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SUBSTITUTE SENATE BILL 6445

State of Washington 62nd Legislature 2012 Regular Session

By Senate Transportation (originally sponsored by Senator Pridemore; by request of Department of Transportation)

READ FIRST TIME 02/07/12.

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AN ACT Relating to financing the Interstate 5 Columbia river crossing project; reenacting and amending RCW 43.84.092 and 47.56.810; adding new sections to chapter 47.56 RCW; creating new sections; providing a contingent effective date; and providing a contingent expiration date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature finds that the replacement and improvement of the Interstate 5 Columbia river crossing is critical for the west coast's transportation system and for the safety of Washington and Oregon drivers. The interstate bridge includes two side-by-side structures built in 1917 and 1958. In 2005, approximately hundred thirty-four thousand vehicles traveled across interstate bridge each day, and about forty billion dollars in freight crosses the river each year. Collisions on and near the bridge occur at a rate almost twice as high as other similar urban highways, and the aging bridges are vulnerable to earthquakes. Replacing these structures and making multimodal improvements to facilitate travel in the bistate corridor is essential for the economy of the region.

p. 1 SSB 6445

- 1 Therefore, the state must develop a comprehensive approach to fund an
- 2 Interstate 5 Columbia river crossing project.

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- NEW SECTION. Sec. 2. A new section is added to chapter 47.56 RCW under the subchapter heading "toll facilities created after July 1, 2008" to read as follows:
 - (1) For the purposes of this section and sections 3 and 4 of this act, "Columbia river crossing project" means the bistate, multimodal corridor improvement program between the state route number 500 interchange in Vancouver, Washington and the Victory Boulevard interchange in Portland, Oregon.
- 11 (2) The Columbia river crossing project is designated an eligible 12 toll facility. Tolls are authorized to be imposed on the Columbia 13 river crossing project. However, the tolls must be charged only for 14 travel on the existing and replacement Interstate 5 Columbia river 15 bridges. Toll revenue generated on the Columbia river crossing project 16 must be expended only as allowed under RCW 47.56.820.
- NEW SECTION. Sec. 3. A new section is added to chapter 47.56 RCW under the subchapter heading "toll facilities created after July 1, 2008" to read as follows:
- 20 (1) A special account to be known as the Columbia river crossing 21 project account is created in the state treasury.
 - (2) Deposits to the account must include:
 - (a) All proceeds of bonds and loans issued for the Columbia river crossing project, including any capitalized interest;
 - (b) All tolls and other revenues received from the operation of the Columbia river crossing project as a toll facility to be deposited at least monthly;
- (c) Any interest that may be earned from the deposit or investment of those revenues;
- 30 (d) Notwithstanding RCW 47.12.063, proceeds from the sale of any surplus real property acquired for the Columbia river crossing project; 32 and
- 33 (e) All damages, liquidated or otherwise, collected under any contract involving the Columbia river crossing project.

SSB 6445 p. 2

NEW SECTION. Sec. 4. A new section is added to chapter 47.56 RCW under the subchapter heading "toll facilities created after July 1, 2008" to read as follows:

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For the Columbia river crossing project, the tolling authority may enter into agreements with the Oregon state transportation commission regarding the mutual or joint setting, adjustment, and review of toll rates as the tolling authority may find necessary to carry out the purposes of this section. Any agreement between the tolling authority and the Oregon state transportation commission made pursuant to this section takes effect, and is not binding and enforceable until, thirty days after adjournment of the next ensuing regular legislative session. If the tolling authority has not entered into an agreement with the Oregon state transportation commission by December 31, 2015, this section expires.

- - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

p. 3 SSB 6445

(3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- (a) The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the budget stabilization account, capital vessel replacement account, the capitol construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water supply development account, the Columbia river basin water supply revenue recovery account, the Columbia river crossing project account, the common school construction fund, the county arterial preservation account, the county criminal justice assistance account, the county sales and use tax equalization account, the deferred compensation administrative account, the deferred compensation principal account, the department of licensing services account, the department of retirement systems expense account, the developmental disabilities community trust account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the Interstate 405 express toll lanes operations account, the education construction fund, education legacy trust account, the election account, the energy freedom account, the energy recovery act account, the essential rail assistance account, The Evergreen State College capital projects

