H-1779.3	

SUBSTITUTE HOUSE BILL 1635

State of Washington 62nd Legislature 2011 Regular Session

By House Transportation (originally sponsored by Representatives Upthegrove, Clibborn, Eddy, Armstrong, Liias, Rivers, Angel, Van De Wege, Wilcox, Maxwell, Rolfes, Finn, Sullivan, Dammeier, Orwall, Warnick, and Moscoso)

READ FIRST TIME 02/25/11.

7

8

10

11

12

13 14

15

16

1718

AN ACT Relating to reducing customer wait times at driver licensing offices; amending RCW 28A.220.030, 46.20.049, 46.20.117, 46.20.161, 46.20.181, 46.20.505, and 46.20.515; reenacting and amending RCW 46.20.120; adding a new section to chapter 46.01 RCW; adding a new section to chapter 46.82 RCW; and creating new sections.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. It is the intent of the legislature to utilize the infrastructure and resources of the commercial driver training schools and the school districts' traffic safety education programs by contracting with these entities for the provision of driver licensing examinations. The legislature intends for the department of licensing to contract for the administration of driver licensing examinations in order to maintain and reprioritize its staff for the purpose of reducing the wait times at its driver licensing offices.

Further, the legislature recognizes the growing importance of the work performed by department of licensing driver's license services employees, who play an increasingly vital role in our security by ensuring that applicants are properly issued identification.

p. 1 SHB 1635

Sec. 2. RCW 28A.220.030 and 2000 c 115 s 9 are each amended to 2 read as follows:

- (1) The superintendent of public instruction is authorized to establish a section of traffic safety education, and through such section shall: Define a "realistic level of effort" required to provide an effective traffic safety education course, establish a level of driving competency required of each student to successfully complete the course, and ensure that an effective statewide program is implemented and sustained, administer, supervise, and develop the traffic safety education program and shall assist local school districts in the conduct of their traffic safety education programs. The superintendent shall adopt necessary rules and regulations governing the operation and scope of the traffic safety education program; and each school district shall submit a report to the superintendent on the condition of its traffic safety education program: PROVIDED, That the superintendent shall monitor the quality of the program and carry out the purposes of this chapter.
 - (2) The board of directors of any school district maintaining a secondary school which includes any of the grades 10 to 12, inclusive, may establish and maintain a traffic safety education course. If a school district elects to offer a traffic safety education course and has within its boundaries a private accredited secondary school which includes any of the grades 10 to 12, inclusive, at least one class in traffic safety education shall be given at times other than regular school hours if there is sufficient demand therefor.
 - (3) The board of directors of a school district, or combination of school districts, may contract with any drivers' school licensed under the provisions of chapter 46.82 RCW to teach the laboratory phase of the traffic safety education course. Instructors provided by any such contracting drivers' school must be properly qualified teachers of traffic safety education under the joint qualification requirements adopted by the superintendent of public instruction and the director of licensing.
- (4) The superintendent shall establish a required minimum number of hours of continuing traffic safety education for traffic safety education instructors. The superintendent may phase in the requirement over not more than five years.

- (5) School districts that offer a traffic safety education program under this chapter may administer the portions of the driver licensing examination that test the applicant's knowledge of traffic laws and ability to safely operate a motor vehicle as authorized under RCW 46.20.120(7). The superintendent shall work with the department of licensing to develop standards and requirements for administering each portion of the driver licensing examination.
- 8 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 46.01 RCW 9 to read as follows:

A civil suit or action may not be commenced or prosecuted against 10 11 the director, the state of Washington, any driver training school 12 licensed by the department, any other government officer or entity, or 13 against any other person, by reason of any act done or omitted to be 14 done in connection with administering the portions of the driver 15 licensing examination that test the applicant's knowledge of traffic 16 laws and ability to safely operate a motor vehicle. This section does 17 not bar the state of Washington or the director from bringing any action, whether civil or criminal, against any driver training school 18 licensed by the department. 19

- 20 **Sec. 4.** RCW 46.20.049 and 2005 c 314 s 309 are each amended to 21 read as follows:
- 22 There shall be an additional fee for issuing any class of commercial driver's license in addition to the prescribed fee required 23 24 for the issuance of the original driver's license. The additional fee 25 for each class shall be ((thirty)) thirty-six dollars for the original 26 commercial driver's license or subsequent renewals. If the commercial 27 driver's license is renewed or extended for a period other than ((five)) six years, the fee for each class shall be six dollars for 28 each year that the commercial driver's license is renewed or extended. 29 30 The fee shall be deposited in the highway safety fund.
- 31 **Sec. 5.** RCW 46.20.117 and 2005 c 314 s 305 are each amended to read as follows:
- 33 (1) **Issuance**. The department shall issue an identicard, containing a picture, if the applicant:
 - (a) Does not hold a valid Washington driver's license;

