HOUSE BILL 1243

State of Washington 54th Legislature 1995 Regular Session

By Representatives Brumsickle, Morris, Pennington, Chappell, Fuhrman, Foreman, Carlson, Sheldon, Poulsen, Kremen and Basich

Read first time 01/18/95. Referred to Committee on Natural Resources.

AN ACT Relating to the Washington state horse park; amending RCW 41.06.070 and 43.19.190; adding a new section to chapter 41.04 RCW; adding a new section to chapter 41.05 RCW; adding a new section to chapter 41.40 RCW; adding a new section to chapter 43.01 RCW; adding a new chapter to Title 67 RCW; and creating a new section.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> Sec. 1. The legislature finds that:

8 (1) Horses are part of a large, highly diverse, and vital industry 9 which provides significant economic, employment, recreational, and 10 educational contributions to residents of and visitors to the state of 11 Washington;

(2) Currently there is no adequate facility in the Pacific
Northwest with the acreage, services, and capacity to host large
regional horse shows, national championships, or Olympics-quality
events to showcase and promote this important Washington industry;

(3) Establishing a first-class horse park facility in Washington
 would meet important needs of the state's horse industry, attract
 investment, enhance recreational opportunities, and bring new

exhibitors and tourists to the state from throughout the region and
 beyond; and

3 (4) A unique opportunity exists to form a partnership between 4 state, county, and private interests to create a major horse park 5 facility that will provide public recreational opportunities and state-6 wide economic and employment benefits.

7 It is the purpose of this legislation to create the framework for 8 such a partnership to facilitate development of the Washington state 9 horse park.

10 <u>NEW SECTION.</u> **Sec. 2.** Unless the context clearly indicates 11 otherwise, the definitions in this section apply throughout this 12 chapter.

(1) "Authority" means the Washington state horse park authoritycreated in section 4 of this act.

15 (2) "Horses" includes all domesticated members of the taxonomic 16 family Equidae, including but not limited to horses, donkeys, and 17 mules.

18 (3) "State horse park" means the Washington state horse park19 established in section 3 of this act.

20 NEW SECTION. **Sec. 3.** (1) The Washington state horse park is hereby established, to be located at a site approved by the Washington 21 22 state parks and recreation commission. In approving a site for the 23 state horse park, the commission shall consider areas with large blocks 24 of land suitable for park development, the distance to various population centers in the state, the ease of transportation to the site 25 for large vehicles traveling along either a north-south or an east-west 26 corridor, and other factors deemed important by the commission. 27

(2) Ownership of land for the state horse park shall be as follows:
(a) The state parks and recreation commission is vested with and
shall retain ownership of land provided by the state for the state
horse park. The legislature encourages the state parks and recreation
commission to provide a long-term lease of the selected property to the
Washington state horse park authority at a minimal charge.

(b) Land provided for the state horse park by the county in which
the park is located shall remain in the ownership of that county unless
the county determines otherwise. The legislature encourages the county

to provide a long-term lease of selected property to the Washington
 state horse park authority at a minimal charge.

3 (c) If the authority acquires additional lands through donations, 4 grants, or other means or with funds generated from revenues from the 5 operation of the state horse park, the authority shall retain ownership 6 of those lands. The authority shall also retain ownership of horse 7 park site improvements paid for by or through donations or gifts to the 8 authority.

9 (3) Development, promotion, operation, management, and maintenance 10 of the state horse park is the responsibility of the authority created 11 in section 4 of this act.

12 (4) The state horse park shall be developed in stages, based on 13 factors such as the availability of funds, equipment, and other 14 materials donated by private sources; the availability and willingness 15 of volunteers to work on park development; and the availability of 16 revenues generated by the state horse park as it is developed and 17 utilized.

