S-0303.4			

SENATE BILL 5359

State of Washington 62nd Legislature 2011 Regular Session

By Senators Morton, Swecker, Honeyford, and Schoesler

Read first time 01/21/11. Referred to Committee on Government Operations, Tribal Relations & Elections.

- 1 AN ACT Relating to contiguous land under current use open space
- 2 property tax programs; and amending RCW 84.34.020, 84.33.035,
- 3 84.33.078, and 82.04.333.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 84.34.020 and 2010 c 106 s 304 are each amended to 6 read as follows:
 - As used in this chapter, unless a different meaning is required by the context:
- 9 (1) "Open space land" means (a) any land area so designated by an official comprehensive land use plan adopted by any city or county and
- 11 zoned accordingly, or (b) any land area, the preservation of which in
- 12 its present use would (i) conserve and enhance natural or scenic
- 13 resources, or (ii) protect streams or water supply, or (iii) promote
- 14 conservation of soils, wetlands, beaches or tidal marshes, or (iv)
- 15 enhance the value to the public of abutting or neighboring parks,
- 16 forests, wildlife preserves, nature reservations or sanctuaries or
- other open space, or (v) enhance recreation opportunities, or (vi)
- 18 preserve historic sites, or (vii) preserve visual quality along
- 19 highway, road, and street corridors or scenic vistas, or (viii) retain

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- in its natural state tracts of land not less than one acre situated in 1 2 an urban area and open to public use on such conditions as may be reasonably required by the legislative body granting the open space 3 classification, or (c) any land meeting the definition of farm and 4 agricultural conservation land under subsection (8) of this section. 5 As a condition of granting open space classification, the legislative 6 7 body may not require public access on land classified under (b)(iii) of 8 this subsection for the purpose of promoting conservation of wetlands.
 - (2) "Farm and agricultural land" means:

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- (a) Any parcel of land that is twenty or more acres or multiple parcels of land that are contiguous and total twenty or more acres:
- (i) Devoted primarily to the production of livestock or agricultural commodities for commercial purposes;
- (ii) Enrolled in the federal conservation reserve program or its successor administered by the United States department of agriculture; or
- 17 (iii) Other similar commercial activities as may be established by 18 rule;
- (b)(i) Any parcel of land that is five acres or more but less than twenty acres devoted primarily to agricultural uses, which has produced a gross income from agricultural uses equivalent to, as of January 1, 1993:
 - (A) One hundred dollars or more per acre per year for three of the five calendar years preceding the date of application for classification under this chapter for all parcels of land that are classified under this subsection or all parcels of land for which an application for classification under this subsection is made with the granting authority prior to January 1, 1993; and
 - (B) On or after January 1, 1993, two hundred dollars or more per acre per year for three of the five calendar years preceding the date of application for classification under this chapter;
 - (ii) For the purposes of (b)(i) of this subsection, "gross income from agricultural uses" includes, but is not limited to, the wholesale value of agricultural products donated to nonprofit food banks or feeding programs;
- 36 (c) Any parcel of land of less than five acres devoted primarily to 37 agricultural uses which has produced a gross income as of January 1, 38 1993, of:

(i) One thousand dollars or more per year for three of the five calendar years preceding the date of application for classification under this chapter for all parcels of land that are classified under this subsection or all parcels of land for which an application for classification under this subsection is made with the granting authority prior to January 1, 1993; and

- (ii) On or after January 1, 1993, fifteen hundred dollars or more per year for three of the five calendar years preceding the date of application for classification under this chapter. Parcels of land described in (b)(i)(A) and (c)(i) of this subsection will, upon any transfer of the property excluding a transfer to a surviving spouse or surviving state registered domestic partner, be subject to the limits of (b)(i)(B) and (c)(ii) of this subsection;
- (d) Any parcel of land that is five acres or more but less than twenty acres devoted primarily to agricultural uses, which meet one of the following criteria:
- (i) Has produced a gross income from agricultural uses equivalent to two hundred dollars or more per acre per year for three of the five calendar years preceding the date of application for classification under this chapter;
- (ii) Has standing crops with an expectation of harvest within seven years, except as provided in (d)(iii) of this subsection, and a demonstrable investment in the production of those crops equivalent to one hundred dollars or more per acre in the current or previous calendar year. For the purposes of this subsection (2)(d)(ii), "standing crop" means Christmas trees, vineyards, fruit trees, or other perennial crops that: (A) Are planted using agricultural methods normally used in the commercial production of that particular crop; and (B) typically do not produce harvestable quantities in the initial years after planting; or
- (iii) Has a standing crop of short rotation hardwoods with an expectation of harvest within fifteen years and a demonstrable investment in the production of those crops equivalent to one hundred dollars or more per acre in the current or previous calendar year;
- (e) Any lands including incidental uses as are compatible with agricultural purposes, including wetlands preservation, provided such incidental use does not exceed twenty percent of the classified land and the land on which appurtenances necessary to the production,

