SECOND SUBSTITUTE HOUSE BILL 1795

State of Washington 62nd Legislature 2011 Regular Session

By House Ways & Means (originally sponsored by Representatives Carlyle, Seaquist, Haler, Reykdal, Rolfes, Probst, Morris, Sells, Pedersen, Jacks, Hudgins, Maxwell, and Frockt)

READ FIRST TIME 04/19/11.

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1 AN ACT Relating to the higher education opportunity act; amending 2. 28B.15.031, 28B.15.025, 28B.15.067, 28B.15.068, 28B.76.270, 28B.92.060, 28A.600.310, 39.29.011, 43.19.1906, 43.88.160, 43.03.220, 3 43.03.230, 43.03.240, 43.03.250, and 43.03.265; amending 2010 c 3 ss 4 602, 603, and 604 (uncodified); amending 2010 1st sp.s. c 37 s 901 5 6 (uncodified); amending 2010 c 1 s 8 (uncodified); adding a new section 7 to chapter 28B.15 RCW; adding new sections to chapter 28B.10 RCW; adding a new section to chapter 28B.50 RCW; adding a new section to 8 9 chapter 28B.76 RCW; creating new sections; repealing RCW 28B.10.920, 28B.10.921, and 28B.10.922; providing an expiration date; and declaring 10 11 an emergency.

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. (1) The legislature finds that in the knowledge-based, globally interdependent economy of the twenty-first century, postsecondary education is the most indispensable form of currency. Public institutions of higher education are drivers of economic growth and job creation and incubators for innovation. An educated citizenry is a critical component of our democracy, and a commitment to provide public funding for public higher education

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- institutions is imperative. At the same time, the legislature finds 1 2 that Washington state is experiencing a profound structural shift in 3 the funding of higher education. State support has declined dramatically over the past twenty years, 4 thereby necessitating increases in tuition to supplant the support of higher education from 5 general taxpayers. The problem faced by all stakeholders - students 6 and their families, institutions, and policymakers - is a growing 7 reliance on tuition dollars and a reduced reliance on state support. 8 At the same time, there is insufficient visibility into the use of 9 locally retained tuition dollars. 10 There is little transparency regarding whether increasing tuition dollars gives students, their 11 12 families, and Washington taxpayers a high-value return on investment.
 - (2) It is the intent of the legislature to:

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- (a) Ensure that tuition dollars are spent to improve student access, affordability, and the quality of education;
 - (b) Establish a clear nexus between tuition dollars and improved productivity and greater accountability of public institutions of higher education;
 - (c) Create a modern and robust higher education financial system that funds outcomes and results rather than input and process; and
 - (d) Continue a commitment to public funding of higher education through state appropriations that are essential for providing access, affordability, and quality in higher education for all students across the state.
 - (3)(a) It is the intent of the legislature to set goals for fouryear institutions of higher education to increase the number of students who earn baccalaureate degrees, while maintaining quality, and achieve the following initial degree completion targets by 2018:
 - (i) Increasing the number of bachelor's degrees earned by Washington's resident students from the 2009-10 academic year levels by at least six thousand degrees completed or by twenty-seven percent;
 - (ii) Consistent with the priority for expanding the number of enrollments and degrees in the fields of engineering, technology, biotechnology, sciences, computer sciences, and mathematics, at least two thousand of the additional degrees under this subsection (3)(a) would be awarded in the areas of science, which includes the health sciences, technology, engineering, and mathematics, natural resources,

environment, conservation, biology, life sciences, and other applied and interdisciplinary sciences; and

- (iii) Attaining parity in degree attainment for students from underrepresented groups, which would mean that at least nineteen percent of the degrees awarded would include students who are low-income or are the first in their families to attend college.
- (b) It is the intent of the legislature that the bachelor degree completion targets in (a) of this subsection be updated every two years based upon the state's changing population and economic needs and that targets be set for five-year periods following the 2018 target.
- (c) It is the intent of the legislature to urge four-year institutions of higher education to place the highest priority on achieving the degree completion targets under (a) of this subsection. The legislature intends to examine the strategies used and progress made by institutions of higher education to meet the targets in addition to evidence of increased cost-effectiveness and efficiency. The legislature recognizes that individual institutions develop their campus goals recognizing the role of their campus as part of the system of public higher education and may implement a variety of innovative methods to achieve these goals.

Sec. 2. RCW 28B.15.031 and 2003 c 232 s 2 are each amended to read 22 as follows:

The term "operating fees" as used in this chapter shall include the fees, other than building fees, charged all students registering at the state's colleges and universities but shall not include fees for short courses, self-supporting degree credit programs and courses, marine station work, experimental station work, correspondence or extension courses, and individual instruction and student deposits or rentals, disciplinary and library fines, which colleges and universities shall have the right to impose, laboratory, gymnasium, health, technology and student activity fees, or fees, charges, rentals, and other income derived from any or all revenue producing lands, buildings and facilities of the colleges or universities heretofore or hereafter acquired, constructed or installed, including but not limited to income from rooms, dormitories, dining rooms, hospitals, infirmaries, housing or student activity buildings, vehicular parking facilities, land, or the appurtenances thereon, or such other special fees as may be

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established by any college or university board of trustees or regents from time to time. All moneys received as operating fees at any institution of higher education shall be deposited in a local account containing only operating fees revenue and related interest: PROVIDED, That a minimum of ((three and one half)) five percent of operating fees shall be retained by the four-year institutions of higher education, and a minimum of three and one-half percent of operating fees shall be retained by the community and technical colleges for the purposes of RCW 28B.15.820. Local operating fee accounts shall not be subject to appropriation by the legislature or allotment procedures under chapter 43.88 RCW.

Sec. 3. RCW 28B.15.025 and 1985 c 390 s 12 are each amended to 13 read as follows:

The term "building fees" means the fees charged students registering at the state's colleges and universities, which fees are to be used as follows: At the University of Washington, solely for the purposes provided in RCW 28B.15.210; at Washington State University, solely for the purposes provided in RCW 28B.15.310; at each of the regional universities and at The Evergreen State College, solely for the purposes provided in RCW 28B.35.370; and at the community colleges, for the purposes provided in RCW 28B.50.320, 28B.50.360 and 28B.50.370. The term "building fees" is a renaming of the "general tuition fee," and shall not be construed to affect otherwise moneys pledged to, or used for bond retirement purposes. Beginning in the 2011-12 academic year and through the end of the 2014-15 academic year, building fees may not be increased above the level set in the 2010-11 academic year, adjusted for inflation using the consumer price index for the Seattle, Washington area as compiled by the United States department of labor

- **Sec. 4.** RCW 28B.15.067 and 2010 c 20 s 7 are each amended to read 31 as follows:
- 32 (1) Tuition fees shall be established under the provisions of this 33 chapter.
- (2) ((Beginning with the 2003-04 academic year and ending with the 2012-13 academic year, reductions or increases in full-time tuition fees for resident undergraduates shall be as provided in the omnibus

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bureau of labor statistics.

appropriations act)) Beginning in the 2011-12 academic year, reductions or increases in the operating fees portion of full-time tuition fees shall be as provided in the omnibus appropriations act for resident undergraduate students at community and technical colleges. The state board for community and technical colleges may reduce or increase the operating fees portion of full-time tuition fees for all students other than resident undergraduates, including nonresident students, summer school students, and students in other self-supporting degree programs. Percentage increases in the operating fees portion of full-time tuition may exceed the fiscal growth factor. The state board for community and technical colleges may pilot or institute differential tuition models. The board may define scale, scope, and rationale for the models.

- (3)(a) Beginning with the ((2003-04)) 2011-12 academic year and ((ending with the 2012-13)) through the end of the 2014-15 academic year, the governing boards of the state universities, the regional universities, and The Evergreen State College((, and the state board for community and technical colleges)) may reduce or increase the operating fees portion of full-time tuition fees for all students ((other than resident undergraduates)), including summer school students and students in other self-supporting degree programs. Percentage increases in the operating fees portion of full-time tuition fees may exceed the fiscal growth factor. Reductions or increases may be made for all or portions of an institution's programs, campuses, courses, or students.
- (b) Prior to reducing or increasing tuition for each academic year, the governing boards of the state universities, the regional universities, and The Evergreen State College shall consult with existing student associations or organizations with student undergraduate and graduate representatives regarding the impacts of potential tuition increases. Governing boards shall be required to provide data regarding the percentage of students receiving financial aid, the sources of aid, and the percentage of total costs of attendance paid for by aid.
- (c) Prior to reducing or increasing tuition for each academic year, ((each college in)) the state board for community and technical college system shall consult with existing student associations or organizations with undergraduate student representation regarding the impacts of potential tuition increases. The state board for community

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and technical colleges shall provide data regarding the percentage of students receiving financial aid, the sources of aid, and the percentage of total costs of attendance paid for by aid.

