ESSB 5478 - H COMM AMD By Committee on Appropriations

ADOPTED AND ENGROSSED 04/22/2021

- 1 Strike everything after the enacting clause and insert the 2 following:
- "NEW SECTION. Sec. 1. (1) The legislature finds that certain businesses in Washington have experienced significant and unanticipated impacts during the COVID-19 pandemic. The legislature intends to preemptively minimize the disproportionate impact COVID-19 economic closures have had on these businesses.
 - (2) Small businesses in particular have fewer reserves and fewer resources to rely upon in periods of downturn. Those businesses owned by historically disadvantaged groups, such as women, minority populations, and immigrants, often experience disproportionately more distress and burden due to the economic impacts of the COVID-19 pandemic compared to their counterparts across the remaining business community. These businesses are absolutely critical to the success of Washington's continued high ratings, number one gross domestic product, and are part of the backbone of Washington's diverse and resilient economy.
 - (3) The legislature finds that ESSB 5061, passed by the legislature and signed by the governor earlier in the 2021 session, mitigated immediate impacts to employers through caps on the social tax, suspension of the solvency surcharge, and relief of certain benefit charges.
 - (4) The legislature now intends to address the disproportionate impacts on small and other significantly impacted businesses beyond the limited time period addressed in ESSB 5061. The legislature intends to provide this targeted relief through the one-time application of funds, in order to provide critical support for many of the businesses that are essential to Washington's recovery and ongoing economic vitality, while maintaining a healthy unemployment insurance trust fund for Washington's workers.

NEW SECTION. Sec. 2. A new section is added to chapter 50.16 RCW to read as follows:

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- (1) The unemployment insurance relief account is created in the custody of the state treasurer. Revenues to the account consist of appropriations and transfers by the legislature and all other funding directed for deposit into the account. Only the commissioner of the employment security department or the commissioner's designee may authorize expenditures from the account. Expenditures from the account may be used only for reimbursing the unemployment compensation fund created in RCW 50.16.010 for forgiven benefits for COVID-19 impacted businesses pursuant to sections 3, 4, 5, 6, 7, 8, and 9 of this act. The account is subject to the allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.
- 15 (2) By July 1, 2022, the commissioner must certify to the state 16 treasurer the amount of any unobligated moneys in the unemployment 17 insurance relief account that were appropriated by the legislature 18 from the general fund during the 2021-2023 fiscal biennium, and the 19 treasurer must transfer those moneys back to the general fund.
- NEW SECTION. Sec. 3. A new section is added to chapter 50.29
 RCW to read as follows:
 - (1) By December 20, 2021, the department must determine the forgiven benefits for approved category 1 employers to be reimbursed by the unemployment insurance relief account instead of charged to the employer's experience rating account. Total forgiven benefits for all approved category 1 employers may not exceed the available benefits for category 1.
 - (2) The department will not charge the forgiven benefits to the employer's experience rating account. The commissioner must instead transfer from the unemployment insurance relief account to the unemployment compensation fund created in RCW 50.16.010 an amount equal to the forgiven benefits.
- 33 (3) For the purposes of this section, the following definitions 34 apply:
- 35 (a) "Approved benefits" means benefits paid to employees of an 36 approved category 1 employer during the fiscal year ending June 30, 37 2021, not to exceed an amount that would reduce the employer's rate 38 class increase to no more than a two rate class increase. Approved 39 benefits must not include benefits that were not charged to the

- 1 employer's experience rating account or benefits otherwise relieved 2 under RCW 50.29.021.
- 3 (b) "Approved category 1 employer" means a contribution paying 4 employer:
 - (i) With 20 or fewer employees in the state as reported on the employer's fourth quarter report to the department for 2020;
- 7 (ii) Whose experience rating under RCW 50.29.025(1)(a)(ii) has increased by three or more rate classes from rate year 2021 to rate 8 9 year 2022; and
- (iii) Whose North American industry classification system code 10 for rate year 2021 is within "323," "331," "448," "451," "453," 11 "481," "485," "487," "512," "711," "712," "713," "721," "722," "812," 12 and "814." 13
- 14 (c) "Available benefits for category 1" means \$100,000,000 of the total amount of money in the unemployment insurance relief account. 15
- 16 "Forgiven benefits" means the approved benefits for an individual employer multiplied by the forgiveness ratio. 17
- 18 (e) "Forgiveness ratio" is computed by dividing the available benefits for category 1 by the total approved benefits. The 19 forgiveness ratio cannot be more than one. 20
- 21 (f) "Total approved benefits" means the sum total of all approved 22 benefits.
- (4) The department must adopt such rules as are necessary to 23 24 carry out the purposes of this section.
 - (5) This section expires July 30, 2022.
- 26 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 50.29 27 RCW to read as follows:
- (1) By December 20, 2021, the department must determine the 28 forgiven benefits for approved category 2 employers to be reimbursed 29 30 by the unemployment insurance relief account instead of charged to the employer's experience rating account. Total forgiven benefits for 31 all approved category 2 employers may not exceed the available 32
- benefits for category 2. 33

