## CERTIFICATION OF ENROLLMENT

## SUBSTITUTE SENATE BILL 5777

# 61st Legislature 2009 Regular Session

Passed by the Senate April 25, 2009 YEAS 49 NAYS 0	CERTIFICATE
	I, Thomas Hoemann, Secretary of the Senate of the State of Washington do hereby certify that the attached
President of the Senate	is <b>SUBSTITUTE SENATE BILL 5777</b> as passed by the Senate and the House
Passed by the House April 23, 2009 YEAS 95 NAYS 0	of Representatives on the dates hereon set forth.
Speaker of the House of Representatives	Secretary
Approved	FILED
Governor of the State of Washington	Secretary of State State of Washington

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#### SUBSTITUTE SENATE BILL 5777

#### AS AMENDED BY THE HOUSE

Passed Legislature - 2009 Regular Session

### State of Washington 61st Legislature 2009 Regular Session

**By** Senate Health & Long-Term Care (originally sponsored by Senators Murray and Parlette)

READ FIRST TIME 02/24/09.

- AN ACT Relating to the Washington state health insurance pool;
- 2 amending RCW 48.41.060, 48.41.100, and 48.41.100; adding a new section
- 3 to chapter 48.66 RCW; creating a new section; and providing contingent
- 4 effective dates.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 48.66 RCW 7 to read as follows:
- 8 Any medicare eligible person who is rejected for medical reasons,
- 9 is required to accept restrictive riders, an up-rated premium, or
- 10 preexisting conditions limitations, the effect of which is to
- 11 substantially reduce coverage from that received by a person considered
- 12 a standard risk by at least one member as defined in RCW 48.41.030(14)
- 13 shall be provided written notice from the issuer of medicare supplement
- 14 coverage to whom application was made of the decision not to accept the
- 15 person's application for enrollment, or to require such restrictions.
- 16 The notice shall further state that the person is eligible for medicare
- 17 part C coverage offered in the person's geographic area or coverage
- 18 provided by the Washington state health insurance pool for Washington
- 19 residents, and shall include information about medicare part C plans

- 1 offered in the person's geographic area, about the Washington state
- 2 health insurance pool, and about available resources to assist the
- 3 person in choosing appropriate coverage.

- Sec. 2. RCW 48.41.060 and 2008 c 217 s 47 are each amended to read as follows:
- (1) The board shall have the general powers and authority granted under the laws of this state to insurance companies, health care service contractors, and health maintenance organizations, licensed or registered to offer or provide the kinds of health coverage defined under this title. In addition thereto, the board shall:
- (a) Designate or establish the standard health questionnaire to be used under RCW 48.41.100 and 48.43.018, including the form and content of the standard health questionnaire and the method of its application. The questionnaire must provide for an objective evaluation of an individual's health status by assigning a discreet measure, such as a system of point scoring to each individual. The questionnaire must not contain any questions related to pregnancy, and pregnancy shall not be a basis for coverage by the pool. The questionnaire shall be designed such that it is reasonably expected to identify the eight percent of persons who are the most costly to treat who are under individual coverage in health benefit plans, as defined in RCW 48.43.005, in Washington state or are covered by the pool, if applied to all such persons;
- (b) Obtain from a member of the American academy of actuaries, who is independent of the board, a certification that the standard health questionnaire meets the requirements of (a) of this subsection;
- (c) Approve the standard health questionnaire and any modifications needed to comply with this chapter. The standard health questionnaire shall be submitted to an actuary for certification, modified as necessary, and approved at least every ((eighteen)) thirty-six months. The designation and approval of the standard health questionnaire by the board shall not be subject to review and approval by the commissioner. The standard health questionnaire or any modification thereto shall not be used until ninety days after public notice of the approval of the questionnaire or any modification thereto, except that the initial standard health questionnaire approved for use by the board

after March 23, 2000, may be used immediately following public notice of such approval;

