SENATE BILL 6513

State of Washington 62nd Legislature 2012 Regular Session

By Senators McAuliffe, Hill, Rolfes, Hobbs, Ericksen, Roach, Shin, and Delvin

Read first time 01/26/12. Referred to Committee on Early Learning & K-12 Education.

AN ACT Relating to addressing issues of accountability and funding for alternative learning experience programs; amending RCW 28A.150.325; reenacting and amending RCW 28A.150.260; and providing an expiration date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 Sec. 1. RCW 28A.150.325 and 2011 1st sp.s. c 34 s 2 are each 7 amended to read as follows:

8 (1) ((For purposes of)) The definitions in this subsection apply
9 <u>throughout</u> this chapter((-)) <u>unless the context clearly requires</u>
10 otherwise.

11 (a) "Alternative learning experience program" means a course or set 12 of courses that is:

13 (((a))) <u>(i)</u> Provided in whole or in part independently from a 14 regular classroom setting or schedule, but may include some components 15 of direct instruction;

16 (((b))) <u>(ii)</u> Supervised, monitored, assessed, evaluated, and 17 documented by a certificated teacher employed by the school district or 18 under contract as permitted by applicable rules; and 1 (((c))) <u>(iii)</u> Provided in accordance with a written student
2 learning plan that is implemented pursuant to the school district's
3 policy and rules adopted by the superintendent of public instruction
4 for alternative learning experiences.

5 (b) <u>"Contract-based learning program" means a program that serves</u> 6 <u>students in grades nine through twelve where students receive an</u> 7 <u>average of at least five hours of classroom-based instruction per week.</u> 8 <u>The running start program established under RCW 28A.600.300 is not a</u> 9 <u>contract-based learning program.</u>

10 (2)(a) For students in grades nine through twelve, all instruction 11 and activities in the student learning plan must generate credits that 12 meet state or local high school graduation requirements.

13 (b) For students in grades kindergarten through eight, all 14 instruction and activities in the student learning plan must be 15 directly related to one or more of the following core academic 16 subjects: English, reading and language arts, writing, science, 17 technology, engineering, mathematics, foreign languages, civics and 18 government, economics, the arts, history, and geography.

19 (c) "Dropout recovery program" means an alternative learning 20 experience program that provides a combination of social support and 21 academic interventions and exclusively serves students who have been 22 suspended or expelled, are pregnant or parenting teens, have dropped 23 out of school, or are significantly at risk of dropping out of school 24 as determined by the school district in which the student resides.

25 (3) The broad categories of alternative learning experience 26 programs include, but are not limited to:

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(a) Online programs as defined in RCW 28A.150.262;

(b) Parent partnership programs that include significant participation and partnership by parents and families in the design and implementation of a student's learning experience; and

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(c) Contract-based learning programs.

32 (((3))) <u>(4)</u> School districts that offer alternative learning 33 experience programs may not provide any compensation, reimbursement, 34 gift, reward, or gratuity to any parents, guardians, or students for 35 participation. School district employees are prohibited from receiving 36 any compensation or payment as an incentive to increase student 37 enrollment of out-of-district students in an alternative learning 38 experience program. This prohibition includes, but is not limited to,

providing funds to parents, guardians, or students for the purchase of 1 experiences, 2 educational materials, supplies, services, or equipment. A district may purchase 3 technological educational materials, equipment, or other nonconsumable supplies for students' use 4 5 in alternative learning experience programs if the purchase is 6 consistent with the district's approved curriculum, conforms to applicable laws and rules, and is made in the same manner as such 7 purchases are made for students in the district's regular instructional 8 9 program. Items so purchased remain the property of the school district upon program completion. School districts may not purchase or contract 10 11 for instructional or co- curricular experiences and services that are 12 included in an alternative learning experience written student learning 13 plan, including but not limited to lessons, trips, and other activities, unless substantially similar experiences and services are 14 15 available to students enrolled in the district's regular instructional 16 School districts that purchase or contract for such program. experiences and services for students enrolled in an alternative 17 learning experience program must submit an annual report to the office 18 19 of the superintendent of public instruction detailing the costs and 20 purposes of the expenditures. These requirements extend to contracted 21 providers of alternative learning experience programs, and each district shall be responsible for monitoring the compliance of its 22 23 providers with these requirements. However, nothing in this section 24 shall prohibit school districts from contracting with online providers approved by the office of the superintendent of public instruction 25 26 pursuant to chapter 28A.250 RCW.

