SENATE BILL 6013

State of Washington 61st Legislature 2009 Regular Session

By Senators Carrell and Marr

Read first time 02/13/09. Referred to Committee on Human Services & Corrections.

- 1 AN ACT Relating to visitation rights for grandparents; amending RCW
- 2 26.09.004 and 26.10.160; adding a new section to chapter 26.09 RCW;
- 3 creating a new section; and repealing RCW 26.09.240.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** The legislature recognizes that the
- 6 Washington State Supreme Court decision in In re Parentage of C.A.M.A.
- 7 reaffirmed that Washington's grandparent visitation statutes are
- 8 unconstitutional. It is the intent of the legislature to bring the law
- 9 in line with the court's holding in that case, in order to ensure that
- 10 grandparents have a viable means of petitioning the court for
- 11 visitation with their grandchildren.
- 12 **Sec. 2.** RCW 26.09.004 and 2008 c 6 s 1003 are each amended to read 13 as follows:
- 14 The definitions in this section apply throughout this chapter.
- 15 (1) "Temporary parenting plan" means a plan for parenting of the
- 16 child pending final resolution of any action for dissolution of
- 17 marriage or domestic partnership, declaration of invalidity, or legal
- 18 separation which is incorporated in a temporary order.

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(2) "Permanent parenting plan" means a plan for parenting the child, including allocation of parenting functions, which plan is incorporated in any final decree or decree of modification in an action for dissolution of marriage or domestic partnership, declaration of invalidity, or legal separation.

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- (3) "Parenting functions" means those aspects of the parent-child relationship in which the parent makes decisions and performs functions necessary for the care and growth of the child. Parenting functions include:
- (a) Maintaining a loving, stable, consistent, and nurturing relationship with the child;
- (b) Attending to the daily needs of the child, such as feeding, clothing, physical care and grooming, supervision, health care, and day care, and engaging in other activities which are appropriate to the developmental level of the child and that are within the social and economic circumstances of the particular family;
- (c) Attending to adequate education for the child, including remedial or other education essential to the best interests of the child;
- (d) Assisting the child in developing and maintaining appropriate interpersonal relationships;
- (e) Exercising appropriate judgment regarding the child's welfare, consistent with the child's developmental level and the family's social and economic circumstances; and
 - (f) Providing for the financial support of the child.
- 26 (4) "Grandparent" means a person who is the parent of a child's
 27 father or mother, who is related to the child by blood, in whole or by
 28 half, a lawful marriage recognized in this state, or adoption by two
 29 persons in a lawful marriage recognized in this state.
- NEW SECTION. Sec. 3. A new section is added to chapter 26.09 RCW to read as follows:
- 32 (1) A grandparent may petition the court for visitation with a 33 child one time regardless of whether there is a pending dissolution, 34 legal separation, or modification of a parenting plan proceeding if the 35 grandparent can prove that a substantial change in circumstances has 36 occurred involving one of the parents. A death, incapacitation, or

remarriage of or relocation of the child by a parent is a substantial change in circumstances, which would permit a grandparent to file a petition requesting visitation with the child.

- (2) In order to proceed, the court must find that the grandparent has met his or her burden of proving standing. In order to have standing, a grandparent must prove the following:
- (a) The applicant is a grandparent who has a significant relationship with the child. To satisfy this criterion, the applicant must show that:
- (i) The grandparent's relationship with the child has been significant in nature for a substantial period of time and either the grandparent performed parenting functions as defined in RCW 26.09.004 for a substantial period of time in the child's life or the grandparent served as the primary residential care provider to the child for a substantial period of time in the child's life;
- (ii) A parent or custodian of the child consented to or allowed the formation and establishment of the relationship for a substantial period of time in the child's life, or the relationship was formed as a result of the unavailability or inability of any legal parent to perform caretaking functions for a substantial period of time in the child's life; and
- (iii) Continuing the grandparent's relationship with the child is in the best interest of the child;
 - (b) A parent or custodian has substantially interfered with the grandparent's relationship with the child, and the grandparent has unsuccessfully tried to resolve any disagreement with the parent or custodian before going to court; and
 - (c) The child would more likely than not suffer harm if contact between the grandparent and the child is not awarded.
 - (3) If the court finds that all of the conditions in subsection (2) of this section are satisfied, then the court shall consider a fit parent's reasons for denying visitation, determining whether they are reasonable and in the best interest of the child in light of the deference given to a fit parent's decisions.
 - (4) The court shall order visitation if it finds by clear and convincing evidence that the child would more likely than not suffer harm if contact between the grandparent and the child is not awarded