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preparation, or sale of the agricultural products exist in conjunction with the lands producing such products. Agricultural lands ((shall)) also include any parcel of land of one to five acres, which is not contiguous, but which otherwise constitutes an integral part of farming operations being conducted on land qualifying under this section as "farm and agricultural lands";

- (f) The land on which housing for employees and the principal place of residence of the farm operator or owner of land classified pursuant to (a) of this subsection is sited if: The housing or residence is on or contiguous to the classified parcel; and the use of the housing or the residence is integral to the use of the classified land for agricultural purposes; or
- (g) Any land that is used primarily for equestrian related activities for which a charge is made, including, but not limited to, stabling, training, riding, clinics, schooling, shows, or grazing for feed and that otherwise meet the requirements of (a), (b), or (c) of this subsection.
- (3) "Timber land" means any parcel of land that is five or more acres or multiple parcels of land that are contiguous and total five or more acres which is or are devoted primarily to the growth and harvest of timber for commercial purposes. Timber land means the land only and does not include a residential homesite. The term includes land used for incidental uses that are compatible with the growing and harvesting of timber but no more than ten percent of the land may be used for such incidental uses. It also includes the land on which appurtenances necessary for the production, preparation, or sale of the timber products exist in conjunction with land producing these products.
- (4) "Current" or "currently" means as of the date on which property is to be listed and valued by the assessor.
- 30 (5) "Owner" means the party or parties having the fee interest in 31 land, except that where land is subject to real estate contract "owner" 32 means the contract vendee.
 - (6)(a) "Contiguous" means land adjoining and touching other property held by the same ownership. Land divided by a public road, but otherwise an integral part of a farming operation, is considered contiguous.

(b) For purposes of this subsection (6):

- 1 (i) "Same ownership" means owned by the same person or persons,
 2 except that parcels owned by different persons are deemed held by the
 3 same ownership if the parcels are:
 - (A) Managed as part of a single operation; and
- 5 (B) Owned by:

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- (I) Members of the same immediate family;
- 7 (II) Legal entities that are wholly owned by members of the same 8 immediate family; or
- 9 (III) An individual who owns at least one of the parcels and/or a
 10 legal entity or entities that own the other parcel or parcels if the
 11 entity or entities are wholly owned by that individual, members of his
 12 or her immediate family, or that individual and members of his or her
 13 immediate family.
 - (ii) "Immediate family" includes only:
- 15 <u>(A) An individual and his or her spouse, child, stepchild,</u>
 16 grandchild, parent, stepparent, grandparent, or sibling;
- 17 <u>(B) The spouse of an individual's child, stepchild, grandchild,</u>
 18 parent, stepparent, grandparent, or sibling;
- 19 <u>(C) A child, stepchild, grandchild, parent, stepparent,</u> 20 <u>grandparent, or sibling of the individual's spouse; and</u>
- 21 (D) The spouse of any individual described in (b)(ii)(C) of this 22 subsection (6).
 - (7) "Granting authority" means the appropriate agency or official who acts on an application for classification of land pursuant to this chapter.
 - (8) "Farm and agricultural conservation land" means either:
 - (a) Land that was previously classified under subsection (2) of this section, that no longer meets the criteria of subsection (2) of this section, and that is reclassified under subsection (1) of this section; or
- 31 (b) Land that is traditional farmland that is not classified under 32 chapter 84.33 or 84.34 RCW, that has not been irrevocably devoted to a 33 use inconsistent with agricultural uses, and that has a high potential 34 for returning to commercial agriculture.
- 35 **Sec. 2.** RCW 84.33.035 and 2004 c 177 s 1 are each amended to read as follows:

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Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.

