

# SENATE BILL REPORT

## SHB 1279

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As Passed Senate - Amended, April 7, 2021

**Title:** An act relating to modifying the Washington main street program tax incentive to respond to the economic impacts of the COVID-19 pandemic.

**Brief Description:** Modifying the Washington main street program tax incentive to respond to the economic impacts of the COVID-19 pandemic.

**Sponsors:** House Committee on Finance (originally sponsored by Representatives Rule, Ramel, Bateman, Boehnke, Shewmake, Chapman, Ryu, Johnson, J., Wicks, Senn, Hoff, Walen, Peterson, Hackney, Rude, Callan, Leavitt, Vick and Harris-Talley).

**Brief History:** Passed House: 2/12/21, 96-0.

**Committee Activity:** Business, Financial Services & Trade: 3/11/21, 3/18/21 [DPA-WM].  
Ways & Means: 4/01/21, 4/02/21 [DPA (BFST)].

**Floor Activity:** Passed Senate - Amended: 4/7/21, 49-0.

### Brief Summary of Amended Bill

- Expands the total business and occupation (B&O) tax or public utility tax (PUT) credit allowed under the Main Street Tax Incentive program to 90 percent, for contributions made to a designated local program or the state Main Street Trust Fund beginning in calendar year 2021.
- Expands the total tax credits allowed statewide to \$5 million and for each designated local program to \$160,000 for the Main Street Tax Incentive program.
- Specifies that the Department of Revenue must allocate tax credits under the Main Street Tax Incentive program between 8:00 a.m. on the second Monday in January and 8:00 a.m. on April 1 of the same year.
- Expands the total B&O tax or PUT credit allowed under the Main Street Tax Incentive program to 90 percent, for contributions made to a designated local program in calendar year 2020.

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.*

- Allows any tax credits earned under the Main Street Tax Incentive program as a result of contributions made in calendar year 2020 to be carried over until December 31, 2023.
- Removes any program, taxpayer, or statewide limits on the amount of tax credits provided under the Main Street Tax Incentive program for credits earned as a result of contributions made in calendar year 2020.
- Extends the expiration of the Main Street Tax Incentive program until January 1, 2032.

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## SENATE COMMITTEE ON BUSINESS, FINANCIAL SERVICES & TRADE

**Majority Report:** Do pass as amended and be referred to Committee on Ways & Means.

Signed by Senators Mullet, Chair; Hasegawa, Vice Chair; Dozier, Ranking Member; Brown, Frockt, Hobbs and Wilson, L.

**Staff:** Clinton McCarthy (786-7319)

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## SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** Do pass as amended by Committee on Business, Financial Services & Trade.

Signed by Senators Rolfes, Chair; Frockt, Vice Chair, Capital; Robinson, Vice Chair, Operating & Revenue; Wilson, L., Ranking Member; Brown, Assistant Ranking Member, Operating; Honeyford, Assistant Ranking Member, Capital; Schoesler, Assistant Ranking Member, Capital; Braun, Carlyle, Conway, Darneille, Dhingra, Gildon, Hasegawa, Hunt, Keiser, Liias, Mullet, Muzzall, Pedersen, Rivers, Van De Wege, Wagoner, Warnick and Wellman.

**Staff:** Alia Kennedy (786-7405)

**Background:** Business & Occupation Tax. Washington's major business tax is the business and occupation (B&O) tax. The B&O tax is imposed on the gross receipts of business activities conducted within the state, without any deduction for the costs of doing business. Businesses must pay the B&O tax even though they may not have any profits or may be operating at a loss.

A taxpayer may have more than one B&O tax rate, depending on the types of activities conducted. Major B&O tax rates are 0.471 percent for retailing; 0.484 percent for manufacturing, wholesaling, and extracting; and 1.5 percent—businesses with taxable income of less than \$1 million—or 1.75 percent—businesses with taxable income of \$1 million or more—for services and for activities not classified elsewhere. Several preferential rates also apply to specific business activities.

Washington Main Street Program. The state Main Street Program (program) was established in 1984 and provides technical assistance for local comprehensive downtown or neighborhood commercial district revitalization initiatives. The Department of Archeology and Historic Preservation (DAHP) operates the program through a contract with the Washington Trust for Historic Preservation. DAHP provides initial site evaluations by technical specialists, training for local programs and staff, and design and implementation assistance to local governments, businesses, organizations, and property owners undertaking revitalization initiatives. DAHP also may provide financial assistance for initial start-up costs for a local program.

DAHP may designate local downtown or neighborhood commercial district revitalization programs and official local Main Street programs for such assistance based on certain criteria including:

- the degree of interest and commitment to comprehensive downtown or neighborhood commercial district revitalization and historic preservation by both the public and private sectors;
- the evidence of potential private sector investment in the downtown or neighborhood commercial district;
- a downtown or neighborhood commercial district with sufficient historic fabric to become a foundation for an enhanced community image;
- the capacity of the organization to undertake a comprehensive program and the financial commitment to implement a long-term downtown or neighborhood commercial district revitalization program that includes a commitment to employ a professional program manager and maintain a sufficient operating budget;
- DAHP's existing downtown revitalization program's tier system; and
- the National Main Street Center's criteria for designating official Main Street cities.

