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HOUSE BILL 1665

State of Washington 67th Legislature 2022 Regular Session

By Representatives Rule, Shewmake, Duerr, Callan, and Harris-Talley Prefiled 12/20/21. Read first time 01/10/22. Referred to Committee on Children, Youth & Families.

- AN ACT Relating to modifying the membership of the oversight
- 2 board for children, youth, and families; and amending RCW 43.216.015.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 43.216.015 and 2021 c 304 s 4 are each amended to read as follows:
 - (1) (a) The department of children, youth, and families is created as an executive branch agency. The department is vested with all powers and duties transferred to it under chapter 6, Laws of 2017 3rd sp. sess. and such other powers and duties as may be authorized by law. The vision for the department is that Washington state's children and youth grow up safe and healthy—thriving physically, emotionally, and academically, nurtured by family and community.
 - (b) The department, in partnership with state and local agencies, tribes, and communities, shall protect children and youth from harm and promote healthy development with effective, high quality prevention, intervention, and early education services delivered in an equitable manner. An important role for the department shall be to provide preventative services to help secure and preserve families in crisis. The department shall partner with the federally recognized Indian tribes to develop effective services for youth and families while respecting the sovereignty of those tribes and the government-

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to-government relationship. Nothing in chapter 6, Laws of 2017 3rd sp. sess. alters the duties, requirements, and policies of the federal Indian child welfare act, 25 U.S.C. Secs. 1901 through 1963, as amended, or the Indian child welfare act, chapter 13.38 RCW.

- (2) Beginning July 1, 2018, the department must develop definitions for, work plans to address, and metrics to measure the outcomes for children, youth, and families served by the department and must work with state agencies to ensure services for children, youth, and families are science-based, outcome-driven, data-informed, and collaborative.
- (3) (a) Beginning July 1, 2018, the department must establish short and long-term population level outcome measure goals, including metrics regarding reducing disparities by family income, race, and ethnicity in each outcome.
- (b) In addition to transparent, frequent reporting of the outcome measures in (c)(i) through (viii) of this subsection, the department must report to the legislature an examination of engagement, resource utilization, and outcomes for clients receiving department services and youth participating in juvenile court alternative programs funded by the department, no less than annually and beginning September 1, 2020. The data in this report must be disaggregated by race, ethnicity, and geography. This report must identify areas of focus to advance equity that will inform department strategies so that all children, youth, and families are thriving. Metrics detailing progress towards eliminating disparities and disproportionality over time must also be included. The report must also include information on department outcome measures, actions taken, progress toward these goals, and plans for the future year.
 - (c) The outcome measures must include, but are not limited to:
- (i) Improving child development and school readiness through voluntary, high quality early learning opportunities as measured by:

 (A) Increasing the number and proportion of children kindergartenready as measured by the Washington kindergarten inventory of
 developing skills (WAKids) assessment including mathematics; (B)
 increasing the proportion of children in early learning programs that
 have achieved the level 3 or higher early achievers quality standard;
 and (C) increasing the available supply of licensed child care in
 child care centers, outdoor nature-based child care, and family
 homes, including providers not receiving state subsidy;
 - (ii) Preventing child abuse and neglect;

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- 1 (iii) Improving child and youth safety, permanency, and wellbeing as measured by: (A) Reducing the number of children entering 2 out-of-home care; (B) reducing a child's length of stay in out-of-3 home care; (C) reducing maltreatment of youth while in out-of-home 4 care; (D) licensing more foster homes than there are children in 5 6 foster care; (E) reducing the number of children that reenter out-of-7 home care within twelve months; (F) increasing the stability of placements for children in out-of-home care; and (G) developing 8 strategies to demonstrate to foster families that their service and 9 involvement is highly valued by the department, as demonstrated by 10 11 the development of strategies to consult with foster families 12 regarding future placement of a foster child currently placed with a foster family; 13
 - (iv) Improving reconciliation of children and youth with their families as measured by: (A) Increasing family reunification; and (B) increasing the number of youth who are reunified with their family of origin;

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- (v) In collaboration with county juvenile justice programs, improving adolescent outcomes including reducing multisystem involvement and homelessness; and increasing school graduation rates and successful transitions to adulthood for youth involved in the child welfare and juvenile justice systems;
- (vi) Reducing future demand for mental health and substance use disorder treatment for youth involved in the child welfare and juvenile justice systems;
- (vii) In collaboration with county juvenile justice programs, reducing criminal justice involvement and recidivism as measured by:

 (A) An increase in the number of youth who successfully complete the terms of diversion or alternative sentencing options; (B) a decrease in the number of youth who commit subsequent crimes; and (C) eliminating the discharge of youth from institutional settings into homelessness; and
- (viii) Eliminating racial and ethnic disproportionality and disparities in system involvement and across child and youth outcomes in collaboration with other state agencies.
 - (4) Beginning July 1, 2018, the department must:
- 37 (a) Lead ongoing collaborative work to minimize or eliminate 38 systemic barriers to effective, integrated services in collaboration 39 with state agencies serving children, youth, and families;

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(b) Identify necessary improvements and updates to statutes relevant to their responsibilities and proposing legislative changes to the governor no less than biennially;

- (c) Help create a data-focused environment in which there are aligned outcomes and shared accountability for achieving those outcomes, with shared, real-time data that is accessible to authorized persons interacting with the family, child, or youth to identify what is needed and which services would be effective;
- (d) Lead the provision of state services to adolescents, focusing on key transition points for youth, including exiting foster care and institutions, and coordinating with the office of homeless youth prevention and protection programs to address the unique needs of homeless youth; and
- (e) Create and annually update a list of the rights and responsibilities of foster parents in partnership with foster parent representatives. The list of foster parent rights and responsibilities must be posted on the department's website, provided to individuals participating in a foster parent orientation before licensure, provided to foster parents in writing at the time of licensure, and provided to foster parents applying for license renewal.
- (5) The department is accountable to the public. To ensure transparency, beginning December 30, 2018, agency performance data for the services provided by the department, including outcome data for contracted services, must be available to the public, consistent with confidentiality laws, federal protections, and individual rights to privacy. Publicly available data must include budget and funding decisions, performance-based contracting data, including data for contracted services, and performance data on metrics identified in this section. The board must work with the secretary and director to develop the most effective and cost-efficient ways to make department data available to the public, including making this data readily available on the department's website.
- (6) The department shall ensure that all new and renewed contracts for services are performance-based.
- (7) The department must execute all new and renewed contracts for services in accordance with this section and consistent with RCW 74.13B.020. When contracted services are managed through a network administrator or other third party, the department must execute datasharing agreements with the entities managing the contracts to track

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- provider performance measures. Contracts with network administrators 1 or other third parties must provide the contract administrator the 2 ability to shift resources from one provider to another, to evaluate 3 individual provider performance, to add or delete services 4 consultation with the department, and to reinvest savings from 5 6 increased efficiencies into new or improved services in their 7 catchment area. Whenever possible, contractor performance data must be made available to the public, consistent with confidentiality laws 8 9 and individual rights to privacy.
 - (8) (a) The board shall begin its work and call the first meeting of the board on or after July 1, 2018. The board shall immediately assume the duties of the legislative children's oversight committee, as provided for in RCW 74.13.570 and assume the full functions of the board as provided for in this section by July 1, 2019. The office of innovation, alignment, and accountability shall provide quarterly updates regarding the implementation of the department to the board between July 1, 2018, and July 1, 2019.
 - (b) The office of the family and children's ombuds shall establish the board. The board is authorized for the purpose of monitoring and ensuring that the department achieves the stated outcomes of chapter 6, Laws of 2017 3rd sp. sess., and complies with administrative acts, relevant statutes, rules, and policies pertaining to early learning, juvenile rehabilitation, juvenile justice, and children and family services.
 - (9) (a) The board shall consist of the following members:
- 26 (i) Two senators and two representatives from the legislature 27 with one member from each major caucus;
 - (ii) One nonvoting representative from the governor's office;
 - (iii) One subject matter expert in early learning;

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- (iv) One subject matter expert in child welfare;
- 31 (v) One subject matter expert in juvenile rehabilitation and 32 justice;
- 33 (vi) One subject matter expert in eliminating disparities in 34 child outcomes by family income and race and ethnicity;
- (vii) One tribal representative from west of the crest of the Cascade mountains;
- (viii) One tribal representative from east of the crest of the 38 Cascade mountains;
 - (ix) One current or former foster parent representative;

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- 1 (x) One representative of an organization that advocates for the 2 best interest of the child;
- 3 (xi) One parent stakeholder group representative;
- 4 (xii) One law enforcement representative;