- (4) ((Academic year tuition for full-time students at the state's institutions of higher education beginning with 2015-16, other than summer term, shall be as charged during the 2014-15 academic year unless different rates are adopted by the legislature)) Beginning with the 2015-16 academic year, the governing boards of the state universities, regional universities, and The Evergreen State College may set tuition for resident undergraduates as follows:
- (a) If state funding for a college or university falls below the state funding provided in the operating budget for fiscal year 2011, the governing board may increase tuition up to the limits set in (d) of this subsection, reduce enrollments, or both;
- (b) If state funding for a college or university is at least at the level of state funding provided in the operating budget for fiscal year 2011, the governing board may increase tuition up to the limits set in (d) of this subsection and shall continue to at least maintain the actual enrollment levels for fiscal year 2011 or increase enrollments as required in the omnibus appropriations act; and
- (c) If state funding is increased so that combined with tuition the sixtieth percentile of the total per-student funding at similar public institutions of higher education in the global challenge states under RCW 28B.15.068 is exceeded, the governing board shall decrease tuition by the amount needed for the total per-student funding to be at the sixtieth percentile under RCW 28B.15.068.
- (d) The amount of tuition set by the governing board for an institution under this subsection (4) may not exceed the sixtieth percentile of the tuition of similar public institutions of higher education in the global challenge states.
- (5) The tuition fees established under this chapter shall not apply to high school students enrolling in participating institutions of higher education under RCW 28A.600.300 through 28A.600.400.
- (6) The tuition fees established under this chapter shall not apply to eligible students enrolling in a dropout reengagement program through an interlocal agreement between a school district and a community or technical college under RCW 28A.175.100 through 28A.175.110.

(7) The tuition fees established under this chapter shall not apply to eligible students enrolling in a community or technical college participating in the pilot program under RCW 28B.50.534 for the purpose of obtaining a high school diploma.

- (((8) For the academic years 2003-04 through 2008-09, the University of Washington shall use an amount equivalent to ten percent of all revenues received as a result of law school tuition increases beginning in academic year 2000-01 through academic year 2008-09 to assist needy low and middle-income resident law students.
- (9) For the academic years 2003-04 through 2008-09, institutions of higher education shall use an amount equivalent to ten percent of all revenues received as a result of graduate academic school tuition increases beginning in academic year 2003-04 through academic year 2008-09 to assist needy low and middle-income resident graduate academic students.
- (10) Any tuition increases above seven percent shall fund costs of instruction, library and student services, utilities and maintenance, other costs related to instruction as well as institutional financial aid. Through 2010-11, any funding reductions to instruction, library and student services, utilities and maintenance and other costs related to instruction shall be proportionally less than other program areas including administration.))
- NEW SECTION. Sec. 5. A new section is added to chapter 28B.15 RCW to read as follows:
 - (1)(a) Beginning July 1, 2011, each four-year institution of higher education that raises tuition levels beyond levels established in subsection (4) of this section shall provide financial aid for the express purpose of mitigating the effects of tuition increases on resident middle-income and low-income students with incomes up to one hundred twenty-five percent of the median family income.
 - (b) Financial aid sources and methods may be:
 - (i) Tuition revenue or locally held funds;
 - (ii) Tuition waivers created by a four-year institution of higher education for the specific purpose of serving low-income and middle-income students; or
 - (iii) Local financial aid programs.

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- (c) In developing financial aid packages for middle-income students with demonstrated need and incomes between fifty and one hundred twenty-five percent of median family income, each four-year institution of higher education shall use every effort to minimize educational loan debt burden incurred by students.
- (2) It is the intention of the legislature that any four-year institution of higher education that increases tuition levels above those provided in subsection (4) of this section shall make available to the maximum extent possible, financial assistance for students receiving financial assistance under the state need grant program so as to avoid an additional state obligation beyond levels assumed in the state operating budget.
- (3) By August 15, 2012, and August 15th every year thereafter, four-year institutions of higher education shall report to the governor and relevant committees of the legislature on the effectiveness of the various sources and methods of financial aid in mitigating tuition increases. These reports shall include:
- (a) The amount of additional financial aid provided to middle-income and low-income students with demonstrated need in the aggregate and per student;
- (b) An itemization of the sources and methods of financial aid provided by the four-year institution of higher education in the aggregate and per student;
- (c) An analysis of the combined impact of federal tuition tax credits and financial aid provided by the institution of higher education on the net cost to students and their families resulting from tuition increases;
- (d) In cases where tuition increases are greater than those provided in subsection (4) of this section at any four-year institution of higher education, the institution must include an explanation in its report of why this increase was necessary and how the institution will mitigate the effects of the increase. The institution must include in this section of its report a plan and specific timelines; and
- (e) An analysis of changes in student enrollment patterns by race and ethnicity, gender, state and county of origin, age, and socioeconomic status, and a plan to mitigate effects of reduced diversity due to tuition increases.

- 1 (4) Subsection (1) of this section applies when tuition levels are 2 raised above:
 - (a) For the University of Washington, Washington State University, and Western Washington University, thirteen percent per year; and
 - (b) For The Evergreen State College, Central Washington University, and Eastern Washington University, eleven and one-half percent per year.
 - (5) This section expires July 1, 2015.

- Sec. 6. RCW 28B.15.068 and 2009 c 540 s 1 are each amended to read as follows:
 - (1) ((Beginning with the 2007-08 academic year and ending with the 2016-17 academic year, tuition fees charged to full-time resident undergraduate students, except in academic years 2009-10 and 2010-11, may increase no greater than seven percent over the previous academic year in any institution of higher education. Annual reductions or increases in full-time tuition fees for resident undergraduate students shall be as provided in the omnibus appropriations act, within the seven percent increase limit established in this section. For academic years 2009-10 and 2010-11 the omnibus appropriations act may provide tuition increases greater than seven percent. To the extent that state appropriations combined with tuition and fee revenues are insufficient to achieve the total per student funding goals established in subsection (2) of this section, the legislature may revisit state appropriations, authorized enrollment levels, and changes in tuition fees for any given fiscal year.
 - (2) The state shall adopt as its goal total per student funding levels, from state appropriations plus tuition and fees, of at least the sixtieth percentile of total per student funding at similar public institutions of higher education in the global challenge states. In defining comparable per student funding levels, the office of financial management shall adjust for regional cost of living differences; for differences in program offerings and in the relative mix of lower division, upper division, and graduate students; and for accounting and reporting differences among the comparison institutions. The office of financial management shall develop a funding trajectory for each four year institution of higher education and for the community and technical college system as a whole that when combined with tuition and

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fees revenue allows the state to achieve its funding goal for each four-year institution and the community and technical college system as a whole no later than fiscal year 2017. The state shall not reduce enrollment levels below fiscal year 2007 budgeted levels in order to improve or alter the per-student funding amount at any four-year institution of higher education or the community and technical college system as a whole. The state recognizes that each four-year institution of higher education and the community and technical college system as a whole have different funding requirements to achieve desired performance levels, and that increases to the total per-student funding amount may need to exceed the minimum funding goal.

(3) By September 1st of each year beginning in 2008, the office of financial management shall report to the governor, the higher education coordinating board, and appropriate committees of the legislature with updated estimates of the total per-student funding level that represents the sixtieth percentile of funding for comparable institutions of higher education in the global challenge states, and the progress toward that goal that was made for each of the public institutions of higher education.

(4) As used in this section, "global challenge states" are the top performing states on the new economy index published by the progressive policy institute as of July 22, 2007. The new economy index ranks states on indicators of their potential to compete in the new economy. At least once every five years, the office of financial management shall determine if changes to the list of global challenge states are appropriate. The office of financial management shall report its findings to the governor and the legislature.

(5) During the 2009-10 and the 2010-11 academic years, institutions of higher education shall include information on their billing statements notifying students of tax credits available through the American opportunity tax credit provided in the American recovery and reinvestment act of 2009.)) Institutions of higher education, in collaboration with relevant student associations, shall aim to have one hundred percent of students that can benefit from available tax credits that mitigate the costs of higher education take advantage of these opportunities. These tax credits include the American opportunity tax credit provided in the American recovery and reinvestment act of 2009,

the lifetime learning credit, and other relevant tax credits for as long as they are available.

