
SENATE BILL 5647

State of Washington

62nd Legislature

2011 Regular Session

By Senators Fraser, Honeyford, Rockefeller, Morton, Shin, and Chase;
by request of Department of Ecology

Read first time 02/03/11. Referred to Committee on Environment, Water
& Energy.

1 AN ACT Relating to modifying the Columbia river basin management
2 program to prospectively maximize investment tools; amending RCW
3 90.90.010, 90.90.020, and 90.90.040; reenacting and amending RCW
4 43.84.092; and adding new sections to chapter 90.90 RCW.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 **Sec. 1.** RCW 90.90.010 and 2006 c 6 s 2 are each amended to read as
7 follows:

8 (1) The Columbia river basin water supply development account is
9 created in the state treasury. The account may receive direct
10 appropriations from the legislature, receipts of any funds pursuant to
11 RCW 90.90.020 and 90.90.030, or funds from any other sources. The
12 account is intended to fund projects using tax exempt bonds.

13 (2)(a) Expenditures from the Columbia river basin water supply
14 development account may be used to assess, plan, and develop new
15 storage, improve or alter operations of existing storage facilities,
16 implement conservation projects, develop pump exchanges, or any other
17 actions designed to provide access to new water supplies within the
18 Columbia river basin for both instream and out-of-stream uses. Except
19 for the development of new storage projects and pump exchanges, there

1 shall be no expenditures from this account for water acquisition or
2 transfers from one water resource inventory area to another without
3 specific legislative authority. For purposes of this chapter, "pump
4 exchanges" means water supply development projects that exchange water
5 from one source to another or relocate an existing diversion
6 downstream, with resulting instream benefit.

7 (b) Two-thirds of the funds placed in the account shall be used to
8 support the development of new storage facilities and pump exchanges;
9 the remaining one-third shall be used for the other purposes listed in
10 this section.

11 (3)(a) Funds may not be expended from this account for the
12 construction of a new storage facility until the department of ecology
13 evaluates the following:

14 (i) Water uses to be served by the facility;

15 (ii) The quantity of water necessary to meet those uses;

16 (iii) The benefits and costs to the state of meeting those uses,
17 including short-term and long-term economic, cultural, and
18 environmental effects; and

19 (iv) Alternative means of supplying water to meet those uses,
20 including the costs of those alternatives and an analysis of the extent
21 to which long-term water supply needs can be met using these
22 alternatives.

23 (b) The department of ecology may rely on studies and information
24 developed through compliance with other state and federal permit
25 requirements and other sources. The department shall compile its
26 findings and conclusions, and provide a summary of the information it
27 reviewed.

28 (c) Before finalizing its evaluation under the provisions of this
29 section, the department of ecology shall make the preliminary
30 evaluation available to the public. Public comment may be made to the
31 department within thirty days of the date the preliminary evaluation is
32 made public.

33 (4) Net water savings achieved through conservation measures funded
34 by the account shall be placed in trust in proportion to the state
35 funding provided to implement a project.

36 (5) Net water savings achieved through conservation measures funded
37 by the account developed within the boundaries of the federal Columbia

1 river reclamation project and directed to the Odessa subarea to reduce
2 the use of groundwater for existing irrigation is exempt from the
3 provisions of subsection (4) of this section.

4 (6) The department of ecology may enter into water service
5 contracts with applicants receiving water from the program to recover
6 all or a portion of the cost of developing the water supply. Costs
7 recovered under water service contracts does not include staff time
8 expended by the department on developing the water supply. With the
9 applicant's concurrence, the department may receive power revenue
10 generated by the water supply developed by the department through water
11 service contracts. The department may deny an application if the
12 applicant does not enter into a water service contract. Revenue
13 collected from water service contracts must be deposited into the
14 Columbia river basin water supply revenue recovery account created in
15 section 3 of this act. The department may adopt rules describing the
16 methodology as to how charges will be established and direct costs
17 recovered for water supply developed under the Columbia river basin
18 water supply program. Water service contracts with federal agencies
19 under RCW 90.42.150 are not required to be established by rule.