18 NEW SECTION. Sec. 4. (1) The governor shall form a public 19 nonprofit corporation in the same manner as a private nonprofit corporation is formed under chapter 24.03 RCW. The public corporation 20 shall be an instrumentality of the state and shall have all the powers 21 22 and be subject to the same restrictions as are permitted or prescribed 23 to private nonprofit corporations, but shall exercise those powers only 24 for carrying out the purposes of this chapter and those purposes 25 necessarily implied therefrom. The public nonprofit corporation shall be known as the Washington state horse park authority. It shall be the 26 responsibility of the authority to develop, promote, operate, manage, 27 and maintain the Washington state horse park. 28

29 (2)(a) The governor shall appoint a seven-member board of directors 30 for the public nonprofit corporation. Board members shall serve threeyear terms, except that two of the original appointees shall serve one-31 32 year terms, and two of the original appointees shall serve two-year 33 terms. A board member may serve consecutive terms. Board members 34 shall serve without compensation, although they may be reimbursed by the authority for travel expenses at a rate equivalent to payment of 35 36 travel expenses under RCW 43.03.050 and 43.03.060.

37 (b) The governor shall appoint board members as follows:

(i) One board member shall represent the interests of the state
 parks and recreation commission. In making this appointment, the
 governor shall solicit recommendations from the commission;

4 (ii) One board member shall represent the interests of the county
5 in which the park is located. In making this appointment, the governor
6 shall solicit recommendations from the county legislative authority;
7 and

8 (iii) Five board members shall represent the geographic and sports 9 discipline diversity of equestrian interests in the state, and at least 10 one of these members shall have business experience relevant to the 11 organization of horse shows or operation of a horse show facility. In 12 making these appointments, the governor shall solicit recommendations 13 from a variety of active horse-related organizations in the state.

14 (3) To allow the public nonprofit corporation flexibility in its 15 personnel policies, the authority is exempt from the provisions of 16 chapters 41.06, 41.05, 41.04 and 41.40 RCW and RCW 43.01.040 through 17 43.01.044.

18 (4) To allow the public nonprofit corporation to receive payment 19 for goods and services consistent with the practice of the industry, 20 the authority may honor credit cards in payment for food or beverage 21 purchases, rental of space or facilities, and other goods and services 22 offered by the authority.

23 <u>NEW SECTION.</u> **Sec. 5.** To meet its responsibility for developing, 24 promoting, operating, managing, and maintaining the state horse park, 25 the authority is empowered to do the following:

(1) Exercise the general powers authorized for any nonprofit 26 27 corporation as specified in RCW 24.03.035. However, the authority may not incur any indebtedness, including indebtedness of any fund 28 established by the authority, having a term of longer than eighteen 29 All debts of the authority shall be in the name of the 30 months. authority and shall not be debts of the state of Washington for which 31 32 the state or any state agency, other than the authority, shall have any obligation to pay; and the authority may not issue bonds. Neither the 33 34 full faith and credit of the state nor the state's taxing power is pledged for any indebtedness of the authority; 35

36 (2) Employ and discharge at its discretion employees, agents,37 advisors, and other personnel;

1 (3) Apply for or solicit, accept, administer, and dispose of 2 grants, gifts, and bequests of money, services, securities, real 3 estate, or other property. However, if the authority accepts a 4 donation designated for a specific purpose, the authority shall use the 5 donation for the designated purpose;

6 (4) Establish, revise, collect, manage, and expend such fees and 7 charges at the state horse park as the authority deems necessary to 8 accomplish its responsibilities;

9 (5) Make such expenditures as are appropriate for paying the 10 administrative costs and expenses of the authority and the state horse 11 park;

12 (6) Authorize use of the state horse park facilities by the general 13 public and by and for compatible nonequestrian events as the authority 14 deems reasonable, so long as the primacy of the center for horse-15 related purposes is not compromised;

16 (7) Insure its obligations and potential liability either through 17 the private sector or through the mechanism of the self-insurance fund 18 provided by chapter 4.92 RCW;

19 (8) Enter into cooperative agreements with and provide for private 20 nonprofit groups to use the state horse park facilities and property to 21 raise money to contribute gifts, grants, and support to the authority 22 for the purposes of this chapter;

(9) Grant concessions or leases at the state horse park upon such
terms and conditions as the authority deems appropriate, but in no
event shall the term of a concession or lease exceed twenty-five years.
Concessions and leases shall be consistent with the purposes of this
chapter and may be renegotiated at least every five years; and

(10) Generally undertake any and all lawful acts necessary or
 appropriate to carry out the purposes for which the authority and the
 state horse park are created.