- (2)(a) Institutions shall make every effort to communicate to students and their families the benefits of such tax credits and provide assistance to students and their families on how to apply.
- (b) Information about relevant tax credits shall, to the greatest extent possible, be incorporated into financial aid counseling, admission information, and individual billing statements.
- (c) Institutions shall, to the greatest extent possible, use all means of communication, including but not limited to web sites, online catalogues, admission and registration forms, mass email messaging, social media, and outside marketing to ensure information about relevant tax credits is visible and compelling, and reaches the maximum amount of student and families that can benefit.
- 15 <u>(3) In the event that the economic value of the American</u> 16 <u>opportunity tax credit is reduced or expires at any time before or</u> 17 <u>after December 31, 2012, institutions of higher education shall:</u>
 - (a) Develop an updated tuition mitigation plan established under section 5 of this act for the purpose of minimizing, to the greatest extent possible, the increase in net cost of tuition or total cost of attendance for students resulting from any such change. This plan shall include the methods specified by the four-year institution of higher education to avoid adding additional loan debt burdens to students regardless of the source of such loans;
 - (b) Report to the governor and the relevant committees of the legislature on their plans to adjust their tuition mitigation plans no later than ninety days after any such change to the American opportunity tax credit.
- **Sec. 7.** RCW 28B.76.270 and 2004 c 275 s 11 are each amended to 30 read as follows:
 - (1) The board shall establish an accountability monitoring and reporting system as part of a continuing effort to make meaningful and substantial progress towards the achievement of long-term performance goals in higher education.
 - (2) To provide consistent, easily understood data among the public four-year institutions of higher education within Washington and in other states, the following data must be reported annually and at a

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- 1 minimum include data recommended by a national organization
- 2 representing state chief executives. The board may change the data
- 3 requirements to be consistent with best practices across the country.
- 4 This data must, to the maximum extent possible, be disaggregated by
- 5 race and ethnicity, gender, state and county of origin, age, and
- 6 socioeconomic status, and include the following for the four-year
- 7 <u>institutions of higher education:</u>

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- (a) Bachelor's degrees awarded;
- 9 <u>(b) Graduate and professional degrees awarded;</u>
- 10 <u>(c) Graduation rates: The number and percentage of students who</u>
 11 <u>graduate within four years for bachelor's degrees and within the</u>
 12 extended time, which is six years for bachelor's degrees;
- (d) Transfer rates: The annual number and percentage of students
 who transfer from a two-year to a four-year institution of higher
 education;
 - (e) Time and credits to degree: The average length of time in years and average number of credits that graduating students took to earn a bachelor's degree;
 - (f) Enrollment in remedial education: The number and percentage of entering first-time undergraduate students who place into and enroll in remedial mathematics, English, or both;
 - (g) Success beyond remedial education: The number and percentage of entering first-time undergraduate students who complete entry college-level math and English courses within the first two consecutive academic years;
 - (h) Credit accumulation: The number and percentage of first-time undergraduate students completing two quarters or one semester worth of credit during their first academic year;
 - (i) Retention rates: The number and percentage of entering undergraduate students who enroll consecutively from fall-to-spring and fall-to-fall at an institution of higher education;
- (j) Course completion: The percentage of credit hours completed
 out of those attempted during an academic year;
- (k) Program participation and degree completion rates in bachelor
 and advanced degree programs in the sciences, which includes the health
 sciences, natural resources, environment, conservation, biology, life
 sciences, and other applied and interdisciplinary sciences, technology,

engineering, and mathematic disciplines, including participation and degree completion rates for students from traditionally underrepresented populations;

- (1) Annual enrollment: Annual unduplicated number of students enrolled over a twelve-month period at institutions of higher education including by student level;
- (m) Annual first-time enrollment: Total first-time students enrolled in a four-year institution of higher education;
- (n) Completion ratio: Annual ratio of undergraduate and graduate degrees and certificates, of at least one year in expected length, awarded per one hundred full-time equivalent undergraduate students at the state level;
- (o) Market penetration: Annual ratio of undergraduate and graduate degrees and certificates, of at least one year in program length, awarded relative to the state's population age eighteen to twenty-four years old with a high school diploma; and
- (p) Student debt load: Median three-year distribution of debt load, excluding debts incurred before coming to the institution.
- (3) Four-year institutions of higher education must count all students when collecting data, not only first-time, full-time freshmen.
- (4) Based on guidelines prepared by the board, each four-year institution and the state board for community and technical colleges shall submit a biennial plan to achieve measurable and specific improvements each academic year on statewide and institution-specific performance measures. Plans shall be submitted to the board along with the biennial budget requests from the institutions and the state board for community and technical colleges. Performance measures established for the community and technical colleges shall reflect the role and mission of the colleges.
- $((\frac{3}{2}))$ (5) The board shall approve biennial performance targets for each four-year institution and for the community and technical college system and shall review actual achievements annually. The state board for community and technical colleges shall set biennial performance targets for each college or district, where appropriate.
- ((4))) (6) The board shall submit a report on progress towards the statewide goals, with recommendations for the ensuing biennium, to the fiscal and higher education committees of the legislature along with the board's biennial budget recommendations.

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- 1 (((5))) <u>(7)</u> The board, in collaboration with the four-year 2 institutions and the state board for community and technical colleges, 3 shall periodically review and update the accountability monitoring and 4 reporting system.
- (((6))) (8) The board shall develop measurable indicators and 5 6 benchmarks for its own performance regarding cost, quantity, quality, 7 and timeliness and including the performance of committees and advisory 8 groups convened under this chapter to accomplish such tasks as improving transfer and articulation, improving articulation with the K-9 10 12 education system, measuring educational costs, or developing data The board shall submit its accountability plan to the 11 protocols. legislature concurrently with the biennial report on institution 12 13 progress.
- (9) In conjunction with the office of financial management, all 14 four-year institutions of higher education must display the data 15 described in subsection (2) of this section in a uniform dashboard 16 format on the office of financial management's web site no later than 17 December 1, 2011, and updated thereafter annually by December 1st. To 18 the maximum extent possible, the information must be viewable by race 19 and ethnicity, gender, state and county of origin, age, and 20 21 socioeconomic status. The information may be tailored to meet the needs of various target audiences such as students, researchers, and 22 23 the general public.
- 24 Sec. 8. RCW 28B.92.060 and 2009 c 215 s 4 are each amended to read 25 as follows:

In awarding need grants, the board shall proceed substantially as follows: PROVIDED, That nothing contained herein shall be construed to prevent the board, in the exercise of its sound discretion, from following another procedure when the best interest of the program so dictates:

- (1) The board shall annually select the financial aid award recipients from among Washington residents applying for student financial aid who have been ranked according to:
- 34 (a) Financial need as determined by the amount of the family 35 contribution; and
- 36 (b) Other considerations, such as whether the student is a former

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foster youth, or is a placebound student who has completed an associate of arts or associate of science degree or its equivalent.

- (2) The financial need of the highest ranked students shall be met by grants depending upon the evaluation of financial need until the total allocation has been disbursed. Funds from grants which are declined, forfeited or otherwise unused shall be reawarded until disbursed, except that eligible former foster youth shall be assured receipt of a grant. The board, in consultation with four-year institutions of higher education, and the state board for community and technical colleges, shall develop award criteria and methods of disbursement based on level of need, and not solely rely on a first-come, first-served basis.
- (3) A student shall be eligible to receive a state need grant for up to five years, or the credit or clock hour equivalent of five years, or up to one hundred twenty-five percent of the published length of time of the student's program. A student may not start a new associate degree program as a state need grant recipient until at least five years have elapsed since earning an associate degree as a need grant recipient, except that a student may earn two associate degrees concurrently. Qualifications for renewal will include maintaining satisfactory academic progress toward completion of an eligible program as determined by the board. Should the recipient terminate his or her enrollment for any reason during the academic year, the unused portion of the grant shall be returned to the state educational grant fund by the institution according to the institution's own policy for issuing refunds, except as provided in RCW 28B.92.070.
- (4) In computing financial need, the board shall determine a maximum student expense budget allowance, not to exceed an amount equal to the total maximum student expense budget at the public institutions plus the current average state appropriation per student for operating expense in the public institutions. Any child support payments received by students who are parents attending less than half-time shall not be used in computing financial need.
- (5)(a) A student who is enrolled in three to six credit-bearing quarter credits, or the equivalent semester credits, may receive a grant for up to one academic year before beginning a program that leads to a degree or certificate.

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1 (b) An eligible student enrolled on a less-than-full-time basis 2 shall receive a prorated portion of his or her state need grant for any 3 academic period in which he or she is enrolled on a less-than-full-time 4 basis, as long as funds are available.

- (c) An institution of higher education may award a state need grant to an eligible student enrolled in three to six credit-bearing quarter credits, or the semester equivalent, on a provisional basis if:
- (i) The student has not previously received a state need grant from that institution;
 - (ii) The student completes the required free application for federal student aid;
 - (iii) The institution has reviewed the student's financial condition, and the financial condition of the student's family if the student is a dependent student, and has determined that the student is likely eligible for a state need grant; and
 - (iv) The student has signed a document attesting to the fact that the financial information provided on the free application for federal student aid and any additional financial information provided directly to the institution is accurate and complete, and that the student agrees to repay the institution for the grant amount if the student submitted false or incomplete information.
- (6) As used in this section, "former foster youth" means a person who is at least eighteen years of age, but not more than twenty-four years of age, who was a dependent of the department of social and health services at the time he or she attained the age of eighteen.
 - Sec. 9. RCW 28A.600.310 and 2009 c 450 s 8 are each amended to read as follows:
 - (1) Eleventh and twelfth grade students or students who have not yet received the credits required for the award of a high school diploma and are eligible to be in the eleventh or twelfth grades may apply to a participating institution of higher education to enroll in courses or programs offered by the institution of higher education. A student receiving home-based instruction enrolling in a public high school for the sole purpose of participating in courses or programs offered by institutions of higher education shall not be counted by the school district in any required state or federal accountability reporting if the student's parents or guardians filed a declaration of

intent to provide home-based instruction and the student received home-1 2 based instruction during the school year before the school year in 3 which the student intends to participate in courses or programs offered 4 by the institution of higher education. Students receiving home-based instruction under chapter 28A.200 RCW and students attending private 5 schools approved under chapter 28A.195 RCW shall not be required to 6 7 meet the student learning goals, obtain a certificate of academic 8 achievement or a certificate of individual achievement to graduate from high school, or to master the essential academic learning requirements. 9 10 However, students are eligible to enroll in courses or programs in 11 participating universities only if the board of directors of the 12 student's school district has decided to participate in the program. 13 Participating institutions of higher education, in consultation with 14 school districts, may establish admission standards for these students. If the institution of higher education accepts a secondary school pupil 15 for enrollment under this section, the institution of higher education 16 17 shall send written notice to the pupil and the pupil's school district 18 within ten days of acceptance. The notice shall indicate the course 19 and hours of enrollment for that pupil.