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(2) The department will not charge the forgiven benefits to the 34 employer's experience rating account. The commissioner must instead 35 transfer from the unemployment insurance relief account to the 36 unemployment compensation fund created in RCW 50.16.010 an amount 37 equal to the forgiven benefits. 38

1 (3) For the purposes of this section, the following definitions 2 apply:

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- (a) "Approved benefits" means benefits paid to employees of an approved category 2 employer during the fiscal year ending June 30, 2021, not to exceed an amount that would reduce the employer's rate class increase to no more than a two rate class increase. Approved benefits must not include benefits that were not charged to the employer's experience rating account or benefits otherwise relieved under RCW 50.29.021.
- 10 (b) "Approved category 2 employer" means a contribution paying 11 employer:
- (i) Whose experience rating under RCW 50.29.025(1)(a)(ii) has increased by three or more rate classes from rate year 2021 to rate year 2022;
- (ii) Whose North American industry classification system code for rate year 2021 is within "323," "331," "448," "451," "453," "481," "715," "711," "712," "713," "721," "722," "812," and "814"; and
- 19 (iii) Who does not meet the definition of approved category 1 20 employer under section 3(3) of this act.
 - (c) "Available benefits for category 2" means the sum total of:
- (i) The difference between the available benefits for category 1, as defined in section 3 of this act, and the total forgiven benefits for approved category 1 employers, as defined in section 3 of this act; and
- 26 (ii) \$175,000,000 of the total amount of money in the unemployment insurance relief account.
- 28 (d) "Forgiven benefits" means the approved benefits for an 29 individual employer multiplied by the forgiveness ratio.
- 30 (e) "Forgiveness ratio" is computed by dividing the available 31 benefits for category 2 by the total approved benefits. The 32 forgiveness ratio cannot be more than one.
- 33 (f) "Total approved benefits" means the sum total of all approved 34 benefits.
- 35 (4) The department must adopt such rules as are necessary to 36 carry out the purposes of this section.
- 37 (5) This section expires July 30, 2022.
- NEW SECTION. Sec. 5. A new section is added to chapter 50.29 RCW to read as follows:

(1) By December 20, 2021, the department must determine the forgiven benefits for approved category 3 employers to be reimbursed by the unemployment insurance relief account instead of charged to the employer's experience rating account. Total forgiven benefits for all approved category 3 employers may not exceed the available benefits for category 3.

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- (2) The department will not charge the forgiven benefits to the employer's experience rating account. The commissioner must instead transfer from the unemployment insurance relief account to the unemployment compensation fund created in RCW 50.16.010 an amount equal to the forgiven benefits.
- 12 (3) For the purposes of this section, the following definitions apply:
 - (a) "Approved benefits" means benefits paid to employees of an approved category 3 employer during the fiscal year ending June 30, 2021, not to exceed an amount that would reduce the employer's rate class increase to no more than a three rate class increase. Approved benefits must not include benefits that were not charged to the employer's experience rating account or benefits otherwise relieved under RCW 50.29.021.
- 21 (b) "Approved category 3 employer" means a contribution paying 22 employer:
- (i) Whose experience rating under RCW 50.29.025(1)(a)(ii) has increased by four or more rate classes from rate year 2021 to rate year 2022;
 - (ii) With 20 or fewer employees in the state as reported on the employer's fourth quarter report to the department for 2020; and
 - (iii) Who does not meet the definition of approved category 1 employer under section 3(3) of this act or approved category 2 employer under section 4(3) of this act.
 - (c) "Available benefits for category 3" means the sum total of:
- 32 (i) The difference between the available benefits for category 2, 33 as defined under section 4 of this act, and the total forgiven 34 benefits for approved category 2 employers, as defined under section 35 4 of this act; and
- 36 (ii) \$75,000,000 of the total amount of money in the unemployment 37 insurance relief account.
- 38 (d) "Forgiven benefits" means the approved benefits for an 39 individual employer multiplied by the forgiveness ratio.

- 1 (e) "Forgiveness ratio" is computed by dividing the available 2 benefits for category 3 by the total approved benefits. The 3 forgiveness ratio cannot be more than one.
- 4 (f) "Total approved benefits" means the sum total of all approved 5 benefits.
- 6 (4) The department must adopt such rules as are necessary to carry out the purposes of this section.
- 8 (5) This section expires July 30, 2022.