20 (7) Moneys in the Columbia river basin water supply development
21 account created in this section may be spent only after appropriation.

22 ~~((+7))~~ (8) Interest earned by deposits in the account will be
23 retained in the account.

24 NEW SECTION. Sec. 2. A new section is added to chapter 90.90 RCW
25 to read as follows:

26 (1) The Columbia river basin taxable bond water supply development
27 account is created in the state treasury. All receipts from direct
28 appropriations from the legislature, moneys directed to the account
29 pursuant to RCW 90.90.020 and 90.90.030, or moneys directed to the
30 account from any other sources must be deposited in the account.
31 Moneys in the account may be spent only after appropriation. The
32 account is intended to fund projects using taxable bonds. Expenditures
33 from the account may be used only as provided in this section.

34 (2)(a) Expenditures from the Columbia river basin taxable bond
35 water supply development account may be used to assess, plan, and
36 develop new storage, improve or alter operations of existing storage
37 facilities, implement conservation projects, develop pump exchanges, or

1 any other actions designed to provide access to new water supplies
2 within the Columbia river basin for both instream and out-of-stream
3 uses. Except for the development of new storage projects and pump
4 exchanges, there may be no expenditures from the account for water
5 acquisition or transfers from one water resource inventory area to
6 another without specific legislative authority. For the purposes of
7 this section, the term "pump exchanges" means water supply development
8 projects that exchange water from one source to another or relocate an
9 existing diversion downstream, with resulting instream benefit.

10 (b) Two-thirds of the moneys placed in the account must be used to
11 support the development of new storage facilities and pump exchanges;
12 the remaining one-third of the moneys must be used for the other
13 purposes listed in this section.

14 (3)(a) Funds may not be expended from the account for the
15 construction of a new storage facility until the department of ecology
16 evaluates the following:

- 17 (i) Water uses to be served by the facility;
- 18 (ii) The quantity of water necessary to meet those uses;
- 19 (iii) The benefits and costs to the state of meeting those uses,
20 including short-term and long-term economic, cultural, and
21 environmental effects; and
- 22 (iv) Alternative means of supplying water to meet those uses,
23 including the costs of those alternatives and an analysis of the extent
24 to which long-term water supply needs can be met using these
25 alternatives.

26 (b) The department of ecology may rely on studies and information
27 developed through compliance with other state and federal permit
28 requirements and other sources. The department shall compile its
29 findings and conclusions, and provide a summary of the information it
30 reviewed.

31 (c) Before finalizing its evaluation under the provisions of this
32 section, the department of ecology shall make the preliminary
33 evaluation available to the public. Public comment may be made to the
34 department within thirty days of the date the preliminary evaluation is
35 made public.

36 (4) Net water savings achieved through conservation measures funded
37 by the account shall be placed in trust in proportion to the state
38 funding provided to implement a project.

1 (5) Net water savings achieved through conservation measures funded
2 by the account developed within the boundaries of the federal Columbia
3 river reclamation project and directed to the Odessa subarea to reduce
4 the use of groundwater for existing irrigation is exempt from the
5 provisions of subsection (4) of this section.

6 (6) The department of ecology may enter into water service
7 contracts with applicants receiving water from the program to recover
8 all or a portion of the cost of developing the water supply. Costs
9 recovered under water service contracts does not include staff time
10 expended by the department on developing the water supply. With the
11 applicant's concurrence, the department may receive power revenue
12 generated by the water supply developed by the department through water
13 service contracts. The department may deny an application if the
14 applicant does not enter into a water service contract. Revenue
15 collected from water service contracts must be deposited into the
16 Columbia river basin water supply revenue recovery account created in
17 section 3 of this act. The department may adopt rules describing the
18 methodology as to how charges will be established and direct costs
19 recovered for water supply developed under the Columbia river basin
20 water supply program. Water service contracts with federal agencies
21 under RCW 90.42.150 are not required to be established by rule.