35

p. 3 SHB 1635

- 1 (b) Proves his or her identity as required by RCW 46.20.035; and
 - (c) Pays the required fee. The fee is ((twenty)) twenty-four dollars unless an applicant is a recipient of continuing public assistance grants under Title 74 RCW, who is referred in writing by the secretary of social and health services. For those persons the fee must be the actual cost of production of the identicard.
 - (2) **Design and term**. The identicard must:

2

3

4

5

7

8

9

11

12

13

14

15

16 17

18

19

2021

22

23

24

2526

27

- (a) Be distinctly designed so that it will not be confused with the official driver's license; and
- (b) Expire on the ((fifth)) sixth anniversary of the applicant's birthdate after issuance.
- (3) **Renewal**. An application for identicard renewal may be submitted by means of:
 - (a) Personal appearance before the department; or
- (b) Mail or electronic commerce, if permitted by rule of the department and if the applicant did not renew his or her identicard by mail or by electronic commerce when it last expired. ((However, the department may accept an application for renewal of an identicard submitted by means of mail or electronic commerce only if specific authority and funding is provided for this purpose by June 30, 2004, in the omnibus transportation appropriations act.))

An identicard may not be renewed by mail or by electronic commerce unless the renewal issued by the department includes a photograph of the identicard holder.

- (4) **Cancellation**. The department may cancel an identicard if the holder of the identicard used the card or allowed others to use the card in violation of RCW 46.20.0921.
- (5) From the effective date of this section to July 1, 2020, the 28 department may issue or renew an identicard for a period other than six 29 years, or may extend by mail an identicard that has already been 30 issued, in order to evenly distribute, as nearly as possible, the 31 yearly renewal rate of identicard holders; however, the department may 32 not issue or renew an identicard for a period that exceeds six years. 33 The fee for an identicard issued or renewed for a period other than six 34 years, or that has been extended by mail, is four dollars for each year 35 36 that the identicard is issued, renewed, or extended. The department may adopt rules as necessary to administer this subsection. 37

Sec. 6. RCW 46.20.120 and 2005 c 314 s 306 and 2005 c 61 s 2 are each reenacted and amended to read as follows:

An applicant for a new or renewed driver's license must successfully pass a driver licensing examination to qualify for a driver's license. The department ((shall give)) must ensure that examinations are given at places and times reasonably available to the people of this state. If the department does not administer driver licensing examinations as a routine part of its licensing services within a department region because adequate testing sites are provided by driver training schools or school districts within that region, the department shall, at a minimum, administer driver licensing examinations by appointment to applicants eighteen years of age and older in at least one licensing office within that region.

(1) Waiver. The department may waive:

3

4

5

6

7

8

9

10

11

1213

14

23

24

2526

3132

37

- 15 (a) All or any part of the examination of any person applying for 16 the renewal of a driver's license unless the department determines that 17 the applicant is not qualified to hold a driver's license under this 18 title; or
- 19 (b) All or any part of the examination involving operating a motor 20 vehicle if the applicant:
- 21 (i) Surrenders a valid driver's license issued by the person's 22 previous home state; or
 - (ii) Provides for verification a valid driver's license issued by a foreign driver licensing jurisdiction with which the department has an informal agreement under RCW 46.20.125; and
 - (iii) Is otherwise qualified to be licensed.
- 27 (2) **Fee.** Each applicant for a new license must pay an examination 28 fee of twenty dollars.
- 29 (a) The examination fee is in addition to the fee charged for 30 issuance of the license.
 - (b) "New license" means a license issued to a driver:
 - (i) Who has not been previously licensed in this state; or
- 33 (ii) Whose last previous Washington license has been expired for $\frac{1}{2}$ more than $\frac{1}{2}$ more th
- 35 (3) An application for driver's license renewal may be submitted by 36 means of:
 - (a) Personal appearance before the department; or

p. 5 SHB 1635

(b) Mail or electronic commerce, if permitted by rule of the department and if the applicant did not renew his or her license by mail or by electronic commerce when it last expired. ((However, the department may accept an application for renewal of a driver's license submitted by means of mail or electronic commerce only if specific authority and funding is provided for this purpose by June 30, 2004, in the omnibus transportation appropriations act.))

