ESSB 5847 - H COMM AMD By Committee on Appropriations

ADOPTED 03/03/2022

1 Strike everything after the enacting clause and insert the 2 following:

- "NEW SECTION. Sec. 1. (1) The legislature recognizes that our country faces a student loan debt crisis. Nationally, Americans owe \$1.73 trillion in student loans. In Washington state, about 767,300 student loan borrowers owe nearly \$27.4 billion of outstanding debt, more than \$35,700 per borrower on average.
- (2) Student loan debt is a multigenerational issue that affects borrowers of all ages and jeopardizes millions of families' long-term financial security. While student loan balances have risen for all age groups, older borrowers have seen the largest increase. Student loan defaults rise with the borrower's age, and parents and grandparents take on debt to help their children and grandchildren pay for their education. Borrowers are increasingly defaulting on their debts, resulting in income garnishment and deductions from federal tax refunds or social security payments.
- (3) The legislature further recognizes that the federal government offers and provides loan forgiveness for individuals who have worked in a public service job full time and have made qualifying payments towards their student loans. Unfortunately, the eligibility criteria to qualify for this program has been complex, leading to low approval rates for individuals who would otherwise qualify. By providing more public awareness of this program, the legislature intends to help alleviate the student loan debt burden of those who have committed their lives to public service.
 - (4) It is the intent of the legislature to do the following:
- (a) Develop materials to increase awareness of the federal public service loan forgiveness program;
- 29 (b) Create a program for state agencies to certify employment for 30 the purpose of the public service loan forgiveness program;
- 31 (c) Have public service employers collaborate on a statewide 32 initiative to improve access and remove barriers to the public

- service loan forgiveness program for all public service employees in the state; and
- 3 (d) Acknowledge the work done outside the classroom by part-time 4 academic employees, allowing for those hours to be counted towards 5 the definition of full time for the public service loan forgiveness 6 program as set forth in 34 C.F.R. Sec. 685.219.
- NEW SECTION. Sec. 2. A new section is added to chapter 28B.77 RCW to read as follows:
- 9 (1) The student loan advocate, established in RCW 28B.77.007, 10 shall develop, and update annually as necessary, materials designed 11 to increase awareness of the public service loan forgiveness program. 12 Materials include, at a minimum:
 - (a) A standardized letter for public service employers to send to their employees briefly summarizing the public service loan forgiveness program, information about what eligible employees are required to do in order to benefit from the program, and how an eligible employee may contact their student loan servicer for additional resources;
 - (b) A detailed fact sheet describing the public service loan forgiveness program, including the official website address maintained by the United States department of education for the program and contact information for the student loan advocate; and
- 23 (c) A document containing frequently asked questions about the public service loan forgiveness program.
 - (2) The student loan advocate shall coordinate with the office of financial management, the secretary of state, local governmental entities, and other relevant agencies and public service employer entities to ensure that public service employers receive materials developed in subsection (1) of this section.
- 30 (3) For purposes of this section, the definitions in this 31 subsection apply:
 - (a) "Public service employer" includes the following:
- 33 (i) Any governmental entity including state, county, city, or 34 other local government entity including political subdivisions, such 35 as office, department, independent agency, school district, public 36 college or university system, public library system, authority, or 37 other body including the legislature and the judiciary;

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- 1 (ii) Any employer that has received designation as a tax-exempt 2 organization pursuant to Title 26 U.S.C. Sec. 501(c)(3) of the 3 federal internal revenue code of 1986, as amended;
- 4 (iii) Any other entities identified as a public service job in 5 Title 20 U.S.C. Sec. 1087e(m).
- 6 (b) "Public service loan forgiveness program" means the federal loan forgiveness program established pursuant to Title 20 U.S.C. Sec. 1087e(m) and 34 C.F.R. Sec. 685.219.
- 9 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 43.41 10 RCW to read as follows:
- 11 (1) The office shall:

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- 12 (a) Develop a program for state agencies to certify employment 13 for the purposes of the public service loan forgiveness program by 14 July 1, 2023.
- 15 (b) Assist the student loan advocate in creating and distributing 16 materials designed to increase awareness of the public service loan 17 forgiveness program set forth in section 1 of this act.
 - (c) Collaborate with the student achievement council, the employment security department, the department of retirement systems, nonprofit entities, local government representatives, and other public service employers in developing a statewide initiative to improve access and remove barriers to the public service loan forgiveness program for all public service employees. The program established for state agencies in this section and the certification process in section 4 of this act may be considered in the development of the initiative. A plan for a statewide initiative must be developed and submitted to the higher education committees of the legislature by December 1, 2024, in compliance with RCW 43.01.036.
- 29 (2) For purposes of this section, the definitions in this 30 subsection apply:
 - (a) "Certifying employment" means either completing the employer sections of the public service loan forgiveness form or sharing data directly with the United States department of education that corresponds to the information required for the public service loan forgiveness form, as allowed by the United States department of education.
 - (b) "Public service employer" includes the following:
- 38 (i) Any governmental entity including state, county, city, or 39 other local government entity including political subdivisions, such Code Rev/CC:jlb 3 H-2798.2/22 2nd draft