22 (7) Interest earned by deposits in the account will be retained in
23 the account.

24 NEW SECTION. **Sec. 3.** A new section is added to chapter 90.90 RCW
25 to read as follows:

26 (1) The Columbia river basin water supply revenue recovery account
27 is created in the state treasury. All receipts from direct
28 appropriations from the legislature, moneys directed to the account
29 pursuant to RCW 90.90.020 and 90.90.030, revenue from water service
30 contracts described in this chapter, or moneys directed into the
31 account from any other sources must be deposited in the account.
32 Moneys in the account may be spent only after appropriation.
33 Expenditures from the account may be used only as provided in this
34 section.

35 (2)(a) Expenditures from the Columbia river basin water supply
36 revenue recovery account may be used to assess, plan, and develop new
37 storage, improve or alter operations of existing storage facilities,

1 implement conservation projects, develop pump exchanges, or any other
2 actions designed to provide access to new water supplies within the
3 Columbia river basin for both instream and out-of-stream uses. Except
4 for the development of new storage projects and pump exchanges, there
5 may be no expenditures from the account for water acquisition or
6 transfers from one water resource inventory area to another without
7 specific legislative authority. For the purposes of this section, the
8 term "pump exchanges" means water supply development projects that
9 exchange water from one source to another or relocate an existing
10 diversion downstream, with resulting instream benefit.

11 (b) Two-thirds of the moneys placed in the account must be used to
12 support the development of new storage facilities and pump exchanges;
13 the remaining one-third of the moneys must be used for the other
14 purposes listed in this section.

15 (3)(a) Funds may not be expended from the account for the
16 construction of a new storage facility until the department of ecology
17 evaluates the following:

- 18 (i) Water uses to be served by the facility;
- 19 (ii) The quantity of water necessary to meet those uses;
- 20 (iii) The benefits and costs to the state of meeting those uses,
21 including short-term and long-term economic, cultural, and
22 environmental effects; and
- 23 (iv) Alternative means of supplying water to meet those uses,
24 including the costs of those alternatives and an analysis of the extent
25 to which long-term water supply needs can be met using these
26 alternatives.

27 (b) The department of ecology may rely on studies and information
28 developed through compliance with other state and federal permit
29 requirements and other sources. The department shall compile its
30 findings and conclusions, and provide a summary of the information it
31 reviewed.

32 (c) Before finalizing its evaluation under the provisions of this
33 section, the department of ecology shall make the preliminary
34 evaluation available to the public. Public comment may be made to the
35 department within thirty days of the date the preliminary evaluation is
36 made public.

37 (4) Net water savings achieved through conservation measures funded

1 by the account shall be placed in trust in proportion to the state
2 funding provided to implement a project.

3 (5) Net water savings achieved through conservation measures funded
4 by the account developed within the boundaries of the federal Columbia
5 river reclamation project and directed to the Odessa subarea to reduce
6 the use of groundwater for existing irrigation is exempt from the
7 provisions of subsection (4) of this section.

8 (6) The department of ecology may enter into water service
9 contracts with applicants receiving water from the program to recover
10 all or a portion of the cost of developing the water supply. Costs
11 recovered under water service contracts does not include staff time
12 expended by the department on developing the water supply. With the
13 applicant's concurrence, the department may receive power revenue
14 generated by the water supply developed by the department through water
15 service contracts. The department may deny an application if the
16 applicant does not enter into a water service contract. Revenue
17 collected from water service contracts must be deposited into the
18 Columbia river basin water supply revenue recovery account created in
19 this section. The department may adopt rules describing the
20 methodology as to how charges will be established and direct costs
21 recovered for water supply developed under the Columbia river basin
22 water supply program. Water service contracts with federal agencies
23 under RCW 90.42.150 are not required to be established by rule.

