HOUSE BILL 1060

State of Washington 62nd Legislature 2011 Regular Session

By Representatives Chandler and Rolfes

Prefiled 01/03/11. Read first time 01/10/11. Referred to Committee on Ways & Means.

AN ACT Relating to contiguous land under current use open space property tax programs; and amending RCW 84.34.020, 84.33.035, 84.33.078, and 82.04.333.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **Sec. 1.** RCW 84.34.020 and 2010 c 106 s 304 are each amended to 6 read as follows:

7 As used in this chapter, unless a different meaning is required by 8 the context:

(1) "Open space land" means (a) any land area so designated by an 9 10 official comprehensive land use plan adopted by any city or county and 11 zoned accordingly, or (b) any land area, the preservation of which in its present use would (i) conserve and enhance natural or scenic 12 13 resources, or (ii) protect streams or water supply, or (iii) promote conservation of soils, wetlands, beaches or tidal marshes, or (iv) 14 enhance the value to the public of abutting or neighboring parks, 15 16 forests, wildlife preserves, nature reservations or sanctuaries or 17 other open space, or (v) enhance recreation opportunities, or (vi) 18 preserve historic sites, or (vii) preserve visual quality along 19 highway, road, and street corridors or scenic vistas, or (viii) retain

in its natural state tracts of land not less than one acre situated in 1 2 an urban area and open to public use on such conditions as may be reasonably required by the legislative body granting the open space 3 classification, or (c) any land meeting the definition of farm and 4 agricultural conservation land under subsection (8) of this section. 5 As a condition of granting open space classification, the legislative б 7 body may not require public access on land classified under (b)(iii) of 8 this subsection for the purpose of promoting conservation of wetlands.

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(2) "Farm and agricultural land" means:

(a) Any parcel of land that is twenty or more acres or multipleparcels of land that are contiguous and total twenty or more acres:

12 (i) Devoted primarily to the production of livestock or 13 agricultural commodities for commercial purposes;

(ii) Enrolled in the federal conservation reserve program or its successor administered by the United States department of agriculture; or

17 (iii) Other similar commercial activities as may be established by 18 rule;

(b)(i) Any parcel of land that is five acres or more but less than twenty acres devoted primarily to agricultural uses, which has produced a gross income from agricultural uses equivalent to, as of January 1, 1993:

23 (A) One hundred dollars or more per acre per year for three of the 24 five calendar years preceding the date of application for classification under this chapter for all parcels of land that are 25 26 classified under this subsection or all parcels of land for which an 27 application for classification under this subsection is made with the 28 granting authority prior to January 1, 1993; and

(B) On or after January 1, 1993, two hundred dollars or more per
acre per year for three of the five calendar years preceding the date
of application for classification under this chapter;

32 (ii) For the purposes of (b)(i) of this subsection, "gross income 33 from agricultural uses" includes, but is not limited to, the wholesale 34 value of agricultural products donated to nonprofit food banks or 35 feeding programs;

36 (c) Any parcel of land of less than five acres devoted primarily to 37 agricultural uses which has produced a gross income as of January 1, 38 1993, of:

1 (i) One thousand dollars or more per year for three of the five 2 calendar years preceding the date of application for classification 3 under this chapter for all parcels of land that are classified under 4 this subsection or all parcels of land for which an application for 5 classification under this subsection is made with the granting 6 authority prior to January 1, 1993; and

7 (ii) On or after January 1, 1993, fifteen hundred dollars or more 8 per year for three of the five calendar years preceding the date of 9 application for classification under this chapter. Parcels of land 10 described in (b)(i)(A) and (c)(i) of this subsection will, upon any 11 transfer of the property excluding a transfer to a surviving spouse or 12 surviving state registered domestic partner, be subject to the limits 13 of (b)(i)(B) and (c)(ii) of this subsection;

14 (d) Any parcel of land that is five acres or more but less than 15 twenty acres devoted primarily to agricultural uses, which meet one of 16 the following criteria:

(i) Has produced a gross income from agricultural uses equivalent to two hundred dollars or more per acre per year for three of the five calendar years preceding the date of application for classification under this chapter;

21 (ii) Has standing crops with an expectation of harvest within seven 22 years, except as provided in (d)(iii) of this subsection, and a demonstrable investment in the production of those crops equivalent to 23 24 one hundred dollars or more per acre in the current or previous 25 calendar year. For the purposes of this subsection (2)(d)(ii), 26 "standing crop" means Christmas trees, vineyards, fruit trees, or other 27 perennial crops that: (A) Are planted using agricultural methods 28 normally used in the commercial production of that particular crop; and 29 (B) typically do not produce harvestable quantities in the initial 30 years after planting; or