- (1) "Agricultural methods" means the cultivation of trees that are grown on land prepared by intensive cultivation and tilling, such as irrigating, plowing, or turning over the soil, and on which all unwanted plant growth is controlled continuously for the exclusive purpose of raising trees such as Christmas trees and short-rotation hardwoods.
- (2) "Average rate of inflation" means the annual rate of inflation as determined by the department averaged over the period of time as provided in RCW 84.33.220 (1) and (2). This rate ((shall)) must be published in the state register by the department not later than January 1st of each year for use in that assessment year.
- (3) "Composite property tax rate" for a county means the total amount of property taxes levied upon forest lands by all taxing districts in the county other than the state, divided by the total assessed value of all forest land in the county.
- (4) "Contiguous" means land adjoining and touching other property held by the same ownership. Land divided by a public road, but otherwise an integral part of a timber growing and harvesting operation, is considered contiguous. Solely for the purposes of this subsection (4), "same ownership" has the same meaning as in RCW 84.34.020(6).
- (5) "Forest land" is synonymous with "designated forest land" and means any parcel of land that is twenty or more acres or multiple parcels of land that are contiguous and total twenty or more acres that is or are devoted primarily to growing and harvesting timber. Designated forest land means the land only and does not include a residential homesite. The term includes land used for incidental uses that are compatible with the growing and harvesting of timber but no more than ten percent of the land may be used for such incidental uses. It also includes the land on which appurtenances necessary for the production, preparation, or sale of the timber products exist in conjunction with land producing these products.
- $((\frac{5}{}))$ $(\frac{6}{})$ "Harvested" means the time when in the ordinary course of business the quantity of timber by species is first definitely determined. The amount harvested $(\frac{5}{})$ must be determined by the

Scribner Decimal C Scale or other prevalent measuring practice adjusted to arrive at substantially equivalent measurements, as approved by the department.

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 $((\frac{6}{})))$ <u>(7)</u> "Harvester" means every person who from the person's own land or from the land of another under a right or license granted by lease or contract, either directly or by contracting with others for the necessary labor or mechanical services, fells, cuts, or takes timber for sale or for commercial or industrial use. When the United States or any instrumentality thereof, the state, including its departments and institutions and political subdivisions, or any municipal corporation therein so fells, cuts, or takes timber for sale or for commercial or industrial use, the harvester is the first person other than the United States or any instrumentality thereof, the state, including its departments and institutions and political subdivisions, or any municipal corporation therein, who acquires title to or a possessory interest in the timber. The term "harvester" does not include persons performing under contract the necessary labor or mechanical services for a harvester.

 $((\frac{7}{1}))$ (8) "Harvesting and marketing costs" means only those costs directly associated with harvesting the timber from the land and delivering it to the buyer and may include the costs of disposing of logging residues. Any other costs that are not directly and exclusively related to harvesting and marketing of the timber, such as costs of permanent roads or costs of reforesting the land following harvest, are not harvesting and marketing costs.

((+8)) (9) "Incidental use" means a use of designated forest land that is compatible with its purpose for growing and harvesting timber. An incidental use may include a gravel pit, a shed or land used to store machinery or equipment used in conjunction with the timber enterprise, and any other use that does not interfere with or indicate that the forest land is no longer primarily being used to grow and harvest timber.

((+9+)) (10) "Local government" means any city, town, county, water-sewer district, public utility district, port district, irrigation district, flood control district, or any other municipal corporation, quasi-municipal corporation, or other political subdivision authorized to levy special benefit assessments for sanitary

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or storm sewerage systems, domestic water supply or distribution systems, or road construction or improvement purposes.

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 $((\frac{10}{10}))$ (11) "Local improvement district" means any local improvement district, utility local improvement district, local utility district, road improvement district, or any similar unit created by a local government for the purpose of levying special benefit assessments against property specially benefited by improvements relating to the districts.

 $((\frac{11}{11}))$ $\underline{(12)}$ "Owner" means the party or parties having the fee interest in land, except where land is subject to a real estate contract "owner" means the contract vendee.

 $((\frac{12}{12}))$ (13) "Primarily" or "primary use" means the existing use of the land is so prevalent that when the characteristic use of the land is evaluated any other use appears to be conflicting or nonrelated.

 $((\frac{13}{13}))$ $\underline{(14)}$ "Short-rotation hardwoods" means hardwood trees, such as but not limited to hybrid cottonwoods, cultivated by agricultural methods in growing cycles shorter than fifteen years.

(((14))) (15) "Small harvester" means every person who from his or her own land or from the land of another under a right or license granted by lease or contract, either directly or by contracting with others for the necessary labor or mechanical services, fells, cuts, or takes timber for sale or for commercial or industrial use in an amount not exceeding two million board feet in a calendar year. United States or any instrumentality thereof, the state, including its departments and institutions and political subdivisions, or any municipal corporation therein so fells, cuts, or takes timber for sale or for commercial or industrial use, not exceeding these amounts, the small harvester is the first person other than the United States or any instrumentality thereof, the state, including its departments and institutions and political subdivisions, or any municipal corporation therein, who acquires title to or a possessory interest in the timber. Small harvester does not include persons performing under contract the necessary labor or mechanical services for a harvester, and it does not include the harvesters of Christmas trees or short-rotation hardwoods.

