ENGROSSED SECOND SUBSTITUTE SENATE BILL 6267

State of Washington 61st Legislature 2010 Regular Session

By Senate Ways & Means (originally sponsored by Senators Rockefeller and Honeyford; by request of Department of Ecology)

READ FIRST TIME 02/09/10.

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AN ACT Relating to water right processing improvements; amending RCW 90.03.265, 90.14.065, 90.44.100, and 90.44.100; adding new sections to chapter 90.03 RCW; adding new sections to chapter 90.44 RCW; creating new sections; providing an effective date; and providing an expiration date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. Water is an essential element for economic prosperity and it generates new, family-wage jobs and state revenues.

It is the intent of the legislature to provide both the water right applicants and the department of ecology with the necessary tools to expedite the processing of water right applications depending on the needs of the project and agency workload.

NEW_SECTION. Sec. 2. Sufficient resources to support the department of ecology's water resource program are essential for effective and sustainable water management that provides certainty to processed applications. The department of ecology shall review current water resource functions and report to the legislature and the governor

- by September 1, 2010, on improvements to make the program more selfsustaining and efficient.
 - Sec. 3. RCW 90.03.265 and 2003 c 70 s 6 are each amended to read as follows:
 - (1)(a) Any applicant for a new withdrawal or a change, transfer, or amendment of a water right pending before the department((τ)) may initiate a cost-reimbursement agreement with the department to provide expedited review of the application. A cost-reimbursement agreement may ((only)) be initiated under this section if the applicant agrees to pay for, or as part of a cooperative effort agrees to pay for, the cost of processing his or her application and all other applications from the same source of supply which must be acted upon before the applicant's request because they were filed prior to the date of when the applicant filed.
- (b) The requirement to pay for the cost of other applications under

 (a) of this subsection does not apply to an application for a new

 appropriation that would not diminish the water available to earlier

 pending applicants for new appropriations from the same source of

 supply.
 - (c) The requirement to pay for the cost of processing other applications under (a) of this subsection does not apply to an application for a change, transfer, or other amendment that would not diminish the water available to earlier pending applicants for changes or transfers from the same source of supply.
 - (d) In determining whether an application would not diminish the water available to earlier pending applicants, the department shall consider any water impoundment or other water resource management mitigation technique proposed by the applicant under RCW 90.03.255 or 90.44.055.
- 30 <u>(e)</u> The department <u>may enter into cost-reimbursement agreements</u>
 31 <u>provided resources are available and</u> shall use the process established
 32 under RCW 43.21A.690 for entering into cost-reimbursement agreements.
 33 <u>The department's share of work related to a cost-reimbursement</u>
 34 <u>application, such as final certificate approval, must be prioritized</u>
 35 <u>within the framework of other water right processing needs and as</u>
 36 determined by agency rule.

(f) Each individual applicant is responsible for his or her own appeal costs that may result from a water right decision made by the department. In the event that the department's approval of an application is appealed under chapter 43.21B RCW by a third party, the applicant for the water right in question must reimburse the department for the cost of defending the decision before the pollution control hearings board unless otherwise agreed to by the applicant and the department. If an applicant appeals either an approval or a denial by the department, the applicant is responsible only for its own appeal costs.

- (2) In pursuing a cost-reimbursement project, the department must determine the source of water proposed to be diverted or withdrawn from, including the boundaries of the area that delimits the source. The department must determine if any other water right permit applications are pending from the same source. A water source may include surface water only, groundwater only, or surface and groundwater together if the department finds they are hydraulically connected. The department shall consider technical information submitted by the applicant in making its determinations under this subsection. The department may recover from a cost-reimbursement applicant its own costs in making the same source determination under this subsection.
 - (3) Upon request of the applicant seeking cost-reimbursement processing, the department may elect to initiate a coordinated cost-reimbursement process. To initiate this process, the department must notify in writing all persons who have pending applications on file for a new appropriation, change, transfer, or amendment of a water right from that water source. A water source may include surface water only, groundwater only, or surface and groundwater together if the department determines that they are hydraulically connected. The notice must be made by way of mail and by publication in a newspaper of general circulation in the area where affected properties are located. The notice must:
 - (a) Inform those applicants that cost-reimbursement processing of applications within the described water source is being initiated;
- 36 <u>(b) Provide to individual applicants the criteria under which the</u>
 37 <u>applications will be examined and determined;</u>