- (4) A person whose license expired or will expire while he or she is living outside the state, may:
- (a) Apply to the department to extend the validity of his or her license for no more than twelve months. If the person establishes to the department's satisfaction that he or she is unable to return to Washington before the date his or her license expires, the department shall extend the person's license. The department may grant consecutive extensions, but in no event may the cumulative total of extensions exceed twelve months. An extension granted under this section does not change the expiration date of the license for purposes of RCW 46.20.181. The department shall charge a fee of five dollars for each license extension;
- (b) Apply to the department to renew his or her license by mail or, if permitted by rule of the department, by electronic commerce even if subsection (3)(b) of this section would not otherwise allow renewal by that means. If the person establishes to the department's satisfaction that he or she is unable to return to Washington within twelve months of the date that his or her license expires, the department shall renew the person's license by mail or, if permitted by rule of the department, by electronic commerce.
- (5) If a qualified person submits an application for renewal under subsection (3)(b) or (4)(b) of this section, he or she is not required to pass an examination nor provide an updated photograph. A license renewed by mail or by electronic commerce that does not include a photograph of the licensee must be labeled "not valid for identification purposes."
- 34 (6) Driver training schools licensed by the department under 35 chapter 46.82 RCW may administer the portions of the driver licensing 36 examination that test the applicant's knowledge of traffic laws and 37 ability to safely operate a motor vehicle.

- (7) School districts that offer a traffic safety education program under chapter 28A.220 RCW may administer the portions of the driver licensing examination that test the applicant's knowledge of traffic laws and ability to safely operate a motor vehicle.
- 5 **Sec. 7.** RCW 46.20.161 and 2000 c 115 s 6 are each amended to read 6 as follows:

7 The department, upon receipt of a fee of ((twenty-five)) thirty dollars, unless the driver's license is issued for a period other than 8 ((five)) six years, in which case the fee shall be five dollars for 9 10 each year that the license is issued, which includes the fee for the 11 required photograph, shall issue to every qualifying applicant a 12 driver's license. A driver's license issued to a person under the age of eighteen is an intermediate license, subject to the restrictions 13 imposed under RCW 46.20.075, until the person reaches the age of 14 eighteen. The license must include a distinguishing number assigned to 15 the licensee, the name of record, date of birth, Washington residence 16 17 address, photograph, a brief description of the licensee, and either a 18 facsimile of the signature of the licensee or a space upon which the licensee shall write his or her usual signature with pen and ink 19 20 immediately upon receipt of the license. No license is valid until it 21 has been so signed by the licensee.

22 **Sec. 8.** RCW 46.20.181 and 1999 c 308 s 3 are each amended to read as follows:

24

25

26

2728

29

30

31

3233

- (1) Except as provided in subsection (4) of this section, every driver's license expires on the ((fifth)) sixth anniversary of the licensee's birthdate following the issuance of the license.
- (2) A person may renew his or her license on or before the expiration date by submitting an application as prescribed by the department and paying a fee of ((twenty-five)) thirty dollars. This fee includes the fee for the required photograph. The department may waive five dollars of the renewal fee under this subsection if a person renews his or her driver's license through the mail or through online services.
- 34 (3) A person renewing his or her driver's license more than sixty 35 days after the license has expired shall pay a penalty fee of ten

p. 7 SHB 1635

dollars in addition to the renewal fee, unless his or her license expired when:

3

5

6

21

22

23

2425

26

27

2829

3031

32

- (a) The person was outside the state and he or she renews the license within sixty days after returning to this state; or
- (b) The person was incapacitated and he or she renews the license within sixty days after the termination of the incapacity.
- 7 (4) ((During the period from July 1, 2000, to July 1, 2006)) From the effective date of this section to July 1, 2020, the department may 8 issue or renew a driver's license for a period other than ((five)) six 9 10 years, or may extend by mail a license that has already been issued, in order to evenly distribute, as nearly as possible, the yearly renewal 11 rate of licensed drivers; however, the department may not issue or 12 13 renew a driver's license for a period that exceeds six years. The fee 14 for a driver's license issued or renewed for a period other than ((five)) six years, or that has been extended by mail, is five dollars 15 16 for each year that the license is issued, renewed, or extended. 17 department may adopt any rules as are necessary to carry out this 18 subsection.
- 19 **Sec. 9.** RCW 46.20.505 and 2007 c 97 s 1 are each amended to read 20 as follows:

Every person applying for a special endorsement of a driver's license authorizing such person to drive a two or three-wheeled motorcycle or a motor-driven cycle shall pay a fee of five dollars, which is not refundable. In addition, the endorsement fee for the initial motorcycle endorsement shall not exceed ((ten)) twelve dollars, and the subsequent renewal endorsement fee shall not exceed ((twenty-five)) thirty dollars, unless the endorsement is renewed or extended for a period other than ((five)) six years, in which case the subsequent renewal endorsement fee shall not exceed five dollars for each year that the endorsement is renewed or extended. Fees collected under this section shall be deposited in the motorcycle safety education account of the highway safety fund.