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- and that denial of contact is unreasonable and not in the child's best interest. In making this determination, the court shall consider the following, nonexclusive factors:
 - (a) The love, affection, and strength of the relationship between the child and the grandparent;
 - (b) The length and quality of the prior relationship between the child and the grandparent, including the role performed by the grandparent and the emotional ties that existed between the child and the grandparent;
 - (c) The relationship between each of the child's parents or the person with whom the child is residing and the grandparent;
- 12 (d) The nature and reason for either parent's objection to granting 13 the grandparent visitation;
- 14 (e) The effect that granting visitation will have on the 15 relationship between the child and the child's parents or the person 16 with whom the child is residing;
 - (f) The residential time-sharing arrangements between the parents;
 - (g) The good faith of the grandparent;

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- 19 (h) Any history of physical, emotional, or sexual abuse or neglect 20 of the child by the grandparent;
 - (i) The child's reasonable preference, if the court considers the child to be of sufficient age or maturity to express a preference; and
 - (j) Any other factor relevant to the child's best interest.
- (5) Any contact ordered by the court shall be subject to the limitations set forth in RCW 26.10.160. Visitation shall be limited if a parent or custodian presents evidence that could allow a reasonable fact-finder to conclude that the grandparent or grandparents seeking visitation have engaged in any of the conduct outlined in RCW 26.10.160(2)(a).
- 30 **Sec. 4.** RCW 26.10.160 and 2004 c 38 s 13 are each amended to read 31 as follows:
- 32 (1) A parent not granted custody of the child is entitled to 33 reasonable visitation rights except as provided in subsection (2) of 34 this section.
- 35 (2)(a) Visitation with the child shall be limited if it is found 36 that the parent seeking visitation has engaged in any of the following 37 conduct: (i) Willful abandonment that continues for an extended period

- of time or substantial refusal to perform parenting functions; (ii)
 physical, sexual, or a pattern of emotional abuse of a child; (iii) a
 history of acts of domestic violence as defined in RCW 26.50.010(1) or
 an assault or sexual assault which causes grievous bodily harm or the
 fear of such harm; or (iv) the parent has been convicted as an adult of
 a sex offense under:
 - (A) RCW 9A.44.076 if, because of the difference in age between the offender and the victim, no rebuttable presumption exists under (d) of this subsection;
- 10 (B) RCW 9A.44.079 if, because of the difference in age between the offender and the victim, no rebuttable presumption exists under (d) of this subsection;
- 13 (C) RCW 9A.44.086 if, because of the difference in age between the 14 offender and the victim, no rebuttable presumption exists under (d) of 15 this subsection;
 - (D) RCW 9A.44.089;
 - (E) RCW 9A.44.093;
- 18 (F) RCW 9A.44.096;

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- 19 (G) RCW 9A.64.020 (1) or (2) if, because of the difference in age 20 between the offender and the victim, no rebuttable presumption exists 21 under (d) of this subsection;
 - (H) Chapter 9.68A RCW;
- 23 (I) Any predecessor or antecedent statute for the offenses listed 24 in (a)(iv)(A) through (H) of this subsection;
 - (J) Any statute from any other jurisdiction that describes an offense analogous to the offenses listed in (a)(iv)(A) through (H) of this subsection.
- This subsection (2)(a) shall not apply when (c) or (d) of this subsection applies.
 - (b) The parent's visitation with the child shall be limited if it is found that the parent resides with a person who has engaged in any of the following conduct: (i) Physical, sexual, or a pattern of emotional abuse of a child; (ii) a history of acts of domestic violence as defined in RCW 26.50.010(1) or an assault or sexual assault that causes grievous bodily harm or the fear of such harm; or (iii) the person has been convicted as an adult or as a juvenile has been adjudicated of a sex offense under:

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- 1 (A) RCW 9A.44.076 if, because of the difference in age between the offender and the victim, no rebuttable presumption exists under (e) of this subsection;
 - (B) RCW 9A.44.079 if, because of the difference in age between the offender and the victim, no rebuttable presumption exists under (e) of this subsection;
 - (C) RCW 9A.44.086 if, because of the difference in age between the offender and the victim, no rebuttable presumption exists under (e) of this subsection;
 - (D) RCW 9A.44.089;
- 11 (E) RCW 9A.44.093;
- 12 (F) RCW 9A.44.096;