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- 1 (c) Provide to individual applicants the estimated cost for having 2 an application processed;
 - (d) Provide an estimate of how long the cost-reimbursement process will take before an application is approved or denied; and
 - (e) Provide at least sixty days for the applicants to respond in writing regarding the applicant's decision to participate in the cost-reimbursement process.
 - (4) The applicant initiating cost-reimbursement request must pay for the cost of the determination under subsections (2) and (3) of this section and other costs necessary for the initial phase of cost-reimbursement processing. The cost for each applicant for conducting processing under a coordinated cost-reimbursement agreement must be based on the proportionate quantity of water requested by each applicant.
 - (5) For any cost-reimbursement process under this section, the applicant may select the consultant from the department's prequalified consultant's list or may be assigned a prequalified consultant by the department. The applicant may also use its own consultant at the discretion of the department if the consultant meets the requirements in subsection (6) of this section.
 - (6)(a) If the applicant proposes to use its own consultant for one or more of the work products or reports associated with the work generally performed under a cost-reimbursement agreement, and the department agrees to such use, all investigations, work products, technical reports and analysis, findings, and documentation undertaken by the consultant relating to the application, including preparation of a draft report of examination, is subject to the review, comment, modification, refusal, or approval of the department before being used in the department's decision-making process. At any point during the cost-reimbursement process, the department may request or accept technical information, data, and analysis from the applicant or the applicant's consultant to support the cost-reimbursement process or the department's decision on the application.
- 34 <u>(b) The department is authorized to adopt rules or guidance</u>
 35 <u>providing: (i) Minimum qualifications and standards for the submission</u>
 36 <u>of such technical information; and (ii) technical information,</u>
 37 <u>scientific analysis, work product documentation, and report</u>
 38 presentation standards that an applicant's consultant must meet.

(7) The department must provide notice to potential consultants of the opportunity to be considered for inclusion on the list of cost-reimbursement consultants to whom work assignments will be made. The department must competitively select an appropriate number of consultants who are qualified by training and experience to investigate and make recommendations on the disposition of water right applications. The consultant list must be renewed at least every six years, though the department may add qualified cost-reimbursement consultants to the list at any time. The department must enter a master contract with each consultant selected and thereafter make work assignments based on availability and qualifications.

- (8) The department may remove any consultant from the consultant list for poor performance, malfeasance, or excessive complaints from cost-reimbursement participants. The department may interview any cost-reimbursement consultant to determine whether the person is qualified for this work, and must spot-check the work of consultants to ensure that the public is being competently served.
- (9) When assigned or selected for an application or set of applications to investigate, the consultant must document its findings and recommended disposition in the form of written draft reports of examination. Within two weeks of the department receiving the draft reports of examination, an applicant may provide comments to the department on the contents of the report. The department may modify the reports of examination submitted by the consultant. The department's decision on a permit application is final unless it is appealed to the pollution control hearings board under chapter 43.21B RCW.
- (10) The department must provide the applicant the opportunity to review and comment on the consultant's findings, technical reports, and preliminary draft reports of examination prior to the completion of final documents by the consultant. The department must consider such comments by the applicant prior to the department's issuance of a draft report of examination.
- 34 (11) If an applicant elects not to participate in a cost-35 reimbursement process, the application remains on file with the 36 department, retains its priority date, and may be processed in the 37 future under regular processing, expedited processing, or through cost-38 reimbursement.

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NEW SECTION. **Sec. 4.** A new section is added to chapter 90.03 RCW to read as follows:

The water rights processing account is created in the state treasury. All receipts from the fees collected under sections 5 and 12 of this act must be deposited into the account. Money in the account may be spent only after appropriation. Expenditures from the account may only be used to support the processing of water right applications for a new appropriation, change, transfer, or amendment of a water right or for the examination, certification, and renewal of certification of water right examiners as provided in this chapter and chapters 90.42 and 90.44 RCW.