24 (7) Interest earned by deposits in the account will be retained in
25 the account.

26 **Sec. 4.** RCW 90.90.020 and 2006 c 6 s 3 are each amended to read as
27 follows:

28 (1)(a) Water supplies secured through the development of new
29 storage facilities made possible with funding from the Columbia river
30 basin water supply development account, the Columbia river basin
31 taxable bond water supply development account, and the Columbia river
32 basin water supply revenue recovery account shall be allocated as
33 follows:

34 (i) Two-thirds of aggregate active storage shall be available for
35 appropriation for out-of-stream uses; and

36 (ii) One-third of aggregate active storage shall be available to
37 augment instream flows and shall be managed by the department of

1 ecology. The timing of releases of this water shall be determined by
2 the department of ecology, in cooperation with the department of fish
3 and wildlife and fisheries comanagers, to maximize benefits to salmon
4 and steelhead populations. For the purposes of this section and RCW
5 90.90.040(1)(b)(v), "aggregate" refers to the total amount of active
6 storage amongst all projects made possible with funding from the
7 Columbia river basin water supply development account, the Columbia
8 river basin taxable bond water supply development account, and the
9 Columbia river basin water supply revenue recovery account.

10 (b) Water available for appropriation under (a)(i) of this
11 subsection but not yet appropriated shall be temporarily available to
12 augment instream flows to the extent that it does not impair existing
13 water rights.

14 (2) Water developed under the provisions of this section to offset
15 out-of-stream uses and for instream flows is deemed adequate mitigation
16 for the issuance of new water rights provided for in subsection (1)(a)
17 of this section and satisfies all consultation requirements under state
18 law related to the issuance of new water rights.

19 (3) The department of ecology shall focus its efforts to develop
20 water supplies for the Columbia river basin on the following needs:

21 (a) Alternatives to groundwater for agricultural users in the
22 Odessa subarea aquifer;

23 (b) Sources of water supply for pending water right applications;

24 (c) A new uninterruptible supply of water for the holders of
25 interruptible water rights on the Columbia river mainstem that are
26 subject to instream flows or other mitigation conditions to protect
27 stream flows; and

28 (d) New municipal, domestic, industrial, and irrigation water needs
29 within the Columbia river basin.

30 (4) The one-third/two-thirds allocation of water resources between
31 instream and out-of-stream uses established in this section does not
32 apply to applications for changes or transfers of existing water rights
33 in the Columbia river basin.

34 NEW SECTION. Sec. 5. A new section is added to chapter 90.90 RCW
35 to read as follows:

36 Two-thirds of the water made available through reoperation of
37 Sullivan lake funded from the Columbia river basin water supply

1 development account created in RCW 90.90.010 must be used to supply or
2 offset out-of-stream uses described in RCW 90.90.020(3) in Pend
3 Oreille, Stevens, Ferry, Douglas, Lincoln, and Okanogan counties. At
4 least one-half of this quantity must be made available for municipal,
5 domestic, and industrial uses.

6 **Sec. 6.** RCW 90.90.040 and 2006 c 6 s 5 are each amended to read as
7 follows:

8 (1) To support the development of new water supplies in the
9 Columbia river and to protect instream flow, the department of ecology
10 shall work with all interested parties, including interested county
11 legislative authorities and watershed planning groups, (~~adjacent to~~)
12 in the Columbia river basin, and affected tribal governments, to
13 develop a Columbia river water supply inventory and a long-term water
14 supply and demand forecast. The inventory must include:

15 (a) A list of conservation projects that have been implemented
16 under this chapter and the amount of water conservation they have
17 achieved; and

18 (b) A list of potential water supply and storage projects in the
19 Columbia river basin, including estimates of:

20 (i) Cost per acre-foot;

21 (ii) Benefit to fish and other instream needs;

22 (iii) Benefit to out-of-stream needs; (~~and~~)

23 (iv) Environmental and cultural impacts;

24 (v) An accounting of how the department of ecology has met the
25 two-thirds out-of-stream and one-third instream balance for storage
26 projects in aggregate; and

27 (vi) Information on how aggregation has achieved instream and
28 out-of-stream benefits throughout the Columbia river basin.