(5) 27 (((+)))Part-time enrollment in alternative learning experiences is subject to the provisions of RCW 28A.150.350. Part-time 28 students who are enrolled in alternative learning experiences are not 29 exempt from participating in the statewide academic assessment system 30 31 under RCW 28A.655.070 in the same manner as full-time students. Participation shall be based on a student's completion of the course 32 material that is the subject of the assessment. Nonresident students 33 in alternative learning experience programs may participate in 34 statewide student assessments in the district of residence, subject to 35 36 that district's planned testing schedule.

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(((5))) (6) The superintendent of public instruction shall adopt

rules defining minimum requirements and accountability for alternative
 learning experience programs.

3 Sec. 2. RCW 28A.150.260 and 2011 1st sp.s. c 34 s 9 and 2011 1st 4 sp.s. c 27 s 2 are each reenacted and amended to read as follows:

5 The purpose of this section is to provide for the allocation of 6 state funding that the legislature deems necessary to support school 7 districts in offering the minimum instructional program of basic 8 education under RCW 28A.150.220. The allocation shall be determined as 9 follows:

10 (1) The governor shall and the superintendent of public instruction 11 may recommend to the legislature a formula for the distribution of a 12 basic education instructional allocation for each common school 13 district.

(2) The distribution formula under this section shall be for 14 allocation purposes only. Except as may be required under chapter 15 28A.155, 28A.165, 28A.180, or 28A.185 RCW, or federal laws and 16 17 regulations, nothing in this section requires school districts to use basic education instructional funds to implement a particular 18 instructional approach or service. Nothing in this section requires 19 20 school districts to maintain a particular classroom teacher-to-student 21 ratio or other staff-to-student ratio or to use allocated funds to pay 22 for particular types or classifications of staff. Nothing in this 23 section entitles an individual teacher to a particular teacher planning 24 period.

25 (3)(a) To the extent the technical details of the formula have been 26 adopted by the legislature and except when specifically provided as a school district allocation, the distribution formula for the basic 27 education instructional allocation shall be based on minimum staffing 28 29 and nonstaff costs the legislature deems necessary to support instruction and operations in prototypical schools serving high, 30 31 middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula does not 32 constitute legislative intent that schools should be operated or 33 34 structured in a similar fashion as the prototypes. Prototypical 35 schools illustrate the level of resources needed to operate a school of 36 a particular size with particular types and grade levels of students 37 using commonly understood terms and inputs, such as class size, hours

p. 4

of instruction, and various categories of school staff. It is the 1 2 intent that the funding allocations to school districts be adjusted from the school prototypes based on the actual number of annual average 3 4 full-time equivalent students in each grade level at each school in the district and not based on the grade-level configuration of the school 5 to the extent that data is available. The allocations shall be further б adjusted from the school prototypes with minimum allocations for small 7 8 schools and to reflect other factors identified in the omnibus 9 appropriations act.

(b) The total aggregate statewide allocations calculated under 10 11 subsections (4) through (12) of this section for full-time equivalent 12 student enrollment in alternative learning experience programs as 13 defined in RCW 28A.150.325 shall be reduced by fifteen percent for the 2011-12 and 2012-13 school years, except that such reductions do not 14 apply in the 2012-13 school year to student enrollment in contract-15 based learning programs or dropout recovery programs. 16 The superintendent of public instruction shall determine how to implement 17 18 aggregate fifteen percent reduction among the different this 19 alternative learning experience programs. No program may receive less than a ten percent reduction and no program may receive greater than a 20 21 twenty percent reduction. In determining how to implement the 22 reductions among the alternative learning experience programs, the 23 superintendent of public instruction must look to both how a program is 24 currently operating as well as how it has operated in the past, to the extent that data is available, and must give consideration to the 25 26 following criteria:

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(i) The category of program;

28 (ii) The certificated instructional staffing ratio maintained by 29 the program;

30 (iii) The amount and type of direct personal student-to-teacher 31 contact used by the program on a weekly basis;

32 (iv) Whether the program uses any classroom-based instructional 33 time to meet requirements in the written student learning plan for 34 enrolled students; and

(v) For online programs, whether the program is approved by the
 superintendent of public instruction under RCW 28A.250.020.

37 (c) The superintendent of public instruction shall report to the

1 legislature by December 31, 2011, regarding how the reductions in (b) 2 of this subsection were implemented.