- NEW SECTION. Sec. 5. A new section is added to chapter 90.03 RCW to read as follows:
 - (1) The department may expedite processing of applications within the same source of water on its own volition when there is interest from a sufficient number of applicants or upon receipt of written requests from at least ten percent of the applicants within the same source of water.
 - (2) If the conditions of subsection (1) of this section have been met and the department determines that the public interest is best served by expediting applications within a water source, the department must notify in writing all persons who have pending applications on file for a new appropriation, change, transfer, or amendment of a water right from that water source. A water source may include surface water only, groundwater only, or surface and groundwater together if the department determines that they are hydraulically connected. The notice must be made by way of mail and by publication in a newspaper of general circulation in the area where affected properties are located. The notice must:
- 30 (a) Inform those applicants that expedited processing of applications with the described water source is being initiated;
 - (b) Provide to individual applicants the criteria under which the applications will be examined and determined;
- 34 (c) Provide to individual applicants the estimated cost for having 35 an application processed on an expedited basis;
- 36 (d) Provide an estimate of how long the expedited process will take
 37 before an application is approved or denied; and

(e) Provide at least sixty days for the applicants to respond in writing regarding the applicant's decision to participate in the expedited processing of their applications.

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- (3) In addition to the application fees provided in RCW 90.03.470, the department must recover the full cost of processing all the applications from applicants who elect to participate within the water source through expedited processing fees. The department must calculate an expedited processing fee based primarily on the proportionate quantity of water requested by each applicant and may adjust the fee if it appears that the application will require a disproportionately greater amount of time and effort to process due to its complexity. Any application fees that were paid by the applicant under RCW 90.03.470 must be credited against the applicant's share of the cost of processing applications under the provisions of this section.
- (4) The expedited processing fee must be collected by the department prior to the expedited processing of an application. An applicant who has stated in writing that he or she wants his or her application processed using the expedited procedures in this section must transmit the processing fee within sixty days of the written request. Failure to do so will result in the applicant not being included in expedited processing for that water source.
- (5) If an applicant elects not to participate in expedited processing, the application remains on file with the department, the applicant retains his or her priority date, and the application may be processed in the future through regular processing, expedited processing, coordinated cost-reimbursement processing, or cost-reimbursement. Such an application may not be processed through expedited processing within twelve months after the department's issuance of decisions on participating applications at the conclusion of expedited processing unless the applicant agrees to pay the full proportionate share that would otherwise have been paid during such processing. Any proceeds collected from an applicant under this delayed entry into expedited processing may be used to reimburse the other applicants who participated in the previous expedited processing of applications.

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NEW SECTION. **Sec. 6.** A new section is added to chapter 90.03 RCW to read as follows:

The department must provide electronic notice and opportunity for comment to affected federally recognized tribal governments concurrently when providing notice to applicants under RCW 90.03.265 and sections 5 and 12 of this act.

NEW SECTION. Sec. 7. A new section is added to chapter 90.03 RCW to read as follows:

- (1) The department shall establish and maintain a list of certified water right examiners. Certified water right examiners on the list are eligible to perform final proof examinations of permitted water uses leading to the issuance of a water right certificate under RCW 90.03.330. The list must be updated annually and must be made available to the public through written and electronic media.
- (2) In order to qualify, an individual must be registered in Washington as a professional engineer, professional land surveyor, or registered hydrogeologist, or an individual must demonstrate at least five years of applicable experience to the department, or be a board member of a water conservancy board. Qualified individuals must also pass a written examination prior to being certified by the department. Such an examination must be administered by either the department or an entity formally approved by the department. Each certified water right examiner must demonstrate knowledge and competency regarding:
 - (a) Water law in the state of Washington;
- (b) Measurement of the flow of water through open channels and enclosed pipes;
 - (c) Water use and water level reporting;
- 28 (d) Estimation of the capacity of reservoirs and ponds;
 - (e) Irrigation crop water requirements;
 - (f) Aerial photo interpretation;
 - (q) Legal descriptions of land parcels;
- 32 (h) Location of land and water infrastructure through the use of 33 maps and global positioning;
 - (i) Proper construction and sealing of well bores; and
- (j) Other topics related to the preparation and certification of water rights in Washington state.

