SENATE BILL 5465

State of Washington 62nd Legislature 2011 Regular Session

By Senators Keiser, Delvin, Kline, White, McAuliffe, and Conway

Read first time 01/26/11. Referred to Committee on Health & Long-Term Care.

AN ACT Relating to creating the safety net assessment to fund services for people with developmental disabilities; amending RCW 82.16.010, 82.16.020, 82.16.020, and 35.21.710; reenacting and amending RCW 82.16.010; adding a new section to chapter 82.16 RCW; creating a new section; providing an effective date; and providing an expiration date.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 Sec. 1. RCW 82.16.010 and 2010 c 106 s 224 are each amended to 9 read as follows:

10 For the purposes of this chapter, unless otherwise required by the 11 context:

12 (1) "Community residential service business" means the business of 13 providing habilitation, instruction, and support to clients who have a disability meeting the definition of a developmental disability as 14 defined in RCW 71A.10.020(3). "Community residential service business" 15 also means a business that is licensed and/or certified by the aging 16 and disabilities services administration at the department of social 17 and health services to provide the services described in this 18 19 subsection.

(2) "Express business" means the business of carrying property for 1 2 public hire on the line of any common carrier operated in this state, 3 when such common carrier is not owned or leased by the person engaging 4 in such business.

(((2))) (3) "Gas distribution business" means the business of 5 operating a plant or system for the production or distribution for hire 6 7 or sale of gas, whether manufactured or natural.

8 (((3))) (4) "Gross income" means the value proceeding or accruing from the performance of the particular public service or transportation 9 10 business involved, including operations incidental thereto, but without any deduction on account of the cost of the commodity furnished or 11 sold, the cost of materials used, labor costs, interest, discount, 12 13 delivery costs, taxes, or any other expense whatsoever paid or accrued 14 and without any deduction on account of losses.

(((4))) (5) "Light and power business" means the business of 15 operating a plant or system for the generation, production 16 or 17 distribution of electrical energy for hire or sale and/or for the 18 wheeling of electricity for others.

(((5))) (6) "Log transportation business" means the business of 19 20 transporting logs by truck, except when such transportation meets the 21 definition of urban transportation business or occurs exclusively upon 22 private roads.

(((6))) <u>(7)</u> "Motor transportation business" means the business 23 24 (except urban transportation business) of operating any motor propelled 25 vehicle by which persons or property of others are conveyed for hire, 26 and includes, but is not limited to, the operation of any motor 27 propelled vehicle as an auto transportation company (except urban transportation business), common carrier, or contract carrier as 28 29 defined by RCW 81.68.010 and 81.80.010. However, "motor transportation 30 business" does not mean or include: (a) A log transportation business; or (b) the transportation of logs or other forest products exclusively 31 32 upon private roads or private highways.

"Public service business" means 33 (((7))) <u>(8)</u>(a) any of the businesses defined in subsections (1), (2), (((4), (6), (8), (9), (10), 34 35 (12), and (13))) (3), (5), (7), (9), (10), (11), (13), and (14) of this 36 section or any business subject to control by the state, or having the 37 powers of eminent domain and the duties incident thereto, or any business hereafter declared by the legislature to be of a public 38

service nature, except telephone business and low-level radioactive waste site operating companies as redefined in RCW 81.04.010. It includes, among others, without limiting the scope hereof: Airplane transportation, boom, dock, ferry, pipe line, toll bridge, toll logging road, water transportation and wharf businesses.

6 (b) The definitions in this subsection (((7))) <u>(8)</u>(b) apply 7 throughout this subsection (((7))) <u>(8)</u>.

8 (i) "Competitive telephone service" has the same meaning as in RCW9 82.04.065.

10 (ii) "Network telephone service" means the providing by any person of access to a telephone network, telephone network switching service, 11 12 toll service, or coin telephone services, or the providing of 13 telephonic, video, data, or similar communication or transmission for 14 hire, via a telephone network, toll line or channel, cable, microwave, or similar communication or transmission system. "Network telephone 15 service" includes the provision of transmission to and from the site of 16 17 an internet provider via a telephone network, toll line or channel, cable, microwave, or similar communication or transmission system. 18 "Network telephone service" does not include the providing of 19 competitive telephone service, the providing of cable television 20 21 service, the providing of broadcast services by radio or television 22 stations, nor the provision of internet access as defined in RCW 23 82.04.297, including the reception of dial-in connection, provided at 24 the site of the internet service provider.

