HOUSE BILL 1654

State of Washington 67th Legislature 2022 Regular Session

By Representatives Stokesbary, Simmons, Cody, Eslick, Macri, and Riccelli

Prefiled 12/16/21. Read first time 01/10/22. Referred to Committee on Health Care & Wellness.

AN ACT Relating to health professional monitoring programs by clarifying the application of the programs and confidentiality protections for program participants, and updating terminology, definitions, and references; amending RCW 18.22.250, 18.32.534, 18.57.015, 18.71.300, 18.71.310, 18.71.315, 18.71.320, 18.92.047, and 18.130.070; and reenacting and amending RCW 18.130.175.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 Sec. 1. RCW 18.22.250 and 2017 c 22 s 1 are each amended to read 9 as follows:

(1) To implement ((an impaired)) <u>a</u> podiatric ((practitioner)) physician health program as authorized by RCW 18.130.175, the board shall enter into a contract with <u>a physician health program or</u> a voluntary substance ((abuse)) <u>use disorder</u> monitoring program. The ((impaired)) podiatric ((practitioner)) <u>physician health</u> program may include any or all of the following:

16 (a) Contracting with providers of treatment programs;

17 (b) Receiving and evaluating reports of suspected impairment from 18 any source;

19 (c) Intervening in cases of verified impairment;

20 (d) Referring impaired podiatric ((practitioners)) physicians to 21 treatment programs;

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1 (e) Monitoring the treatment and rehabilitation of impaired 2 podiatric ((practitioners)) physicians including those ordered by the 3 board;

4 (f) Providing education, prevention of impairment, posttreatment
5 monitoring, and support of rehabilitated impaired podiatric
6 ((practitioners)) physicians; and

7 (g) Performing other related activities as determined by the 8 board.

9 (2) A contract entered into under subsection (1) of this section 10 shall be financed by a surcharge of fifty dollars <u>per year</u> on each 11 license issuance or renewal to be collected by the department from 12 every podiatric ((practitioner)) <u>physician</u> licensed under this 13 chapter. These moneys must be placed in the health professions 14 account to be used solely for implementation of the ((impaired)) 15 podiatric ((practitioner)) <u>physician health</u> program.

16 Sec. 2. RCW 18.32.534 and 2013 c 129 s 1 are each amended to 17 read as follows:

(1) To implement ((an impaired)) <u>a</u> dentist <u>health</u> program as authorized by RCW 18.130.175, the commission shall enter into a contract with <u>a physician health program or</u> a voluntary substance ((abuse)) <u>use disorder</u> monitoring program. The ((impaired)) dentist <u>health</u> program may include any or all of the following:

(a) Contracting with providers of treatment programs;

(b) Receiving and evaluating reports of suspected impairment fromany source;

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(c) Intervening in cases of verified impairment;

(d) Referring impaired dentists to treatment programs;

(e) Monitoring the treatment and rehabilitation of impaireddentists including those ordered by the commission;

30 (f) Providing education, prevention of impairment, posttreatment 31 monitoring, and support of rehabilitated impaired dentists; and

32 (g) Performing other related activities as determined by the 33 commission.

34 (2) A contract entered into under subsection (1) of this section 35 shall be financed by a surcharge of up to fifty dollars <u>per year</u> on 36 each license issuance or renewal to be collected by the department of 37 health from every dentist licensed under <u>this</u> chapter ((18.32 RCW)). 38 These moneys shall be placed in the health professions account to be 1 used solely for the implementation of the ((impaired)) dentist <u>health</u> 2 program.

3 Sec. 3. RCW 18.57.015 and 2016 c 42 s 1 are each amended to read 4 as follows:

5 (1) To implement an ((impaired)) osteopathic ((practitioner)) 6 physician health program as authorized by RCW 18.130.175, the board 7 shall enter into a contract with <u>a physician health program or</u> a 8 voluntary substance ((abuse)) <u>use disorder</u> monitoring program. The 9 ((impaired)) osteopathic ((practitioner)) <u>physician health</u> program 10 may include any or all of the following:

(a) Contracting with providers of treatment programs;

12 (b) Receiving and evaluating reports of suspected impairment from 13 any source;

14 (c) Intervening in cases of verified impairment;

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15 (d) Referring impaired osteopathic ((practitioners)) physicians 16 to treatment programs;

17 (e) Monitoring the treatment and rehabilitation of impaired 18 osteopathic ((practitioners)) physicians including those ordered by 19 the board;

20 (f) Providing education, prevention of impairment, posttreatment 21 monitoring, and support of rehabilitated impaired osteopathic 22 ((practitioners)) physicians; and

23 (g) Performing other related activities as determined by the 24 board.