- (d) Establish appropriate rates, rate schedules, rate adjustments, expense allowances, claim reserve formulas and any other actuarial functions appropriate to the operation of the pool. Rates shall not be unreasonable in relation to the coverage provided, the risk experience, and expenses of providing the coverage. Rates and rate schedules may be adjusted for appropriate risk factors such as age and area variation in claim costs and shall take into consideration appropriate risk factors in accordance with established actuarial underwriting practices consistent with Washington state individual plan rating requirements under RCW 48.44.022 and 48.46.064;
- (e)(i) Assess members of the pool in accordance with the provisions of this chapter, and make advance interim assessments as may be reasonable and necessary for the organizational or interim operating expenses. Any interim assessments will be credited as offsets against any regular assessments due following the close of the year.
- (ii) Self-funded multiple employer welfare arrangements are subject to assessment under this subsection only in the event that assessments are not preempted by the employee retirement income security act of 1974, as amended, 29 U.S.C. Sec. 1001 et seq. The arrangements and the commissioner shall initially request an advisory opinion from the United States department of labor or obtain a declaratory ruling from a federal court on the legality of imposing assessments on these arrangements before imposing the assessment. Once the legality of the assessments has been determined, the multiple employer welfare arrangement certified by the insurance commissioner must begin payment of these assessments.
- (iii) If there has not been a final determination of the legality of these assessments, then beginning on the earlier of (A) the date the fourth multiple employer welfare arrangement has been certified by the insurance commissioner, or (B) April 1, 2006, the arrangement shall deposit the assessments imposed by this subsection into an interest bearing escrow account maintained by the arrangement. Upon a final determination that the assessments are not preempted by the employee retirement income security act of 1974, as amended, 29 U.S.C. Sec. 1001 et seq., all funds in the interest bearing escrow account shall be transferred to the board;

- 1 (f) Issue policies of health coverage in accordance with the 2 requirements of this chapter;
  - (g) Establish procedures for the administration of the premium discount provided under RCW 48.41.200(3)(a)(iii);
  - (h) Contract with the Washington state health care authority for the administration of the premium discounts provided under RCW 48.41.200(3)(a) (i) and (ii);
  - (i) Set a reasonable fee to be paid to an insurance producer licensed in Washington state for submitting an acceptable application for enrollment in the pool; and
- 11 (j) Provide certification to the commissioner when assessments will exceed the threshold level established in RCW 48.41.037.
  - (2) In addition thereto, the board may:
  - (a) Enter into contracts as are necessary or proper to carry out the provisions and purposes of this chapter including the authority, with the approval of the commissioner, to enter into contracts with similar pools of other states for the joint performance of common administrative functions, or with persons or other organizations for the performance of administrative functions;
  - (b) Sue or be sued, including taking any legal action as necessary to avoid the payment of improper claims against the pool or the coverage provided by or through the pool;
  - (c) Appoint appropriate legal, actuarial, and other committees as necessary to provide technical assistance in the operation of the pool, policy, and other contract design, and any other function within the authority of the pool; and
  - (d) Conduct periodic audits to assure the general accuracy of the financial data submitted to the pool, and the board shall cause the pool to have an annual audit of its operations by an independent certified public accountant.
- 31 (3) Nothing in this section shall be construed to require or authorize the adoption of rules under chapter 34.05 RCW.
- **Sec. 3.** RCW 48.41.100 and 2007 c 259 s 30 are each amended to read as follows:
- 35 (1)(a) The following persons who are residents of this state are 36 eligible for pool coverage:

 $((\frac{1}{2}))$  (i) Any person who provides evidence of a carrier's decision not to accept him or her for enrollment in an individual health benefit plan as defined in RCW 48.43.005 based upon, and within ninety days of the receipt of, the results of the standard health questionnaire designated by the board and administered by health carriers under RCW 48.43.018;

((\(\frac{(b)}{b}\))) (ii) Any person who continues to be eligible for pool coverage based upon the results of the standard health questionnaire designated by the board and administered by the pool administrator pursuant to subsection (3) of this section;

 $((\frac{c}{c}))$  (iii) Any person who resides in a county of the state where no carrier or insurer eligible under chapter 48.15 RCW offers to the public an individual health benefit plan other than a catastrophic health plan as defined in RCW 48.43.005 at the time of application to the pool, and who makes direct application to the pool; ((and