(iii) "Telephone business" means the business of providing network
 telephone service. It includes cooperative or farmer line telephone
 companies or associations operating an exchange.

(iv) "Telephone service" means competitive telephone service or network telephone service, or both, as defined in (b)(i) and (ii) of this subsection.

31 (((8))) (9) "Railroad business" means the business of operating any 32 railroad, by whatever power operated, for public use in the conveyance 33 of persons or property for hire. It shall not, however, include any 34 business herein defined as an urban transportation business.

35 (((9))) <u>(10)</u> "Railroad car business" means the business of 36 operating stock cars, furniture cars, refrigerator cars, fruit cars, 37 poultry cars, tank cars, sleeping cars, parlor cars, buffet cars, 38 tourist cars, or any other kinds of cars used for transportation of

1 property or persons upon the line of any railroad operated in this 2 state when such railroad is not owned or leased by the person engaging 3 in such business.

4 (((10))) (11) "Telegraph business" means the business of affording
5 telegraphic communication for hire.

6 (((11))) (12) "Tugboat business" means the business of operating
7 tugboats, towboats, wharf boats or similar vessels in the towing or
8 pushing of vessels, barges or rafts for hire.

9 (((12))) (13) "Urban transportation business" means the business of 10 operating any vehicle for public use in the conveyance of persons or property for hire, insofar as (a) operating entirely within the 11 12 corporate limits of any city or town, or within five miles of the 13 corporate limits thereof, or (b) operating entirely within and between 14 cities and towns whose corporate limits are not more than five miles apart or within five miles of the corporate limits of either thereof. 15 Included herein, but without limiting the scope hereof, is the business 16 17 of operating passenger vehicles of every type and also the business of operating cartage, pickup, or delivery services, including in such 18 19 services the collection and distribution of property arriving from or destined to a point within or without the state, whether or not such 20 21 collection or distribution be made by the person performing a local or 22 interstate line-haul of such property.

23 (((13))) (14) "Water distribution business" means the business of 24 operating a plant or system for the distribution of water for hire or 25 sale.

26 (((14))) <u>(15)</u> The meaning attributed, in chapter 82.04 RCW, to the 27 term "tax year," "person," "value proceeding or accruing," "business," 28 "engaging in business," "in this state," "within this state," "cash 29 discount" and "successor" applies equally in the provisions of this 30 chapter.

31 Sec. 2. RCW 82.16.010 and 2009 c 535 s 1110 are each reenacted and 32 amended to read as follows:

For the purposes of this chapter, unless otherwise required by the context:

35 (1) <u>"Community residential service business" means the business of</u> 36 providing habilitation, instruction, and support to clients who have a 37 disability meeting the definition of a developmental disability as

defined in RCW 71A.10.020(3). "Community residential service business" also means a business that is licensed and/or certified by the aging and disabilities services administration at the department of social and health services to provide the services described in this subsection.

6 (2) "Express business" means the business of carrying property for 7 public hire on the line of any common carrier operated in this state, 8 when such common carrier is not owned or leased by the person engaging 9 in such business.

10 $((\frac{2}{2}))$ <u>(3)</u> "Gas distribution business" means the business of 11 operating a plant or system for the production or distribution for hire 12 or sale of gas, whether manufactured or natural.

13 (((3))) (4) "Gross income" means the value proceeding or accruing 14 from the performance of the particular public service or transportation 15 business involved, including operations incidental thereto, but without 16 any deduction on account of the cost of the commodity furnished or 17 sold, the cost of materials used, labor costs, interest, discount, 18 delivery costs, taxes, or any other expense whatsoever paid or accrued 19 and without any deduction on account of losses.

20 (((4))) (5) "Light and power business" means the business of 21 operating a plant or system for the generation, production or 22 distribution of electrical energy for hire or sale and/or for the 23 wheeling of electricity for others.