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- 13 (G) RCW 9A.64.020 (1) or (2) if, because of the difference in age 14 between the offender and the victim, no rebuttable presumption exists 15 under (e) of this subsection;
 - (H) Chapter 9.68A RCW;
 - (I) Any predecessor or antecedent statute for the offenses listed in (b)(iii)(A) through (H) of this subsection;
- 19 (J) Any statute from any other jurisdiction that describes an 20 offense analogous to the offenses listed in (b)(iii)(A) through (H) of 21 this subsection.
- This subsection (2)(b) shall not apply when (c) or (e) of this subsection applies.
 - (c) If a parent has been found to be a sexual predator under chapter 71.09 RCW or under an analogous statute of any other jurisdiction, the court shall restrain the parent from contact with a child that would otherwise be allowed under this chapter. If a parent resides with an adult or a juvenile who has been found to be a sexual predator under chapter 71.09 RCW or under an analogous statute of any other jurisdiction, the court shall restrain the parent from contact with the parent's child except contact that occurs outside that person's presence.
- 33 (d) There is a rebuttable presumption that a parent who has been 34 convicted as an adult of a sex offense listed in (d)(i) through (ix) of 35 this subsection poses a present danger to a child. Unless the parent 36 rebuts this presumption, the court shall restrain the parent from 37 contact with a child that would otherwise be allowed under this 38 chapter:

- 1 (i) RCW 9A.64.020 (1) or (2), provided that the person convicted 2 was at least five years older than the other person;
- 3 (ii) RCW 9A.44.073;
- 4 (iii) RCW 9A.44.076, provided that the person convicted was at least eight years older than the victim;
- 6 (iv) RCW 9A.44.079, provided that the person convicted was at least 7 eight years older than the victim;
- 8 (v) RCW 9A.44.083;
- 9 (vi) RCW 9A.44.086, provided that the person convicted was at least 10 eight years older than the victim;
- 11 (vii) RCW 9A.44.100;
- 12 (viii) Any predecessor or antecedent statute for the offenses 13 listed in (d)(i) through (vii) of this subsection;
- 14 (ix) Any statute from any other jurisdiction that describes an 15 offense analogous to the offenses listed in (d)(i) through (vii) of 16 this subsection.
- 17 (e) There is a rebuttable presumption that a parent who resides with a person who, as an adult, has been convicted, or as a juvenile 18 has been adjudicated, of the sex offenses listed in (e)(i) through (ix) 19 of this subsection places a child at risk of abuse or harm when that 20 21 parent exercises visitation in the presence of the convicted or 22 adjudicated person. Unless the parent rebuts the presumption, the court shall restrain the parent from contact with the parent's child 23 24 except for contact that occurs outside of the convicted or adjudicated 25 person's presence:
- 26 (i) RCW 9A.64.020 (1) or (2), provided that the person convicted 27 was at least five years older than the other person;
- 28 (ii) RCW 9A.44.073;
- 29 (iii) RCW 9A.44.076, provided that the person convicted was at 30 least eight years older than the victim;
- 31 (iv) RCW 9A.44.079, provided that the person convicted was at least 32 eight years older than the victim;
 - (v) RCW 9A.44.083;

- (vi) RCW 9A.44.086, provided that the person convicted was at least eight years older than the victim;
- 36 (vii) RCW 9A.44.100;
- (viii) Any predecessor or antecedent statute for the offenses listed in (e)(i) through (vii) of this subsection;

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(ix) Any statute from any other jurisdiction that describes an offense analogous to the offenses listed in (e)(i) through (vii) of this subsection.

- (f) The presumption established in (d) of this subsection may be rebutted only after a written finding that:
- (i) If the child was not the victim of the sex offense committed by the parent requesting visitation, (A) contact between the child and the offending parent is appropriate and poses minimal risk to the child, and (B) the offending parent has successfully engaged in treatment for sex offenders or is engaged in and making progress in such treatment, if any was ordered by a court, and the treatment provider believes such contact is appropriate and poses minimal risk to the child; or
- (ii) If the child was the victim of the sex offense committed by the parent requesting visitation, (A) contact between the child and the offending parent is appropriate and poses minimal risk to the child, (B) if the child is in or has been in therapy for victims of sexual abuse, the child's counselor believes such contact between the child and the offending parent is in the child's best interest, and (C) the offending parent has successfully engaged in treatment for sex offenders or is engaged in and making progress in such treatment, if any was ordered by a court, and the treatment provider believes such contact is appropriate and poses minimal risk to the child.
- (g) The presumption established in (e) of this subsection may be rebutted only after a written finding that:
- (i) If the child was not the victim of the sex offense committed by the person who is residing with the parent requesting visitation, (A) contact between the child and the parent residing with the convicted or adjudicated person is appropriate and that parent is able to protect the child in the presence of the convicted or adjudicated person, and (B) the convicted or adjudicated person has successfully engaged in treatment for sex offenders or is engaged in and making progress in such treatment, if any was ordered by a court, and the treatment provider believes such contact is appropriate and poses minimal risk to the child; or
- (ii) If the child was the victim of the sex offense committed by the person who is residing with the parent requesting visitation, (A) contact between the child and the parent in the presence of the convicted or adjudicated person is appropriate and poses minimal risk