(2) A contract entered into under subsection (1) of this section shall be financed by a surcharge of fifty dollars <u>per year</u> on each license issuance or renewal to be collected by the department from every osteopathic ((practitioner)) <u>physician</u> licensed under this chapter. These moneys shall be placed in the health professions account to be used solely for the implementation of the ((impaired)) osteopathic ((practitioner)) <u>physician health</u> program.

32 Sec. 4. RCW 18.71.300 and 1998 c 132 s 3 are each amended to 33 read as follows:

The definitions in this section apply throughout RCW 18.71.310 through 18.71.340 unless the context clearly requires otherwise.

(1) "Entity" means a nonprofit corporation formed by physicians
 who have expertise in ((the areas of alcohol abuse, drug abuse,
 alcoholism, other drug addictions, and)) substance use disorders,

1 mental illness, and other potentially impairing health conditions and 2 who broadly represent the physicians of the state and that has been 3 designated to perform any or all of the activities set forth in RCW 4 18.71.310(1) by the commission.

5 (2) "Impaired" or "impairment" means the inability to practice 6 medicine with reasonable skill and safety to patients by reason of 7 ((physical or mental illness including alcohol abuse, drug abuse, 8 alcoholism, other drug addictions, or other debilitating conditions)) 9 <u>a health condition</u>.

10 (3) "((Impaired physician)) Physician health program" means the 11 program for the prevention, detection, intervention, <u>referral for</u> 12 <u>evaluation and treatment</u>, and monitoring((, and treatment)) of 13 impaired <u>or potentially impaired</u> physicians established by the 14 commission pursuant to RCW 18.71.310(1).

15 (((4) "Physician" or "practitioner" means a person licensed under 16 this chapter, chapter 18.71A RCW, or a professional licensed under 17 another chapter of Title 18 RCW whose disciplining authority has a 18 contract with the entity for an impaired practitioner program for its 19 license holders.

20 (5) "Treatment program" means a plan of care and rehabilitation 21 services provided by those organizations or persons authorized to 22 provide such services to be approved by the commission or entity for 23 impaired physicians taking part in the impaired physician program 24 created by RCW 18.71.310.)

25 Sec. 5. RCW 18.71.310 and 2009 c 98 s 1 are each amended to read 26 as follows:

(1) The commission shall enter into a contract with the entity to implement ((an impaired)) <u>a</u> physician <u>health</u> program. The commission may enter into a contract with the entity for up to six years in length. The ((impaired)) physician <u>health</u> program may include any or all of the following:

(a) Entering into relationships supportive of the ((impaired))
 physician <u>health</u> program with professionals who provide either
 evaluation or treatment services, or both;

35 (b) Receiving and assessing reports of suspected impairment from 36 any source;

37 (c) Intervening in cases of verified impairment, or in cases38 where there is reasonable cause to suspect impairment;

1 (d) Upon reasonable cause, referring suspected or verified 2 impaired physicians for evaluation or treatment;

3 (e) Monitoring the treatment and rehabilitation of ((impaired
 4 physicians)) participants including those ordered by the commission;

5 (f) Providing monitoring and ((continuing treatment and 6 rehabilitative)) care management support of ((physicians)) program 7 participants;

8 (g) Performing such other activities as agreed upon by the 9 commission and the entity; and

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(h) Providing prevention and education services.