Sec. 6. There is created, in the custody of the 31 NEW SECTION. state treasurer, the Washington state horse park authority account. 32 Fees and charges assessed at the state horse park by the authority and 33 34 monetary gifts accepted by the authority shall be deposited in the account. Only the authority is authorized to make expenditures from 35 36 the account, and expenditures may be used for development, promotion, operation, management, and maintenance of the state horse park. 37 The

fund is not subject to allotment procedures under chapter 43.88 RCW,
 and no appropriation is required for expenditures.

The authority shall keep accurate records of all its receipts and disbursements and shall prepare annual financial statements presenting the financial position and results of operations of the state horse park. Copies of these statements shall be filed with the office of the secretary of state and with the state auditor. The state auditor may conduct audits of the authority as provided in chapter 43.09 RCW.

9 <u>NEW SECTION.</u> Sec. 7. If the authority and other state agencies find it mutually beneficial to do so, they are authorized to 10 collaborate and cooperate on projects of shared interest. Agencies 11 authorized to collaborate with the authority include but are not 12 13 limited to: The state parks and recreation commission for activities 14 and projects related to public recreation; the department of 15 agriculture for projects related to the equine agricultural industry; the department of community, trade, and economic development with 16 respect to community and economic development and tourism issues 17 18 associated with development of the state horse park; Washington State 19 University with respect to opportunities for animal research, education, and extension; the department of ecology with respect to 20 opportunities for making the state horse park's waste treatment 21 facilities a demonstration model for the handling of waste to protect 22 23 water quality; and with local community colleges with respect to 24 programs related to horses, economic development, business, and 25 tourism.

26 NEW SECTION. Sec. 8. Obligations incurred by the authority and any other liabilities or claims against the authority shall be enforced 27 28 only against the assets of the authority, and no liability for the 29 debts or actions of the authority shall exist against the state of Washington, the Washington state parks and recreation commission, or 30 any other subdivision or instrumentality of the state, or against any 31 32 board member, officer, employee, or agent of the authority in his or 33 her individual capacity. The members of the authority board and employees of the authority shall not be held responsible individually 34 35 in any way whatsoever to any person for errors in judgment, mistakes, or other acts, either of commission or omission, as principal, agent, 36 37 person, or employee, except for their own individual acts of dishonesty

р. б

or crime. No such person or employee shall be held responsible 1 individually for any act or omission of any other member of the 2 authority board or of any employee of the authority. The liability of 3 4 such members and employees shall be several and not joint, and no such 5 member or employee shall be liable for the default of any other member The limitations on liability for equine activities 6 or employee. 7 provided in chapter 4.24 RCW apply to activities at the state horse 8 However, nothing in this section shall prevent the authority park. 9 from insuring its obligations and potential liability through the 10 mechanism of the self-insurance fund provided by chapter 4.92 RCW.

11 **Sec. 9.** RCW 41.06.070 and 1994 c 264 s 13 are each amended to read 12 as follows:

13 (1) The provisions of this chapter do not apply to:

(a) The members of the legislature or to any employee of, or position in, the legislative branch of the state government including members, officers, and employees of the legislative council, legislative budget committee, statute law committee, and any interim committee of the legislature;

(b) The justices of the supreme court, judges of the court of appeals, judges of the superior courts or of the inferior courts, or to any employee of, or position in the judicial branch of state government;

23 (c) Officers, academic personnel, and employees of technical 24 colleges;

25 (d) The officers of the Washington state patrol;

26 (e) Elective officers of the state;

27 (f) The chief executive officer of each agency;

(g) In the departments of employment security and social and health services, the director and the director's confidential secretary; in all other departments, the executive head of which is an individual appointed by the governor, the director, his or her confidential secretary, and his or her statutory assistant directors;

(h) In the case of a multimember board, commission, or committee,
whether the members thereof are elected, appointed by the governor or
other authority, serve ex officio, or are otherwise chosen:

36 (i) All members of such boards, commissions, or committees;

(ii) If the members of the board, commission, or committee serve ona part-time basis and there is a statutory executive officer: The

secretary of the board, commission, or committee; the chief executive officer of the board, commission, or committee; and the confidential secretary of the chief executive officer of the board, commission, or committee;

5 (iii) If the members of the board, commission, or committee serve 6 on a full-time basis: The chief executive officer or administrative 7 officer as designated by the board, commission, or committee; and a 8 confidential secretary to the chair of the board, commission, or 9 committee;

