SUBSTITUTE HOUSE BILL 1401

State of Washington 54th Legislature 1995 Regular Session

By House Committee on Education (originally sponsored by Representatives Brumsickle, Cole, Carlson, G. Fisher, Mastin, Poulsen, Elliot, Quall, Clements, Smith, Chandler, Patterson, Costa, Mielke, Campbell, Mulliken, Honeyford, Talcott, Cooke, Thompson, L. Thomas, Mitchell, Kremen, Scott, Wolfe, Boldt, Conway and McMorris)

Read first time 02/17/95.

- 1 AN ACT Relating to sharing of juvenile records among schools and
- 2 other agencies; amending RCW 13.50.050, 13.50.100, and 28A.225.330;
- 3 reenacting and amending RCW 13.40.215; adding a new section to chapter
- 4 13.50 RCW; adding a new section to chapter 28A.320 RCW; and adding a
- 5 new section to chapter 28A.300 RCW.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 13.40.215 and 1994 c 129 s 6 and 1994 c 78 s 1 are 8 each reenacted and amended to read as follows:
- 9 (1)(a) Except as provided in subsection (2) of this section, at the
- 10 earliest possible date, and in no event later than thirty days before
- 11 discharge, parole, or any other authorized leave or release, or before
- 12 transfer to a community residential facility, the secretary shall send
- 13 written notice of the discharge, parole, authorized leave or release,
- 14 or transfer of a juvenile found to have committed a violent offense, a
- 15 sex offense, or stalking, to the following:
- (i) The chief of police of the city, if any, in which the juvenile
- 17 will reside; ((and))
- 18 (ii) The sheriff of the county in which the juvenile will reside;
- 19 and

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- (iii) The common school district board of directors of the district in which the juvenile intends to reside or the district in which the juvenile last attended school, whichever is appropriate, except when it has been determined by the department that the juvenile is twenty-one years old; is not required to return to school under chapter 28A.225 RCW; or will be in the community for less than seven consecutive days on approved leave and will not be attending school during that time.
- 8 (b) The same notice as required by (a) of this subsection shall be 9 sent to the following, if such notice has been requested in writing 10 about a specific juvenile:
- 11 (i) The victim of the offense for which the juvenile was found to 12 have committed or the victim's next of kin if the crime was a homicide;
- (ii) Any witnesses who testified against the juvenile in any court proceedings involving the offense; and
 - (iii) Any person specified in writing by the prosecuting attorney. Information regarding victims, next of kin, or witnesses requesting the notice, information regarding any other person specified in writing by the prosecuting attorney to receive the notice, and the notice are confidential and shall not be available to the juvenile. The notice to the chief of police or the sheriff shall include the identity of the juvenile, the residence where the juvenile will reside, the identity of the person, if any, responsible for supervising the juvenile, and the time period of any authorized leave.
- (c) The thirty-day notice requirements contained in this subsection shall not apply to emergency medical furloughs.
- 26 (d) The existence of the notice requirements in this subsection 27 will not require any extension of the release date in the event the 28 release plan changes after notification.
- 29 (2)(a) If a juvenile found to have committed a violent offense, a 30 sex offense, or stalking escapes from a facility of the department, the secretary shall immediately notify, by the most reasonable and 31 expedient means available, the chief of police of the city and the 32 sheriff of the county in which the juvenile resided immediately before 33 the juvenile's arrest. If previously requested, the secretary shall 34 35 also notify the witnesses and the victim of the offense which the juvenile was found to have committed or the victim's next of kin if the 36 37 crime was a homicide. If the juvenile is recaptured, the secretary shall send notice to the persons designated in this subsection as soon 38

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1 as possible but in no event later than two working days after the 2 department learns of such recapture.