(2) A contract entered into under subsection (1) of this section 11 12 shall be financed by a surcharge of fifty dollars per year on each license renewal or issuance of a new license to be collected by the 13 department of health from every physician ((and)), surgeon, and 14 physician assistant licensed under this chapter in addition to other 15 16 license fees. These moneys shall be placed in the impaired physician 17 account to be used solely ((for the implementation of)) to support 18 the ((impaired)) physician <u>health</u> program.

(3) All funds in the impaired physician account shall be paid tothe contract entity within sixty days of deposit.

21 Sec. 6. RCW 18.71.315 and 1998 c 132 s 12 are each amended to 22 read as follows:

The impaired physician account is created in the custody of the 23 24 state treasurer. All receipts from RCW 18.71.310 from license surcharges on physicians and physician assistants shall be deposited 25 into the account. Expenditures from the account may only be used for 26 27 the ((impaired)) physician <u>health</u> program under this chapter. Only the secretary of health or the secretary's designee may authorize 28 29 expenditures from the account. No appropriation is required for 30 expenditures from this account.

31 Sec. 7. RCW 18.71.320 and 1998 c 132 s 5 are each amended to 32 read as follows:

33 The entity shall develop procedures in consultation with the 34 commission for:

35 (1) Periodic reporting of statistical information regarding 36 ((impaired)) physician <u>health program participant</u> activity;

37 (2) Periodic disclosure and joint review of such information as38 the commission may deem appropriate regarding reports received,

1 contacts or investigations made, and the disposition of each report.
2 However, the entity shall not disclose any personally identifiable
3 information except as provided in subsections (3) and (4) of this
4 section;

5 (3) Immediate reporting to the commission of the name and results 6 of any contact or investigation regarding any suspected or verified 7 impaired physician who is reasonably believed probably to constitute 8 an imminent danger to himself or herself or to the public;

9 (4) Reporting to the commission, in a timely fashion, any 10 suspected or verified impaired physician who fails to cooperate with 11 the entity, fails to submit to evaluation or treatment, or whose 12 impairment is not substantially alleviated through treatment, or who, 13 in the opinion of the entity, is probably unable to practice medicine 14 with reasonable skill and safety;

15 (5) Informing each participant of the ((impaired)) physician 16 <u>health</u> program of the program procedures, the responsibilities of 17 program participants, and the possible consequences of noncompliance 18 with the program.

19 Sec. 8. RCW 18.92.047 and 2016 c 42 s 3 are each amended to read 20 as follows:

(1) To implement ((an impaired)) <u>a</u> veterinarian <u>health</u> program as
authorized by RCW 18.130.175, the veterinary board of governors shall
enter into a contract with <u>a physician health program or</u> a voluntary
substance ((abuse)) <u>use disorder</u> monitoring program. The ((impaired))
veterinarian <u>health</u> program may include any or all of the following:

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(a) Contracting with providers of treatment programs;

(b) Receiving and evaluating reports of suspected impairment fromany source;

29 30 (c) Intervening in cases of verified impairment;

(d) Referring impaired veterinarians to treatment programs;

31 (e) Monitoring the treatment and rehabilitation of impaired 32 veterinarians including those ordered by the board;

33 (f) Providing education, prevention of impairment, posttreatment 34 monitoring, and support of rehabilitated impaired veterinarians; and

35 (g) Performing other related activities as determined by the 36 board.

37 (2) A contract entered into under subsection (1) of this section 38 shall be financed by a surcharge of twenty-five dollars <u>per year</u> on 39 each license issuance or renewal of a new license to be collected by

the department of health from every veterinarian licensed under <u>this</u> chapter ((18.92 RCW)). These moneys shall be placed in the health professions account to be used solely for the implementation of the ((<u>impaired</u>)) veterinarian <u>health</u> program.