10 (iv) If all members of the board, commission, or committee serve ex 11 officio: The chief executive officer; and the confidential secretary 12 of such chief executive officer;

(i) The confidential secretaries and administrative assistants inthe immediate offices of the elective officers of the state;

15

(j) Assistant attorneys general;

16 (k) Commissioned and enlisted personnel in the military service of 17 the state;

(1) Inmate, student, part-time, or temporary employees, and parttime professional consultants, as defined by the Washington personnel resources board;

(m) The public printer or to any employees of or positions in the state printing plant;

23 (n) Officers and employees of the Washington state fruit 24 commission;

25 (0) Officers and employees of the Washington state apple 26 advertising commission;

(p) Officers and employees of the Washington state dairy productscommission;

29 (q) Officers and employees of the Washington tree fruit research 30 commission;

31 (r) Officers and employees of the Washington state beef commission;

32 (s) Officers and employees of any commission formed under chapter33 15.66 RCW;

34 (t) Officers and employees of the state wheat commission formed 35 under chapter 15.63 RCW;

36 (u) Officers and employees of agricultural commissions formed under37 chapter 15.65 RCW;

(v) Officers and employees of the nonprofit corporations formed
 under chapters 67.40 and 67.-- RCW (sections 2 through 8 of this act);

(w) Liquor vendors appointed by the Washington state liquor control 1 board pursuant to RCW 66.08.050: PROVIDED, HOWEVER, That rules adopted 2 by the Washington personnel resources board pursuant to RCW 41.06.150 3 4 regarding the basis for, and procedures to be followed for, the dismissal, suspension, or demotion of an employee, and appeals 5 therefrom shall be fully applicable to liquor vendors except those part 6 7 time agency vendors employed by the liquor control board when, in 8 addition to the sale of liquor for the state, they sell goods, wares, 9 merchandise, or services as a self-sustaining private retail business;

10 (x) Executive assistants for personnel administration and labor 11 relations in all state agencies employing such executive assistants 12 including but not limited to all departments, offices, commissions, 13 committees, boards, or other bodies subject to the provisions of this 14 chapter and this subsection shall prevail over any provision of law 15 inconsistent herewith unless specific exception is made in such law;

16 (y) In each agency with fifty or more employees: Deputy agency 17 heads, assistant directors or division directors, and not more than 18 three principal policy assistants who report directly to the agency 19 head or deputy agency heads;

20

(z) All employees of the marine employees' commission;

(aa) Up to a total of five senior staff positions of the western library network under chapter 27.26 RCW responsible for formulating policy or for directing program management of a major administrative unit. This subsection shall expire on June 30, 1997.

(2) The following classifications, positions, and employees of
 institutions of higher education and related boards are hereby exempted
 from coverage of this chapter:

28 (a) Members of the governing board of each institution of higher 29 education and related boards, all presidents, vice-presidents and their 30 confidential secretaries, administrative and personal assistants; 31 deans, directors, and chairs; academic personnel; and executive heads of major administrative or academic divisions employed by institutions 32 of higher education; principal assistants to executive heads of major 33 34 administrative or academic divisions; other managerial or professional employees in an institution or related board having substantial 35 responsibility for directing or controlling program operations and 36 37 accountable for allocation of resources and program results, or for the 38 formulation of institutional policy, or for carrying out personnel 39 administration or labor relations functions, legislative relations,

public information, development, senior computer systems and network programming, or internal audits and investigations; and any employee of a community college district whose place of work is one which is physically located outside the state of Washington and who is employed pursuant to RCW 28B.50.092 and assigned to an educational program operating outside of the state of Washington;

7 (b) Student, part-time, or temporary employees, and part-time 8 professional consultants, as defined by the Washington personnel 9 resources board, employed by institutions of higher education and 10 related boards;

(c) The governing board of each institution, and related boards, 11 may also exempt from this chapter classifications involving research 12 13 activities, counseling of students, extension or continuing education activities, graphic arts or publications activities requiring 14 15 prescribed academic preparation or special training as determined by 16 the board: PROVIDED, That no nonacademic employee engaged in office, 17 clerical, maintenance, or food and trade services may be exempted by the board under this provision; 18

(d) Printing craft employees in the department of printing at theUniversity of Washington.