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(3) Except as provided in subsection (9) of this section, upon completion of a water appropriation and putting water to beneficial use, in order to receive a final water right certificate, the permit holder must secure the services of a certified water right examiner who has been tested and certified by the department. The examiner shall carry out a final examination of the project to verify its completion and to determine and document for the permit holder and the department the amount of water that has been appropriated for beneficial use, the location of diversion or withdrawal and conveyance facilities, and the actual place of use. The examiner shall take measurements or make estimates of the maximum diversion or withdrawal, the capacity of water storage facilities, the acreage irrigated, the type and number of residences served, the type and number of stock watered, and other information relevant to making a final determination of the amount of water beneficially used. The examiner shall make photographs of the facilities to document the use or uses of water and the photographs must be submitted with the examiner's report to the department. department shall specify the format and required content of the reports and may provide a form for that purpose.

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- (4) The department may suspend or revoke a certification based on poor performance, malfeasance, failure to acquire continuing education credits, or excessive complaints from the examiner's customers. The department may require the retesting of an examiner. The department may interview any examiner to determine whether the person is qualified for this work. The department shall spot-check the work of examiners to ensure that the public is being competently served. Any person aggrieved by an order of the department including the granting, denial, revocation, or suspension of a certificate issued by the department under this chapter may appeal pursuant to chapter 43.21B RCW.
- (5) The decision regarding whether to issue a final water right certificate is solely the responsibility and function of the department.
- (6) The department shall make its final decision under RCW 90.03.330 within sixty days of the date of receipt of the proof of examination from the certified water right examiner, unless otherwise requested by the applicant.
- (7) Each certified water right examiner must complete eight hours annually of qualifying continuing education in the water resources

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- 1 field. The department shall determine and specify the qualifying
- 2 continuing education and shall inform examiners of the opportunities.
- 3 The department shall track whether examiners are current in their
- 4 continuing education and may suspend the certification of an examiner
- 5 who has not complied with the continuing education requirement.
- 6 (8) Each certified water right examiner must be bonded for at least 7 fifty thousand dollars.
 - (9) The department may waive the requirement to secure the services of a certified water right examiner in situations in which the department deems it unnecessary for purposes of issuing a certificate of water right.
- (10) The department shall establish and collect fees for the examination, certification, and renewal of certification of water right examiners. Revenue collected from these fees must be deposited into the water rights processing account created in section 4 of this act. Pursuant to RCW 43.135.055, the department is authorized to set fees for examination, certification, and renewal of certification for water right examiners.
- 19 (11) The department may adopt rules appropriate to carry out the 20 purposes of this section.
- 21 **Sec. 8.** RCW 90.14.065 and 1987 c 93 s 1 are each amended to read 22 as follows:
 - (1)(a) Any person or entity, or successor to such person or entity, having a statement of claim on file with the water rights claims registry ((on April 20, 1987,)) may submit to the department of ecology for filing((τ)) an amendment to such a statement of claim if the submitted amendment is based on:
 - $((\frac{1}{1}))$ (i) An error in estimation of the quantity of the applicant's water claim prescribed in RCW 90.14.051 if the applicant provides reasons for the failure to claim such right in the original claim;
- $((\frac{(2)}{(2)}))$ (ii) A change in circumstances not foreseeable at the time the original claim was filed, if such change in circumstances relates only to the manner of transportation or diversion of the water and not to the use or quantity of such water; or
- 36 $((\frac{3}{3}))$ (iii) The amendment is ministerial in nature.

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(b) The department shall accept any such submission and file the same in the registry unless the department by written determination concludes that the requirements of (a)(i), (ii), or (iii) of this subsection (((1), -(2), -or-(3)-of-this-section)) have not been satisfied.

- (2) In addition to subsection (1) of this section, a surface water right claim may be changed or transferred in the same manner as a permit or certificate under RCW 90.03.380, and a water right claim for groundwater may be changed or transferred as provided under RCW 90.03.380 and 90.44.100.
- (3) Any person aggrieved by a determination of the department may obtain a review thereof by filing a petition for review with the pollution control hearings board within thirty days of the date of the determination by the department. The provisions of RCW 90.14.081 shall apply to any amendment filed or approved under this section.
- Sec. 9. RCW 90.44.100 and 2009 c 183 s 16 are each amended to read as follows:
 - (1) After an application to, and upon the issuance by the department of an amendment to the appropriate permit or certificate of groundwater right, the holder of a valid right to withdraw public groundwaters may, without losing the holder's priority of right, construct wells or other means of withdrawal at a new location in substitution for or in addition to those at the original location, or the holder may change the manner or the place of use of the water.
 - (2) An amendment to construct replacement or a new additional well or wells at a location outside of the location of the original well or wells or to change the manner or place of use of the water shall be issued only after publication of notice of the application and findings as prescribed in the case of an original application. Such amendment shall be issued by the department only on the conditions that: (a) The additional or replacement well or wells shall tap the same body of public groundwater as the original well or wells; (b) where a replacement well or wells is approved, the use of the original well or wells shall be properly decommissioned as required under chapter 18.104 RCW; (c) where an additional well or wells is constructed, the original well or wells may continue to be used, but the combined total withdrawal from the