- 3 (b) The secretary may authorize a leave, for a juvenile found to 4 have committed a violent offense, a sex offense, or stalking, which shall not exceed forty-eight hours plus travel time, to meet an 5 emergency situation such as a death or critical illness of a member of 6 7 the juvenile's family. The secretary may authorize a leave, which 8 shall not exceed the time medically necessary, to obtain medical care 9 not available in a juvenile facility maintained by the department. 10 Prior to the commencement of an emergency or medical leave, the secretary shall give notice of the leave to the appropriate law 11 enforcement agency in the jurisdiction in which the juvenile will be 12 during the leave period. The notice shall include the identity of the 13 juvenile, the time period of the leave, the residence of the juvenile 14 15 during the leave, and the identity of the person responsible for 16 supervising the juvenile during the leave. If previously requested, 17 the department shall also notify the witnesses and victim of the offense which the juvenile was found to have committed or the victim's 18 19 next of kin if the offense was a homicide.
- In case of an emergency or medical leave the secretary may waive all or any portion of the requirements for leaves pursuant to RCW 13.40.205 (2)(a), (3), (4), and (5).
- 23 (3) If the victim, the victim's next of kin, or any witness is 24 under the age of sixteen, the notice required by this section shall be 25 sent to the parents or legal guardian of the child.
- 26 (4) The secretary shall send the notices required by this chapter 27 to the last address provided to the department by the requesting party. 28 The requesting party shall furnish the department with a current 29 address.
- 30 (5) Upon discharge, parole, or other authorized leave or release, a convicted juvenile sex offender shall not attend a public elementary, 31 middle, or high school that is attended by a victim of the sex 32 offender. The parents or legal guardians of the convicted juvenile sex 33 34 offender shall be responsible for transportation or other costs 35 associated with or required by the sex offender's change in school that otherwise would be paid by a school district. Upon discharge, parole, 36 37 or other authorized leave or release of a convicted juvenile sex offender, the secretary shall send written notice of the discharge, 38 39 parole, or other authorized leave or release and the requirements of

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- this subsection to the common school district board of directors of the 1
- 2 district in which the sex offender intends to reside or the district in
- which the sex offender last attended school, whichever is appropriate. 3
- 4 (6) For purposes of this section the following terms have the 5 following meanings:
 - (a) "Violent offense" means a violent offense under RCW 9.94A.030;
 - (b) "Sex offense" means a sex offense under RCW 9.94A.030;

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- 8 (c) "Stalking" means the crime of stalking as defined in RCW 9 9A.46.110;
- 10 (d) "Next of kin" means a person's spouse, parents, siblings, and 11 children.
- 12 Sec. 2. RCW 13.50.050 and 1992 c 188 s 7 are each amended to read as follows: 13
- 14 (1) This section governs records relating to the commission of 15 juvenile offenses, including records relating to diversions.
- 16 (2) The official juvenile court file of any alleged or proven juvenile offender shall be open to public inspection, unless sealed 17 18 pursuant to subsection (11) of this section.
- (3) All records other than the official juvenile court file are 19 confidential and may be released only as provided in this section, RCW 20 13.50.010, 13.40.215, and 4.24.550. 21
- (4) Except as otherwise provided in this section and RCW 13.50.010, records retained or produced by any juvenile justice or care agency may 24 be released to other participants in the juvenile justice or care system ((only)) when an investigation or case involving the juvenile in question is being pursued by the other participant or when that other participant is assigned the responsibility for supervising the juvenile.
- 29 (5) Except as provided in RCW 4.24.550, information not in an official juvenile court file concerning a juvenile or a juvenile's 30 family may be released to the public only when that information could 31 32 not reasonably be expected to identify the juvenile or the juvenile's 33 family.
- (6) Notwithstanding any other provision of this chapter, the 34 release, to the juvenile or his or her attorney, of law enforcement and 35 36 prosecuting attorneys' records pertaining to investigation, diversion, and prosecution of juvenile offenses shall be governed by the rules of 37

SHB 1401 p. 4 1 discovery and other rules of law applicable in adult criminal 2 investigations and prosecutions.

- (7) The juvenile court and the prosecutor may set up and maintain a central record-keeping system which may receive information on all alleged juvenile offenders against whom a complaint has been filed pursuant to RCW 13.40.070 whether or not their cases are currently pending before the court. The central record-keeping system may be computerized. If a complaint has been referred to a diversion unit, the diversion unit shall promptly report to the juvenile court or the prosecuting attorney when the juvenile has agreed to diversion. An offense shall not be reported as criminal history in any central record-keeping system without notification by the diversion unit of the date on which the offender agreed to diversion.
- (8) Upon request of the victim of a crime or the victim's immediate family, the identity of an alleged or proven juvenile offender alleged or found to have committed a crime against the victim and the identity of the alleged or proven juvenile offender's parent, guardian, or custodian and the circumstance of the alleged or proven crime shall be released to the victim of the crime or the victim's immediate family.
- (9) Subject to the rules of discovery applicable in adult criminal prosecutions, the juvenile offense records of an adult criminal defendant or witness in an adult criminal proceeding shall be released upon request to prosecution and defense counsel after a charge has actually been filed. The juvenile offense records of any adult convicted of a crime and placed under the supervision of the adult corrections system shall be released upon request to the adult corrections system.
- (10) In any case in which an information has been filed pursuant to RCW 13.40.100 or a complaint has been filed with the prosecutor and referred for diversion pursuant to RCW 13.40.070, the person the subject of the information or complaint may file a motion with the court to have the court vacate its order and findings, if any, and, subject to subsection (24) of this section, order the sealing of the official juvenile court file, the social file, and records of the court and of any other agency in the case.
- 36 (11) The court shall grant the motion to seal records made pursuant 37 to subsection (10) of this section if it finds that:
- 38 (a) Two years have elapsed from the later of: (i) Final discharge 39 of the person from the supervision of any agency charged with