to the child, (B) if the child is in or has been in therapy for victims of sexual abuse, the child's counselor believes such contact between the child and the parent residing with the convicted or adjudicated person in the presence of the convicted or adjudicated person is in the child's best interest, and (C) the convicted or adjudicated person has successfully engaged in treatment for sex offenders or is engaged in and making progress in such treatment, if any was ordered by a court, and the treatment provider believes contact between the parent and child in the presence of the convicted or adjudicated person is appropriate and poses minimal risk to the child.

- (h) If the court finds that the parent has met the burden of rebutting the presumption under (f) of this subsection, the court may allow a parent who has been convicted as an adult of a sex offense listed in (d)(i) through (ix) of this subsection to have visitation with the child supervised by a neutral and independent adult and pursuant to an adequate plan for supervision of such visitation. The court shall not approve of a supervisor for contact between the child and the parent unless the court finds, based on the evidence, that the supervisor is willing and capable of protecting the child from harm. The court shall revoke court approval of the supervisor upon finding, based on the evidence, that the supervisor has failed to protect the child or is no longer willing or capable of protecting the child.
- (i) If the court finds that the parent has met the burden of rebutting the presumption under (g) of this subsection, the court may allow a parent residing with a person who has been adjudicated as a juvenile of a sex offense listed in (e)(i) through (ix) of this subsection to have visitation with the child in the presence of the person adjudicated as a juvenile, supervised by a neutral and independent adult and pursuant to an adequate plan for supervision of such visitation. The court shall not approve of a supervisor for contact between the child and the parent unless the court finds, based on the evidence, that the supervisor is willing and capable of protecting the child from harm. The court shall revoke court approval of the supervisor upon finding, based on the evidence, that the supervisor has failed to protect the child or is no longer willing or capable of protecting the child.
- (j) If the court finds that the parent has met the burden of rebutting the presumption under (g) of this subsection, the court may

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allow a parent residing with a person who, as an adult, has been convicted of a sex offense listed in (e)(i) through (ix) of this subsection to have visitation with the child in the presence of the convicted person supervised by a neutral and independent adult and pursuant to an adequate plan for supervision of such visitation. The court shall not approve of a supervisor for contact between the child and the parent unless the court finds, based on the evidence, that the supervisor is willing and capable of protecting the child from harm. The court shall revoke court approval of the supervisor upon finding, based on the evidence, that the supervisor has failed to protect the child or is no longer willing or capable of protecting the child.

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(k) A court shall not order unsupervised contact between the offending parent and a child of the offending parent who was sexually abused by that parent. A court may order unsupervised contact between the offending parent and a child who was not sexually abused by the parent after the presumption under (d) of this subsection has been rebutted and supervised visitation has occurred for at least two years with no further arrests or convictions of sex offenses involving children under chapter 9A.44 RCW, RCW 9A.64.020, or chapter 9.68A RCW and (i) the sex offense of the offending parent was not committed against a child of the offending parent, and (ii) the court finds that unsupervised contact between the child and the offending parent is appropriate and poses minimal risk to the child, after consideration of the testimony of a state-certified therapist, mental health counselor, or social worker with expertise in treating child sexual abuse victims who has supervised at least one period of visitation between the parent and the child, and after consideration of evidence of the offending parent's compliance with community supervision requirements, if any. If the offending parent was not ordered by a court to participate in treatment for sex offenders, then the parent shall psychosexual evaluation conducted by a certified sex offender treatment provider or a certified affiliate sex offender treatment provider indicating that the offender has the lowest likelihood of risk to reoffend before the court grants unsupervised contact between the parent and a child.