5 Sec. 9. RCW 18.130.070 and 2007 c 273 s 23 are each amended to 6 read as follows:

7 (1) (a) The secretary shall adopt rules requiring every license holder to report to the appropriate disciplining authority any 8 conviction, determination, or finding that another license holder has 9 10 committed an act which constitutes unprofessional conduct, or to 11 report information to the disciplining authority, ((an impaired practitioner program,)) physician health program, or voluntary 12 substance ((abuse)) use disorder monitoring program approved by the 13 disciplining authority, which indicates that the other license holder 14 15 may not be able to practice his or her profession with reasonable 16 skill and safety to consumers as a result of a mental or physical condition. 17

(b) The secretary may adopt rules to require other persons, including corporations, organizations, health care facilities, ((impaired practitioner)) physician health programs, or voluntary substance ((abuse)) use disorder monitoring programs approved by ((a)) the disciplining authority, and state or local government agencies, to report:

(i) Any conviction, determination, or finding that a license
 holder has committed an act which constitutes unprofessional conduct;
 or

(ii) Information to the disciplining authority, ((an impaired practitioner)) physician health program, or voluntary substance ((abuse)) use disorder monitoring program approved by the disciplining authority, which indicates that the license holder may not be able to practice his or her profession with reasonable skill and safety to consumers as a result of a mental or physical condition.

34 (c) If a report has been made by a hospital to the department 35 pursuant to RCW 70.41.210 or by an ambulatory surgical facility 36 pursuant to RCW 70.230.110, a report to the disciplining authority is 37 not required. To facilitate meeting the intent of this section, the 38 cooperation of agencies of the federal government is requested by 39 reporting any conviction, determination, or finding that a federal

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employee or contractor regulated by the disciplining authorities enumerated in this chapter has committed an act which constituted unprofessional conduct and reporting any information which indicates that a federal employee or contractor regulated by the disciplining authorities enumerated in this chapter may not be able to practice his or her profession with reasonable skill and safety as a result of a mental or physical condition.

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(d) Reporting under this section is not required by:

9 (i) Any entity with a peer review committee, quality improvement 10 committee or other similarly designated professional review 11 committee, or by a license holder who is a member of such committee, 12 during the investigative phase of the respective committee's 13 operations if the investigation is completed in a timely manner; or

(ii) ((An impaired practitioner)) <u>A physician health</u> program or voluntary substance ((abuse)) <u>use disorder</u> monitoring program approved by a disciplining authority under RCW 18.130.175 if the license holder is currently enrolled in the ((treatment)) program, so long as the license holder actively participates in the ((treatment)) program and the license holder's impairment does not constitute a clear and present danger to the public health, safety, or welfare.

21 (2) If a person fails to furnish a required report, the 22 disciplining authority may petition the superior court of the county 23 in which the person resides or is found, and the court shall issue to 24 the person an order to furnish the required report. A failure to obey 25 the order is a contempt of court as provided in chapter 7.21 RCW.

(3) A person is immune from civil liability, whether direct or
 derivative, for providing information to the disciplining authority
 pursuant to the rules adopted under subsection (1) of this section.

(4) (a) The holder of a license subject to the jurisdiction ofthis chapter shall report to the disciplining authority:

(i) Any conviction, determination, or finding that he or she has committed unprofessional conduct or is unable to practice with reasonable skill or safety; and

(ii) Any disqualification from participation in the federal
 medicare program, under Title XVIII of the federal social security
 act or the federal medicaid program, under Title XIX of the federal
 social security act.

38 (b) Failure to report within thirty days of notice of the 39 conviction, determination, finding, or disqualification constitutes 40 grounds for disciplinary action. Sec. 10. RCW 18.130.175 and 2019 c 446 s 43 and 2019 c 444 s 21 are each reenacted and amended to read as follows:

3 (1) In lieu of disciplinary action under RCW 18.130.160 and if 4 the disciplining authority determines that the unprofessional conduct 5 may be the result of ((substance abuse)) an applicable impairing or 6 potentially impairing health condition, the disciplining authority 7 may refer the license holder to a physician health program or a 8 voluntary substance ((abuse)) use disorder monitoring program 9 approved by the disciplining authority.