 $((\frac{15}{15}))$ <u>(16)</u> "Special benefit assessments" means special assessments levied or capable of being levied in any local improvement district or otherwise levied or capable of being levied by a local

government to pay for all or part of the costs of a local improvement and which may be levied only for the special benefits to be realized by property by reason of that local improvement.

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 $((\frac{16}{16}))$ "Stumpage value of timber" means the appropriate stumpage value shown on tables prepared by the department under RCW 84.33.091((, provided that)). However, for timber harvested from public land and sold under a competitive bidding process, stumpage value ((shall)) means the actual amount paid to the seller in cash or other consideration. The stumpage value of timber from public land does not include harvesting and marketing costs if the timber from public land is harvested by, or under contract for, the United States or any instrumentality of the United States, the state, including its departments and institutions and political subdivisions, or any municipal corporation therein. Whenever payment for the stumpage includes considerations other than cash, the value ((shall be)) is the fair market value of the other consideration. If the other consideration is permanent roads, the value of the roads ((shall)) must be the appraised value as appraised by the seller.

 $((\frac{17}{17}))$ (18) "Timber" means forest trees, standing or down, on privately or publicly owned land, and except as provided in RCW 84.33.170 includes Christmas trees and short-rotation hardwoods.

(((18))) (19) "Timber assessed value" for a county means the sum of: (a) The total stumpage value of timber harvested from publicly owned land in the county multiplied by the public timber ratio, plus; (b) the total stumpage value of timber harvested from privately owned land in the county multiplied by the private timber ratio. The numerator of the public timber ratio is the rate of tax imposed by the county under RCW 84.33.051 on public timber harvests for the year of the calculation. The numerator of the private timber ratio is the rate of tax imposed by the county under RCW 84.33.051 on private timber harvests for the year of the calculation. The denominator of the private timber ratio and the public timber ratio is the composite property tax rate for the county for taxes due in the year of the calculation, expressed as a percentage of assessed value. The department ((shall)) <u>must</u> use the stumpage value of timber harvested during the most recent four calendar quarters for which the information is available. The department ((shall)) must calculate the timber assessed value for each county before October 1st of each year.

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- $((\frac{19}{19}))$ <u>(20)</u> "Timber assessed value" for a taxing district means 1 the timber assessed value for the county multiplied by a ratio. 2 numerator of the ratio is the total assessed value of forest land in 3 the taxing district. The denominator is the total assessed value of 4 forest land in the county. As used in this section, "assessed value of 5 forest land" means the assessed value of forest land for taxes due in 6 7 the year the timber assessed value for the county is calculated plus an 8 additional value for public forest land. The additional value for public forest land is the product of the number of acres of public 9 10 forest land that are available for timber harvesting determined under RCW 84.33.089 and the average assessed value per acre of private forest 11 12 land in the county.
 - $((\frac{20}{20}))$ (21) "Timber management plan" means a plan prepared by a trained forester, or any other person with adequate knowledge of timber management practices, concerning the use of the land to grow and harvest timber. Such a plan includes:
 - (a) A legal description of the forest land;

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- (b) A statement that the forest land is held in contiguous ownership of twenty or more acres and is primarily devoted to and used to grow and harvest timber;
- (c) A brief description of the timber on the forest land or, if the timber on the land has been harvested, the owner's plan to restock the land with timber;
- 24 (d) A statement about whether the forest land is also used to graze livestock;
 - (e) A statement about whether the land has been used in compliance with the restocking, forest management, fire protection, insect and disease control, and forest debris provisions of Title 76 RCW; and
- (f) If the land has been recently harvested or supports a growth of brush and noncommercial type timber, a description of the owner's plan to restock the forest land within three years.
- 32 **Sec. 3.** RCW 84.33.078 and 2004 c 177 s 4 are each amended to read 33 as follows:
- If the timber from public land is harvested by the state, its departments and institutions and political subdivisions, or any municipal corporation therein, the governmental unit, or governmental

units, that harvest or market the timber must provide the harvester purchasing the timber with its harvesting and marketing costs as defined in RCW $84.33.035((\frac{7}{10}))$.

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Sec. 4. RCW 82.04.333 and 2007 c 48 s 5 are each amended to read as follows:

In computing tax under this chapter, a person who is a small harvester as defined in RCW 84.33.035(((14))) may deduct an amount not to exceed one hundred thousand dollars per tax year from the gross receipts or value of products proceeding or accruing from timber harvested by that person. A deduction under this section may not reduce the amount of tax due to less than zero.

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