S-4325.1

SUBSTITUTE SENATE BILL 6253

State of Washington 62nd Legislature 2012 Regular Session

By Senate Judiciary (originally sponsored by Senators Eide, Kline, Regala, Shin, Kohl-Welles, Litzow, Chase, Stevens, Nelson, Keiser, Roach, and Conway)

READ FIRST TIME 02/01/12.

1 AN ACT Relating to seizure and forfeiture; and adding a new section 2 to chapter 9A.88 RCW.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 9A.88 RCW 5 to read as follows:

6 (1) The following are subject to seizure and forfeiture and no 7 property right exists in them:

8 (a) Any property or other interest acquired or maintained in 9 violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070 to the extent of 10 the investment of funds, and any appreciation or income attributable to 11 the investment, from a violation of RCW 9.68A.100, 9.68A.101, or 12 9A.88.070;

(b) All conveyances, including aircraft, vehicles, or vessels,
which are used, or intended for use, in any manner to facilitate a
violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070, except that:

16 (i) No conveyance used by any person as a common carrier in the 17 transaction of business as a common carrier is subject to forfeiture 18 under this section unless it appears that the owner or other person in charge of the conveyance is a consenting party or privy to a violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070;

3 (ii) No conveyance is subject to forfeiture under this section by 4 reason of any act or omission established by the owner thereof to have 5 been committed or omitted without the owner's knowledge or consent;

6 (iii) A forfeiture of a conveyance encumbered by a bona fide 7 security interest is subject to the interest of the secured party if 8 the secured party neither had knowledge of nor consented to the act or 9 omission; and

10 (iv) When the owner of a conveyance has been arrested for a 11 violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070, the conveyance in 12 which the person is arrested may not be subject to forfeiture unless it 13 is seized or process is issued for its seizure within ten days of the 14 owner's arrest;

(c) Any property, contractual right, or claim against property used to influence any enterprise that a person has established, operated, controlled, conducted, or participated in the conduct of, in violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070;

(d) All proceeds traceable to or derived from an offense defined in RCW 9.68A.100, 9.68A.101, or 9A.88.070 and all moneys, negotiable instruments, securities, and other things of value significantly used or intended to be used significantly to facilitate commission of the offense;

(e) All books, records, and research products and materials, including formulas, microfilm, tapes, and data which are used, or intended for use, in violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070;

28 (f) All moneys, negotiable instruments, securities, or other tangible or intangible property of value furnished or intended to be 29 furnished by any person in exchange for a violation of RCW 9.68A.100, 30 31 9.68A.101, or 9A.88.070, all tangible or intangible personal property, 32 proceeds, or assets acquired in whole or in part with proceeds traceable to an exchange or series of exchanges in violation of RCW 33 9.68A.100, 9.68A.101, or 9A.88.070, and all moneys, negotiable 34 instruments, and securities used or intended to be used to facilitate 35 36 any violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070. A forfeiture 37 of money, negotiable instruments, securities, or other tangible or intangible property encumbered by a bona fide security interest is 38

1 subject to the interest of the secured party if, at the time the 2 security interest was created, the secured party neither had knowledge 3 of nor consented to the act or omission. No personal property may be 4 forfeited under this subsection (1)(f), to the extent of the interest 5 of an owner, by reason of any act or omission, which that owner 6 establishes was committed or omitted without the owner's knowledge or 7 consent; and

8 (g) All real property, including any right, title, and interest in the whole of any lot or tract of land, and any appurtenances or 9 10 improvements which are being used with the knowledge of the owner for a violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070, or which have 11 12 been acquired in whole or in part with proceeds traceable to an 13 exchange or series of exchanges in violation of RCW 9.68A.100, 9.68A.101, or 9A.88.070, if a substantial nexus exists between the 14 violation and the real property. However: 15

16 (i) No property may be forfeited pursuant to this subsection 17 (1)(g), to the extent of the interest of an owner, by reason of any act 18 or omission committed or omitted without the owner's knowledge or 19 consent;

(ii) A forfeiture of real property encumbered by a bona fide security interest is subject to the interest of the secured party if the secured party, at the time the security interest was created, neither had knowledge of nor consented to the act or omission.