SSB 6445 p. 4

account, the federal forest revolving account, the ferry bond retirement fund, the freight congestion relief account, the freight mobility investment account, the freight mobility multimodal account, the grade crossing protective fund, the public health services account, the health system capacity account, the high capacity transportation account, the state higher education construction account, the higher education construction account, the highway bond retirement fund, the highway infrastructure account, the highway safety account, the high occupancy toll lanes operations account, the hospital safety net assessment fund, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the marine resources stewardship trust account, the medical aid account, the mobile home park relocation fund, the motor vehicle fund, the motorcycle safety education account, the multiagency permitting team account, the multimodal transportation account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources deposit account, the oyster reserve land account, the pension funding stabilization account, the perpetual surveillance and maintenance account, the public employees' retirement system plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, the public facilities construction loan revolving account beginning July 1, 2004, the public health supplemental account, the public transportation systems account, the public works assistance account, the Puget Sound capital construction account, the Puget Sound ferry operations account, the Puyallup tribal settlement account, the real estate appraiser commission account, the recreational vehicle account, the regional mobility grant program account, the resource management cost account, the rural arterial trust account, the rural mobility grant program account, the rural Washington loan fund, the site closure account, the skilled nursing facility safety net trust fund, the small city pavement and sidewalk account, the special category C account, the special wildlife account, the state employees' insurance account, the state employees' insurance reserve account, the state investment board expense account, the state investment board commingled trust fund accounts, the state patrol highway account, the state route number 520

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p. 5 SSB 6445

civil penalties account, the state route number 520 corridor account, 1 2 the state wildlife account, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system 3 4 plan 1 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco 5 6 settlement account, the transportation 2003 account (nickel account), 7 the transportation equipment fund, the transportation fund, transportation improvement account, the transportation improvement 8 9 board bond retirement account, the transportation infrastructure 10 account, the transportation partnership account, the traumatic brain injury account, the tuition recovery trust fund, the University of 11 12 Washington bond retirement fund, the University of Washington building 13 account, the volunteer firefighters' and reserve officers' relief and pension principal fund, the volunteer firefighters' and reserve 14 15 officers' administrative fund, the Washington judicial retirement system account, the Washington law enforcement 16 officers' firefighters' system plan 1 retirement account, the Washington law 17 18 enforcement officers' and firefighters' system plan 2 retirement 19 account, the Washington public safety employees' plan 2 retirement 20 account, the Washington school employees' retirement system combined 21 plan 2 and 3 account, the Washington state economic development 22 commission account, the Washington state health insurance pool account, 23 the Washington state patrol retirement account, the Washington State 24 University building account, the Washington State University bond retirement fund, the water pollution control revolving fund, and the 25 26 Western Washington University capital projects account. Earnings 27 derived from investing balances of the agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the 28 29 scientific permanent fund, and the state university permanent fund 30 shall be allocated to their respective beneficiary accounts.

- (b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
- 37 (5) In conformance with Article II, section 37 of the state

SSB 6445 p. 6

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1 Constitution, no treasury accounts or funds shall be allocated earnings 2 without the specific affirmative directive of this section.

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Sec. 6. RCW 47.56.810 and 2011 c 377 s 7 and 2011 c 369 s 2 are each reenacted and amended to read as follows:

The definitions in this section apply throughout this subchapter unless the context clearly requires otherwise:

- (1) "Eligible toll facility" or "eligible toll facilities" means portions of the state highway system specifically identified by the legislature including, but not limited to, transportation corridors, bridges, crossings, interchanges, on-ramps, off-ramps, approaches, bistate facilities, and interconnections between highways. For purposes of a bistate facility, the legislature may define an "eligible toll facility" to include a part of a project that may extend beyond the state border.
- (2) "Express toll lanes" means one or more high occupancy vehicle lanes of a highway in which the department charges tolls primarily as a means of regulating access to or use of the lanes to maintain travel speed and reliability.
- (3) "Toll revenue" or "revenue from an eligible toll facility" means toll receipts, all interest income derived from the investment of toll receipts, and any gifts, grants, or other funds received for the benefit of transportation facilities in the state, including eligible toll facilities.
- (4) "Tolling authority" means the governing body that is legally empowered to review and adjust toll rates. Unless otherwise delegated, the transportation commission is the tolling authority for all state highways.
- 28 NEW SECTION. Sec. 7. Except for section 4 of this act, this act takes effect upon, and tolls may not be collected on the Columbia river 29 30 crossing project until: (1) Certification of the secretary of transportation to the governor that the department of transportation 31 has received satisfactory evidence that sufficient funding, including 32 federal funds, will be available to complete the phase of the Columbia 33 34 river crossing project that includes the construction of the Columbia 35 river bridge and landings; and (2) the agreement or agreements described in section 4 of this act have taken effect. If the secretary 36

p. 7 SSB 6445

- of transportation does not provide such certification to the governor by December 31, 2015, this act, except for section 4 of this act, is null and void.
- <u>NEW SECTION.</u> **Sec. 8.** The secretary of transportation must provide 4 notice that the governor has received certification as described under 5 section 7 of this act to affected parties, the chief clerk of the house 6 7 of representatives, the secretary of the senate, the office of the code and others as deemed appropriate by the secretary. 8 Additionally, the tolling authority, as defined in RCW 47.56.810, must 9 provide written notice that the agreements described under section 4 of 10 11 this act have taken effect to affected parties, the chief clerk of the 12 house of representatives, the secretary of the senate, the office of the code reviser, and others as deemed appropriate by the tolling 13 14 authority.

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SSB 6445 p. 8