- as office, department, independent agency, school district, public college or university system, public library system, authority, or other body including the legislature and the judiciary;
- 4 (ii) Any employer that has received designation as a tax-exempt 5 organization pursuant to Title 26 U.S.C. Sec. 501(c)(3) of the 6 federal internal revenue code of 1986, as amended;
- 7 (iii) Any other entities identified as a public service job in 8 Title 20 U.S.C. Sec. 1087e(m).
- 9 (c) "Public service loan forgiveness program" means the federal loan forgiveness program established pursuant to Title 20 U.S.C. Sec. 11 1087e(m) and 34 C.F.R. Sec. 685.219.
- 12 (d) "State agency" or "agency" means departments, offices, 13 agencies, or institutions of state government, the legislature, 14 institutions of higher education, school districts, and educational 15 service districts.
- NEW SECTION. Sec. 4. A new section is added to chapter 41.04 17 RCW to read as follows:
- 18 (1) As soon as available, a state agency shall provide the 19 materials described in section 2 of this act in written or electronic 20 form to:
 - (a) All employees annually;

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- 22 (b) Newly hired employees within 30 days of the employee's first 23 day of employment.
 - (2) A state agency must certify employment for the purposes of the public service loan forgiveness program in accordance with the program established in section 3 of this act beginning July 1, 2023.
 - (a) If a state agency does not directly certify employment with the United States department of education, the state agency must annually provide notice of renewal and a copy of the public service loan forgiveness form with employer information and employment certification sections of the form already completed reflecting at least the last 12 months of employment to:
- 33 (i) An employee who requests a public service loan forgiveness 34 form;
- 35 (ii) Any current employee for whom the state agency has 36 previously certified employment, unless the employee has opted out; 37 and
- (iii) An employee upon separation from service or employment, unless the employee has opted out. The notice of renewal and Code Rev/CC:jlb 4 H-2798.2/22 2nd draft

- completed employer sections of the public service loan forgiveness form provided to a separated employee must be sent within 60 days of separation and are exempted from the annual requirement set forth in subsection (2)(a) of this section.
- 5 (b) A state agency shall not unreasonably delay in certifying 6 employment.
 - (c) A state agency must seek permission from its employees prior to certifying their employment.
 - (d) Institutions of higher education must use the calculation established in section 5 of this act and may apply it retroactively to determine whether a part-time academic employee is considered full time for the public service loan forgiveness program.
 - (e) A state agency may send the information necessary for public service loan forgiveness employment certification to the United States department of education, or its agents, if the United States department of education permits public service employers to certify employment for past or present individual employees or groups of employees directly, notwithstanding other provisions of law.
 - (f) The office of financial management is authorized to adopt rules for the purpose of this section.
 - (3) An employee of a state agency may opt out of the employment certification process established in section 3 of this act at any time.
- 24 (4) For purposes of this section, the definitions in this 25 subsection apply:
 - (a) "Certifying employment" means either completing the employer sections of the public service loan forgiveness form or sharing data directly with the United States department of education that corresponds to the information required for the public service loan forgiveness form.
- 31 (b) "Full time" has the same meaning as set forth in 34 C.F.R. 32 Sec. 685.219.
 - (c) "Public service employer" includes the following:
- (i) Any governmental entity including state, county, city, or other local government entity including political subdivisions, such as office, department, independent agency, school district, public college or university system, public library system, authority, or other body including the legislature and the judiciary;

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- 1 (ii) Any employer that has received designation as a tax-exempt 2 organization pursuant to Title 26 U.S.C. Sec. 501(c)(3) of the 3 federal internal revenue code of 1986, as amended;
- 4 (iii) Any other entities identified as a public service job in 5 Title 20 U.S.C. Sec. 1087e(m).
- 6 (d) "Public service loan forgiveness program" means the federal 7 loan forgiveness program established pursuant to Title 20 U.S.C. Sec. 8 1087e(m) and 34 C.F.R. Sec. 685.219.
- 9 (e) "State agency" or "agency" means departments, offices, 10 agencies, or institutions of state government, the legislature, 11 institutions of higher education, school districts, and educational 12 service districts.
- NEW SECTION. Sec. 5. A new section is added to chapter 41.04
 RCW to read as follows:
- 15 For the purpose of determining whether a part-time academic employee at an institution of higher education is considered full 16 17 time for certifying employment for the public service loan forgiveness program, duties performed in support of, or in addition 18 to, contractually assigned in-class teaching hours must be included. 19 20 To calculate this, each hour of in-class teaching time shall be multiplied by 3.35 hours. This section shall not supersede any 21 calculation or adjustment established by a collective bargaining 22 agreement or employer policy for additional work done outside of in-23 24 class teaching. An institution of higher education shall not treat any adjusted total hours worked differently from hours worked without 25 an adjustment when determining whether an employee is full time. 26 27 "Institution of higher education" has the same meaning "institutions of higher education" in RCW 28B.10.016. 28
- NEW SECTION. Sec. 6. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.
- NEW SECTION. Sec. 7. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2022, in the omnibus appropriations act, this act is null and void."

<u>EFFECT:</u> Changes the date for when state agencies must certify employment for the purposes of the Public Service Loan Forgiveness (PSLF) program to beginning July 1, 2023, rather than by July 1, 2023.

Clarifies the PSLF certification requirement for employees who have separated from service by requiring the state agency to certify employment upon separation from service.

Specifies that the PSLF form must be provided within 60 days of separation and is not an annual requirement for those employees that have separated from service.

Permits institutions of higher education to apply the part-time academic employee calculation for determining full-time employment for purposes of the Public Service Loan Forgiveness program retroactively.

Adds a null and void clause, making the bill null and void unless funded in the budget.

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