DAHP may not designate a program undertaken by a local government with a population over 190,000 people.

Washington Main Street Program Tax Incentives. Designation of a nonprofit organization with the sole mission of revitalizing a downtown or neighborhood commercial district area by DAHP as a local program qualifies that program to participate in the state Main Street Tax Incentive program.

The Main Street Tax Incentive program is administered by the Department of Revenue (DOR) and allows persons making contributions to a local program, or generally to the state Main Street Trust Fund Account (trust fund), to claim a B&O tax credit or a public utility tax (PUT) credit. The contribution must be made in the same calendar year that the contribution was approved.

The tax credit is equal to:

- 75 percent of a contribution made directly to a designated local program; and
- 50 percent of a contribution made to the trust fund.

The tax credit must be claimed in the calendar year immediately following the calendar year in which the credit was approved, and the contribution was made. Credits may not be carried over to subsequent years or refunded.

The Main Street Tax Incentive program has certain limits and is provided on a first-come basis. No person may receive a tax credit over \$250,000 per calendar year. The total tax credits allowed for each designated local program may not exceed \$100,000 per calendar year. The total tax credits allowed statewide may not exceed \$2.5 million per calendar year.

DOR must allocate tax credits under the Main Street Tax Incentive program between the second Monday in January and March 31 of the same year.

The Main Street Tax Incentive program expires January 1, 2028, if a review by the Joint Legislative Audit and Review Committee finds the number of businesses that are a part of Main Street communities is not equal to or more than the number that were a part of Main Street communities prior to January 1, 2018.

**Summary of Amended Bill:** The limitations on credit authorized by the Washington Main Street Program Tax Incentives is amended to include an additional 25 percent B&O tax or credit is provided to the trust fund, beginning with contributions made in calendar year 2021.

The total tax credits allowed for each designated local program may not exceed \$160,000 per calendar year. The total tax credits allowed statewide may not exceed \$4 million per calendar year.

DOR must allocate tax credits under the Main Street Tax Incentive program between 8:00 a.m. on the second Monday in January and 8:00 a.m. on April 1 of the same year.

For contributions made to a designated local program in calendar year 2020, an additional 15 percent B&O tax or PUT credit is provided. Any limits on the amount of tax credits received by an individual taxpayer, generated from a designated local program, or provided by the statewide program, do not apply to credits earned as a result of contributions made in calendar year 2020.

The Main Street Tax Incentive program expires January 1, 2032.

**Appropriation:** None.

**Fiscal Note:** Available.

**Creates Committee/Commission/Task Force that includes Legislative members:** No.

**Effective Date:** The bill takes effect on October 1, 2021.

**Staff Summary of Public Testimony on Substitute House Bill (Business, Financial Services & Trade):** *The committee recommended a different version of the bill than what was heard.* PRO: Our neighborhood businesses are in dire need. This bill supports our downtown areas, and will help our economy recover. The state receives \$1.58 for every dollar invested in this program. Small businesses could not have possibly prepared for this crisis. This is our opportunity to help those businesses. We want to change the deadlines to avoid the chaos. The Main Street program focuses on historic preservation. Contributions to the organizations could be made beginning January 1st, which set off a frenzy for first come first serve. This bill makes the start time 8:00 am to accommodate work schedules, and it no longer interferes with the holiday season. Last year has been challenging for small businesses. Recovery will require support for our existing businesses, and innovation so that our businesses will thrive. It starts with Main Street. Pasco converts \$100,000 into \$600,000 every year. Lots of people have been helped with this seed money. This program is invaluable to communities across the state of Washington. This Main Street Program is one of the finest in the country. This will help expand the program across the state of Washington.

**Persons Testifying (Business, Financial Services & Trade):** PRO: Representative Alicia Rule, Prime Sponsor; Richard May, City of Blaine; Chris Moore, Washington Trust for Historic Preservation; Gustavo Gutierrez-Gomez, Downtown Pasco Development Authority; Kathryn Witherington, Downtown Walla Walla Foundation; Patrice Frey, National Main Street Center.

**Persons Signed In To Testify But Not Testifying (Business, Financial Services & Trade):** No one.

**Staff Summary of Public Testimony on the Bill as Amended by Business, Financial Services & Trade (Ways & Means):** PRO: Historic preservation is a key element to downtown revitalization. Money invested in commercial districts ultimately increases revenue. The tax credit is integral to getting donations into local revitalization programs. This bill helps small businesses recover from the impacts of the COVID-19 pandemic. The changes in this bill ensure credits from 2020 contributions do not expire. The Main Street Program transforms communities. Tax credits are one way the state can invest in small communities.

**Persons Testifying (Ways & Means):** PRO: Chris Moore, Washington Trust for Historic Preservation; Michael Goodnow, Bainbridge Island Downtown Association; Richard May, City of Blaine.

**Persons Signed In To Testify But Not Testifying (Ways & Means):** No one.