29 (2) The department of ecology shall complete the first Columbia
30 river water supply inventory by November 15, 2006, and shall update the
31 inventory annually thereafter.

32 (3) The department of ecology shall complete the first Columbia
33 river long-term water supply and demand forecast by November 15, 2006,
34 and shall update the report every five years thereafter.

35 **Sec. 7.** RCW 43.84.092 and 2010 1st sp.s. c 30 s 20, 2010 1st sp.s.

1 c 9 s 7, 2010 c 248 s 6, 2010 c 222 s 5, 2010 c 162 s 6, and 2010 c 145
2 s 11 are each reenacted and amended to read as follows:

3 (1) All earnings of investments of surplus balances in the state
4 treasury shall be deposited to the treasury income account, which
5 account is hereby established in the state treasury.

6 (2) The treasury income account shall be utilized to pay or receive
7 funds associated with federal programs as required by the federal cash
8 management improvement act of 1990. The treasury income account is
9 subject in all respects to chapter 43.88 RCW, but no appropriation is
10 required for refunds or allocations of interest earnings required by
11 the cash management improvement act. Refunds of interest to the
12 federal treasury required under the cash management improvement act
13 fall under RCW 43.88.180 and shall not require appropriation. The
14 office of financial management shall determine the amounts due to or
15 from the federal government pursuant to the cash management improvement
16 act. The office of financial management may direct transfers of funds
17 between accounts as deemed necessary to implement the provisions of the
18 cash management improvement act, and this subsection. Refunds or
19 allocations shall occur prior to the distributions of earnings set
20 forth in subsection (4) of this section.

21 (3) Except for the provisions of RCW 43.84.160, the treasury income
22 account may be utilized for the payment of purchased banking services
23 on behalf of treasury funds including, but not limited to, depository,
24 safekeeping, and disbursement functions for the state treasury and
25 affected state agencies. The treasury income account is subject in all
26 respects to chapter 43.88 RCW, but no appropriation is required for
27 payments to financial institutions. Payments shall occur prior to
28 distribution of earnings set forth in subsection (4) of this section.

29 (4) Monthly, the state treasurer shall distribute the earnings
30 credited to the treasury income account. The state treasurer shall
31 credit the general fund with all the earnings credited to the treasury
32 income account except:

33 (a) The following accounts and funds shall receive their
34 proportionate share of earnings based upon each account's and fund's
35 average daily balance for the period: The aeronautics account, the
36 aircraft search and rescue account, the budget stabilization account,
37 the capitol building construction account, the Cedar River channel
38 construction and operation account, the Central Washington University

1 capital projects account, the charitable, educational, penal and
2 reformatory institutions account, the cleanup settlement account, the
3 Columbia river basin water supply development account, the Columbia
4 river basin taxable bond water supply development account, the Columbia
5 river basin water supply revenue recovery account, the common school
6 construction fund, the county arterial preservation account, the county
7 criminal justice assistance account, the county sales and use tax
8 equalization account, the deferred compensation administrative account,
9 the deferred compensation principal account, the department of
10 licensing services account, the department of retirement systems
11 expense account, the developmental disabilities community trust
12 account, the drinking water assistance account, the drinking water
13 assistance administrative account, the drinking water assistance
14 repayment account, the Eastern Washington University capital projects
15 account, the education construction fund, the education legacy trust
16 account, the election account, the energy freedom account, the energy
17 recovery act account, the essential rail assistance account, The
18 Evergreen State College capital projects account, the federal forest
19 revolving account, the ferry bond retirement fund, the freight
20 congestion relief account, the freight mobility investment account, the
21 freight mobility multimodal account, the grade crossing protective
22 fund, the public health services account, the health system capacity
23 account, the high capacity transportation account, the state higher
24 education construction account, the higher education construction
25 account, the highway bond retirement fund, the highway infrastructure
26 account, the highway safety account, the high occupancy toll lanes
27 operations account, the hospital safety net assessment fund, the
28 industrial insurance premium refund account, the judges' retirement
29 account, the judicial retirement administrative account, the judicial
30 retirement principal account, the local leasehold excise tax account,
31 the local real estate excise tax account, the local sales and use tax
32 account, the marine resources stewardship trust account, the medical
33 aid account, the mobile home park relocation fund, the motor vehicle
34 fund, the motorcycle safety education account, the multiagency
35 permitting team account, the multimodal transportation account, the
36 municipal criminal justice assistance account, the municipal sales and
37 use tax equalization account, the natural resources deposit account,
38 the oyster reserve land account, the pension funding stabilization