(2)(a) In lieu of tuition and fees, as defined in RCW 28B.15.020 and 28B.15.041((-)):

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- (i) Running start students shall pay to the community or technical college all other mandatory fees as established by each community or technical college and, in addition, the state board for community and technical colleges may authorize a fee of up to ten percent of tuition and fees as defined in RCW 28B.15.020 and 28B.15.041; and
- (ii) All other institutions of higher education operating a running start program may charge <u>running start students a fee of up to ten percent of tuition and fees as defined in RCW 28B.15.020 and 28B.15.041 in addition to technology fees.</u>
- (b) The fees charged <u>under this subsection (2)</u> shall be prorated based on credit load.
- (3)(a) The institutions of higher education must make available fee waivers for low-income running start students. Each institution must establish a written policy for the determination of low-income students before offering the fee waiver. A student shall be considered low income and eligible for a fee waiver upon proof that the student is currently qualified to receive free or reduced-price lunch. Acceptable

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documentation of low-income status may also include, but is not limited to, documentation that a student has been deemed eligible for free or reduced-price lunches in the last five years, or other criteria established in the institution's policy.

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- (b) Institutions of higher education, in collaboration with relevant student associations, shall aim to have one hundred percent of students that can benefit from fee waivers take advantage of these waivers. Institutions shall make every effort to communicate to students and their families the benefits of the waivers and provide assistance to students and their families on how to apply. Information about waivers shall, to the greatest extent possible, be incorporated into financial aid counseling, admission information, and individual billing statements. Institutions also shall, to the greatest extent possible, use all means of communication, including but not limited to web sites, online catalogues, admission and registration forms, mass email messaging, social media, and outside marketing to ensure that information about waivers is visible, compelling, and reaches the maximum number of students and families that can benefit.
- (4) The pupil's school district shall transmit to the institution of higher education an amount per each full-time equivalent college student at statewide uniform rates for vocational and nonvocational The superintendent of public instruction shall separately calculate and allocate moneys appropriated for basic education under RCW 28A.150.260 to school districts for purposes of making such payments and for granting school districts seven percent thereof to offset program related costs. The calculations and allocations shall be based upon the estimated statewide annual average per full-time equivalent high school student allocations under RCW 28A.150.260, excluding small high school enhancements, and applicable rules adopted under chapter 34.05 RCW. The superintendent of public instruction, the higher education coordinating board, and the state board for community colleges shall consult on the calculation and technical distribution of the funds. The funds received by the institution of higher education from the school district shall not be deemed tuition or operating fees and may be retained by the institution of higher education. A student enrolled under this subsection shall be counted for the purpose of meeting enrollment targets in accordance with terms and conditions specified in the omnibus appropriations act.

(5) The state board for community and technical colleges, in collaboration with the other institutions of higher education that participate in the running start program and the office of the superintendent of public instruction, shall identify, assess, and report on alternatives for providing ongoing and adequate financial support for the program. Such alternatives shall include but are not limited to student tuition, increased support from local school districts, and reallocation of existing state financial support among the community and technical college system to account for differential running start enrollment levels and impacts. The state board for community and technical colleges shall report the assessment of alternatives to the governor and to the appropriate fiscal and policy committees of the legislature by September 1, 2010.

NEW SECTION. Sec. 10. A new section is added to chapter 28B.10 RCW to read as follows:

- (1) A graduate of a community or technical college in this state who has earned a transferable associate of arts or sciences degree when admitted to a four-year institution of higher education shall have junior standing. A graduate who has earned the direct transfer associate of arts degree will be deemed to have met the lower division general education requirements of the receiving four-year institution of higher education. A graduate who has earned the associate of science transfer degree will be deemed to have met most requirements that prepare the graduate for baccalaureate degree majors in science, technology, engineering, and math and will be required to complete only such additional lower division, general education courses at the receiving four-year institutions of higher education as would have been required to complete the direct transfer associate of arts degree.
- (2) A student who has earned the equivalent of ninety quarter credit hours and has completed the general education requirements at that four-year institution of higher education in Washington when admitted to another four-year institution of higher education shall have junior standing and shall be deemed to have met the lower division general education requirements of the institution to which the student transfers.
- (3) The community and technical colleges, jointly with the fouryear institutions of higher education, must develop a list of academic

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courses that are equivalent to one-year's worth of general education credit and that would transfer for that purpose to any other two or four-year institution of higher education. If a student completes oneyear's worth of general education credits, the student may be issued a one-year academic completion certificate. This certificate shall be accepted at any transferring two or four-year institution of higher education.

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- (4) Each institution of higher education must develop a minimum of one degree within the arts and sciences disciplines that can be completed within the equivalent of ninety quarter upper division credits by any student who enters an institution of higher education with junior status and lower division general education requirements completed.
- (5) Each four-year institution of higher education must publish a list of recommended courses for each academic major designed to help students who are planning to transfer design their course of study. Publication of the list of courses must be easily identified and accessible on the institution's web site.
- (6) The requirements to publish a list of recommended courses for each academic major under this section does not apply if an institution does not require courses or majors to meet specific requirements but generally applies credits earned towards degree requirements.
- NEW SECTION. Sec. 11. A new section is added to chapter 28B.50 RCW to read as follows:
 - (1)(a) Community and technical colleges must identify and publish in their admissions materials the college level courses that are recognized by all four-year institutions of higher education as transferable to the four-year institutions of higher education. Publication of the list of courses must be easily identified and accessible on the college's web site.
 - (b) If a four-year institution of higher education does not require courses of majors for transfer, the community and technical colleges must identify and publish the transfer policy of the institution in their admissions materials and make the transfer policy of the institution easily identifiable on the college's web site.
- 36 (2) Community and technical colleges must create a list of courses

that satisfy the basic requirements, distribution requirements, and
approved electives for:

- (a) A one-year academic completion certificate as provided for under section 10 of this act; and
- (b) A transferrable associate of arts or sciences degree as provided for under section 10 of this act.
- (3) To the extent possible, each community and technical college must develop links between the lists in subsections (1) and (2) of this section and its list of courses, and develop methods to encourage students to check the lists in subsections (1) and (2) of this section when the students are registering for courses.
- **Sec. 12.** RCW 39.29.011 and 2009 c 486 s 7 are each amended to read as follows:
- All personal service contracts shall be entered into pursuant to competitive solicitation, except for:
 - (1) Emergency contracts;
 - (2) Sole source contracts;
- 18 (3) Contract amendments;

- (4) Contracts between a consultant and an agency of less than twenty thousand dollars. However, contracts of five thousand dollars or greater but less than twenty thousand dollars shall have documented evidence of competition, which must include agency posting of the contract opportunity on the state's common vendor registration and bid notification system. Agencies shall not structure contracts to evade these requirements; ((and))
- (5) Contracts between a consultant and an institution of higher education of less than one hundred thousand dollars. However, contracts of ten thousand dollars or greater but less than one hundred thousand dollars shall have documented evidence of competition, which must include an institution of higher education's posting of the contract opportunity on the state's common vendor registration and bid notification system. Institutions of higher education may not structure contracts to evade these requirements; and
- (6) Other specific contracts or classes or groups of contracts exempted from the competitive solicitation process by the director of the office of financial management when it has been determined that a competitive solicitation process is not appropriate or cost-effective.