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original and additional well or wells shall not enlarge the right conveyed by the original permit or certificate; and (d) other existing rights shall not be impaired. The department may specify an approved manner of construction and shall require a showing of compliance with the terms of the amendment, as provided in RCW 90.44.080 in the case of an original permit.

- (3) The construction of a replacement or new additional well or wells at the location of the original well or wells shall be allowed without application to the department for an amendment. However, the following apply to such a replacement or new additional well: well shall tap the same body of public groundwater as the original well or wells; (b) if a replacement well is constructed, the use of the original well or wells shall be discontinued and the original well or wells shall be properly decommissioned as required under chapter 18.104 RCW; (c) if a new additional well is constructed, the original well or wells may continue to be used, but the combined total withdrawal from the original and additional well or wells shall not enlarge the right conveyed by the original water use permit or certificate; (d) the construction and use of the well shall not interfere with or impair water rights with an earlier date of priority than the water right or rights for the original well or wells; (e) the replacement or additional well shall be located no closer than the original well to a well it might interfere with; (f) the department may specify an approved manner of construction of the well; and (g) the department shall require a showing of compliance with the conditions of this subsection (3).
- (4) As used in this section, the "location of the original well or wells" of a water right permit or certificate is the area described as the point of withdrawal in the original public notice published for the application for the water right for the well. The location of the original well or wells of a water right claim filed under chapter 90.14 RCW is the area located within a one-quarter mile radius of the current well or wells.
- (5) The development and use of a small irrigation impoundment, as defined in RCW 90.03.370(8), does not constitute a change or amendment for the purposes of this section. The exemption expressly provided by this subsection shall not be construed as requiring an amendment of any

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existing water right to enable the holder of the right to store water governed by the right.

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- (6) This section does not apply to a water right involved in an approved local water plan created under RCW 90.92.090 or a banked water right under RCW 90.92.070.
- 6 **Sec. 10.** RCW 90.44.100 and 2003 c 329 s 3 are each amended to read 7 as follows:
 - (1) After an application to, and upon the issuance by the department of an amendment to the appropriate permit or certificate of groundwater right, the holder of a valid right to withdraw public groundwaters may, without losing the holder's priority of right, construct wells or other means of withdrawal at a new location in substitution for or in addition to those at the original location, or the holder may change the manner or the place of use of the water.
 - (2) An amendment to construct replacement or a new additional well or wells at a location outside of the location of the original well or wells or to change the manner or place of use of the water shall be issued only after publication of notice of the application and findings as prescribed in the case of an original application. Such amendment shall be issued by the department only on the conditions that: (a) The additional or replacement well or wells shall tap the same body of public groundwater as the original well or wells; replacement well or wells is approved, the use of the original well or wells shall be discontinued and the original well or wells shall be properly decommissioned as required under chapter 18.104 RCW; (c) where an additional well or wells is constructed, the original well or wells may continue to be used, but the combined total withdrawal from the original and additional well or wells shall not enlarge the right conveyed by the original permit or certificate; and (d) other existing rights shall not be impaired. The department may specify an approved manner of construction and shall require a showing of compliance with the terms of the amendment, as provided in RCW 90.44.080 in the case of an original permit.
 - (3) The construction of a replacement or new additional well or wells at the location of the original well or wells shall be allowed without application to the department for an amendment. However, the following apply to such a replacement or new additional well: (a) The