(3) In addition to the exemptions specifically provided by this 21 chapter, the Washington personnel resources board may provide for 22 23 further exemptions pursuant to the following procedures. The governor 24 or other appropriate elected official may submit requests for exemption 25 to the Washington personnel resources board stating the reasons for 26 requesting such exemptions. The Washington personnel resources board shall hold a public hearing, after proper notice, on requests submitted 27 pursuant to this subsection. If the board determines that the position 28 29 which exemption is requested is one involving substantial for 30 responsibility for the formulation of basic agency or executive policy or one involving directing and controlling program operations of an 31 agency or a major administrative division thereof, the Washington 32 33 personnel resources board shall grant the request and such 34 determination shall be final as to any decision made before July 1, 35 1993. The total number of additional exemptions permitted under this subsection shall not exceed one percent of the number of employees in 36 37 the classified service not including employees of institutions of higher education and related boards for those agencies not directly 38 39 under the authority of any elected public official other than the

1 governor, and shall not exceed a total of twenty-five for all agencies 2 under the authority of elected public officials other than the 3 governor. The Washington personnel resources board shall report to 4 each regular session of the legislature during an odd-numbered year all 5 exemptions granted under subsections (1) (x) and (y) and (2) of this 6 section, together with the reasons for such exemptions.

7 The salary and fringe benefits of all positions presently or 8 hereafter exempted except for the chief executive officer of each 9 agency, full-time members of boards and commissions, administrative 10 assistants and confidential secretaries in the immediate office of an 11 elected state official, and the personnel listed in subsections (1) (j) 12 through (v) and (2) of this section, shall be determined by the 13 Washington personnel resources board.

Any person holding a classified position subject to the provisions of this chapter shall, when and if such position is subsequently exempted from the application of this chapter, be afforded the following rights: If such person previously held permanent status in another classified position, such person shall have a right of reversion to the highest class of position previously held, or to a position of similar nature and salary.

Any classified employee having civil service status in a classified position who accepts an appointment in an exempt position shall have the right of reversion to the highest class of position previously held, or to a position of similar nature and salary.

A person occupying an exempt position who is terminated from the position for gross misconduct or malfeasance does not have the right of reversion to a classified position as provided for in this section.

28 <u>NEW SECTION.</u> Sec. 10. A new section is added to chapter 41.04 RCW 29 to read as follows:

30 The provisions of this chapter shall not be applicable to the 31 officers and employees of the nonprofit corporation formed under 32 chapter 67.-- RCW (sections 2 through 8 of this act).

33 <u>NEW SECTION.</u> Sec. 11. A new section is added to chapter 41.05 RCW 34 to read as follows:

The provisions of this chapter shall not be applicable to the officers and employees of the nonprofit corporation formed under chapter 67.-- RCW (sections 2 through 8 of this act). <u>NEW SECTION.</u> Sec. 12. A new section is added to chapter 41.40 RCW
 to read as follows:

3 The provisions of this chapter shall not be applicable to the 4 officers and employees of the nonprofit corporation formed under 5 chapter 67.-- RCW (sections 2 through 8 of this act).

6 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 43.01 RCW 7 to read as follows:

8 The provisions of RCW 43.01.040 through 43.01.044 shall not be 9 applicable to the officers and employees of the nonprofit corporation 10 formed under chapter 67.-- RCW (sections 2 through 8 of this act).

11 **Sec. 14.** RCW 43.19.190 and 1994 c 138 s 1 are each amended to read 12 as follows:

13 The director of general administration, through the state 14 purchasing and material control director, shall:

(1) Establish and staff such administrative organizational units
within the division of purchasing as may be necessary for effective
administration of the provisions of RCW 43.19.190 through 43.19.1939;

