees operating a community and technical college may enter into agreements, subject to rules of the college 33 board, with owners of facilities to be used for housing regarding the 34 35 management, operation, and government of such facilities, and any board 36 entering into such an agreement may:

37 (a) Make rules for the government, management and operation of such38 housing facilities deemed necessary or advisable; and

1 (b) Employ necessary employees to govern, manage and operate the 2 same;

3 (8) May receive such gifts, grants, conveyances, devises and 4 bequests of real or personal property from private sources, as may be made from time to time, in trust or otherwise, whenever the terms and 5 6 conditions thereof will aid in carrying out the community and technical 7 college programs as specified by law and the rules of the state college 8 board; sell, lease or exchange, invest or expend the same or the proceeds, rents, profits and income thereof according to the terms and 9 10 conditions thereof; and adopt rules to govern the receipt and 11 expenditure of the proceeds, rents, profits and income thereof;

(9) May establish and maintain night schools whenever in the discretion of the board of trustees it is deemed advisable, and authorize classrooms and other facilities to be used for summer or night schools, or for public meetings and for any other uses consistent with the use of such classrooms or facilities for community and technical college purposes;

(10) May make rules for pedestrian and vehicular traffic onproperty owned, operated, or maintained by the district;

(11) Shall prescribe, with the assistance of the faculty, the course of study in the various departments of the community and technical college or colleges under its control, and publish such catalogues and bulletins as may become necessary;

24 (12) May grant to every student, upon graduation or completion of 25 a course of study, a suitable diploma, degree, or certificate(( $\pm$ 26 Technical colleges shall offer only technical degrees)) under the rules 27 of the state board for community and technical colleges that are appropriate to their ((workforce education and training)) mission. 28 The ((primary)) purposes of these diplomas, certificates, and degrees 29 ((is)) are to lead ((the)) individuals directly to employment in a 30 specific occupation or prepare individuals for a bachelor's degree or 31 32 beyond. Technical colleges may ((not)) only offer transfer degrees that prepare students for bachelor's degrees in professional fields, 33 subject to rules adopted by the college board. In adopting rules, the 34 college board, where possible, shall create consistency between 35 36 community and technical colleges and may address issues related to tuition and fee rates; tuition waivers; enrollment counting, including 37 the use of credits instead of clock hours; degree granting authority; 38

or any other rules necessary to offer the associate degrees that 1 prepare students for transfer to bachelor's degrees in professional 2 Only pilot colleges under RCW 3 28B.50.810 may areas. award 4 baccalaureate degrees. The board, upon recommendation of the faculty, may also confer honorary associate of arts degrees upon persons other 5 than graduates of the community college, in recognition of their б 7 learning or devotion to education, literature, art, or science. No 8 degree may be conferred in consideration of the payment of money or the 9 donation of any kind of property;

(13) Shall enforce the rules prescribed by the state board for 10 11 community and technical colleges for the government of community and 12 technical colleges, students and teachers, and adopt such rules and 13 perform all other acts not inconsistent with law or rules of the state board for community and technical colleges as the board of trustees may 14 in its discretion deem necessary or appropriate to the administration 15 of college districts: PROVIDED, That such rules shall include, but not 16 17 be limited to, rules relating to housing, scholarships, conduct at the 18 various community and technical college facilities, and discipline: 19 PROVIDED, FURTHER, That the board of trustees may suspend or expel from 20 community and technical colleges students who refuse to obey any of the 21 duly adopted rules;

(14) May, by written order filed in its office, delegate to the president or district president any of the powers and duties vested in or imposed upon it by this chapter. Such delegated powers and duties may be exercised in the name of the district board;

(15) May perform such other activities consistent with this chapterand not in conflict with the directives of the college board;

(16) Notwithstanding any other provision of law, may offer 28 educational services on a contractual basis other than the tuition and 29 30 fee basis set forth in chapter 28B.15 RCW for a special fee to private or governmental entities, consistent with rules adopted by the state 31 32 board for community and technical colleges: PROVIDED, That the whole of such special fee shall go to the college district and be not less 33 than the full instructional costs of such services including any salary 34 35 increases authorized by the legislature for community and technical 36 college employees during the term of the agreement: PROVIDED FURTHER, 37 That enrollments generated hereunder shall not be counted toward the

1 official enrollment level of the college district for state funding
2 purposes;

(17) Notwithstanding any other provision of 3 law, may offer 4 educational services on a contractual basis, charging tuition and fees as set forth in chapter 28B.15 RCW, counting such enrollments for state 5 funding purposes, and may additionally charge a special supplemental б fee when necessary to cover the full instructional costs of such 7 8 services: PROVIDED, That such contracts shall be subject to review by the state board for community and technical colleges and to such rules 9 10 as the state board may adopt for that purpose in order to assure that the sum of the supplemental fee and the normal state funding shall not 11 12 exceed the projected total cost of offering the educational service: 13 PROVIDED FURTHER, That enrollments generated by courses offered on the 14 basis of contracts requiring payment of a share of the normal costs of 15 the course will be discounted to the percentage provided by the 16 college;

17 (18) Shall be authorized to pay dues to any association of trustees that may be formed by the various boards of trustees; such association 18 19 may expend any or all of such funds to submit biennially, or more often necessary, the to the legislature, 20 if to governor and the 21 recommendations of the association regarding changes which would affect 22 the efficiency of such association;

(19) May participate in higher education centers and consortia that involve any four-year public or independent college or university: PROVIDED, That new degree programs or off-campus programs offered by a four-year public or independent college or university in collaboration with a community or technical college are subject to approval by the higher education coordinating board under RCW 28B.76.230; and

(20) Shall perform any other duties and responsibilities imposed bylaw or rule of the state board.

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