24 (((5))) (6) "Motor transportation business" means the business 25 (except urban transportation business) of operating any motor propelled 26 vehicle by which persons or property of others are conveyed for hire, and includes, but is not limited to, the operation of any motor 27 propelled vehicle as an auto transportation company (except urban 28 29 transportation business), common carrier, or contract carrier as 30 defined by RCW 81.68.010 and 81.80.010. However, "motor transportation business" does not mean or include the transportation of logs or other 31 32 forest products exclusively upon private roads or private highways.

33 (((6))) (7)(a) "Public service business" means any of the 34 businesses defined in subsections (((1), (2), (4), (5), (7), (8), (9), (1)), (11), (12), (12), (3), (5), (6), (8), (9), (10), (12), (12), (13) of36 this section or any business subject to control by the state, or having37 the powers of eminent domain and the duties incident thereto, or any38 business hereafter declared by the legislature to be of a public

service nature, except telephone business and low-level radioactive waste site operating companies as redefined in RCW 81.04.010. It includes, among others, without limiting the scope hereof: Airplane transportation, boom, dock, ferry, pipe line, toll bridge, toll logging road, water transportation and wharf businesses.

6 (b) The definitions in this subsection (((6))) (7)(b) apply 7 throughout this subsection (((6))) (7).

8 (i) "Competitive telephone service" has the same meaning as in RCW9 82.04.065.

10 (ii) "Network telephone service" means the providing by any person of access to a telephone network, telephone network switching service, 11 12 toll service, or coin telephone services, or the providing of 13 telephonic, video, data, or similar communication or transmission for 14 hire, via a telephone network, toll line or channel, cable, microwave, or similar communication or transmission system. "Network telephone 15 service" includes the provision of transmission to and from the site of 16 17 an internet provider via a telephone network, toll line or channel, cable, microwave, or similar communication or transmission system. 18 "Network telephone service" does not include the providing of 19 competitive telephone service, the providing of cable television 20 21 service, the providing of broadcast services by radio or television 22 stations, nor the provision of internet access as defined in RCW 23 82.04.297, including the reception of dial-in connection, provided at 24 the site of the internet service provider.

(iii) "Telephone business" means the business of providing network
 telephone service. It includes cooperative or farmer line telephone
 companies or associations operating an exchange.

(iv) "Telephone service" means competitive telephone service or network telephone service, or both, as defined in (b)(i) and (ii) of this subsection.

31 (((7))) <u>(8)</u> "Railroad business" means the business of operating any 32 railroad, by whatever power operated, for public use in the conveyance 33 of persons or property for hire. It ((shall)) <u>may</u> not, however, 34 include any business herein defined as an urban transportation 35 business.

36 (((8))) <u>(9)</u> "Railroad car business" means the business of operating 37 stock cars, furniture cars, refrigerator cars, fruit cars, poultry 38 cars, tank cars, sleeping cars, parlor cars, buffet cars, tourist cars,

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1 or any other kinds of cars used for transportation of property or 2 persons upon the line of any railroad operated in this state when such 3 railroad is not owned or leased by the person engaging in such 4 business.

5 (((9))) <u>(10)</u> "Telegraph business" means the business of affording 6 telegraphic communication for hire.

7 (((10))) (11) "Tugboat business" means the business of operating 8 tugboats, towboats, wharf boats or similar vessels in the towing or 9 pushing of vessels, barges or rafts for hire.

10 (((11))) (12) "Urban transportation business" means the business of 11 operating any vehicle for public use in the conveyance of persons or 12 property for hire, insofar as (a) operating entirely within the 13 corporate limits of any city or town, or within five miles of the corporate limits thereof, or (b) operating entirely within and between 14 15 cities and towns whose corporate limits are not more than five miles apart or within five miles of the corporate limits of either thereof. 16 Included herein, but without limiting the scope hereof, is the business 17 18 of operating passenger vehicles of every type and also the business of 19 operating cartage, pickup, or delivery services, including in such 20 services the collection and distribution of property arriving from or 21 destined to a point within or without the state, whether or not such 22 collection or distribution be made by the person performing a local or 23 interstate line-haul of such property.

24 (((12))) <u>(13)</u> "Water distribution business" means the business of 25 operating a plant or system for the distribution of water for hire or 26 sale.