24 (2) Real or personal property subject to forfeiture under this section may be seized by any law enforcement officer of this state upon 25 26 process issued by any superior court having jurisdiction over the 27 property. Seizure of real property shall include the filing of a lis pendens by the seizing agency. Real property seized under this section 28 29 shall not be transferred or otherwise conveyed until ninety days after 30 seizure or until a judgment of forfeiture is entered, whichever is PROVIDED, That real property seized under this section may be 31 later: 32 transferred or conveyed to any person or entity who acquires title by foreclosure or deed in lieu of foreclosure of a security interest. 33 34 Seizure of personal property without process may be made if:

35 (a) The seizure is incident to an arrest or a search under a search 36 warrant;

37 (b) The property subject to seizure has been the subject of a prior

1 judgment in favor of the state in a criminal injunction or forfeiture
2 proceeding; or

3 (c) The law enforcement officer has probable cause to believe that
4 the property was used or is intended to be used in violation of RCW
5 9.68A.100, 9.68A.101, or 9A.88.070.

(3) In the event of seizure pursuant to subsection (2) of this 6 section, proceedings for forfeiture shall be deemed commenced by the 7 8 seizure. The law enforcement agency under whose authority the seizure 9 was made shall cause notice to be served within fifteen days following 10 the seizure on the owner of the property seized and the person in charge thereof and any person having any known right or interest 11 therein, including any community property interest, of the seizure and 12 13 intended forfeiture of the seized property. Service of notice of 14 seizure of real property shall be made according to the rules of civil procedure. However, the state may not obtain a default judgment with 15 respect to real property against a party who is served by substituted 16 17 service absent an affidavit stating that a good faith effort has been 18 made to ascertain if the defaulted party is incarcerated within the state, and that there is no present basis to believe that the party is 19 incarcerated within the state. Notice of seizure in the case of 20 21 property subject to a security interest that has been perfected by 22 filing a financing statement, or a certificate of title, shall be made 23 by service upon the secured party or the secured party's assignee at 24 the address shown on the financing statement or the certificate of The notice of seizure in other cases may be served by any 25 title. 26 method authorized by law or court rule including, but not limited to, 27 service by certified mail with return receipt requested. Service by 28 mail shall be deemed complete upon mailing within the fifteen day 29 period following the seizure.

30 (4) If no person notifies the seizing law enforcement agency in writing of the person's claim of ownership or right to possession of 31 items specified in subsection (1) of this section within forty-five 32 days of the service of notice from the seizing agency in the case of 33 personal property and ninety days in the case of real property, the 34 item seized shall be deemed forfeited. The community property interest 35 36 in real property of a person whose spouse or domestic partner committed 37 a violation giving rise to seizure of the real property may not be 38 forfeited if the person did not participate in the violation.

(5) If any person notifies the seizing law enforcement agency in 1 2 writing of the person's claim of ownership or right to possession of items specified in subsection (1) of this section within forty-five 3 4 days of the service of notice from the seizing agency in the case of personal property and ninety days in the case of real property, the 5 person or persons shall be afforded a reasonable opportunity to be 6 7 heard as to the claim or right. The notice of claim may be served by 8 any method authorized by law or court rule including, but not limited 9 to, service by first-class mail. Service by mail shall be deemed complete upon mailing within the forty-five day period following 10 11 service of the notice of seizure in the case of personal property and 12 within the ninety day period following service of the notice of seizure 13 in the case of real property. The hearing shall be before the chief law enforcement officer of the seizing agency or the chief law 14 15 enforcement officer's designee, except where the seizing agency is a state agency as defined in RCW 34.12.020(4), the hearing shall be 16 before the chief law enforcement officer of the seizing agency or an 17 18 administrative law judge appointed under chapter 34.12 RCW, except that 19 any person asserting a claim or right may remove the matter to a court of competent jurisdiction. Removal of any matter involving personal 20 21 property may only be accomplished according to the rules of civil 22 procedure. The person seeking removal of the matter must serve process 23 against the state, county, political subdivision, or municipality that 24 operates the seizing agency, and any other party of interest, in accordance with RCW 4.28.080 or 4.92.020, within forty-five days after 25 26 the person seeking removal has notified the seizing law enforcement 27 agency of the person's claim of ownership or right to possession. The court to which the matter is to be removed shall be the district court 28 29 the aggregate value of personal property is within when the jurisdictional limit set forth in RCW 3.66.020. A hearing before the 30 seizing agency and any appeal therefrom shall be under Title 34 RCW. 31 32 In all cases, the burden of proof is upon the law enforcement agency to establish, by a preponderance of the evidence, that the property is 33 subject to forfeiture. 34

The seizing law enforcement agency shall promptly return the article or articles to the claimant upon a determination by the administrative law judge or court that the claimant is the present

lawful owner or is lawfully entitled to possession thereof of items
 specified in subsection (1) of this section.

3 (6) In any proceeding to forfeit property under this title, where 4 the claimant substantially prevails, the claimant is entitled to 5 reasonable attorneys' fees reasonably incurred by the claimant. In 6 addition, in a court hearing between two or more claimants to the 7 article or articles involved, the prevailing party is entitled to a 8 judgment for costs and reasonable attorneys' fees.