3 (d) For the purposes of this section, prototypical schools are 4 defined as follows:

(i) A prototypical high school has six hundred average annual fulltime equivalent students in grades nine through twelve;

7 (ii) A prototypical middle school has four hundred thirty-two 8 average annual full-time equivalent students in grades seven and eight; 9 and

10 (iii) A prototypical elementary school has four hundred average 11 annual full-time equivalent students in grades kindergarten through 12 six.

(4)(a) The minimum allocation for each level of prototypical school shall be based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours under RCW 28A.150.220 and provide at least one teacher planning period per school day, and based on the following general education average class size of full-time equivalent students per teacher:

20	General educ	ation
21	av	verage
22	class	s size
23	Grades K-3	25.23
24	Grade 4	27.00
25	Grades 5-6	27.00
26	Grades 7-8	28.53
27	Grades 9-12	28.74

(b) During the 2011-2013 biennium and beginning with schools with the highest percentage of students eligible for free and reduced-price meals in the prior school year, the general education average class size for grades K-3 shall be reduced until the average class size funded under this subsection (4) is no more than 17.0 full-time equivalent students per teacher beginning in the 2017-18 school year.

34 (c) The minimum allocation for each prototypical middle and high 35 school shall also provide for full-time equivalent classroom teachers 36 based on the following number of full-time equivalent students per 37 teacher in career and technical education:

1		Car	eer and	technical
2			educati	on average
3				class size
4	Approved career and technical education offer	ed at		
5	the middle school and high school level			26.57
б	Skill center programs meeting the standards e	stablishe	d	
7	by the office of the superintendent of public			
8	instruction			22.76
9	(d) In addition, the omnibus appropriation	ons act sl	hall at	a minimum
10	specify:			
11	(i) A high-poverty average class size in	n schools	where	more than
12	fifty percent of the students are eligible f	or free a	and red	uced-price
13	meals; and			
14	(ii) A specialty average class size	for lab	oratory	science,
15	advanced placement, and international baccala	ureate co	ourses.	
16	(5) The minimum allocation for each leve	el of pro	ototypic	cal school
17	shall include allocations for the following t	ypes of a	staff i	n addition
18	to classroom teachers:			
19				
20		Elementary	Middle	High
21		School	School	School
22	Principals, assistant principals, and other certificated building-level			
23	administrators	1.253	1.353	1.880
24	Teacher librarians, a function that includes information literacy, technology,			
25	and media to support school library media programs	0.663	0.519	0.523
26	Health and social services:			
27	School nurses	0.076	0.060	0.096
28	Social workers	0.042	0.006	0.015
29	Psychologists	0.017	0.002	0.007
30	Guidance counselors, a function that includes parent outreach and graduation			
31	advising	0.493	1.116	1.909
32	Teaching assistance, including any aspect of educational instructional			
33	services provided by classified employees	0.936	0.700	0.652
34	Office support and other noninstructional aides	2.012	2.325	3.269
35	Custodians	1.657	1.942	2.965
36	Classified staff providing student and staff safety	0.079	0.092	0.141

2 (6)(a) The minimum staffing allocation for each school district to 3 provide district-wide support services shall be allocated per one 4 thousand annual average full-time equivalent students in grades K-12 as 5 follows:

6	Staff per 1,000
7	K-12 students
8	Technology
9	Facilities, maintenance, and grounds
10	Warehouse, laborers, and mechanics

(b) The minimum allocation of staff units for each school district to support certificated and classified staffing of central administration shall be 5.30 percent of the staff units generated under subsections (4)(a) and (b) and (5) of this section and (a) of this subsection.

16 (7) The distribution formula shall include staffing allocations to 17 school districts for career and technical education and skill center 18 administrative and other school-level certificated staff, as specified 19 in the omnibus appropriations act.

20 (8)(a) Except as provided in (b) of this subsection, the minimum 21 allocation for each school district shall include allocations per 22 annual average full-time equivalent student for the following 23 materials, supplies, and operating costs, to be adjusted for inflation 24 from the 2008-09 school year:

25	Per annual average
26	full-time equivalent student
27	in grades K-12
28	Technology
29	Utilities and insurance
30	Curriculum and textbooks
31	Other supplies and library materials
32	Instructional professional development for certified and
33	classified staff
34	Facilities maintenance
35	Security and central office

(b) During the 2011-2013 biennium, the minimum allocation for 1 maintenance, supplies, and operating costs shall be increased as 2 specified in the omnibus appropriations act. The following 3 allocations, adjusted for inflation from the 2007-08 school year, are 4 5 provided in the 2015-16 school year, after which the allocations shall be adjusted annually for inflation as specified in the omnibus б 7 appropriations act: 8 Per annual average