(((13))) (14) The meaning attributed, in chapter 82.04 RCW, to the term "tax year," "person," "value proceeding or accruing," "business," "engaging in business," "in this state," "within this state," "cash discount" and "successor" shall apply equally in the provisions of this chapter.

32 **Sec. 3.** RCW 82.16.020 and 2009 c 469 s 702 are each amended to 33 read as follows:

(1) There is levied and ((there shall be)) collected from every
 person a tax for the act or privilege of engaging within this state in
 any one or more of the businesses herein mentioned. The tax ((shall

be)) is equal to the gross income of the business, multiplied by the 1 2 rate set out after the business, as follows:

3 (a) Express, sewerage collection, and telegraph businesses: Three 4 and six-tenths percent;

5 (b) Light and power business: Three and sixty-two one-hundredths percent; б

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(c) Gas distribution business: Three and six-tenths percent;

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(d) Urban transportation business: Six-tenths of one percent;

(e) Vessels under sixty-five feet in length, except tugboats, 9 10 operating upon the waters within the state: Six-tenths of one percent;

(f) Motor transportation, railroad, railroad car, and tugboat 11 12 businesses, and all public service businesses other than ones mentioned 13 above: One and eight-tenths of one percent;

14 (g) Water distribution business: Four and seven-tenths percent;

(h) Log transportation business: One and twenty-eight one-15 16 hundredths percent;

17 (i) Community residential service business: Four and seven-tenths percent. 18

(2) An additional tax is imposed equal to the rate specified in RCW 19 82.02.030 multiplied by the tax payable under subsection (1) of this 20 21 section.

22 (3) Twenty percent of the moneys collected under subsection (1) of 23 this section on water distribution businesses and sixty percent of the 24 moneys collected under subsection (1) of this section on sewerage collection businesses ((shall)) must be deposited in the public works 25 26 assistance account created in RCW 43.155.050.

27 (4) 80.5 percent of the moneys collected under subsection (1)(i) of this section must be deposited in the community residential investment 28 29 account.

30 (5) If at any time the centers for medicare and medicaid services make a determination that any federal matching funds appropriated in 31 conjunction with appropriations from the community residential 32 investment account and the home and community based investment account 33 cannot be validly appropriated, the tax under subsection (1)(i) of this 34 35 section must cease to be imposed.

36 Sec. 4. RCW 82.16.020 and 1996 c 150 s 2 are each amended to read as follows: 37

1 (1) There is levied and ((there shall be)) collected from every 2 person a tax for the act or privilege of engaging within this state in 3 any one or more of the businesses herein mentioned. The tax ((shall 4 be)) is equal to the gross income of the business, multiplied by the 5 rate set out after the business, as follows:

6 (a) Express, sewerage collection, and telegraph businesses: Three 7 and six-tenths percent;

8 (b) Light and power business: Three and sixty-two one-hundredths9 percent;

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(c) Gas distribution business: Three and six-tenths percent;

(d) Urban transportation business: Six-tenths of one percent;

(e) Vessels under sixty-five feet in length, except tugboats,
 operating upon the waters within the state: Six-tenths of one percent;

14 (f) Motor transportation, railroad, railroad car, and tugboat 15 businesses, and all public service businesses other than ones mentioned 16 above: One and eight-tenths of one percent;

(g) Water distribution business: Four and seven-tenths percent<u>;</u>

18 (h) Community residential service business: Four and seven-tenths 19 percent.

(2) An additional tax is imposed equal to the rate specified in RCW
82.02.030 multiplied by the tax payable under subsection (1) of this
section.

(3) Twenty percent of the moneys collected under subsection (1) of this section on water distribution businesses and sixty percent of the moneys collected under subsection (1) of this section on sewerage collection businesses ((shall)) <u>must</u> be deposited in the public works assistance account created in RCW 43.155.050.

28 (4) 80.5 percent of the moneys collected under subsection (1)(h) of 29 this section must be deposited in the community residential investment 30 account.