- 33 **Sec. 10.** RCW 46.20.515 and 2003 c 41 s 3 are each amended to read as follows:
- 35 <u>(1)</u> The motorcycle endorsement examination must emphasize maneuvers

necessary for on-street operation, including emergency braking and turning as may be required to avoid an impending collision.

- (2) The examination for a two-wheeled motorcycle endorsement and the examination for a three-wheeled motorcycle endorsement must be separate and distinct examinations emphasizing the skills and maneuvers necessary to operate each type of motorcycle.
- (3) The department may authorize an entity that has entered into a contract under RCW 46.20.520 to administer the motorcycle endorsement examination.
- (4) The department may waive all or part of the examination for persons who satisfactorily complete the voluntary motorcycle operator training and education program authorized under RCW 46.20.520 or who satisfactorily complete a private motorcycle skills education course that has been certified by the department under RCW 46.81A.020.
- NEW SECTION. Sec. 11. A new section is added to chapter 46.82 RCW to read as follows:
 - (1) Driver training schools may administer the portions of the driver licensing examination that test the applicant's knowledge of traffic laws and ability to safely operate a motor vehicle as authorized under RCW 46.20.120(6).
 - (2) The director shall adopt rules to regulate the administration of the knowledge and driving portions of the driver licensing examination. The rules must include, but are not limited to, the following provisions:
 - (a) Limitations or requirements that determine which driver training schools may administer the knowledge portion of the examination;
 - (b) Limitations or requirements that determine which driver training schools may administer the driving portion of the examination;
 - (c) Requirements for the content and method of conducting the examinations to ensure consistency with industry practices;
 - (d) Requirements for recordkeeping;
 - (e) A requirement that all driver training school employees conducting driver licensing examinations meet the same qualifications and education and training standards as department employees who conduct such examinations, to the extent necessary to conduct the written and driving skills portions of the examinations;

p. 9 SHB 1635

(f) A prohibition on driver training school staff members from providing both driver training instruction and the driver licensing examination to any one student;

- (g) Requirements for retesting and expiring examination results;
- (h) Limitations on fees that may be charged by driver training schools for administering the knowledge portion of the examination and the driving portion of the examination. The examination fees must be limited to an amount that does not exceed the amount that is sufficient for driver training schools to recover the costs of administering each examination;
- (i) Requirements for the department to monitor outcomes for applicants who take a driver licensing examination through a driver training school and to make the outcomes available to the public;
- (j) Requirements for annual auditing, which must include the collection of current information regarding insurance, curriculums, instructors' names and licenses, and a selection of random student files to review for accuracy; and
- (k) Sanctions for violations of the rules adopted under this section.
- (3) Before a driver training school may provide a portion of the driver licensing examination, it must enter into an agreement with the department that, at a minimum, contains provisions that:
- (a) Allow the department, or its representative, to conduct random examinations, inspections, and audits without prior notice;
- (b) Allow the department to conduct on-site inspections at least annually;
- (c) Allow the department to test, at least annually, a random sample of the drivers approved by the driver training school for licensure and to cancel any driver's license that may have been issued to any driver selected for testing who refuses to be tested; and
- 31 (d) Reserve to the department the right to take prompt and 32 appropriate action against a driver training school that fails to 33 comply with state or federal standards for a driver licensing 34 examination or to comply with any terms of the agreement.
- 35 <u>NEW SECTION.</u> **Sec. 12.** (1) The driver licensing examination advisory committee is established within the department of licensing.

- (2) The purpose of the committee is to facilitate communication in connection with the transition to driving training schools and school districts administering portions of the driver licensing examination.
 - (3) The committee must include the following members:

- (a) Three people appointed by the director of the department of licensing to represent the department of licensing;
- (b) One person appointed by the office of the superintendent of public instruction;
- (c) Two people appointed by the director of the department of licensing to represent driver training schools that are licensed by the department of licensing;
- (d) One person appointed by a labor union that represents licensing services representatives 3; and
- (e) Two people appointed by a labor union that represents licensing services representatives 1 and 2.
- (4) Members of the committee may not receive compensation for their services as members of the committee, but may be reimbursed for travel and other expenses in accordance with RCW 43.03.050 and 43.03.060.
- (5) The department of licensing shall provide administrative support to the committee.
- (6) The committee shall evaluate the transition to driving training schools and school districts administering portions of the driver licensing examination. The committee shall report on outcomes of the transition and report its recommendations, including whether to continue, modify, or discontinue the transition, to the transportation committees of the legislature by December 1, 2013.

--- END ---

p. 11 SHB 1635