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1 **Sec. 13.** RCW 43.19.1906 and 2008 c 215 s 5 are each amended to 2 read as follows:

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Insofar as practicable, all purchases and sales shall be based on competitive bids, and a formal sealed, electronic, or web-based bid procedure, subject to RCW 43.19.1911, shall be used as standard procedure for all purchases and contracts for purchases and sales executed by the state purchasing and material control director and under the powers granted by RCW 43.19.190 through 43.19.1939. This requirement also applies to purchases and contracts for purchases and sales executed by agencies, including educational institutions, under delegated authority granted in accordance with provisions of RCW 43.19.190 or under RCW 28B.10.029. However, formal sealed, electronic, or web-based competitive bidding is not necessary for:

- (1) Emergency purchases made pursuant to RCW 43.19.200 if the sealed bidding procedure would prevent or hinder the emergency from being met appropriately;
- (2) Purchases not exceeding thirty-five thousand dollars, or subsequent limits as calculated by the office of financial management: PROVIDED, That the state director of general administration shall establish procedures to assure that purchases made by or on behalf of the various state agencies shall not be made so as to avoid the thirtyfive thousand dollar bid limitation, or subsequent bid limitations as calculated by the office of financial management: PROVIDED FURTHER, That the state purchasing and material control director is authorized to reduce the formal sealed bid limits of thirty-five thousand dollars, subsequent limits as calculated by the office of financial management, to a lower dollar amount for purchases by individual state agencies if considered necessary to maintain full disclosure of competitive procurement or otherwise to achieve overall state efficiency and economy in purchasing and material control. Quotations from three thousand dollars to thirty-five thousand dollars, subsequent limits as calculated by the office of financial management, shall be secured from at least three vendors to assure establishment of a competitive price and may be obtained by telephone or written quotations, or both. The agency shall invite at least one quotation each from a certified minority and a certified women-owned vendor who shall otherwise qualify to perform such work. Immediately after the award is made, the bid quotations obtained shall be recorded and open

to public inspection and shall be available by telephone inquiry. A record of competition for all such purchases from three thousand dollars to thirty-five thousand dollars, or subsequent limits as calculated by the office of financial management, shall be documented for audit purposes. Purchases up to three thousand dollars may be made without competitive bids based on buyer experience and knowledge of the market in achieving maximum quality at minimum cost;

- (3) Purchases which are clearly and legitimately limited to a single source of supply and purchases involving special facilities, services, or market conditions, in which instances the purchase price may be best established by direct negotiation;
- (4) Purchases of insurance and bonds by the risk management division under RCW 43.41.310;
- (5) Purchases and contracts for vocational rehabilitation clients of the department of social and health services: PROVIDED, That this exemption is effective only when the state purchasing and material control director, after consultation with the director of the division of vocational rehabilitation and appropriate department of social and health services procurement personnel, declares that such purchases may be best executed through direct negotiation with one or more suppliers in order to expeditiously meet the special needs of the state's vocational rehabilitation clients;
- (6) Purchases by universities for hospital operation or biomedical teaching or research purposes and by the state purchasing and material control director, as the agent for state hospitals as defined in RCW 72.23.010, and for health care programs provided in state correctional institutions as defined in RCW 72.65.010(3) and veterans' institutions as defined in RCW 72.36.010 and 72.36.070, made by participating in contracts for materials, supplies, and equipment entered into by nonprofit cooperative hospital group purchasing organizations;
- (7) Purchases for resale by institutions of higher education to other than public agencies when such purchases are for the express purpose of supporting instructional programs and may best be executed through direct negotiation with one or more suppliers in order to meet the special needs of the institution;
- (8) Purchases by institutions of higher education not exceeding ((thirty-five)) one hundred thousand dollars: PROVIDED, That for purchases between ((three)) ten thousand dollars and ((thirty-five))

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one hundred thousand dollars quotations shall be secured from at least three vendors to assure establishment of a competitive price and may be obtained by telephone or written quotations, or both. For purchases between ((three)) ten thousand dollars and ((thirty-five)) one hundred thousand dollars, each institution of higher education shall invite at least one quotation each from a certified minority and a certified women-owned vendor who shall otherwise qualify to perform such work. A record of competition for all such purchases made from ((three)) ten thousand to ((thirty-five)) one hundred thousand dollars shall be documented for audit purposes;

- (9) Off-contract purchases of Washington grown food when such food is not available from Washington sources through an existing contract. However, Washington grown food purchased under this subsection must be of an equivalent or better quality than similar food available through the contract and be able to be paid from the agency's existing budget. This requirement also applies to purchases and contracts for purchases executed by state agencies, including institutions of higher education, under delegated authority granted in accordance with RCW 43.19.190 or under RCW 28B.10.029; and
- (10) Negotiation of a contract by the department of transportation, valid until June 30, 2001, with registered tow truck operators to provide roving service patrols in one or more Washington state patrol tow zones whereby those registered tow truck operators wishing to participate would cooperatively, with the department of transportation, develop a demonstration project upon terms and conditions negotiated by the parties.

Beginning on July 1, 1995, and on July 1st of each succeeding odd-numbered year, the dollar limits specified in this section shall be adjusted as follows: The office of financial management shall calculate such limits by adjusting the previous biennium's limits by the appropriate federal inflationary index reflecting the rate of inflation for the previous biennium. Such amounts shall be rounded to the nearest one hundred dollars. However, the three thousand dollar figure in subsection((s)) (2) ((and (s))) of this section may not be adjusted to exceed five thousand dollars.

As used in this section, "Washington grown" has the definition in RCW 15.64.060.

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Sec. 14. RCW 43.88.160 and 2006 c 1 s 6 are each amended to read as follows:

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This section sets forth the major fiscal duties and responsibilities of officers and agencies of the executive branch. The regulations issued by the governor pursuant to this chapter shall provide for a comprehensive, orderly basis for fiscal management and control, including efficient accounting and reporting therefor, for the executive branch of the state government and may include, in addition, such requirements as will generally promote more efficient public management in the state.

- (1) Governor; director of financial management. The governor, through the director of financial management, shall devise and supervise a modern and complete accounting system for each agency to the end that all revenues, expenditures, receipts, disbursements, resources, and obligations of the state shall be properly and systematically accounted for. The accounting system shall include the development of accurate, timely records and reports of all financial affairs of the state. The system shall also provide for central accounts in the office of financial management at the level of detail deemed necessary by the director to perform central financial The director of financial management shall adopt and management. periodically update an accounting procedures manual. Any agency maintaining its own accounting and reporting system shall comply with the updated accounting procedures manual and the rules of the director adopted under this chapter. An agency may receive a waiver from complying with this requirement if the waiver is approved by the director. Waivers expire at the end of the fiscal biennium for which they are granted. The director shall forward notice of waivers granted to the appropriate legislative fiscal committees. The director of financial management may require such financial, statistical, and other reports as the director deems necessary from all agencies covering any period.
- (2) Except as provided in chapter 43.88C RCW, the director of financial management is responsible for quarterly reporting of primary operating budget drivers such as applicable workloads, caseload estimates, and appropriate unit cost data. These reports shall be transmitted to the legislative fiscal committees or by electronic means to the legislative evaluation and accountability program committee.

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Quarterly reports shall include actual monthly data and the variance between actual and estimated data to date. The reports shall also include estimates of these items for the remainder of the budget period.

- (3) The director of financial management shall report at least annually to the appropriate legislative committees regarding the status of all appropriated capital projects, including transportation projects, showing significant cost overruns or underruns. If funds are shifted from one project to another, the office of financial management shall also reflect this in the annual variance report. Once a project is complete, the report shall provide a final summary showing estimated start and completion dates of each project phase compared to actual dates, estimated costs of each project phase compared to actual costs, and whether or not there are any outstanding liabilities or unsettled claims at the time of completion.
- (4) In addition, the director of financial management, as agent of the governor, shall:
 - (a) Develop and maintain a system of internal controls and internal audits comprising methods and procedures to be adopted by each agency that will safeguard its assets, check the accuracy and reliability of its accounting data, promote operational efficiency, and encourage adherence to prescribed managerial policies for accounting and financial controls. The system developed by the director shall include criteria for determining the scope and comprehensiveness of internal controls required by classes of agencies, depending on the level of resources at risk.

Each agency head or authorized designee shall be assigned the responsibility and authority for establishing and maintaining internal audits following the standards of internal auditing of the institute of internal auditors;

- (b) Make surveys and analyses of agencies with the object of determining better methods and increased effectiveness in the use of manpower and materials; and the director shall authorize expenditures for employee training to the end that the state may benefit from training facilities made available to state employees;
- 36 (c) Establish policies for allowing the contracting of child care 37 services;

- 1 (d) Report to the governor with regard to duplication of effort or lack of coordination among agencies;
 - (e) Review any pay and classification plans, and changes thereunder, developed by any agency for their fiscal impact: PROVIDED, That none of the provisions of this subsection shall affect merit systems of personnel management now existing or hereafter established by statute relating to the fixing of qualifications requirements for recruitment, appointment, or promotion of employees of any agency. The director shall advise and confer with agencies including appropriate standing committees of the legislature as may be designated by the speaker of the house and the president of the senate regarding the fiscal impact of such plans and may amend or alter the plans, except that for the following agencies no amendment or alteration of the plans may be made without the approval of the agency concerned: Agencies headed by elective officials;
 - (f) Fix the number and classes of positions or authorized employee years of employment for each agency and during the fiscal period amend the determinations previously fixed by the director except that the director shall not be empowered to fix the number or the classes for the following: Agencies headed by elective officials;
- 21 (g) Adopt rules to effectuate provisions contained in (a) through 22 (f) of this subsection.
 - (5) The treasurer shall:

- (a) Receive, keep, and disburse all public funds of the state not expressly required by law to be received, kept, and disbursed by some other persons: PROVIDED, That this subsection shall not apply to those public funds of the institutions of higher learning which are not subject to appropriation;
- 29 (b) Receive, disburse, or transfer public funds under the 30 treasurer's supervision or custody;
 - (c) Keep a correct and current account of all moneys received and disbursed by the treasurer, classified by fund or account;
 - (d) Coordinate agencies' acceptance and use of credit cards and other payment methods, if the agencies have received authorization under RCW 43.41.180;
- 36 (e) Perform such other duties as may be required by law or by regulations issued pursuant to this law.