31 (5) If at any time the centers for medicare and medicaid services 32 make a determination that any federal matching funds appropriated in 33 conjunction with appropriations from the community residential 34 investment account and the home and community based investment account 35 cannot be validly appropriated, the tax under subsection (1)(h) of this 36 section must cease to be imposed. <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 82.16 RCW
 to read as follows:

3 (1) The community residential investment account is created in the 4 state treasury. Moneys in the account may be spent only after 5 appropriation. Expenditures from the account may only be used for the 6 following purposes:

7 (a) To increase rates paid to community residential service
8 businesses from the rates provided in section 205(1), chapter 564, Laws
9 of 2009; or

10 (b) To enhance the rates paid to increase compensation to staff 11 providing habilitative instruction and support services, and homogenize 12 administrative and indirect client support rates.

13 (2) The home and community based services investment account is 14 created in the state treasury. Moneys in the account may be spent only 15 after appropriation. Expenditures from the account may only be used 16 for home and community based services provided by the aging and 17 disabilities services administration at the department of social and 18 health services.

19 (3) Whenever vendor rates for supported living providers are 20 established, or otherwise affected by legislative action, the funding 21 for the vendor rates must be allocated such that the difference in 22 vendor rates of King and Snohomish counties remains the same as 23 established in 2010.

24 **Sec. 6.** RCW 35.21.710 and 2002 c 179 s 1 are each amended to read 25 as follows:

26 Any city which imposes a license fee or tax upon business 27 activities consisting of the making of retail sales of tangible personal property which are measured by gross receipts or gross income 28 29 from such sales, ((shall)) must impose such tax at a single uniform 30 rate upon all such business activities. The taxing authority granted 31 to cities for taxes upon business activities measured by gross receipts or gross income from sales ((shall)) may not exceed a rate of .0020; 32 33 except that any city with an adopted ordinance at a higher rate, as of 34 January 1, 1982 ((shall)) must be limited to a maximum increase of ten 35 percent of the January 1982 rate, not to exceed an annual incremental 36 increase of two percent of current rate((+ PROVIDED, That)). However: 37 Any adopted ordinance which classifies according to different types of

business or services ((shall be)) is subject to both the ten percent 1 2 and the two percent annual incremental increase limitation on each tax rate((: PROVIDED FURTHER, That)); and all surtaxes on business and 3 occupation classifications in effect as of January 1, 1982, ((shall)) 4 must expire no later than December 31, 1982, or by expiration date 5 б established by local ordinance. Cities which impose a license fee or tax upon business activities consisting of the making of retail sales 7 8 of tangible personal property which are measured by gross receipts or 9 gross income from such sales ((shall)) must be required to submit an annual report to the state auditor identifying the rate established and 10 11 the revenues received from each fee or tax. This section ((shall)) 12 does not apply to any business activities subject to the tax imposed by 13 chapter 82.16 RCW, except community residential service businesses. For purposes of this section, the providing to consumers of competitive 14 15 telephone service, as defined in RCW 82.04.065, or the providing of payphone service, ((shall be)) is subject to tax at the same rate as 16 business activities consisting of the making of retail sales of 17 18 tangible personal property. As used in this section, "payphone 19 service" means making telephone service available to the public on a 20 fee-per-call basis, independent of any other commercial transaction, 21 for the purpose of making telephone calls, when the telephone can only 22 be activated by inserting coins, calling collect, using a calling card 23 or credit card, or dialing a toll-free number, and the provider of the 24 service owns or leases the telephone equipment but does not own the telephone line providing the service to that equipment and has no 25 26 affiliation with the owner of the telephone line.

By June 30, 2016, the joint legislative 27 NEW SECTION. Sec. 7. audit and review committee in consultation with the department of 28 29 social and health services and the department of revenue, must conduct 30 a review of the taxes imposed by this act on community residential services businesses. In this review, the committee must consult with 31 32 a broad range of interested stakeholders. The review must consider issues including benefits of the tax, compliance with the tax, any 33 34 determinations by the centers for medicaid and medicare services 35 regarding the tax, administrative costs, other administrative issues 36 and other issues deemed appropriate. The committee must report to the

legislature on its findings and any recommendations related to the
 taxes imposed in this act and related services funded by these taxes by
 December 1, 2016.

4 <u>NEW SECTION.</u> Sec. 8. Sections 2 and 4 of this act take effect 5 June 30, 2013.

6 <u>NEW SECTION.</u> **Sec. 9.** Sections 1 and 3 of this act expire June 30, 7 2013.

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