9	full-time equivalent student
10	in grades K-12
11	Technology
12	Utilities and insurance
13	Curriculum and textbooks
14	Other supplies and library materials
15	Instructional professional development for certificated and
16	classified staff
17	Facilities maintenance
18	Security and central office administration

- 19 (9) In addition to the amounts provided in subsection (8) of this 20 section, the omnibus appropriations act shall provide an amount based 21 on full-time equivalent student enrollment in each of the following:
- (a) Exploratory career and technical education courses for studentsin grades seven through twelve;
- (b) Laboratory science courses for students in grades nine throughtwelve;

(c) Preparatory career and technical education courses for studentsin grades nine through twelve offered in a high school; and

(d) Preparatory career and technical education courses for studentsin grades eleven and twelve offered through a skill center.

30 (10) In addition to the allocations otherwise provided under this 31 section, amounts shall be provided to support the following programs 32 and services:

33 (a) То provide supplemental instruction and services for underachieving students through the learning assistance program under 34 35 RCW 28A.165.005 through 28A.165.065, allocations shall be based on the district percentage of students in grades K-12 who were eligible for 36 free or reduced-price meals in the prior school year. 37 The minimum 38 allocation for the program shall provide for each level of prototypical

p. 9

school resources to provide, on a statewide average, 1.5156 hours per
 week in extra instruction with a class size of fifteen learning
 assistance program students per teacher.

(b) To provide supplemental instruction and services for students 4 whose primary language is other than English, allocations shall be 5 based on the head count number of students in each school who are 6 7 eligible for and enrolled in the transitional bilingual instruction 8 program under RCW 28A.180.010 through 28A.180.080. The minimum 9 allocation for each level of prototypical school shall provide 10 resources to provide, on a statewide average, 4.7780 hours per week in 11 extra instruction with fifteen transitional bilingual instruction 12 program students per teacher. Notwithstanding other provisions of this 13 subsection (10), the actual per-student allocation may be scaled to 14 provide a larger allocation for students needing more intensive intervention and a commensurate reduced allocation for students needing 15 less intensive intervention, as detailed in the omnibus appropriations 16 17 act.

(c) To provide additional allocations to support programs for 18 19 highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on two and three hundred fourteen one-20 21 thousandths percent of each school district's full-time equivalent 22 basic education enrollment. The minimum allocation for the programs shall provide resources to provide, on a statewide average, 2.1590 23 24 hours per week in extra instruction with fifteen highly capable program 25 students per teacher.

(11) The allocations under subsections (4)(a) and (b), (5), (6),
and (8) of this section shall be enhanced as provided under RCW
28A.150.390 on an excess cost basis to provide supplemental
instructional resources for students with disabilities.

30 (12)(a) For the purposes of allocations for prototypical high 31 schools and middle schools under subsections (4) and (10) of this 32 section that are based on the percent of students in the school who are 33 eligible for free and reduced-price meals, the actual percent of such 34 students in a school shall be adjusted by a factor identified in the 35 omnibus appropriations act to reflect underreporting of free and 36 reduced-price meal eligibility among middle and high school students.

(b) Allocations or enhancements provided under subsections (4),
(7), and (9) of this section for exploratory and preparatory career and

p. 10

technical education courses shall be provided only for courses approved by the office of the superintendent of public instruction under chapter 3 28A.700 RCW.

4 (13)(a) This formula for distribution of basic education funds
5 shall be reviewed biennially by the superintendent and governor. The
6 recommended formula shall be subject to approval, amendment or
7 rejection by the legislature.

8 (b) In the event the legislature rejects the distribution formula 9 recommended by the governor, without adopting a new distribution 10 formula, the distribution formula for the previous school year shall 11 remain in effect.

(c) The enrollment of any district shall be the annual average 12 13 number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each 14 15 month, including students who are in attendance pursuant to RCW 28A.335.160 and 28A.225.250 who do not reside within the servicing 16 school district. The definition of full-time equivalent student shall 17 be determined by rules of the superintendent of public instruction and 18 19 shall be included as part of the superintendent's biennial budget request. The definition shall be based on the minimum instructional 20 21 hour offerings required under RCW 28A.150.220. Any revision of the 22 present definition shall not take effect until approved by the house 23 ways and means committee and the senate ways and means committee.

(d) The office of financial management shall make a monthly review
of the superintendent's reported full-time equivalent students in the
common schools in conjunction with RCW 43.62.050.

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<u>NEW SECTION.</u> Sec. 3. Section 2 of this act expires July 1, 2013.

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