SUBSTITUTE SENATE BILL 5797

State of Washington 62nd Legislature 2011 Regular Session

By Senate Transportation (originally sponsored by Senators Fain and Haugen)

READ FIRST TIME 02/25/11.

- 1 AN ACT Relating to eliminating the urban arterial trust account;
- 2 amending RCW 36.70A.340, 46.68.090, 46.68.110, 47.26.084, 47.26.086,
- 3 47.26.190, 47.26.140, 47.26.423, 47.26.425, 47.26.4252, and 47.26.4254;
- 4 reenacting and amending RCW 43.84.092; decodifying RCW 46.68.160; and
- 5 repealing RCW 47.26.080.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 <u>NEW SECTION.</u> **Sec. 1.** RCW 47.26.080 (Urban arterial trust
- 8 account--Withholding of funds for noncompliance) and 2007 c 148 s 2,
- 9 1999 c 94 s 16, 1994 c 179 s 8, 1991 sp.s. c 32 s 32, 1988 c 167 s 13,
- 10 1981 c 315 s 2, 1979 c 5 s 1, 1977 ex.s. c 317 s 22, & 1967 ex.s. c 83
- 11 s 14 are each repealed.
- 12 **Sec. 2.** RCW 36.70A.340 and 1991 sp.s. c 32 s 26 are each amended
- 13 to read as follows:
- 14 Upon receipt from the board of a finding that a state agency,
- 15 county, or city is in noncompliance under RCW 36.70A.330, or as a
- 16 result of failure to meet the requirements of RCW 36.70A.210, the
- 17 governor may either:

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- 1 (1) Notify and direct the director of the office of financial 2 management to revise allotments in appropriation levels;
- (2) Notify and direct the state treasurer to withhold the portion 3 4 of revenues to which the county or city is entitled under one or more of the following: The motor vehicle fuel tax, as provided in chapter 5 82.36 RCW; the transportation improvement account, as provided in RCW 6 7 47.26.084; ((the urban arterial trust account, as provided in RCW 8 47.26.080;)) the rural arterial trust account, as provided in RCW 9 36.79.150; the sales and use tax, as provided in chapter 82.14 RCW; the 10 liquor profit tax, as provided in RCW 66.08.190; and the liquor excise 11 tax, as provided in RCW 82.08.170; or
- 12 (3) File a notice of noncompliance with the secretary of state and 13 the county or city, which shall temporarily rescind the county or 14 city's authority to collect the real estate excise tax under RCW 15 82.46.030 until the governor files a notice rescinding the notice of 16 noncompliance.
- - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

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(3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- (a) The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the budget stabilization account, the capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the cleanup settlement account, the Columbia river basin water supply development account, the common school construction fund, the county arterial preservation account, the county criminal justice assistance account, the county sales and use tax equalization account, the deferred compensation administrative account, the deferred compensation principal account, the department of licensing services account, the department of retirement systems expense account, the developmental disabilities community trust account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the education legacy trust account, the election account, the energy freedom account, the energy recovery act account, the essential rail assistance account, The Evergreen State College capital projects account, the federal forest revolving account, the ferry bond retirement fund, the freight congestion relief account, the freight mobility investment account, the freight mobility multimodal account, the grade crossing protective fund, the public health services account, the health system capacity

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account, the high capacity transportation account, the state higher 1 2 education construction account, the higher education construction 3 account, the highway bond retirement fund, the highway infrastructure 4 account, the highway safety account, the high occupancy toll lanes operations account, the hospital safety net assessment fund, the 5 6 industrial insurance premium refund account, the judges' retirement 7 account, the judicial retirement administrative account, the judicial 8 retirement principal account, the local leasehold excise tax account, 9 the local real estate excise tax account, the local sales and use tax 10 account, the marine resources stewardship trust account, the medical 11 aid account, the mobile home park relocation fund, the motor vehicle 12 fund, the motorcycle safety education account, the multiagency 13 permitting team account, the multimodal transportation account, the municipal criminal justice assistance account, the municipal sales and 14 15 use tax equalization account, the natural resources deposit account, the oyster reserve land account, the pension funding stabilization 16 17 account, the perpetual surveillance and maintenance account, the public 18 employees' retirement system plan 1 account, the public employees' 19 retirement system combined plan 2 and plan 3 account, the public 20 facilities construction loan revolving account beginning July 1, 2004, 21 the public health supplemental account, the public transportation 22 systems account, the public works assistance account, the Puget Sound 23 capital construction account, the Puget Sound ferry operations account, 24 the Puyallup tribal settlement account, the real estate appraiser commission account, the recreational vehicle account, the regional 25 26 mobility grant program account, the resource management cost account, the rural arterial trust account, the rural Washington loan fund, the 27 28 site closure account, the small city pavement and sidewalk account, the 29 special category C account, the special wildlife account, the state 30 employees' insurance account, the state employees' insurance reserve account, the state investment board expense account, the state 31 32 investment board commingled trust fund accounts, the state patrol highway account, the state route number 520 civil penalties account, 33 the state route number 520 corridor account, the supplemental pension 34 35 account, the Tacoma Narrows toll bridge account, the teachers' 36 retirement system plan 1 account, the teachers' retirement system 37 combined plan 2 and plan 3 account, the tobacco prevention and control 38 account, the tobacco settlement account, the transportation 2003