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It shall be unlawful for the treasurer to disburse public funds in the treasury except upon forms or by alternative means duly prescribed by the director of financial management. These forms or alternative means shall provide for authentication and certification by the agency head or the agency head's designee that the services have been rendered or the materials have been furnished; or, in the case of loans or grants, that the loans or grants are authorized by law; or, in the case of payments for periodic maintenance services to be performed on state owned equipment, that a written contract for such periodic maintenance services is currently in effect; and the treasurer shall not be liable under the treasurer's surety bond for erroneous or improper payments so made. When services are lawfully paid for in advance of full performance by any private individual or business entity other than equipment maintenance providers or as provided for by RCW 42.24.035, such individual or entity other than central stores rendering such services shall make a cash deposit or furnish surety bond coverage to the state as shall be fixed in an amount by law, or if not fixed by law, then in such amounts as shall be fixed by the director of the department of general administration but in no case shall such required cash deposit or surety bond be less than an amount which will fully indemnify the state against any and all losses on account of breach of promise to fully perform such services. Except for institutions of higher education, no payments shall be made in advance for any equipment maintenance services to be performed more than twelve months after such payment. Any such bond so furnished shall be conditioned that the person, firm or corporation receiving the advance payment will apply it toward performance of the contract. The responsibility for recovery of erroneous or improper payments made under this section shall lie with the agency head or the agency head's designee in accordance with regulations issued pursuant to this chapter. in this section shall be construed to permit a public body to advance funds to a private service provider pursuant to a grant or loan before services have been rendered or material furnished.

(6) The state auditor shall:

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(a) Report to the legislature the results of current post audits that have been made of the financial transactions of each agency; to this end the auditor may, in the auditor's discretion, examine the books and accounts of any agency, official, or employee charged with

the receipt, custody, or safekeeping of public funds. Where feasible in conducting examinations, the auditor shall utilize data and findings from the internal control system prescribed by the office of financial management. The current post audit of each agency may include a section on recommendations to the legislature as provided in (c) of this subsection.

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- (b) Give information to the legislature, whenever required, upon any subject relating to the financial affairs of the state.
- (c) Make the auditor's official report on or before the thirtyfirst of December which precedes the meeting of the legislature. report shall be for the last complete fiscal period and shall include determinations as to whether agencies, in making expenditures, complied with the laws of this state. The state auditor is authorized to perform or participate in performance verifications and performance audits as expressly authorized by the legislature in the omnibus biennial appropriations acts or in the performance audit work plan approved by the joint legislative audit and review committee. state auditor, upon completing an audit for legal and financial compliance under chapter 43.09 RCW or a performance verification, may report to the joint legislative audit and review committee or other appropriate committees of the legislature, in a manner prescribed by the joint legislative audit and review committee, on facts relating to the management or performance of governmental programs where such facts discovered incidental to the legal and financial audit The auditor may make such a report to a performance verification. legislative committee only if the auditor has determined that the agency has been given an opportunity and has failed to resolve the management or performance issues raised by the auditor. If the auditor makes a report to a legislative committee, the agency may submit to the committee a response to the report. This subsection (6) shall not be construed to authorize the auditor to allocate other than de minimis resources to performance audits except as expressly authorized in the appropriations acts or in the performance audit work plan. The results of a performance audit conducted by the state auditor that has been requested by the joint legislative audit and review committee must only be transmitted to the joint legislative audit and review committee.
- (d) Be empowered to take exception to specific expenditures that have been incurred by any agency or to take exception to other

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- practices related in any way to the agency's financial transactions and 1 2 to cause such exceptions to be made a matter of public record, including disclosure to the agency concerned and to the director of 3 4 financial management. It shall be the duty of the director of financial management to cause corrective action to be taken within six 5 months, such action to include, as appropriate, the withholding of 6 funds as provided in RCW 43.88.110. 7 The director of financial 8 management shall annually report by December 31st the status of audit 9 resolution to the appropriate committees of the legislature, the state 10 auditor, and the attorney general. The director of financial 11 management shall include in the audit resolution report actions taken 12 as a result of an audit including, but not limited to, types of 13 personnel actions, costs and types of litigation, and value of recouped 14 goods or services.
 - (e) Promptly report any irregularities to the attorney general.
- 16 (f) Investigate improper governmental activity under chapter 42.40 RCW.
 - $((\frac{g}{g}))$ In addition to the authority given to the state auditor in this subsection (6), the state auditor is authorized to conduct performance audits identified in RCW 43.09.470. Nothing in this subsection (6) shall limit, impede, or restrict the state auditor from conducting performance audits identified in RCW 43.09.470.
 - (7) The joint legislative audit and review committee may:
 - (a) Make post audits of the financial transactions of any agency and management surveys and program reviews as provided for in chapter 44.28 RCW as well as performance audits and program evaluations. To this end the joint committee may in its discretion examine the books, accounts, and other records of any agency, official, or employee.
 - (b) Give information to the legislature or any legislative committee whenever required upon any subject relating to the performance and management of state agencies.
 - (c) Make a report to the legislature which shall include at least the following:
 - (i) Determinations as to the extent to which agencies in making expenditures have complied with the will of the legislature and in this connection, may take exception to specific expenditures or financial practices of any agencies; and

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- 1 (ii) Such plans as it deems expedient for the support of the 2 state's credit, for lessening expenditures, for promoting frugality and 3 economy in agency affairs, and generally for an improved level of 4 fiscal management.
 - Sec. 15. RCW 43.03.220 and 2010 1st sp.s. c 7 s 142 are each amended to read as follows:

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- (1) Any part-time board, commission, council, committee, or other similar group which is established by the executive, legislative, or judicial branch to participate in state government and which functions primarily in an advisory, coordinating, or planning capacity shall be identified as a class one group.
- (2) Absent any other provision of law to the contrary, no money beyond the customary reimbursement or allowance for expenses may be paid by or through the state to members of class one groups for attendance at meetings of such groups.
- (3) Beginning July 1, 2010, through June 30, 2011, no person designated as a member of a class one board, commission, council, committee, or similar group may receive an allowance for subsistence, lodging, or travel expenses if the allowance cost is funded by the state general fund. Exceptions may be granted under section 605, chapter 3, Laws of 2010. Class one groups, when feasible, shall use an alternative means of conducting a meeting that does not require travel while still maximizing member and public participation and may use a meeting format that requires members to be physically present at one location only when necessary or required by law. Meetings that require a member's physical presence at one location must be held in state facilities whenever possible((, and)). Meetings conducted using private facilities must be approved by the director of the office of financial management, except that meetings of class one groups affiliated with institutions of higher education do not require such approval.
- (4) Beginning July 1, 2010, through June 30, 2011, class one groups that are funded by sources other than the state general fund are encouraged to reduce travel, lodging, and other costs associated with conducting the business of the group including use of other meeting formats that do not require travel.

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Sec. 16. RCW 43.03.230 and 2010 1st sp.s. c 7 s 143 are each amended to read as follows:

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- (1) Any agricultural commodity board or commission established pursuant to Title 15 or 16 RCW shall be identified as a class two group for purposes of compensation.
- (2) Except as otherwise provided in this section, each member of a class two group is eligible to receive compensation in an amount not to exceed one hundred dollars for each day during which the member attends an official meeting of the group or performs statutorily prescribed duties approved by the chairperson of the group. A person shall not receive compensation for a day of service under this section if the person (a) occupies a position, normally regarded as full-time in nature, in any agency of the federal government, Washington state government, or Washington state local government; and (b) receives any compensation from such government for working that day.
- (3) Compensation may be paid a member under this section only if it is authorized under the law dealing in particular with the specific group to which the member belongs or dealing in particular with the members of that specific group.
- (4) Beginning July 1, 2010, through June 30, 2011, no person designated as a member of a class two board, commission, council, committee, or similar group may receive an allowance for subsistence, lodging, or travel expenses if the allowance cost is funded by the state general fund. Exceptions may be granted under section 605, chapter 3, Laws of 2010. Class two groups, when feasible, shall use an alternative means of conducting a meeting that does not require travel while still maximizing member and public participation and may use a meeting format that requires members to be physically present at one location only when necessary or required by law. Meetings that require a member's physical presence at one location must be held in state facilities whenever possible((, and)). Meetings conducted using private facilities must be approved by the director of the office of financial management, except that meetings of class two groups affiliated with institutions of higher education do not require such approval.
- (5) Beginning July 1, 2010, through June 30, 2011, class two groups that are funded by sources other than the state general fund are

encouraged to reduce travel, lodging, and other costs associated with conducting the business of the group including use of other meeting formats that do not require travel.