(1) A court may order unsupervised contact between the parent and a child which may occur in the presence of a juvenile adjudicated of a sex offense listed in (e)(i) through (ix) of this subsection who

resides with the parent after the presumption under (e) of this subsection has been rebutted and supervised visitation has occurred for at least two years during which time the adjudicated juvenile has had no further arrests, adjudications, or convictions of sex offenses involving children under chapter 9A.44 RCW, RCW 9A.64.020, or chapter 9.68A RCW, and (i) the court finds that unsupervised contact between the child and the parent that may occur in the presence of the adjudicated juvenile is appropriate and poses minimal risk to the child, after consideration of the testimony of a state-certified therapist, mental health counselor, or social worker with expertise in treatment of child sexual abuse victims who has supervised at least one period of visitation between the parent and the child in the presence of the adjudicated juvenile, and after consideration of evidence of the adjudicated juvenile's compliance with community supervision or parole requirements, if any. If the adjudicated juvenile was not ordered by a court to participate in treatment for sex offenders, then the adjudicated juvenile shall obtain a psychosexual evaluation conducted by a certified sex offender treatment provider or a certified affiliate sex offender treatment provider indicating that the adjudicated juvenile has the lowest likelihood of risk to reoffend before the court grants unsupervised contact between the parent and a child which may occur in the presence of the adjudicated juvenile who is residing with the parent.

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(m)(i) The limitations imposed by the court under (a) or (b) of this subsection shall be reasonably calculated to protect the child from the physical, sexual, or emotional abuse or harm that could result if the child has contact with the parent requesting visitation. If the court expressly finds based on the evidence that limitations on visitation with the child will not adequately protect the child from the harm or abuse that could result if the child has contact with the parent requesting visitation, the court shall restrain the person seeking visitation from all contact with the child.

(ii) The court shall not enter an order under (a) of this subsection allowing a parent to have contact with a child if the parent has been found by clear and convincing evidence in a civil action or by a preponderance of the evidence in a dependency action to have sexually abused the child, except upon recommendation by an evaluator or therapist for the child that the child is ready for contact with the

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parent and will not be harmed by the contact. The court shall not enter an order allowing a parent to have contact with the child in the offender's presence if the parent resides with a person who has been found by clear and convincing evidence in a civil action or by a preponderance of the evidence in a dependency action to have sexually abused a child, unless the court finds that the parent accepts that the person engaged in the harmful conduct and the parent is willing to and capable of protecting the child from harm from the person.

- (iii) If the court limits visitation under (a) or (b) of this subsection to require supervised contact between the child and the parent, the court shall not approve of a supervisor for contact between a child and a parent who has engaged in physical, sexual, or a pattern of emotional abuse of the child unless the court finds based upon the evidence that the supervisor accepts that the harmful conduct occurred and is willing to and capable of protecting the child from harm. The court shall revoke court approval of the supervisor upon finding, based on the evidence, that the supervisor has failed to protect the child or is no longer willing to or capable of protecting the child.
- (n) If the court expressly finds based on the evidence that contact between the parent and the child will not cause physical, sexual, or emotional abuse or harm to the child and that the probability that the parent's or other person's harmful or abusive conduct will recur is so remote that it would not be in the child's best interests to apply the limitations of (a), (b), and (m)(i) and (iii) of this subsection, or if the court expressly finds that the parent's conduct did not have an impact on the child, then the court need not apply the limitations of (a), (b), and (m)(i) and (iii) of this subsection. The weight given to the existence of a protection order issued under chapter 26.50 RCW as to domestic violence is within the discretion of the court. This subsection shall not apply when (c), (d), (e), (f), (g), (h), (i), (j), (k), (l), and (m)(ii) of this subsection apply.
- (3) ((Any person may petition the court for visitation rights at any time including, but not limited to, custody proceedings. The court may order visitation rights for any person when visitation may serve the best interest of the child whether or not there has been any change of circumstances.

(4))) The court may modify an order granting or denying visitation rights whenever modification would serve the best interests of the child. Modification of a parent's visitation rights shall be subject to the requirements of subsection (2) of this section.

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- $((\frac{5}{}))$ (4) For the purposes of this section, a parent's child means that parent's natural child, adopted child, or stepchild.
- NEW SECTION. Sec. 5. RCW 26.09.240 (Visitation rights--Person other than parent--Grandparents' visitation rights) and 1996 c 177 s 1, 1989 c 375 s 13, 1987 c 460 s 18, 1977 ex.s. c 271 s 1, & 1973 1st ex.s. c 157 s 24 are each repealed.
- NEW SECTION. Sec. 6. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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