(iii) Has a standing crop of short rotation hardwoods with an expectation of harvest within fifteen years and a demonstrable investment in the production of those crops equivalent to one hundred dollars or more per acre in the current or previous calendar year;

35 (e) Any lands including incidental uses as are compatible with 36 agricultural purposes, including wetlands preservation, provided such 37 incidental use does not exceed twenty percent of the classified land 38 and the land on which appurtenances necessary to the production,

preparation, or sale of the agricultural products exist in conjunction with the lands producing such products. Agricultural lands ((shall)) also include any parcel of land of one to five acres, which is not contiguous, but which otherwise constitutes an integral part of farming operations being conducted on land qualifying under this section as "farm and agricultural lands";

7 (f) The land on which housing for employees and the principal place 8 of residence of the farm operator or owner of land classified pursuant 9 to (a) of this subsection is sited if: The housing or residence is on 10 or contiguous to the classified parcel; and the use of the housing or 11 the residence is integral to the use of the classified land for 12 agricultural purposes; or

(g) Any land that is used primarily for equestrian related activities for which a charge is made, including, but not limited to, stabling, training, riding, clinics, schooling, shows, or grazing for feed and that otherwise meet the requirements of (a), (b), or (c) of this subsection.

(3) "Timber land" means any parcel of land that is five or more 18 acres or multiple parcels of land that are contiguous and total five or 19 more acres which is or are devoted primarily to the growth and harvest 20 21 of timber for commercial purposes. Timber land means the land only and 22 does not include a residential homesite. The term includes land used 23 for incidental uses that are compatible with the growing and harvesting 24 of timber but no more than ten percent of the land may be used for such incidental uses. It also includes the land on which appurtenances 25 26 necessary for the production, preparation, or sale of the timber 27 products exist in conjunction with land producing these products.

(4) "Current" or "currently" means as of the date on which propertyis to be listed and valued by the assessor.

30 (5) "Owner" means the party or parties having the fee interest in 31 land, except that where land is subject to real estate contract "owner" 32 means the contract vendee.

33 (6)(a) "Contiguous" means land adjoining and touching other 34 property held by the same ownership. Land divided by a public road, 35 but otherwise an integral part of a farming operation, is considered 36 contiguous.

37 (b) Solely for purposes of this subsection (6), "same ownership"

1 means owned by the same person or persons, except that parcels owned by 2 different persons will be deemed held by the same ownership if the 3 parcels are: 4 (i) Managed as part of a single operation; and 5 (ii) Owned by: (A) Members of the same immediate family; б 7 (B) Legal entities that are wholly owned by members of the same immediate family; or 8 (C) An individual who owns at least one of the parcels and/or a 9 10 legal entity or entities that own the other parcel or parcels if the entity or entities are wholly owned by that individual, members of his 11 or her immediate family, or that individual and members of his or her 12 13 immediate family. 14 (7) "Granting authority" means the appropriate agency or official who acts on an application for classification of land pursuant to this 15 16 chapter. 17 (8) "Farm and agricultural conservation land" means either: (a) Land that was previously classified under subsection (2) of 18 this section, that no longer meets the criteria of subsection (2) of 19 20 this section, and that is reclassified under subsection (1) of this 21 section; or 22 (b) Land that is traditional farmland that is not classified under chapter 84.33 or 84.34 RCW, that has not been irrevocably devoted to a 23 24 use inconsistent with agricultural uses, and that has a high potential 25 for returning to commercial agriculture. 26 **Sec. 2.** RCW 84.33.035 and 2004 c 177 s 1 are each amended to read 27 as follows: Unless the context clearly requires otherwise, the definitions in 28 this section apply throughout this chapter. 29 (1) "Agricultural methods" means the cultivation of trees that are 30 31 grown on land prepared by intensive cultivation and tilling, such as irrigating, plowing, or turning over the soil, and on which all 32 33 unwanted plant growth is controlled continuously for the exclusive purpose of raising trees such as Christmas trees and short-rotation 34 35 hardwoods. 36 (2) "Average rate of inflation" means the annual rate of inflation 37 as determined by the department averaged over the period of time as

1 provided in RCW 84.33.220 (1) and (2). This rate ((shall)) <u>must</u> be 2 published in the state register by the department not later than 3 January 1st of each year for use in that assessment year.

4 (3) "Composite property tax rate" for a county means the total
5 amount of property taxes levied upon forest lands by all taxing
6 districts in the county other than the state, divided by the total
7 assessed value of all forest land in the county.