- Sec. 17. RCW 43.03.240 and 2010 1st sp.s. c 7 s 144 are each amended to read as follows:
- (1) Any part-time, statutory board, commission, council, committee, or other similar group which has rule-making authority, performs quasi judicial functions, has responsibility for the administration or policy direction of a state agency or program, or performs regulatory or licensing functions with respect to a specific profession, occupation, business, or industry shall be identified as a class three group for purposes of compensation.
- (2) Except as otherwise provided in this section, each member of a class three group is eligible to receive compensation in an amount not to exceed fifty dollars for each day during which the member attends an official meeting of the group or performs statutorily prescribed duties approved by the chairperson of the group. A person shall not receive compensation for a day of service under this section if the person (a) occupies a position, normally regarded as full-time in nature, in any agency of the federal government, Washington state government, or Washington state local government; and (b) receives any compensation from such government for working that day.
- (3) Compensation may be paid a member under this section only if it is authorized under the law dealing in particular with the specific group to which the member belongs or dealing in particular with the members of that specific group.
- (4) Beginning July 1, 2010, through June 30, 2011, no person designated as a member of a class three board, commission, council, committee, or similar group may receive an allowance for subsistence, lodging, or travel expenses if the allowance cost is funded by the state general fund. Exceptions may be granted under section 605, chapter 3, Laws of 2010. Class three groups, when feasible, shall use an alternative means of conducting a meeting that does not require travel while still maximizing member and public participation and may use a meeting format that requires members to be physically present at one location only when necessary or required by law. Meetings that require a member's physical presence at one location must be held in

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state facilities whenever possible((, and)). Meetings conducted using private facilities must be approved by the director of the office of financial management, except that meetings of class three groups affiliated with institutions of higher education do not require such approval.

- (5) Beginning July 1, 2010, through June 30, 2011, class three groups that are funded by sources other than the state general fund are encouraged to reduce travel, lodging, and other costs associated with conducting the business of the group including use of other meeting formats that do not require travel.
- **Sec. 18.** RCW 43.03.250 and 2010 1st sp.s. c 7 s 145 are each 12 amended to read as follows:
 - (1) A part-time, statutory board, commission, council, committee, or other similar group shall be identified as a class four group for purposes of compensation if the group:
 - (a) Has rule-making authority, performs quasi-judicial functions, or has responsibility for the administration or policy direction of a state agency or program;
 - (b) Has duties that are deemed by the legislature to be of overriding sensitivity and importance to the public welfare and the operation of state government; and
 - (c) Requires service from its members representing a significant demand on their time that is normally in excess of one hundred hours of meeting time per year.
 - (2) Each member of a class four group is eligible to receive compensation in an amount not to exceed one hundred dollars for each day during which the member attends an official meeting of the group or performs statutorily prescribed duties approved by the chairperson of the group. A person shall not receive compensation for a day of service under this section if the person (a) occupies a position, normally regarded as full-time in nature, in any agency of the federal government, Washington state government, or Washington state local government; and (b) receives any compensation from such government for working that day.
 - (3) Compensation may be paid a member under this section only if it is authorized under the law dealing in particular with the specific

group to which the member belongs or dealing in particular with the members of that specific group.

- (4) Beginning July 1, 2010, through June 30, 2011, class four groups, when feasible, shall use an alternative means of conducting a meeting that does not require travel while still maximizing member and public participation and may use a meeting format that requires members to be physically present at one location only when necessary or required by law. Meetings that require a member's physical presence at one location must be held in state facilities whenever possible((\(\tau\)\) and)). Meetings conducted using private facilities must be approved by the director of the office of financial management, except that meetings of class four groups affiliated with institutions of higher education do not require such approval.
- **Sec. 19.** RCW 43.03.265 and 2010 1st sp.s. c 7 s 146 are each 15 amended to read as follows:
 - (1) Any part-time commission that has rule-making authority, performs quasi-judicial functions, has responsibility for the policy direction of a health profession credentialing program, and performs regulatory and licensing functions with respect to a health care profession licensed under Title 18 RCW shall be identified as a class five group for purposes of compensation.
 - (2) Except as otherwise provided in this section, each member of a class five group is eligible to receive compensation in an amount not to exceed two hundred fifty dollars for each day during which the member attends an official meeting of the group or performs statutorily prescribed duties approved by the chairperson of the group. A person shall not receive compensation for a day of service under this section if the person (a) occupies a position, normally regarded as full-time in nature, in any agency of the federal government, Washington state government, or Washington state local government; and (b) receives any compensation from such government for working that day.
 - (3) Compensation may be paid a member under this section only if it is necessarily incurred in the course of authorized business consistent with the responsibilities of the commission established by law.
 - (4) Beginning July 1, 2010, through June 30, 2011, no person designated as a member of a class five board, commission, council, committee, or similar group may receive an allowance for subsistence,

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- lodging, or travel expenses if the allowance cost is funded by the state general fund. Exceptions may be granted under section 605, chapter 3, Laws of 2010. Class five groups, when feasible, shall use an alternative means of conducting a meeting that does not require travel while still maximizing member and public participation and may use a meeting format that requires members to be physically present at one location only when necessary or required by law. Meetings that require a member's physical presence at one location must be held in state facilities whenever possible((, and)). Meetings conducted using private facilities must be approved by the director of the office of financial management, except that meetings of class five groups affiliated with institutions of higher education do not require such approval.
 - (5) Beginning July 1, 2010, through June 30, 2011, class five groups that are funded by sources other than the state general fund are encouraged to reduce travel, lodging, and other costs associated with conducting the business of the group including use of other meeting formats that do not require travel.
- **Sec. 20.** 2010 c 3 s 602 (uncodified) is amended to read as 20 follows:
 - (1) From March 17, 2010, until July 1, 2011, state agencies of the legislative, executive, and judicial branches shall not enter into any contracts or other agreements entered into for the acquisition of personal services not related to an emergency or other catastrophic event that requires government action to protect life or public safety.
 - (2) This section does not apply to personal services contracts or other agreements for the acquisition of personal services where the costs are funded exclusively from private or federal grants, where the costs are for tax and fee collection, where the costs are for revenue generation and auditing activities, where the costs are for the review and research conducted by the joint transportation committee pursuant to RCW 44.04.300, where the costs are necessary to receive or maintain federal funds by the state, $or((\frac{1}{2}))$ to institutions of higher education(($\frac{1}{2}$) where the costs are not funded from state funds or tuition)). This section also does not apply where costs are related to hearing officers, where costs are related to real estate appraisals or habitat assessments, where costs are related to carrying out a court

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- order, or where costs are related to information technology contracts related to an information services board approved information technology project, or where costs are related to judicial information system technology projects.
- 5 (3) Exceptions to this section may be granted under section 605, 6 chapter 3, Laws of 2010.
- 7 **Sec. 21.** 2010 c 3 s 603 (uncodified) is amended to read as 8 follows:

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- (1) From March 17, 2010, until July 1, 2011, state agencies of the legislative, executive, and judicial branches shall not enter into any contracts or other agreements for the acquisition of any item of equipment the cost of which exceeds five thousand dollars and is not related to an emergency or other catastrophic event that requires government action to protect life or public safety.
- (2) This section does not apply to the unemployment insurance program of the employment security department, to costs that are for tax and fee collection, for revenue generation and audit activities, or for receiving or maintaining federal funds by the state, $or((\frac{1}{10}))$ to institutions of higher education(($\frac{1}{10}$) to costs not funded from state funds or tuition)). This section also does not apply to costs that are funded exclusively from private or federal grants, or for equipment necessary to complete a project funded in the omnibus capital or transportation appropriation acts, or the operational divisions of the department of information services, or cost related to the continuation, renewal, or establishment of maintenance for existing computer software licensing and existing computer hardware, or for costs related to the judicial information system.
- 28 (3) Exceptions to this section may be granted under section 605, 29 chapter 3, Laws of 2010.
- 30 **Sec. 22.** 2010 c 3 s 604 (uncodified) is amended to read as 31 follows:
- 32 (1) State agencies of the legislative, executive, and judicial 33 branches shall not make expenditures for the cost or reimbursement of 34 out-of-state travel or out-of-state training by state employees where 35 the travel or training is not related to an emergency or other

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catastrophic event that requires government action to protect life or public safety, or direct service delivery, and the travel or training occurs after March 17, 2010, and before July 1, 2011.