10 The cost of ((the)) evaluation and treatment shall be the responsibility of the license holder, but the responsibility does not 11 12 preclude payment by an employer, existing insurance coverage, or other sources. ((Primary alcoholism or other drug addiction)) 13 Evaluation and treatment shall be provided by ((approved treatment 14 15 programs under RCW 70.96A.020 or by any other provider)) providers approved by the entity or the commission. ((However, nothing shall 16 17 prohibit the disciplining authority from approving additional services and programs as an adjunct to primary alcoholism or other 18 drug addiction treatment.)) The disciplining authority may also 19 approve the use of out-of-state programs. Referral of the license 20 holder to the physician health program or voluntary substance use 21 disorder monitoring program shall be done only with the consent of 22 23 the license holder. Referral to the physician health program or voluntary substance use disorder monitoring program may also include 24 25 probationary conditions for a designated period of time. If the license holder does not consent to be referred to the program or does 26 27 not successfully complete the program, the disciplining authority may take appropriate action under RCW 18.130.160 which 28 includes suspension of the license unless or until the disciplining authority, 29 30 in consultation with the director of the ((voluntary substance abuse 31 monitoring)) applicable program, determines the license holder is 32 able to practice safely. The secretary shall adopt uniform rules for the evaluation by the disciplining authority of ((a relapse or 33 34 program violation on the part of a license holder in the substance abuse monitoring program)) return to substance use or program 35 violation on the part of a license holder in the program. The 36 37 evaluation shall encourage program participation with additional conditions, in lieu of disciplinary action, when the disciplining 38 39 authority determines that the license holder is able to continue to 40 practice with reasonable skill and safety.

1 (2) In addition to approving the physician health program or the voluntary substance ((abuse)) use disorder monitoring program((s)) 2 that may receive referrals from the disciplining authority, the 3 disciplining authority may establish by rule requirements for 4 participation of license holders who are not being investigated or 5 6 monitored by the disciplining authority ((for substance abuse)). License holders voluntarily participating in the approved programs 7 without being referred by the disciplining authority shall not be 8 subject to disciplinary action under RCW 18.130.160 for their 9 10 ((substance__abuse)) impairing or potentially impairing health condition, and shall not have their participation made known to the 11 12 disciplining authority, if they meet the requirements of this section 13 and the program in which they are participating.

(3) The license holder shall sign a waiver allowing the program 14 15 to release information to the disciplining authority if the licensee 16 does not comply with the requirements of this section or is unable to 17 practice with reasonable skill or safety. The ((substance abuse)) physician health program or voluntary substance use disorder program 18 shall report to the disciplining authority any license holder who 19 fails to comply with the requirements of this section or the program 20 21 or who, in the opinion of the program, is unable to practice with reasonable skill or safety. License holders shall report to the 22 disciplining authority if they fail to comply with this section or do 23 24 not complete the program's requirements. License holders may, upon 25 the agreement of the program and disciplining authority, reenter the program if they have previously failed to comply with this section. 26

27 (4) ((The treatment and pretreatment records of license holders 28 referred to or voluntarily participating in approved programs shall be confidential, shall be exempt from chapter 42.56 RCW, and shall 29 30 not be subject to discovery by subpoena or admissible as evidence 31 except for monitoring records reported to the disciplining authority 32 for cause as defined in subsection (3) of this section. Monitoring records relating to license holders referred to the program by the 33 disciplining authority or relating to license holders reported to the 34 disciplining authority by the program for cause, shall be released to 35 the disciplining authority at the request of the disciplining 36 authority. Records held by the disciplining authority under this 37 38 section shall be exempt from chapter 42.56 RCW and shall not be subject to discovery by subpoena except by the license holder. 39

1 (5) "Substance abuse," as used in this section, means the 2 impairment, as determined by the disciplining authority, of a license 3 holder's professional services by an addiction to, a dependency on, 4 or the use of alcohol, legend drugs, or controlled substances.

(6))) Program records including, but not limited to, case notes, 5 6 progress notes, laboratory reports, evaluation and treatment records, electronic and written correspondence within the program, and between 7 the program and the participant or other involved entities including, 8 but not limited to, employers, credentialing bodies, referents, or 9 10 other collateral sources, relating to license holders referred to or voluntarily participating in approved programs are confidential and 11 exempt from disclosure under chapter 42.56 RCW and shall not be 12 13 subject to discovery by subpoena or admissible as evidence except:

14 <u>(a) To defend any civil action by a license holder regarding the</u> 15 restriction or revocation of that individual's clinical or staff 16 privileges, or termination of a license holder's employment. In such 17 an action, the program will, upon subpoena issued by either party to 18 the action, and upon the requesting party seeking a protective order 19 for the requested disclosure, provide to both parties of the action 20 written disclosure that includes the following information:

21 (i) Verification of a health care professional's participation in 22 the physician health program or voluntary substance use disorder 23 monitoring program as it relates to aspects of program involvement at 24 issue in the civil action;

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(ii) The dates of participation;

26 <u>(iii) Whether or not the program identified an impairing or</u> 27 <u>potentially impairing health condition;</u>

28 <u>(iv) Whether the health care professional was compliant with the</u> 29 requirements of the physician health program or voluntary substance 30 <u>use disorder monitoring program; and</u>

31 <u>(v) Whether the health care professional successfully completed</u> 32 <u>the physician health program or voluntary substance use disorder</u> 33 <u>monitoring program; and</u>

34 (b) Records provided to the disciplining authority for cause as 35 described in subsection (3) of this section. Program records relating 36 to license holders mandated to the program, through order or by 37 stipulation, by the disciplining authority or relating to license 38 holders reported to the disciplining authority by the program for 39 cause, must be released to the disciplining authority at the request 40 of the disciplining authority. Records held by the disciplining 1 <u>authority under this section are exempt from chapter 42.56 RCW and</u> 2 <u>are not subject to discovery by subpoena except by the license</u> 3 <u>holder.</u>

4 (5) This section does not affect an employer's right or ability 5 to make employment-related decisions regarding a license holder. This 6 section does not restrict the authority of the disciplining authority 7 to take disciplinary action for any other unprofessional conduct.

8 (((7))) <u>(6)</u> A person who, in good faith, reports information or 9 takes action in connection with this section is immune from civil 10 liability for reporting information or taking the action.

(a) The immunity from civil liability provided by this section shall be liberally construed to accomplish the purposes of this section ((and the)), and applies to both license holders and students and trainees when students and trainees of the applicable professions are served by the program. The persons entitled to immunity shall include:

17 (i) An approved ((monitoring treatment)) physician health program
 18 or voluntary substance use disorder monitoring program;

19 (ii) The professional association ((operating)) affiliated with 20 the program;

21 (iii) Members, employees, or agents of the program or 22 ((association)) associations;

(iv) Persons reporting a license holder as being possibly impaired or providing information about the license holder's impairment; and

26 (v) Professionals supervising or monitoring the course of the 27 ((impaired license holder's)) program participant's treatment or 28 rehabilitation.

(b) The courts are strongly encouraged to impose sanctions on ((clients)) program participants and their attorneys whose allegations under this subsection are not made in good faith and are without either reasonable objective, substantive grounds, or both.

33 (c) The immunity provided in this section is in addition to any 34 other immunity provided by law.

35 (((8))) <u>(7)</u> In the case of a person who is applying to be a 36 substance use disorder professional or substance use disorder 37 professional trainee certified under chapter 18.205 RCW, if the 38 person is:

(a) Less than one year in recovery from a substance use disorder,the duration of time that the person may be required to participate

in ((the voluntary)) an approved substance ((abuse)) use disorder monitoring program may not exceed the amount of time necessary for the person to achieve one year in recovery; or

4 (b) At least one year in recovery from a substance use disorder,
5 the person may not be required to participate in the <u>approved</u>
6 substance ((abuse)) <u>use disorder</u> monitoring program.

7 (((9))) <u>(8)</u> In the case of a person who is applying to be an 8 agency affiliated counselor registered under chapter 18.19 RCW and 9 practices or intends to practice as a peer counselor in an agency, as 10 defined in RCW 18.19.020, if the person is:

(a) Less than one year in recovery from a substance use disorder, the duration of time that the person may be required to participate in the ((voluntary)) <u>approved</u> substance ((abuse)) <u>use disorder</u> monitoring program may not exceed the amount of time necessary for the person to achieve one year in recovery; or

(b) At least one year in recovery from a substance use disorder, the person may not be required to participate in the <u>approved</u> substance ((abuse)) <u>use disorder</u> monitoring program.

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