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supervising juvenile offenders; or (ii) from the entry of a court order relating to the commission of a juvenile offense or a criminal offense;

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- (b) No proceeding is pending against the moving party seeking the conviction of a juvenile offense or a criminal offense; and
- 5 (c) No proceeding is pending seeking the formation of a diversion 6 agreement with that person.
 - (12) The person making a motion pursuant to subsection (10) of this section shall give reasonable notice of the motion to the prosecution and to any person or agency whose files are sought to be sealed.
- 10 (13) If the court grants the motion to seal made pursuant to subsection (10) of this section, it shall, subject to subsection (24) 11 of this section, order sealed the official juvenile court file, the 12 13 social file, and other records relating to the case as are named in the order. Thereafter, the proceedings in the case shall be treated as if 14 15 they never occurred, and the subject of the records may reply accordingly to any inquiry about the events, records of which are 16 17 sealed. Any agency shall reply to any inquiry concerning confidential or sealed records that records are confidential, and no information can 18 19 be given about the existence or nonexistence of records concerning an 20 individual.
- 21 (14) Inspection of the files and records included in the order to 22 seal may thereafter be permitted only by order of the court upon motion 23 made by the person who is the subject of the information or complaint, 24 except as otherwise provided in RCW 13.50.010(8) and subsection (24) of 25 this section.
 - (15) Any adjudication of a juvenile offense or a crime subsequent to sealing has the effect of nullifying the sealing order. Any conviction for any adult felony subsequent to the sealing has the effect of nullifying the sealing order for the purposes of chapter 9.94A RCW for any juvenile adjudication of guilt for a class A offense or a sex offense as defined in RCW 9.94A.030.
- (16) In any case in which an information has been filed pursuant to 32 RCW 13.40.100 or a complaint has been filed with the prosecutor and 33 34 referred for diversion pursuant to RCW 13.40.070, the person who is the 35 subject of the information or complaint may file a motion with the court to have the court vacate its order and findings, if any, and, 36 37 subject to subsection (24) of this section, order the destruction of the official juvenile court file, the social file, and records of the 38 39 court and of any other agency in the case.

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- 1 (17) The court may grant the motion to destroy records made 2 pursuant to subsection (16) of this section if it finds:
- 3 (a) The person making the motion is at least twenty-three years of 4 age;

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- (b) The person has not subsequently been convicted of a felony;
- 6 (c) No proceeding is pending against that person seeking the 7 conviction of a criminal offense; and
 - (d) The person has never been found guilty of a serious offense.
- 9 (18) A person eighteen years of age or older whose criminal history 10 consists of only one referral for diversion may request that the court 11 order the records in that case destroyed. The request shall be 12 granted, subject to subsection (24) of this section, if the court finds 13 that two years have elapsed since completion of the diversion 14 agreement.
- 15 (19) If the court grants the motion to destroy records made 16 pursuant to subsection (16) or (18) of this section, it shall, subject 17 to subsection (24) of this section, order the official juvenile court 18 file, the social file, and any other records named in the order to be 19 destroyed.
- (20) The person making the motion pursuant to subsection (16) or (18) of this section shall give reasonable notice of the motion to the prosecuting attorney and to any agency whose records are sought to be destroyed.
- (21) Any juvenile to whom the provisions of this section may apply shall be given written notice of his or her rights under this section at the time of his or her disposition hearing or during the diversion process.
- (22) Nothing in this section may be construed to prevent a crime victim or a member of the victim's family from divulging the identity of the alleged or proven juvenile offender or his or her family when necessary in a civil proceeding.
- (23) Any juvenile justice or care agency may, subject to the limitations in subsection (24) of this section and subparagraphs (a) and (b) of this subsection, develop procedures for the routine destruction of records relating to juvenile offenses and diversions.
- 36 (a) Records may be routinely destroyed only when the person the 37 subject of the information or complaint has attained twenty-three years 38 of age or older, or is eighteen years of age or older and his or her