8 (4) <u>"Contiguous" means land adjoining and touching other property</u> 9 <u>held by the same ownership. Land divided by a public road, but</u> 10 <u>otherwise an integral part of a timber growing and harvesting</u> 11 <u>operation, is considered contiguous. Solely for the purposes of this</u> 12 <u>subsection (4), "same ownership" has the same meaning as in RCW</u> 13 <u>84.34.020(6).</u>

14 (5) "Forest land" is synonymous with "designated forest land" and means any parcel of land that is twenty or more acres or multiple 15 parcels of land that are contiguous and total twenty or more acres that 16 17 is or are devoted primarily to growing and harvesting timber. 18 Designated forest land means the land only and does not include a 19 residential homesite. The term includes land used for incidental uses that are compatible with the growing and harvesting of timber but no 20 21 more than ten percent of the land may be used for such incidental uses. 22 It also includes the land on which appurtenances necessary for the 23 production, preparation, or sale of the timber products exist in 24 conjunction with land producing these products.

(((5))) (6) "Harvested" means the time when in the ordinary course of business the quantity of timber by species is first definitely determined. The amount harvested ((shall)) <u>must</u> be determined by the Scribner Decimal C Scale or other prevalent measuring practice adjusted to arrive at substantially equivalent measurements, as approved by the department.

(((6))) (7) "Harvester" means every person who from the person's 31 32 own land or from the land of another under a right or license granted by lease or contract, either directly or by contracting with others for 33 the necessary labor or mechanical services, fells, cuts, or takes 34 35 timber for sale or for commercial or industrial use. When the United 36 States or any instrumentality thereof, the state, including its 37 departments and institutions and political subdivisions, or any 38 municipal corporation therein so fells, cuts, or takes timber for sale

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or for commercial or industrial use, the harvester is the first person other than the United States or any instrumentality thereof, the state, including its departments and institutions and political subdivisions, or any municipal corporation therein, who acquires title to or a possessory interest in the timber. The term "harvester" does not include persons performing under contract the necessary labor or mechanical services for a harvester.

8 (((7))) <u>(8)</u> "Harvesting and marketing costs" means only those costs 9 directly associated with harvesting the timber from the land and 10 delivering it to the buyer and may include the costs of disposing of 11 logging residues. Any other costs that are not directly and 12 exclusively related to harvesting and marketing of the timber, such as 13 costs of permanent roads or costs of reforesting the land following 14 harvest, are not harvesting and marketing costs.

15 (((8))) (9) "Incidental use" means a use of designated forest land 16 that is compatible with its purpose for growing and harvesting timber. 17 An incidental use may include a gravel pit, a shed or land used to 18 store machinery or equipment used in conjunction with the timber 19 enterprise, and any other use that does not interfere with or indicate 10 that the forest land is no longer primarily being used to grow and 11 harvest timber.

22 ((((9))) <u>(10)</u> "Local government" means any city, town, county, 23 water-sewer district, public utility district, port district, 24 irrigation district, flood control district, or any other municipal 25 corporation, quasi-municipal corporation, or other political 26 subdivision authorized to levy special benefit assessments for sanitary 27 or storm sewerage systems, domestic water supply or distribution 28 systems, or road construction or improvement purposes.

29 (((10))) (11) "Local improvement district" means any local 30 improvement district, utility local improvement district, local utility 31 district, road improvement district, or any similar unit created by a 32 local government for the purpose of levying special benefit assessments 33 against property specially benefited by improvements relating to the 34 districts.

35 (((11))) <u>(12)</u> "Owner" means the party or parties having the fee 36 interest in land, except where land is subject to a real estate 37 contract "owner" means the contract vendee.

1 (((12))) (13) "Primarily" or "primary use" means the existing use 2 of the land is so prevalent that when the characteristic use of the 3 land is evaluated any other use appears to be conflicting or 4 nonrelated.

5 (((13))) (14) "Short-rotation hardwoods" means hardwood trees, such
6 as but not limited to hybrid cottonwoods, cultivated by agricultural
7 methods in growing cycles shorter than fifteen years.

8 (((14))) (15) "Small harvester" means every person who from his or her own land or from the land of another under a right or license 9 10 granted by lease or contract, either directly or by contracting with others for the necessary labor or mechanical services, fells, cuts, or 11 12 takes timber for sale or for commercial or industrial use in an amount 13 not exceeding two million board feet in a calendar year. When the 14 United States or any instrumentality thereof, the state, including its departments and institutions and political subdivisions, or any 15 municipal corporation therein so fells, cuts, or takes timber for sale 16 17 or for commercial or industrial use, not exceeding these amounts, the 18 small harvester is the first person other than the United States or any 19 instrumentality thereof, the state, including its departments and institutions and political subdivisions, or any municipal corporation 20 21 therein, who acquires title to or a possessory interest in the timber. 22 Small harvester does not include persons performing under contract the 23 necessary labor or mechanical services for a harvester, and it does not 24 include the harvesters of Christmas trees or short-rotation hardwoods.