account (nickel account), the transportation equipment fund, 1 the 2 transportation fund, the transportation improvement account, the 3 transportation improvement board bond retirement account, the 4 transportation infrastructure account, the transportation partnership account, the traumatic brain injury account, the tuition recovery trust 5 6 fund, the University of Washington bond retirement fund, the University 7 of Washington building account, ((the urban arterial trust account,)) the volunteer firefighters' and reserve officers' relief and pension 8 9 principal fund, the volunteer firefighters' and reserve officers' administrative fund, the Washington judicial retirement system account, 10 11 the Washington law enforcement officers' and firefighters' system plan 12 1 retirement account, the Washington law enforcement officers' and 13 firefighters' system plan 2 retirement account, the Washington public safety employees' plan 2 retirement account, the Washington school 14 15 employees' retirement system combined plan 2 and 3 account, the Washington state health insurance pool account, the Washington state 16 17 patrol retirement account, the Washington State University building account, the Washington State University bond retirement fund, the 18 19 water pollution control revolving fund, and the Western Washington 20 University capital projects account. Earnings derived from investing 21 balances of the agricultural permanent fund, the normal school 22 permanent fund, the permanent common school fund, the scientific 23 permanent fund, and the state university permanent fund shall be 24 allocated to their respective beneficiary accounts.

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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- 31 (5) In conformance with Article II, section 37 of the state 32 Constitution, no treasury accounts or funds shall be allocated earnings 33 without the specific affirmative directive of this section.
- 34 **Sec. 4.** RCW 46.68.090 and 2005 c 314 s 103 are each amended to read as follows:
 - (1) All moneys that have accrued or may accrue to the motor vehicle fund from the motor vehicle fuel tax and special fuel tax shall be

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- first expended for purposes enumerated in (a) and (b) of this subsection. The remaining net tax amount shall be distributed monthly by the state treasurer in accordance with subsections (2) through (7) of this section.
 - (a) For payment of refunds of motor vehicle fuel tax and special fuel tax that has been paid and is refundable as provided by law;
 - (b) For payment of amounts to be expended pursuant to appropriations for the administrative expenses of the offices of state treasurer, state auditor, and the department of licensing of the state of Washington in the administration of the motor vehicle fuel tax and the special fuel tax, which sums shall be distributed monthly.
- 12 (2) All of the remaining net tax amount collected under RCW 82.36.025(1) and 82.38.030(1) shall be distributed as set forth in (a) through (j) of this section.
- 15 (a) For distribution to the motor vehicle fund an amount equal to 44.387 percent to be expended for highway purposes of the state as defined in RCW 46.68.130;
 - (b) For distribution to the special category C account, hereby created in the motor vehicle fund, an amount equal to 3.2609 percent to be expended for special category C projects. Special category C projects are category C projects that, due to high cost only, will require bond financing to complete construction.
- 23 The following criteria, listed in order of priority, shall be used 24 in determining which special category C projects have the highest 25 priority:
 - (i) Accident experience;

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- (ii) Fatal accident experience;
- 28 (iii) Capacity to move people and goods safely and at reasonable 29 speeds without undue congestion; and
- 30 (iv) Continuity of development of the highway transportation 31 network.
- Moneys deposited in the special category C account in the motor vehicle fund may be used for payment of debt service on bonds the proceeds of which are used to finance special category C projects under this subsection (2)(b);
- 36 (c) For distribution to the Puget Sound ferry operations account in the motor vehicle fund an amount equal to 2.3283 percent;

1 (d) For distribution to the Puget Sound capital construction 2 account in the motor vehicle fund an amount equal to 2.3726 percent;