18 (2) Purchase all material, supplies, services, and equipment needed for the support, maintenance, and use of all state institutions, 19 colleges, community colleges, technical colleges, college districts, 20 and universities, the offices of the elective state officers, the 21 22 supreme court, the court of appeals, the administrative and other 23 departments of state government, and the offices of all appointive 24 officers of the state: PROVIDED, That the provisions of RCW 43.19.190 25 through 43.19.1937 do not apply in any manner to the operation of the state legislature except as requested by the legislature: 26 PROVIDED, 27 That any agency may purchase material, supplies, services, and 28 equipment for which the agency has notified the purchasing and material 29 control director that it is more cost-effective for the agency to make the purchase directly from the vendor: That primary 30 PROVIDED, 31 authority for the purchase of specialized equipment, instructional, and 32 research material for their own use shall rest with the colleges, 33 community colleges, and universities: PROVIDED FURTHER, That universities operating hospitals and the state purchasing and material 34 35 control director, as the agent for state hospitals as defined in RCW 72.23.010, and for health care programs provided in state correctional 36 37 institutions as defined in RCW 72.65.010(3) and veterans' institutions

as defined in RCW 72.36.010 and 72.36.070, may make purchases for 1 hospital operation by participating in contracts for materials, 2 supplies, and equipment entered into by nonprofit cooperative hospital 3 4 group purchasing organizations: PROVIDED FURTHER, That primary authority for the purchase of materials, supplies, and equipment for 5 resale to other than public agencies shall rest with the state agency 6 concerned: PROVIDED FURTHER, That authority to purchase services as 7 8 included herein does not apply to personal services as defined in 9 chapter 39.29 RCW, unless such organization specifically requests 10 assistance from the division of purchasing in obtaining personal services and resources are available within the division to provide 11 such assistance: PROVIDED FURTHER, That the authority for the purchase 12 of insurance and bonds shall rest with the risk manager under RCW 13 14 43.19.1935: PROVIDED FURTHER, That, except for the authority of the 15 risk manager to purchase insurance and bonds, the director is not required to provide purchasing services for institutions of higher 16 education that choose to exercise independent purchasing authority 17 under RCW 28B.10.029. The provisions of this subsection do not apply 18 19 to the purchase of materials, supplies, services, and equipment needed for the support of the public nonprofit corporation created pursuant to 20 the authority in chapter 67. -- RCW (sections 2 through 8 of this act); 21

(3) Provide the required staff assistance for the state supplymanagement advisory board through the division of purchasing;

24 (4) Have authority to delegate to state agencies authorization to 25 purchase or sell, which authorization shall specify restrictions as to 26 dollar amount or to specific types of material, equipment, services, 27 and supplies: PROVIDED, That acceptance of the purchasing authorization by a state agency does not relieve such agency from 28 conformance with other sections of RCW 43.19.190 through 43.19.1939, or 29 30 from policies established by the director after consultation with the state supply management advisory board: 31 PROVIDED FURTHER, That delegation of such authorization to a state agency, including an 32 educational institution to which this section applies, to purchase or 33 34 sell material, equipment, services, and supplies shall not be granted, 35 or otherwise continued under a previous authorization, if such agency 36 is not in substantial compliance with overall state purchasing and 37 material control policies as established herein;

(5) Contract for the testing of material, supplies, and equipment
 with public and private agencies as necessary and advisable to protect
 the interests of the state;

4 (6) Prescribe the manner of inspecting all deliveries of supplies,5 materials, and equipment purchased through the division;

6 (7) Prescribe the manner in which supplies, materials, and 7 equipment purchased through the division shall be delivered, stored, 8 and distributed;

9 (8) Provide for the maintenance of a catalogue library, 10 manufacturers' and wholesalers' lists, and current market information; (9) Provide for a commodity classification system and may, in 11 addition, provide for the adoption of standard specifications after 12 13 receiving the recommendation of the supply management advisory board; 14 (10) Provide for the maintenance of inventory records of supplies, materials, and other property; 15

16 (11) Prepare rules and regulations governing the relationship and 17 procedures between the division of purchasing and state agencies and 18 vendors;

(12) Publish procedures and guidelines for compliance by all state agencies, including those educational institutions to which this section applies, which implement overall state purchasing and material control policies;

(13) Advise state agencies, including educational institutions,
 regarding compliance with established purchasing and material control
 policies under existing statutes.

26 <u>NEW SECTION.</u> **Sec. 15.** Sections 2 through 8 of this act shall 27 constitute a new chapter in Title 67 RCW.

28 <u>NEW SECTION.</u> Sec. 16. If any provision of this act or its 29 application to any person or circumstance is held invalid, the 30 remainder of the act or the application of the provision to other 31 persons or circumstances is not affected.

--- END ---