(d))) (iv) Any ((medicare eligible)) person ((upon providing)) becoming eligible for medicare before August 1, 2009, who provides evidence of (A) a rejection for medical reasons, (B) a requirement of restrictive riders, (C) an up-rated premium, ((or)) (D) a preexisting conditions limitation ((on a)), or (E) lack of access to or for a comprehensive medicare supplemental insurance policy under chapter 48.66 RCW, the effect of any of which is to substantially reduce coverage from that received by a person considered a standard risk by at least one member within six months of the date of application; and

(v) Any person becoming eligible for medicare on or after August 1, 2009, who does not have access to a reasonable choice of comprehensive medicare part C plans, as defined in (b) of this subsection, and who provides evidence of (A) a rejection for medical reasons, (B) a requirement of restrictive riders, (C) an up-rated premium, (D) a preexisting conditions limitation, or (E) lack of access to or for a comprehensive medicare supplemental insurance policy under chapter 48.66 RCW, the effect of any of which is to substantially reduce coverage from that received by a person considered a standard risk by at least one member within six months of the date of application.

(b) For purposes of (a)(v) of this subsection (1), a person does not have access to a reasonable choice of plans unless the person has a choice of health maintenance organization or preferred provider organization medicare part C plans offered by at least three different

p. 5 SSB 5777.PL

- carriers that have had provider networks in the person's county of 1 residence for at least five years. The plan options must include 2 coverage at least as comprehensive as a plan F medicare supplement plan 3 combined with medicare parts A and B. The plan options must also 4 provide access to adequate and stable provider networks that make up-5 6 to-date provider directories easily accessible on the carrier web site, and will provide them in hard copy, if requested. In addition, if no 7 health maintenance organization or preferred provider organization plan 8 9 includes the health care provider with whom the person has an established care relationship and from whom he or she has received 10 treatment within the past twelve months, the person does not have 11 12 reasonable access.
- 13 (2) The following persons are not eligible for coverage by the 14 pool:
  - (a) Any person having terminated coverage in the pool unless (i) twelve months have lapsed since termination, or (ii) that person can show continuous other coverage which has been involuntarily terminated for any reason other than nonpayment of premiums. However, these exclusions do not apply to eligible individuals as defined in section 2741(b) of the federal health insurance portability and accountability act of 1996 (42 U.S.C. Sec. 300gg-41(b));
- 22 (b) Any person on whose behalf the pool has paid out two million dollars in benefits;
  - (c) Inmates of public institutions and those persons ((whose benefits are duplicated under public programs)) who become eligible for medical assistance after June 30, 2008, as defined in RCW 74.09.010. However, these exclusions do not apply to eligible individuals as defined in section 2741(b) of the federal health insurance portability and accountability act of 1996 (42 U.S.C. Sec. 300gg-41(b));
  - (d) Any person who resides in a county of the state where any carrier or insurer regulated under chapter 48.15 RCW offers to the public an individual health benefit plan other than a catastrophic health plan as defined in RCW 48.43.005 at the time of application to the pool and who does not qualify for pool coverage based upon the results of the standard health questionnaire, or pursuant to subsection  $(1)((\frac{1}{2}))$  (a) (iv) of this section.
- 37 (3) When a carrier or insurer regulated under chapter 48.15 RCW

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begins to offer an individual health benefit plan in a county where no carrier had been offering an individual health benefit plan:

- (a) If the health benefit plan offered is other than a catastrophic health plan as defined in RCW 48.43.005, any person enrolled in a pool plan pursuant to subsection  $(1)((\frac{c}{c}))$  (a)(iii) of this section in that county shall no longer be eligible for coverage under that plan pursuant to subsection  $(1)((\frac{c}{c}))$  (a)(iii) of this section, but may continue to be eligible for pool coverage based upon the results of the standard health questionnaire designated by the board and administered by the pool administrator. The pool administrator shall offer to administer the questionnaire to each person no longer eligible for coverage under subsection  $(1)((\frac{c}{c}))$  (a)(iii) of this section within thirty days of determining that he or she is no longer eligible;
- (b) Losing eligibility for pool coverage under this subsection (3) does not affect a person's eligibility for pool coverage under subsection (1)(a)(i), (((b))) (ii), or (((d))) (iv) of this section; and
- (c) The pool administrator shall provide written notice to any person who is no longer eligible for coverage under a pool plan under this subsection (3) within thirty days of the administrator's determination that the person is no longer eligible. The notice shall: (i) Indicate that coverage under the plan will cease ninety days from the date that the notice is dated; (ii) describe any other coverage options, either in or outside of the pool, available to the person; (iii) describe the procedures for the administration of the standard health questionnaire to determine the person's continued eligibility for coverage under subsection  $(1)((\frac{1}{2}))$  (a)(ii) of this section; and (iv) describe the enrollment process for the available options outside of the pool.
- (4) The board shall ensure that an independent analysis of the eligibility standards for the pool coverage is conducted, including examining the eight percent eligibility threshold, eligibility for medicaid enrollees and other publicly sponsored enrollees, and the impacts on the pool and the state budget. The board shall report the findings to the legislature by December 1, 2007.
- **Sec. 4.** RCW 48.41.100 and 2008 c 317 s 4 are each amended to read 37 as follows:

- (1)(a) The following persons who are residents of this state are eligible for pool coverage:
  - $((\frac{1}{2}))$  (i) Any person who provides evidence of a carrier's decision not to accept him or her for enrollment in an individual health benefit plan as defined in RCW 48.43.005 based upon, and within ninety days of the receipt of, the results of the standard health questionnaire designated by the board and administered by health carriers under RCW 48.43.018;
  - ((\(\frac{(b)}{b}\))) (ii) Any person who continues to be eligible for pool coverage based upon the results of the standard health questionnaire designated by the board and administered by the pool administrator pursuant to subsection (3) of this section;
  - $((\langle c \rangle))$  (iii) Any person who resides in a county of the state where no carrier or insurer eligible under chapter 48.15 RCW offers to the public an individual health benefit plan other than a catastrophic health plan as defined in RCW 48.43.005 at the time of application to the pool, and who makes direct application to the pool; ((and
  - (d) Any medicare eligible person upon providing)) (iv) Any person becoming eligible for medicare before August 1, 2009, who provides evidence of (A) a rejection for medical reasons, (B) a requirement of restrictive riders, (C) an up-rated premium, ((or)) (D) a preexisting conditions limitation ((on a)), or (E) lack of access to or for a comprehensive medicare supplemental insurance policy under chapter 48.66 RCW, the effect of any of which is to substantially reduce coverage from that received by a person considered a standard risk by at least one member within six months of the date of application; and
  - (v) Any person becoming eligible for medicare on or after August 1, 2009, who does not have access to a reasonable choice of comprehensive medicare part C plans, as defined in (b) of this subsection, and who provides evidence of (A) a rejection for medical reasons, (B) a requirement of restrictive riders, (C) an up-rated premium, (D) a preexisting conditions limitation, or (E) lack of access to or for a comprehensive medicare supplemental insurance policy under chapter 48.66 RCW, the effect of any of which is to substantially reduce coverage from that received by a person considered a standard risk by at least one member within six months of the date of application.
- 37 (b) For purposes of (a)(v) of this subsection (1), a person does 38 not have access to a reasonable choice of plans unless the person has

- a choice of health maintenance organization or preferred provider 1 2 organization medicare part C plans offered by at least three different carriers that have had provider networks in the person's county of 3 residence for at least five years. The plan options must include 4 coverage at least as comprehensive as a plan F medicare supplement plan 5 combined with medicare parts A and B. The plan options must also 6 provide access to adequate and stable provider networks that make up-7 to-date provider directories easily accessible on the carrier web site, 8 and will provide them in hard copy, if requested. In addition, if no 9 health maintenance organization or preferred provider organization plan 10 includes the health care provider with whom the person has an 11 established care relationship and from whom he or she has received 12 13 treatment within the past twelve months, the person does not have 14 reasonable access.
- 15 (2) The following persons are not eligible for coverage by the 16 pool:

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- (a) Any person having terminated coverage in the pool unless (i) twelve months have lapsed since termination, or (ii) that person can show continuous other coverage which has been involuntarily terminated for any reason other than nonpayment of premiums. However, these exclusions do not apply to eligible individuals as defined in section 2741(b) of the federal health insurance portability and accountability act of 1996 (42 U.S.C. Sec. 300gg-41(b));
- 24 (b) Any person on whose behalf the pool has paid out two million dollars in benefits;
  - (c) Inmates of public institutions, and those persons who become eligible for medical assistance after June 30, 2008, as defined in RCW 74.09.010. However, these exclusions do not apply to eligible individuals as defined in section 2741(b) of the federal health insurance portability and accountability act of 1996 (42 U.S.C. Sec. 300qq-41(b));
    - (d) Any person who resides in a county of the state where any carrier or insurer regulated under chapter 48.15 RCW offers to the public an individual health benefit plan other than a catastrophic health plan as defined in RCW 48.43.005 at the time of application to the pool and who does not qualify for pool coverage based upon the results of the standard health questionnaire, or pursuant to subsection  $(1)((\frac{d}{d}))$  (a)(iv) of this section.

p. 9 SSB 5777.PL

- (3) When a carrier or insurer regulated under chapter 48.15 RCW begins to offer an individual health benefit plan in a county where no carrier had been offering an individual health benefit plan:
- (a) If the health benefit plan offered is other than a catastrophic health plan as defined in RCW 48.43.005, any person enrolled in a pool plan pursuant to subsection  $(1)((\frac{\cdot}{(c)}))$  (a)(iii) of this section in that county shall no longer be eligible for coverage under that plan pursuant to subsection  $(1)((\frac{\cdot}{(c)}))$  (a)(iii) of this section, but may continue to be eligible for pool coverage based upon the results of the standard health questionnaire designated by the board and administered by the pool administrator. The pool administrator shall offer to administer the questionnaire to each person no longer eligible for coverage under subsection  $(1)((\frac{\cdot}{(c)}))$  (a)(iii) of this section within thirty days of determining that he or she is no longer eligible;
- (b) Losing eligibility for pool coverage under this subsection (3) does not affect a person's eligibility for pool coverage under subsection (1)(a)(i), (((b))) (ii), or (((d))) (iv) of this section; and
- (c) The pool administrator shall provide written notice to any person who is no longer eligible for coverage under a pool plan under this subsection (3) within thirty days of the administrator's determination that the person is no longer eligible. The notice shall: (i) Indicate that coverage under the plan will cease ninety days from the date that the notice is dated; (ii) describe any other coverage options, either in or outside of the pool, available to the person; (iii) describe the procedures for the administration of the standard health questionnaire to determine the person's continued eligibility for coverage under subsection  $(1)((\frac{b}{b}))$  (a)(ii) of this section; and (iv) describe the enrollment process for the available options outside of the pool.
- (4) The board shall ensure that an independent analysis of the eligibility standards for the pool coverage is conducted, including examining the eight percent eligibility threshold, eligibility for medicaid enrollees and other publicly sponsored enrollees, and the impacts on the pool and the state budget. The board shall report the findings to the legislature by December 1, 2007.

NEW SECTION. Sec. 5. The board of the Washington state health insurance pool shall conduct a study of options for equitable, stable, and broad-based funding sources for the operation of the pool. The board is authorized to solicit funds to conduct the study. The board shall report its findings and recommendations to the appropriate committees of the senate and house of representatives by December 15, 2009.

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- 8 <u>NEW SECTION.</u> **Sec. 6.** Section 3 of this act takes effect if 9 section 4, chapter 317, Laws of 2008 is null and void on the effective 10 date of this act; otherwise section 3 of this act is null and void.
- NEW SECTION. Sec. 7. Section 4 of this act takes effect if section 4, chapter 317, Laws of 2008 is in effect on the effective date of this act; otherwise section 4 of this act is null and void.

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p. 11