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- 9 <u>NEW SECTION.</u> **Sec. 6.** A new section is added to chapter 50.29 10 RCW to read as follows:
 - (1) By December 20, 2021, the department must determine the forgiven benefits for approved category 4 employers to be reimbursed by the unemployment insurance relief account instead of charged to the employer's experience rating account. Total forgiven benefits for all approved category 4 employers may not exceed the available benefits for category 4.
- 17 (2) The department will not charge the forgiven benefits to the 18 employer's experience rating account. The commissioner must instead 19 transfer from the unemployment insurance relief account to the 20 unemployment compensation fund created in RCW 50.16.010 an amount 21 equal to the forgiven benefits.
- 22 (3) For the purposes of this section, the following definitions 23 apply:
 - (a) "Approved benefits" means benefits paid to employees of an approved category 4 employer during the fiscal year ending June 30, 2021, not to exceed an amount that would reduce the employer's rate class increase to no more than a three rate class increase. Approved benefits must not include benefits that were not charged to the employer's experience rating account or benefits otherwise relieved under RCW 50.29.021.
- 31 (b) "Approved category 4 employer" means a contribution paying 32 employer:
- (i) Whose experience rating under RCW 50.29.025(1)(a)(ii) has increased by four or more rate classes from rate year 2021 to rate year 2022;
- 36 (ii) With at least 21 but fewer than 5,000 employees in the state 37 as reported on the employer's fourth quarter report to the department 38 for 2020; and

- (iii) Who does not meet the definition of approved category 1 employer under section 3(3) of this act, approved category 2 employer under section 4(3) of this act, or approved category 3 employer under section 5(3) of this act.
 - (c) "Available benefits for category 4" means the sum total of:
 - (i) The difference between the available benefits for category 3, as defined under section 5 of this act, and the total forgiven benefits for approved category 3 employers, as defined under section 5 of this act; and
- 10 (ii) \$150,000,000 of the total amount of money in the 11 unemployment insurance relief account.
- 12 (d) "Forgiven benefits" means the approved benefits for an individual employer multiplied by the forgiveness ratio.
- 14 (e) "Forgiveness ratio" is computed by dividing the available 15 benefits for category 4 by the total approved benefits. The 16 forgiveness ratio cannot be more than one.
- 17 (f) "Total approved benefits" means the sum total of all approved benefits.
- 19 (4) The department must adopt such rules as are necessary to 20 carry out the purposes of this section.
- 21 (5) This section expires July 30, 2022.

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- NEW SECTION. Sec. 7. A new section is added to chapter 50.29 RCW to read as follows:
 - (1) If moneys remain in the unemployment insurance relief account after the department determines the forgiven benefits for all approved employers pursuant to sections 3 through 6 of this act, then by December 21, 2021, the department must again determine any forgiven benefits for approved category 1 employers to be reimbursed by the unemployment insurance relief account instead of charged to the employer's experience rating account. Total forgiven benefits for all approved category 1 employers may not exceed the available benefits for category 1.
 - (2) The department will not charge the forgiven benefits to the employer's experience rating account. The commissioner must instead transfer from the unemployment insurance relief account to the unemployment compensation fund created in RCW 50.16.010 an amount equal to the forgiven benefits.
- 38 (3) For the purposes of this section, the following definitions 39 apply:

- (a) "Approved benefits" means any remaining benefits paid to employees of an approved category 1 employer during the fiscal year ending June 30, 2021, that were not previously forgiven under section 3 of this act, not to exceed an amount that would reduce the employer's rate class increase to no more than a two rate class increase. Approved benefits must not include benefits that were not charged to the employer's experience rating account or benefits otherwise relieved under RCW 50.29.021.
- 9 (b) "Approved category 1 employer" has the same meaning as 10 defined in section 3 of this act.
 - (c) "Available benefits for category 1" means the total amount of money remaining in the unemployment insurance relief account after benefits are forgiven according to sections 3 through 6 of this act.
 - (d) "Forgiven benefits" means the approved benefits for an individual employer multiplied by the forgiveness ratio.
- 16 (e) "Forgiveness ratio" is computed by dividing the available 17 benefits for category 1 by the total approved benefits. The 18 forgiveness ratio cannot be more than one.
- 19 (f) "Total approved benefits" means the sum total of all approved 20 benefits.
- 21 (4) The department must adopt such rules as are necessary to 22 carry out the purposes of this section.
- 23 (5) This section expires July 30, 2022.

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- NEW SECTION. Sec. 8. A new section is added to chapter 50.29 RCW to read as follows:
 - (1) If moneys remain in the unemployment insurance relief account after the department determines the forgiven benefits for approved category 1 employers pursuant to section 7 of this act, the department must again determine any forgiven benefits for approved category 2 employers to be reimbursed by the unemployment insurance relief account instead of charged to the employer's experience rating account. Total forgiven benefits for all approved category 2 employers may not exceed the available benefits for category 2.
 - (2) The department will not charge the forgiven benefits to the employer's experience rating account. The commissioner must instead transfer from the unemployment insurance relief account to the unemployment compensation fund created in RCW 50.16.010 an amount equal to the forgiven benefits.