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- 4 (2) This section does not apply to travel expenditures when the costs are funded exclusively from private or federal grants. 5 section does not apply to the unemployment insurance program of the 6 7 employment security department, to costs that are for tax and fee 8 collection, for revenue generation and audit activities, or for receiving or maintaining federal funds by the state, $or((\frac{1}{100}))$ to 9 10 institutions of higher education((, to costs not funded from state funds or tuition)). This section also does not apply to costs related 11 12 to carrying out a court order or to costs to travel by air into 13 Washington state from any airport located in a contiguous state of 14 which the largest city is part of a metropolitan statistical area with a city located in Washington state, or to motor vehicle and parking 15 costs for single day travel to a contiguous state or British Columbia, 16 17 Canada.
- 18 (3) Exceptions to this section may be granted under section 605, 19 chapter 3, Laws of 2010.
- 20 **Sec. 23.** 2010 1st sp.s. c 37 s 901 (uncodified) is amended to read 21 as follows:
 - (1) From May 4, 2010, until July 1, 2011, state agencies of the legislative, executive, and judicial branches shall not establish new staff positions or fill vacant existing staff positions except as specifically authorized by this section.
 - (2) The following activities of state agencies are exempt from subsection (1) of this section:
 - (a) Direct custody, supervision, and patient care in corrections, juvenile rehabilitation, institutional care of veterans, the mentally ill, developmentally disabled, state hospitals, the special commitment center, and the schools for the blind and the deaf;
 - (b) Direct protective services to children and other vulnerable populations in the department of social and health services;
- 34 (c) Washington state patrol investigative services and field 35 enforcement;
- 36 (d) Hazardous materials response and emergency cleanup;

- 1 (e) Emergency public health and patient safety response and the 2 public health laboratory;
 - (f) Military operations and emergency management within the military department;
 - (g) Firefighting;

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- 6 (h) Enforcement officers in the department of fish and wildlife, 7 the liquor control board, the gambling commission, and the department 8 of natural resources;
 - (i) Park rangers at the parks and recreation commission;
 - (j) Seasonal employment by natural resources agencies to the extent that employment levels do not exceed the prior fiscal year;
 - (k) Seasonal employment in the department of transportation maintenance programs to the extent that employment levels do not exceed the prior fiscal year;
 - (1) Employees hired on a seasonal basis by the department of agriculture for inspection and certification of agricultural products and for insect detection;
 - (m) Activities directly related to tax and fee collection, revenue generation, auditing, and recovery;
 - (n) In institutions of higher education, ((any positions directly related to academic programs, as well as positions not funded from state funds or tuition, positions that are filled by enrolled students at their own institution as student workers, positions in campus police and security, positions related to emergency management and response, and positions related to student health care and counseling)) all positions;
 - (o) Operations of the state lottery and liquor control board business enterprises;
- 29 (p) The unemployment insurance program of the employment security 30 department; and
- 31 (q) Activities that are necessary to receive or maintain federal 32 funds by the state.
 - (3) The exemptions specified in subsection (2) of this section do not require the establishment of new staff positions or the filling of vacant staff positions in the activities specified.
- 36 (4) Exceptions to this section may be granted under section 605
 37 ((of this act)), chapter 3, Laws of 2010.

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- 1 (5) Also exempted from this section are positions related to 2 facility realignments in the department of corrections, positions 3 related to the transfer of programs between state agencies assumed in 4 ((this act)) chapter 3, Laws of 2010, and disability determination 5 staff funded solely by federal funds.
- 6 **Sec. 24.** 2010 c 1 s 8 (uncodified) is amended to read as follows:
- 7 (1) Notwithstanding sections 1 through 5, chapter 1, Laws of 2010, 8 institutions of higher education may grant a wage or salary increase 9 for additional academic responsibilities during the summer quarter if 10 the following conditions are met:
- 11 (a) The salary increase can be paid within existing resources; and
- 12 (b) The salary increase will not adversely impact the provision of client services.
- (2) Notwithstanding sections 1 through 5, chapter 1, Laws of 2010, and provided that any increase is not funded from state funds, institutions of higher education may grant a wage or salary increase to critical academic personnel as needed for retention purposes where the loss of such personnel would be likely to result in a loss of grant or other funding.
- 20 (3) Any institution granting a wage or salary increase under this section from February 15, 2010, through June 30, 2011, shall submit a report to the fiscal committees of the legislature no later than July 31, 2011, detailing the positions for which salary increases were granted, the size of the increases, and the reasons for giving the increases.
- NEW SECTION. Sec. 25. The following acts or parts of acts are each repealed:
- 28 (1) RCW 28B.10.920 (Performance agreements--Generally) and 2008 c 29 160 s 2;
- 30 (2) RCW 28B.10.921 (Performance agreements--Contents) and 2008 c 31 160 s 3; and
- 32 (3) RCW 28B.10.922 (Performance agreements--State committee--33 Development of final proposals--Implementation--Updates) and 2008 c 160 34 s 4.

NEW SECTION. Sec. 26. (1) The office of financial management shall work with the department of personnel and the office of the secretary of state to review and develop a proposal to balance expenditures from the higher education personnel services fund and the archives and record management account with agency rates paid into these accounts. The office of financial management shall work with the department of personnel and the office of the secretary of state to develop a proposal for state agency rates paid into these accounts that equitably and reasonably reflect the actual cost of services provided to state agencies, including the appropriate allocation of agency overhead costs. The office of financial management shall seek and consider input from state agencies regarding charges for agency services supported from these accounts. By November 15, 2011, the office of financial management shall submit to the appropriate fiscal committees of the legislature a proposed rate structure for agency charges paid into the higher education personnel services fund and the archives and record management account.

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- (2) The office of financial management shall work with the appropriate state agencies as determined by the office of financial management, and the council of presidents to convene an interagency work group to develop and implement improved administration and management practices that enhance the efficiency and effectiveness of operations throughout higher education campuses. The council of presidents shall appoint a lead higher education institution to provide administrative support to the work group within that institution's current resources. The work group shall report to the legislature by November 15, 2012, and November 15, 2013, on its progress, anticipated outcomes, policy recommendations, and performance measures for demonstrating achievement of improved efficiencies and effectiveness.
- NEW SECTION. Sec. 27. A new section is added to chapter 28B.76 RCW to read as follows:
- (1) The board, the state board for community and technical 32 colleges, the council of presidents, the four-year institutions of 33 34 higher education, the private independent higher education 35 institutions, and the private career schools shall collaborate to carry 36 out the following goals:

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- (a) Increase the number of students who receive academic credit for prior learning and the number of students who receive credit for prior learning that counts towards their major or towards earning their degree, certificate, or credential, while ensuring that credit is awarded only for high quality, course-level competencies;
 - (b) Increase the number and type of academic credits accepted for prior learning in institutions of higher education, while ensuring that credit is awarded only for high quality, course-level competencies;
 - (c) Develop transparent policies and practices in awarding academic credit for prior learning;
- 11 (d) Improve prior learning assessment practices the across 12 institutions of higher education;
 - (e) Create tools to develop faculty and staff knowledge and expertise in awarding credit for prior learning and to share exemplary policies and practices among institutions of higher education;
 - (f) Develop articulation agreements when patterns of credit for prior learning are identified for particular programs and pathways; and
 - (g) Develop outcome measures to track progress on the goals outlined in this section.
- (2) The board shall convene the academic credit for prior learning 20 21 work group.
- (a) The work group must include the following members in addition 23 to representation from the board:
 - (i) The state board for community and technical colleges;
 - (ii) The workforce training and education coordinating board;
 - (iii) The council of presidents;

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- 27 (iv) Representatives from Washington institutions of higher 28 education;
- (v) Representatives from faculty of two and four-year institutions 29 30 of higher education;
 - (vi) Representatives from private career schools; and
 - (vii) Representatives from business and labor.
- 33 (b) The purpose of the work group is to coordinate and implement 34 the goals in subsection (1) of this section.
- 35 (3) The board shall report progress on the goals and outcome measures annually by December 31st. 36
- 37 (4) For the purposes of this section, "prior learning" means the 38 knowledge and skills gained through work and life experience; through

- 1 military training and experience; and through formal and informal
- 2 education and training from in-state and out-of-state institutions
- 3 including foreign institutions.

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- 4 <u>NEW SECTION.</u> **Sec. 28.** This act may be known and cited as the 5 higher education opportunity act.
- NEW SECTION. Sec. 29. Sections 20 through 25 of this act are necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and take effect immediately.
- NEW SECTION. Sec. 30. A new section is added to chapter 28B.10 RCW to read as follows:
 - (1) The higher education coordinating board and the state board for community and technical colleges shall convene a work group including representatives from each of the institutions of higher education to establish a single set of common course numbers and common course descriptions for all common lower division courses at all institutions of higher education. Lower division courses are those first and second-year courses numbered between ninety-nine and three hundred, including internships, cooperative learning, field experiences, individual research, special seminars, and independent studies.
 - (2) A course must be identified as common between institutions of higher education if the course descriptions in the official college course catalogs are similar enough to be accepted as equivalent for transfer purposes to meet degree requirements. Once identified as common, a course must have the same course number and be accepted as equivalent at each institution.
 - (3) By August 2013, each institution of higher education shall formally adopt the common course numbers and specifically identify them in all course catalogs and publications. Unique courses with no equivalent at another institution or at some but not all institutions must have common course numbers at all institutions that do have equivalent courses and the limitations shall be noted in all course catalogs and publications.

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