- (e) For distribution to the ((urban arterial trust)) transportation improvement account in the motor vehicle fund an amount equal to 7.5597 percent;
- (f) For distribution to the transportation improvement account in the motor vehicle fund an amount equal to 5.6739 percent and expended in accordance with RCW 47.26.086;
- (g) For distribution to the cities and towns from the motor vehicle fund an amount equal to 10.6961 percent in accordance with RCW 46.68.110;
 - (h) For distribution to the counties from the motor vehicle fund an amount equal to 19.2287 percent: (i) Out of which there shall be distributed from time to time, as directed by the department of transportation, those sums as may be necessary to carry out the provisions of RCW 47.56.725; and (ii) less any amounts appropriated to the county road administration board to implement the provisions of RCW 47.56.725(4), with the balance of such county share to be distributed monthly as the same accrues for distribution in accordance with RCW 46.68.120;
 - (i) For distribution to the county arterial preservation account, hereby created in the motor vehicle fund an amount equal to 1.9565 percent. These funds shall be distributed by the county road administration board to counties in proportions corresponding to the number of paved arterial lane miles in the unincorporated area of each county and shall be used for improvements to sustain the structural, safety, and operational integrity of county arterials. The county road administration board shall adopt reasonable rules and develop policies to implement this program and to assure that a pavement management system is used;
 - (j) For distribution to the rural arterial trust account in the motor vehicle fund an amount equal to 2.5363 percent and expended in accordance with RCW 36.79.020.
- 34 (3) The remaining net tax amount collected under RCW 82.36.025(2) 35 and 82.38.030(2) shall be distributed to the transportation 2003 36 account (nickel account).
- 37 (4) The remaining net tax amount collected under RCW 82.36.025(3) and 82.38.030(3) shall be distributed as follows:

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1 (a) 8.3333 percent shall be distributed to the incorporated cities 2 and towns of the state in accordance with RCW 46.68.110;

- (b) 8.3333 percent shall be distributed to counties of the state in accordance with RCW 46.68.120; and
- (c) The remainder shall be distributed to the transportation partnership account created in RCW 46.68.290.
- (5) The remaining net tax amount collected under RCW 82.36.025(4) and 82.38.030(4) shall be distributed as follows:
- 9 (a) 8.3333 percent shall be distributed to the incorporated cities and towns of the state in accordance with RCW 46.68.110;
- 11 (b) 8.3333 percent shall be distributed to counties of the state in accordance with RCW 46.68.120; and
- 13 (c) The remainder shall be distributed to the transportation 14 partnership account created in RCW 46.68.290.
 - (6) The remaining net tax amount collected under RCW 82.36.025 (5) and (6) and 82.38.030 (5) and (6) shall be distributed to the transportation partnership account created in RCW 46.68.290.
 - (7) Nothing in this section or in RCW 46.68.130 may be construed so as to violate any terms or conditions contained in any highway construction bond issues now or hereafter authorized by statute and whose payment is by such statute pledged to be paid from any excise taxes on motor vehicle fuel and special fuels.
- **Sec. 5.** RCW 46.68.110 and 2008 c 121 s 601 are each amended to 24 read as follows:

Funds credited to the incorporated cities and towns of the state as set forth in RCW 46.68.090 shall be subject to deduction and distribution as follows:

(1) One and one-half percent of such sums distributed under RCW 46.68.090 shall be deducted monthly as such sums are credited and set aside for the use of the department of transportation for the supervision of work and expenditures of such incorporated cities and towns on the city and town streets thereof, including the supervision and administration of federal-aid programs for which the department of transportation has responsibility: PROVIDED, That any moneys so retained and not expended shall be credited in the succeeding biennium to the incorporated cities and towns in proportion to deductions herein made;

(2) Thirty-three one-hundredths of one percent of such funds distributed under RCW 46.68.090 shall be deducted monthly, as such funds accrue, and set aside for the use of the department of transportation for the purpose of funding the cities' share of the costs of highway jurisdiction studies and other studies. Any funds so retained and not expended shall be credited in the succeeding biennium to the cities in proportion to the deductions made;

- (3) One percent of such funds distributed under RCW 46.68.090 shall be deducted monthly, as such funds accrue, to be deposited in the small city pavement and sidewalk account, to implement the city hardship assistance program, as provided in RCW 47.26.164. However, any moneys so retained and not required to carry out the program under this subsection as of July 1st of each odd-numbered year thereafter, shall be retained in the account and used for maintenance, repair, and resurfacing of city and town streets for cities and towns with a population of less than five thousand((\cdot));
- (4) ((Except as provided in RCW 47.26.080,)) After making the deductions under subsections (1) through (3) of this section and RCW 35.76.050, the balance remaining to the credit of incorporated cities and towns shall be apportioned monthly as such funds accrue among the several cities and towns within the state ratably on the basis of the population last determined by the office of financial management.
- **Sec. 6.** RCW 47.26.084 and 1999 c 94 s 17 are each amended to read as follows:
 - (1) The transportation improvement account is hereby created in the motor vehicle fund. The intent of the program is to:
 - (a) Improve mobility of people and goods in Washington state by supporting economic development and environmentally responsive solutions to our statewide transportation system needs:
 - (b) Improve the arterial street system of the state by improving mobility and safety while supporting an environment essential to the quality of life of the citizens of the state; and
- (c) Maintain, preserve, and extend the life and utility of prior investments in transportation systems and services.
- 35 (2) The small city program, as provided for in RCW 47.26.115, is implemented within the transportation improvement account.