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- well shall tap the same body of public groundwater as the original well 1 or wells; (b) if a replacement well is constructed, the use of the 2 original well or wells shall be discontinued and the original well or 3 wells shall be properly decommissioned as required under chapter 18.104 4 RCW; (c) if a new additional well is constructed, the original well or 5 wells may continue to be used, but the combined total withdrawal from 6 the original and additional well or wells shall not enlarge the right 7 conveyed by the original water use permit or certificate; (d) the 8 construction and use of the well shall not interfere with or impair 9 10 water rights with an earlier date of priority than the water right or rights for the original well or wells; (e) the replacement or 11 12 additional well shall be located no closer than the original well to a 13 well it might interfere with; (f) the department may specify an approved manner of construction of the well; and (g) the department 14 shall require a showing of compliance with the conditions of this 15 16 subsection (3).
 - (4) As used in this section, the "location of the original well or wells" of a water right permit or certificate is the area described as the point of withdrawal in the original public notice published for the application for the water right for the well. The location of the original well or wells of a water right claim filed under chapter 90.14 RCW is the area located within a one-quarter mile radius of the current well or wells.
 - (5) The development and use of a small irrigation impoundment, as defined in RCW 90.03.370(8), does not constitute a change or amendment for the purposes of this section. The exemption expressly provided by this subsection shall not be construed as requiring an amendment of any existing water right to enable the holder of the right to store water governed by the right.
- NEW SECTION. Sec. 11. A new section is added to chapter 90.44 RCW to read as follows:
- Applications to appropriate groundwater under a cost-reimbursement agreement must be processed in accordance with RCW 90.03.265 when an applicant requests the assignment of a cost-reimbursement consultant as provided in RCW 43.21A.690.

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NEW SECTION. Sec. 12. A new section is added to chapter 90.44 RCW to read as follows:

- (1) The department may expedite processing of applications within the same source of water on its own volition when there is interest from a sufficient number of applicants or upon receipt of written requests from at least ten percent of the applicants within the same source of water.
- (2) If the conditions of subsection (1) of this section have been met and the department determines that the public interest is best served by expediting applications within a water source, the department must notify in writing all persons who have pending applications on file for a new appropriation, change, transfer, or amendment of a water right from that water source. A water source may include surface water only, groundwater only, or surface and groundwater together if the department determines that they are hydraulically connected. The notice must be made by way of mail and by publication in a newspaper of general circulation in the area where affected properties are located. The notice must:
- (a) Inform those applicants that expedited processing of applications with the described water source is being initiated;
- (b) Provide to individual applicants the criteria under which the applications will be examined and determined;
- (c) Provide to individual applicants the estimated cost for having an application processed on an expedited basis;
- (d) Provide an estimate of how long the expedited process will take before an application is approved or denied; and
- (e) Provide at least sixty days for the applicants to respond in writing regarding the applicant's decision to participate in expedited processing of their applications.
- (3) In addition to the application fees provided in RCW 90.03.470, the department must recover the full cost of processing all the applications from applicants who elect to participate within the water source through expedited processing fees. The department must calculate an expedited processing fee based primarily on the proportionate quantity of water requested by each applicant and may adjust the fee if it appears that the application will require a disproportionately greater amount of time and effort to process due to its complexity. Any application fees that were paid by the applicant

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- under RCW 90.03.470 must be credited against the applicant's share of the cost of processing applications under the provisions of this section.
 - (4) The expedited processing fee must be collected by the department prior to the expedited processing of an application. An applicant who has stated in writing that he or she wants his or her application processed using the expedited procedures in this section must transmit the processing fee within sixty days of the written request. Failure to do so will result in the applicant not being included in expedited processing for that water source.
- (5) If an applicant elects not to participate in expedited 11 12 processing, the application remains on file with the department, the 13 applicant retains his or her priority date, and the application may be 14 processed in the future through regular processing, expedited processing, coordinated cost-reimbursement processing, or cost-15 reimbursement. Such an application may not be processed through 16 17 expedited processing within twelve months after the department's 18 issuance of decisions on participating applications at the conclusion of expedited processing unless the applicant agrees to pay the full 19 proportionate share that would otherwise have been paid during such 20 21 processing. Any proceeds collected from an applicant under this 22 delayed entry into expedited processing may be used to reimburse the other applicants who participated in the previous expedited processing 23 24 of applications.
- NEW SECTION. Sec. 13. Section 9 of this act expires June 30, 26 2019.
- NEW SECTION. Sec. 14. Section 10 of this act takes effect June 30, 2019.
- NEW SECTION. Sec. 15. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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