1 account, the perpetual surveillance and maintenance account, the public
2 employees' retirement system plan 1 account, the public employees'
3 retirement system combined plan 2 and plan 3 account, the public
4 facilities construction loan revolving account beginning July 1, 2004,
5 the public health supplemental account, the public transportation
6 systems account, the public works assistance account, the Puget Sound
7 capital construction account, the Puget Sound ferry operations account,
8 the Puyallup tribal settlement account, the real estate appraiser
9 commission account, the recreational vehicle account, the regional
10 mobility grant program account, the resource management cost account,
11 the rural arterial trust account, the rural Washington loan fund, the
12 site closure account, the small city pavement and sidewalk account, the
13 special category C account, the special wildlife account, the state
14 employees' insurance account, the state employees' insurance reserve
15 account, the state investment board expense account, the state
16 investment board commingled trust fund accounts, the state patrol
17 highway account, the state route number 520 civil penalties account,
18 the state route number 520 corridor account, the supplemental pension
19 account, the Tacoma Narrows toll bridge account, the teachers'
20 retirement system plan 1 account, the teachers' retirement system
21 combined plan 2 and plan 3 account, the tobacco prevention and control
22 account, the tobacco settlement account, the transportation 2003
23 account (nickel account), the transportation equipment fund, the
24 transportation fund, the transportation improvement account, the
25 transportation improvement board bond retirement account, the
26 transportation infrastructure account, the transportation partnership
27 account, the traumatic brain injury account, the tuition recovery trust
28 fund, the University of Washington bond retirement fund, the University
29 of Washington building account, the urban arterial trust account, the
30 volunteer firefighters' and reserve officers' relief and pension
31 principal fund, the volunteer firefighters' and reserve officers'
32 administrative fund, the Washington judicial retirement system account,
33 the Washington law enforcement officers' and firefighters' system plan
34 1 retirement account, the Washington law enforcement officers' and
35 firefighters' system plan 2 retirement account, the Washington public
36 safety employees' plan 2 retirement account, the Washington school
37 employees' retirement system combined plan 2 and 3 account, the
38 Washington state health insurance pool account, the Washington state

1 patrol retirement account, the Washington State University building
2 account, the Washington State University bond retirement fund, the
3 water pollution control revolving fund, and the Western Washington
4 University capital projects account. Earnings derived from investing
5 balances of the agricultural permanent fund, the normal school
6 permanent fund, the permanent common school fund, the scientific
7 permanent fund, and the state university permanent fund shall be
8 allocated to their respective beneficiary accounts.

9 (b) Any state agency that has independent authority over accounts
10 or funds not statutorily required to be held in the state treasury that
11 deposits funds into a fund or account in the state treasury pursuant to
12 an agreement with the office of the state treasurer shall receive its
13 proportionate share of earnings based upon each account's or fund's
14 average daily balance for the period.

15 (5) In conformance with Article II, section 37 of the state
16 Constitution, no treasury accounts or funds shall be allocated earnings
17 without the specific affirmative directive of this section.

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