9 (7) When property is forfeited under this chapter, the seizing law 10 enforcement agency shall sell the property that is not required to be 11 destroyed by law and that is not harmful to the public.

12 (8)(a) When property is forfeited, the seizing agency shall keep a 13 record indicating the identity of the prior owner, if known, a 14 description of the property, the disposition of the property, the value 15 of the property at the time of seizure, and the amount of proceeds 16 realized from disposition of the property.

(b) Each seizing agency shall retain records of forfeited propertyfor at least seven years.

(c) Each seizing agency shall file a report including a copy of the records of forfeited property with the state treasurer each calendar quarter.

(d) The quarterly report need not include a record of forfeited property that is still being held for use as evidence during the investigation or prosecution of a case or during the appeal from a conviction.

(9)(a) By January 31st of each year, each seizing agency shall remit to the state treasurer the net proceeds of any property forfeited during the preceding calendar year. Money remitted shall be deposited in the prostitution prevention and intervention account under RCW 43.63A.740.

(b) The net proceeds of forfeited property is the value of the forfeitable interest in the property after deducting the cost of satisfying any bona fide security interest to which the property is subject at the time of seizure; and in the case of sold property, after deducting the cost of sale, including reasonable fees or commissions paid to independent selling agents, and the cost of any valid landlord's claim for damages under subsection (11) of this section.

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(c) The value of sold forfeited property is the sale price. The
 value of destroyed property and retained firearms or illegal property
 is zero.

4 (10) Upon the entry of an order of forfeiture of real property, the 5 court shall forward a copy of the order to the assessor of the county 6 in which the property is located. Orders for the forfeiture of real 7 property shall be entered by the superior court, subject to court 8 rules. Such an order shall be filed by the seizing agency in the 9 county auditor's records in the county in which the real property is 10 located.

(11) A landlord may assert a claim against proceeds from the sale of assets seized and forfeited under subsection (9) of this section, only if:

(a) A law enforcement officer, while acting in his or her official
capacity, directly caused damage to the complaining landlord's property
while executing a search of a tenant's residence;

(b) The landlord has applied any funds remaining in the tenant's deposit, to which the landlord has a right under chapter 59.18 RCW, to cover the damage directly caused by a law enforcement officer prior to asserting a claim under the provisions of this section;

(i) Only if the funds applied under (b) of this subsection are insufficient to satisfy the damage directly caused by a law enforcement officer, may the landlord seek compensation for the damage by filing a claim against the governmental entity under whose authority the law enforcement agency operates within thirty days after the search;

26 (ii) Only if the governmental entity denies or fails to respond to 27 the landlord's claim within sixty days of the date of filing, may the 28 landlord collect damages under this subsection by filing within thirty 29 days of denial or the expiration of the sixty day period, whichever 30 occurs first, a claim with the seizing law enforcement agency. The seizing law enforcement agency must notify the landlord of the status 31 32 of the claim by the end of the thirty day period. Nothing in this section requires the claim to be paid by the end of the sixty day or 33 thirty day period; and 34

35 (c) For any claim filed under (b) of this subsection, the law 36 enforcement agency shall pay the claim unless the agency provides 37 substantial proof that the landlord either:

(i) Knew or consented to actions of the tenant in violation of RCW
 9.68A.100, 9.68A.101, or 9A.88.070; or

3 (ii) Failed to respond to a notification of the illegal activity,
4 provided by a law enforcement agency under RCW 59.18.075, within seven
5 days of receipt of notification of the illegal activity.

6 (12) The landlord's claim for damages under subsection (11) of this 7 section may not include a claim for loss of business and is limited to:

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(a) Damage to tangible property and clean-up costs;

9 (b) The lesser of the cost of repair or fair market value of the 10 damage directly caused by a law enforcement officer;

11 (c) The proceeds from the sale of the specific tenant's property 12 seized and forfeited under subsection (9) of this section; and

13 (d) The proceeds available after the seizing law enforcement agency 14 satisfies any bona fide security interest in the tenant's property and 15 costs related to sale of the tenant's property as provided by 16 subsection (11) of this section.

17 (13) Subsections (11) and (12) of this section do not limit any 18 other rights a landlord may have against a tenant to collect for 19 damages. However, if a law enforcement agency satisfies a landlord's 20 claim under subsection (11) of this section, the rights the landlord 21 has against the tenant for damages directly caused by a law enforcement 22 officer under the terms of the landlord and tenant's contract are 23 subrogated to the law enforcement agency.

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