- 1 (3) For the purposes of this section, the following definitions 2 apply:
 - (a) "Approved benefits" means any remaining benefits paid to employees of an approved category 2 employer during the fiscal year ending June 30, 2021, that were not previously forgiven under section 4 of this act, not to exceed an amount that would reduce the employer's rate class increase to no more than a two rate class increase. Approved benefits must not include benefits that were not charged to the employer's experience rating account or benefits otherwise relieved under RCW 50.29.021.
- 11 (b) "Approved category 2 employer" has the same meaning as 12 defined in section 4 of this act.
 - (c) "Available benefits for category 2" means the difference between the available benefits for category 1, as defined in section 7 of this act, and the total forgiven benefits for approved category 1 employers, as defined in section 7 of this act.
- 17 (d) "Forgiven benefits" means the approved benefits for an individual employer multiplied by the forgiveness ratio.
- 19 (e) "Forgiveness ratio" is computed by dividing the available 20 benefits for category 2 by the total approved benefits. The 21 forgiveness ratio cannot be more than one.
- 22 (f) "Total approved benefits" means the sum total of all approved 23 benefits.
- 24 (4) The department must adopt such rules as are necessary to 25 carry out the purposes of this section.
 - (5) This section expires July 30, 2022.

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- NEW SECTION. Sec. 9. A new section is added to chapter 50.29 RCW to read as follows:
- (1) If moneys remain in the unemployment insurance relief account 29 30 after the department determines the forgiven benefits for approved category 2 employers pursuant to section 8 of this act, the 31 department must again determine any forgiven benefits for approved 32 category 3 employers to be reimbursed by the unemployment insurance 33 relief account instead of charged to the employer's experience rating 34 35 account. Total forgiven benefits for all approved category 3 employers may not exceed the available benefits for category 3. 36
 - (2) The department will not charge the forgiven benefits to the employer's experience rating account. The commissioner must instead transfer from the unemployment insurance relief account to the

- unemployment compensation fund created in RCW 50.16.010 an amount equal to the forgiven benefits.
- 3 (3) For the purposes of this section, the following definitions 4 apply:
 - (a) "Approved benefits" means any remaining benefits paid to employees of an approved category 3 employer during the fiscal year ending June 30, 2021, that were not previously forgiven under section 5 of this act, not to exceed an amount that would reduce the employer's rate class increase to no more than a three rate class increase. Approved benefits must not include benefits that were not charged to the employer's experience rating account or benefits otherwise relieved under RCW 50.29.021.
- 13 (b) "Approved category 3 employer" has the same meaning as 14 defined in section 5 of this act.
 - (c) "Available benefits for category 3" means the difference between the available benefits for category 2, as defined under section 8 of this act, and the total forgiven benefits for approved category 2 employers, as defined under section 8 of this act.
- 19 (d) "Forgiven benefits" means the approved benefits for an 20 individual employer multiplied by the forgiveness ratio.
- 21 (e) "Forgiveness ratio" is computed by dividing the available 22 benefits for category 3 by the total approved benefits. The 23 forgiveness ratio cannot be more than one.
- 24 (f) "Total approved benefits" means the sum total of all approved 25 benefits.
- 26 (4) The department must adopt such rules as are necessary to carry out the purposes of this section.
- 28 (5) This section expires July 30, 2022.

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- NEW SECTION. Sec. 10. A new section is added to chapter 50.29
 RCW to read as follows:
- 31 (1) By September 1st of each year, the department must determine 32 which employers have not paid all contributions, penalties, or 33 interest due, and have not entered into a department-approved 34 deferred payment contract, as of that date.
- 35 (2) By September 1st of each year, for each employer meeting the 36 criteria in subsection (1) of this section, the department must 37 notify the employer of the availability of deferred payment contracts 38 with the department. The department must provide technical, and 39 culturally and linguistically relevant, assistance as needed to the

- employer in navigating the process for entering into a departmentapproved payment contract.
- NEW SECTION. Sec. 11. If any part of this act is found to be in 3 conflict with federal requirements that are a prescribed condition to 4 5 the allocation of federal funds to the state or the eligibility of employers in this state for federal unemployment tax credits, the 6 conflicting part of this act is inoperative solely to the extent of 7 the conflict, and the finding or determination does not affect the 8 operation of the remainder of this act. Rules adopted under this act 9 10 must meet federal requirements that are a necessary condition to the receipt of federal funds by the state or the granting of federal 11 unemployment tax credits to employers in this state. 12
- NEW SECTION. Sec. 12. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately."
- 17 Correct the title.

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