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- 5 (xiii) One child welfare caseworker representative;
- 6 (xiv) One early childhood learning program implementation 7 practitioner;
- 8 (xv) One current or former foster youth under age twenty-five;
- 9 (xvi) One individual under age twenty-five with current or 10 previous experience with the juvenile justice system;
- 11 (xvii) One physician with experience working with children or 12 youth; ((and))
- 13 (xviii) One judicial representative presiding over child welfare 14 court proceedings or other children's matters; and
- 15 (xix) One subject matter expert on education for youth who are
 16 placed in an institution as defined under RCW 13.40.020 or dependent
 17 under chapter 13.34 RCW.
 - (b) The senate members of the board shall be appointed by the leaders of the two major caucuses of the senate. The house of representatives members of the board shall be appointed by the leaders of the two major caucuses of the house of representatives. Members shall be appointed before the close of each regular session of the legislature during an odd-numbered year.
 - (c) The remaining board members shall be nominated by the governor, subject to the approval of the appointed legislators by majority vote, and serve four-year terms. When nominating and approving members after July 28, 2019, the governor and appointed legislators must ensure that at least five of the board members reside east of the crest of the Cascade mountains.
- 30 (10) The board has the following powers, which may be exercised 31 by majority vote of the board:
- 32 (a) To receive reports of the office of the family and children's 33 ombuds;
- 34 (b) To obtain access to all relevant records in the possession of 35 the office of the family and children's ombuds, except as prohibited 36 by law;
- 37 (c) To select its officers and adoption of rules for orderly 38 procedure;
- 39 (d) To request investigations by the office of the family and 40 children's ombuds of administrative acts;

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1 (e) To request and receive information, outcome data, documents, materials, and records from the department relating to children and family welfare, juvenile rehabilitation, juvenile justice, and early 3 learning; 4

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- (f) To determine whether the department is achieving the performance measures;
- (q) If final review is requested by a licensee, to review whether department licensors appropriately and consistently applied agency rules in inspection reports that do not involve a violation of health and safety standards as defined in RCW 43.216.395 in cases that have already been reviewed by the internal review process described in RCW 43.216.395 with the authority to overturn, change, or uphold such decisions;
- (h) To conduct annual reviews of a sample of department contracts for services from a variety of program and service areas to ensure that those contracts are performance-based and to assess the measures included in each contract; and
- (i) Upon receipt of records or data from the office of the family and children's ombuds or the department, the board is subject to the same confidentiality restrictions as the office of the family and children's ombuds is under RCW 43.06A.050. The provisions of RCW 43.06A.060 also apply to the board.
- (11) The board has general oversight over the performance and policies of the department and shall provide advice and input to the department and the governor.
- The board must no less than twice per year convene stakeholder meetings to allow feedback to the board regarding contracting with the department, departmental use of local, state, private, and federal funds, and other matters as relating to carrying out the duties of the department.
- (13) The board shall review existing surveys of providers, customers, parent groups, and external services to assess whether the department is effectively delivering services, and shall conduct additional surveys as needed to assess whether the department is effectively delivering services.
- 36 (14) The board is subject to the open public meetings act, chapter 42.30 RCW, except to the extent disclosure of records or 37 information is otherwise confidential under state or federal law. 38

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(15) Records or information received by the board is confidential to the extent permitted by state or federal law. This subsection does not create an exception for records covered by RCW 13.50.100.

- (16) The board members shall receive no compensation for their service on the board, but shall be reimbursed for travel expenses incurred while conducting business of the board when authorized by the board and within resources allocated for this purpose, except appointed legislators who shall be reimbursed for travel expenses in accordance with RCW 43.03.050 and 43.03.060.
- (17) The board shall select, by majority vote, an executive director who shall be the chief administrative officer of the board and shall be responsible for carrying out the policies adopted by the board. The executive director is exempt from the provisions of the state civil service law, chapter 41.06 RCW, and shall serve at the pleasure of the board established in this section.
- (18) The board shall maintain a staff not to exceed one full-time equivalent employee. The board-selected executive director of the board is responsible for coordinating staff appointments.
- (19) The board shall issue an annual report to the governor and legislature by December 1st of each year with an initial report delivered by December 1, 2019. The report must review the department's progress towards meeting stated performance measures and desired performance outcomes, and must also include a review of the department's strategic plan, policies, and rules.
- (20) The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
- (a) "Board" means the oversight board for children, youth, and families established in subsection (8) of this section.
- 29 (b) "Director" means the director of the office of innovation, 30 alignment, and accountability.
 - (c) "Performance-based contract" means results-oriented contracting that focuses on the quality or outcomes that tie at least a portion of the contractor's payment, contract extensions, or contract renewals to the achievement of specific measurable performance standards and requirements.

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