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(3) Within one year after board approval of an application for funding, a county, city, or transportation benefit district shall provide written certification to the board of the pledged local and/or private funding. Funds allocated to an applicant that does not certify its funding within one year after approval may be reallocated by the board.

Sec. 7. RCW 47.26.086 and 1994 c 179 s 11 are each amended to read 8 as follows:

Transportation improvement account projects selected for funding programs after fiscal year 1995 are governed by the requirements of this section.

The board shall allocate funds from the account by June 30th of each year for the ensuing fiscal year to urban counties, cities with a population of five thousand and over, and to transportation benefit districts. Projects may include, but are not limited to, multi-agency projects and arterial improvement projects in fast-growing areas. The board shall endeavor to provide geographical diversity in selecting improvement projects to be funded from the account.

((The intent of the program is to improve mobility of people and goods in Washington state by supporting economic development and environmentally responsive solutions to our statewide transportation system needs.))

To be eligible to receive these funds, a project must be consistent with the Growth Management Act, the Clean Air Act including conformity, and the Commute Trip Reduction Law and consideration must have been given to the project's relationship, both actual and potential, with the statewide rail passenger program and rapid mass transit. Projects must be consistent with any adopted high capacity transportation plan, must consider existing or reasonably foreseeable congestion levels attributable to economic development or growth and all modes of transportation and safety, and must be partially funded by local government or private contributions, or a combination of such contributions. Priority consideration shall be given to those projects with the greatest percentage of local or private contribution, or both.

Within one year after board approval of an application for funding, the lead agency shall provide written certification to the board of the

- pledged local and private funding for the phase of the project 1
- 2 approved. Funds allocated to an applicant that does not certify its
- 3 funding within one year after approval may be reallocated by the board.
- 4 **Sec. 8.** RCW 47.26.190 and 1994 c 179 s 18 are each amended to read as follows: 5
- 6 The board shall adopt rules that provide geographical diversity in 7 selecting improvement projects to be funded from the ((urban arterial
- trust)) transportation improvement account and small city ((account)) 8
- 9 program funds.
- Sec. 9. RCW 47.26.140 and 1999 c 94 s 19 are each amended to read 10 11 as follows:
- 12 The transportation improvement board shall appoint an executive
- director, who shall serve at its pleasure and whose salary shall be set 13
- by the board, and may employ additional staff as it deems appropriate. 14
- 15 All costs associated with staff, together with travel expenses in
- accordance with RCW 43.03.050 and 43.03.060, shall be paid from the 16
- ((urban arterial trust account,)) public transportation systems 17
- 18 $account((\tau))$ and the transportation improvement account in the motor
- 19 vehicle fund as determined by the biennial appropriation.
- 20 Sec. 10. RCW 47.26.423 and 1986 c 290 s 5 are each amended to read 21 as follows:
- The money arising from the sale of the first authorization bonds, 22
- 23 series II bonds, and series III bonds shall be deposited in the state
- 24 treasury to the credit of the ((urban arterial trust)) transportation
- 25 improvement account in the motor vehicle fund, and such money shall be
- 26 available only for the construction and improvement of county and city
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- urban arterials, and for payment of the expense incurred in the

printing, issuance, and sale of any such bonds. The costs of obtaining

- 29 insurance, letters of credit, or other credit enhancement devices with
- respect to the bonds shall be considered to be expenses incurred in the 30
- issuance and sale of the bonds. 31
- 32 Sec. 11. RCW 47.26.425 and 2007 c 519 s 7 are each amended to read
- 33 as follows:

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34 Any funds required to repay the first authorization of two hundred

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fifty million dollars of bonds authorized by RCW 47.26.420, as amended 1 2 by section 18, chapter 317, Laws of 1977 ex. sess. or the interest thereon when due, shall be taken from that portion of the motor vehicle 3 4 fund which results from the imposition of excise taxes on motor vehicle and special fuels and which is distributed to the ((urban arterial 5 trust)) transportation improvement account in the motor vehicle fund 6 7 pursuant to RCW 46.68.090(2)(e), and shall never constitute a charge 8 against any allocations of any other such funds in the motor vehicle fund to the state, counties, cities, and towns unless and until the 9 10 amount of the motor vehicle fund arising from the excise tax on motor vehicle and special fuels and distributed to the ((urban arterial 11 12 trust)) transportation improvement account proves insufficient to meet the requirements for bond retirement or interest on any such bonds. 13