25 (((15))) <u>(16)</u> "Special benefit assessments" means special 26 assessments levied or capable of being levied in any local improvement 27 district or otherwise levied or capable of being levied by a local 28 government to pay for all or part of the costs of a local improvement 29 and which may be levied only for the special benefits to be realized by 30 property by reason of that local improvement.

((((16))) (17) "Stumpage value of timber" means the appropriate 31 32 stumpage value shown on tables prepared by the department under RCW 84.33.091((, provided that)). However, for timber harvested from 33 public land and sold under a competitive bidding process, stumpage 34 35 value ((shall)) means the actual amount paid to the seller in cash or 36 other consideration. The stumpage value of timber from public land 37 does not include harvesting and marketing costs if the timber from public land is harvested by, or under contract for, the United States 38

or any instrumentality of the United States, the state, including its 1 2 departments and institutions and political subdivisions, or any municipal corporation therein. Whenever payment for the stumpage 3 4 includes considerations other than cash, the value ((shall be)) is the fair market value of the other consideration. 5 If the other consideration is permanent roads, the value of the roads ((shall)) must 6 7 be the appraised value as appraised by the seller.

8 (((17))) <u>(18)</u> "Timber" means forest trees, standing or down, on 9 privately or publicly owned land, and except as provided in RCW 10 84.33.170 includes Christmas trees and short-rotation hardwoods.

11 (((18))) (19) "Timber assessed value" for a county means the sum 12 of: (a) The total stumpage value of timber harvested from publicly 13 owned land in the county multiplied by the public timber ratio, plus; (b) the total stumpage value of timber harvested from privately owned 14 15 land in the county multiplied by the private timber ratio. The numerator of the public timber ratio is the rate of tax imposed by the 16 county under RCW 84.33.051 on public timber harvests for the year of 17 18 the calculation. The numerator of the private timber ratio is the rate 19 of tax imposed by the county under RCW 84.33.051 on private timber 20 harvests for the year of the calculation. The denominator of the 21 private timber ratio and the public timber ratio is the composite 22 property tax rate for the county for taxes due in the year of the 23 calculation, expressed as a percentage of assessed value. The 24 department ((shall)) must use the stumpage value of timber harvested during the most recent four calendar quarters for which the information 25 26 is available. The department ((shall)) must calculate the timber 27 assessed value for each county before October 1st of each year.

((((19))) (20) "Timber assessed value" for a taxing district means 28 the timber assessed value for the county multiplied by a ratio. 29 The 30 numerator of the ratio is the total assessed value of forest land in the taxing district. The denominator is the total assessed value of 31 forest land in the county. As used in this section, "assessed value of 32 forest land" means the assessed value of forest land for taxes due in 33 the year the timber assessed value for the county is calculated plus an 34 35 additional value for public forest land. The additional value for 36 public forest land is the product of the number of acres of public 37 forest land that are available for timber harvesting determined under

RCW 84.33.089 and the average assessed value per acre of private forest
 land in the county.

3 (((20))) <u>(21)</u> "Timber management plan" means a plan prepared by a 4 trained forester, or any other person with adequate knowledge of timber 5 management practices, concerning the use of the land to grow and 6 harvest timber. Such a plan includes:

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(a) A legal description of the forest land;

8 (b) A statement that the forest land is held in contiguous 9 ownership of twenty or more acres and is primarily devoted to and used 10 to grow and harvest timber;

(c) A brief description of the timber on the forest land or, if the timber on the land has been harvested, the owner's plan to restock the land with timber;

14 (d) A statement about whether the forest land is also used to graze 15 livestock;

(e) A statement about whether the land has been used in compliance
with the restocking, forest management, fire protection, insect and
disease control, and forest debris provisions of Title 76 RCW; and

(f) If the land has been recently harvested or supports a growth of brush and noncommercial type timber, a description of the owner's plan to restock the forest land within three years.

22 **Sec. 3.** RCW 84.33.078 and 2004 c 177 s 4 are each amended to read 23 as follows:

If the timber from public land is harvested by the state, its departments and institutions and political subdivisions, or any municipal corporation therein, the governmental unit, or governmental units, that harvest or market the timber must provide the harvester purchasing the timber with its harvesting and marketing costs as defined in RCW $84.33.035((\frac{7}{7}))$.

30 **Sec. 4.** RCW 82.04.333 and 2007 c 48 s 5 are each amended to read 31 as follows:

In computing tax under this chapter, a person who is a small harvester as defined in RCW 84.33.035(((14))) may deduct an amount not to exceed one hundred thousand dollars per tax year from the gross receipts or value of products proceeding or accruing from timber

- 1 harvested by that person. A deduction under this section may not
- 2 reduce the amount of tax due to less than zero.

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