14 **Sec. 12.** RCW 47.26.4252 and 1999 sp.s. c 1 s 610 are each amended to read as follows:

Any funds required to repay the authorization of series II bonds authorized by RCW 47.26.420, as reenacted by section 3, chapter 5, Laws of 1979, or the interest thereon when due, shall first be taken from that portion of the motor vehicle fund which results from the imposition of excise taxes on motor vehicle and special fuels imposed by chapters 82.36 and 82.38 RCW and which is distributed to the ((urban arterial trust)) transportation improvement account in the motor vehicle fund pursuant to RCW $46.68.090((\frac{(1)(g)}{g}))$ (2)(e), subject, however, to the prior lien of the first authorization of bonds authorized by RCW 47.26.420, as reenacted by section 3, chapter 5, Laws of 1979. If the moneys distributed to the ((urban arterial trust)) transportation improvement account shall ever be insufficient to repay the first authorization bonds together with interest thereon, and the series II bonds or the interest thereon when due, the amount required to make such payments on such bonds or interest thereon shall next be taken from that portion of the motor vehicle fund which results from the imposition of excise taxes on motor vehicle and special fuels and which is distributed to the state, counties, cities, and towns pursuant to RCW 46.68.090. Any payments on such bonds or interest thereon taken from motor vehicle or special fuel tax revenues which are distributable to the state, counties, cities, and towns, shall be repaid from the first moneys distributed to the ((urban arterial trust)) <u>transportation</u>

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improvement account not required for redemption of the first
authorization bonds or series II and series III bonds or interest on
those bond issues.

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- **Sec. 13.** RCW 47.26.4254 and 2010 c 8 s 10008 are each amended to read as follows:
- (1) Any funds required to repay series III bonds authorized by RCW 47.26.420, or the interest thereon, when due shall first be taken from that portion of the motor vehicle fund that results from the imposition of excise taxes on motor vehicle and special fuels imposed by chapters 82.36 and 82.38 RCW and that is distributed to the ((urban arterial trust)) transportation improvement account in the motor vehicle fund pursuant to RCW 46.68.090(2)(e), subject, however, to the prior lien of the first authorization of bonds authorized by RCW 47.26.420. If the moneys so distributed to the ((urban arterial trust)) transportation improvement account, after first being applied to administrative of the transportation improvement board and to the requirements of bond retirement and payment of interest on first authorization bonds and series II bonds as provided in RCW 47.26.425 and 47.26.4252, are insufficient to meet the requirements for bond retirement or interest on any series III bonds, the amount required to make such payments on series III bonds or interest thereon shall next be taken from that portion of the motor vehicle fund that results from the imposition of excise taxes on motor vehicle and special fuels and that is distributed to the state, counties, cities, and towns pursuant to RCW 46.68.090, subject, however, to subsection (2) of this section.
 - arterial trust)) transportation improvement account are insufficient to meet the requirements for bond retirement or interest on any series III bonds, sixty percent of the amount required to make such payments when due shall first be taken from that portion of the motor vehicle fund that results from the imposition of excise taxes on motor vehicle and special fuels and that is distributed to the state. The remaining forty percent shall first be taken from that portion of the motor vehicle fund that results from the imposition of excise taxes on motor vehicle and special fuels and that is distributed to the cities and towns pursuant to RCW 46.68.090(2)(g) and to the counties pursuant to RCW 46.68.090(2)(h). Of the counties', cities', and towns' share of

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any additional amounts required in each fiscal year, the percentage thereof to be taken from the counties' distributive share and from the cities' and towns' distributive share shall correspond to the percentage of funds authorized for specific county projects and for specific city and town projects, respectively, from the proceeds of series III bonds, for the period through the first eleven months of the prior fiscal year as determined by the chair of the transportation improvement board and reported to the state finance committee and the state treasurer not later than the first working day of June.

(3) Any payments on such bonds or interest thereon taken from motor vehicle or special fuel tax revenues that are distributable to the state, counties, cities, and towns shall be repaid from the first moneys distributed to the ((urban arterial trust)) transportation improvement account not required for redemption of the first authorization bonds, series II bonds, or series III bonds or interest on these bonds.

NEW SECTION. Sec. 14. RCW 46.68.160 is decodified.

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