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- 1 criminal history consists entirely of one diversion agreement and two 2 years have passed since completion of the agreement.
- 3 (b) The court may not routinely destroy the official juvenile court 4 file or recordings or transcripts of any proceedings.
- 5 (24) No identifying information held by the Washington state patrol in accordance with chapter 43.43 RCW is subject to destruction or 6 7 sealing under this section. For the purposes of this subsection, 8 identifying information includes photographs, fingerprints, palmprints, 9 soleprints, toeprints and any other data that identifies a person by physical characteristics, name, birthdate or address, but does not 10 include information regarding criminal activity, arrest, charging, 11 diversion, conviction or other information about a person's treatment 12 13 by the criminal justice system or about the person's behavior.
- (25) Information identifying child victims under age eighteen who 14 15 are victims of sexual assaults by juvenile offenders is confidential 16 and not subject to release to the press or public without the permission of the child victim or the child's legal guardian. 17 Identifying information includes the child victim's name, addresses, 18 19 location, photographs, and in cases in which the child victim is a relative of the alleged perpetrator, identification of the relationship 20 between the child and the alleged perpetrator. Information identifying 21 a child victim of sexual assault may be released to law enforcement, 22 23 prosecutors, judges, defense attorneys, or private or governmental agencies that provide services to the child victim of sexual assault. 24
- 25 **Sec. 3.** RCW 13.50.100 and 1990 c 246 s 9 are each amended to read 26 as follows:
 - (1) This section governs records not covered by RCW 13.50.050.
- (2) Records covered by this section shall be confidential and shall be released only pursuant to this section and RCW 13.50.010.
- 30 (3) Records retained or produced by any juvenile justice or care agency may be released to other participants in the juvenile justice or 31 32 care system ((only)) when an investigation or case involving the 33 juvenile in question is being pursued by the other participant or when 34 that other participant is assigned the responsibility of supervising the juvenile. Records covered under this section and maintained by the 35 36 juvenile courts which relate to the official actions of the agency may be entered in the state-wide juvenile court information system. 37

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(4) A juvenile, his or her parents, the juvenile's attorney and the juvenile's parent's attorney, shall, upon request, be given access to all records and information collected or retained by a juvenile justice or care agency which pertain to the juvenile except:

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- 5 (a) If it is determined by the agency that release of this information is likely to cause severe psychological or physical harm to 6 the juvenile or his or her parents the agency may withhold the 7 8 information subject to other order of the court: PROVIDED, That if the 9 determines that limited release of the information is 10 appropriate, the court may specify terms and conditions for the release 11 of the information; or
- (b) If the information or record has been obtained by a juvenile justice or care agency in connection with the provision of counseling, psychological, psychiatric, or medical services to the juvenile, and the juvenile has a legal right to receive those services without the consent of any person or agency, then the information or record may not be disclosed to the juvenile's parents without the informed consent of the juvenile; or
- 19 (c) That the department of social and health services may delete 20 the name and identifying information regarding persons or organizations 21 who have reported suspected child abuse or neglect.
 - (5) A juvenile or his or her parent denied access to any records following an agency determination under subsection (4) of this section may file a motion in juvenile court requesting access to the records. The court shall grant the motion unless it finds access may not be permitted according to the standards found in subsections (4) (a) and (b) of this section.
- (6) The person making a motion under subsection (5) of this section shall give reasonable notice of the motion to all parties to the original action and to any agency whose records will be affected by the motion.
- 32 (7) Subject to the rules of discovery in civil cases, any party to 33 a proceeding seeking a declaration of dependency or a termination of 34 the parent-child relationship and any party's counsel and the guardian 35 ad litem of any party, shall have access to the records of any natural 36 or adoptive child of the parent, subject to the limitations in 37 subsection (4) of this section.
- 38 (8) Information concerning a juvenile or a juvenile's family 39 contained in records covered by this section may be released to the

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- 1 public only when that information could not reasonably be expected to
- 2 identify the juvenile or the juvenile's family.
- 3 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 13.50 RCW 4 to read as follows:
- 5 (1) Each juvenile justice or care agency shall use the handbook
- 6 developed under section 7 of this act to develop a policy regarding the
- 7 disclosure of juvenile information as allowed by federal and state law.
- 8 The agency shall implement the policy developed. The policy shall
- 9 include, but not be limited to the following:
- 10 (a) What information may be shared;
- 11 (b) The conditions for sharing the information;
- 12 (c) The method for providing the information;
- 13 (d) Which individuals, by position, at the juvenile justice or care 14 agency are permitted to receive the information;
- 15 (e) Which individuals, by position, at the juvenile justice or care
- 16 agency are responsible for providing reasonable safeguards to protect
- 17 the confidentiality of the information, including limiting the use and
- 18 disclosure of the information to persons necessary to provide
- 19 appropriate services for the juvenile who is the subject of the
- 20 information, and to provide a safe environment for the juvenile and
- 21 others;
- 22 (f) Requiring the parent or legal guardian of the juvenile to be
- 23 notified when a juvenile justice or care agency discloses the record
- 24 information of a juvenile.
- 25 (2) Any juvenile justice or care agency employee who discloses
- 26 information in compliance with this section is immune from civil
- 27 liability for damages, unless it is shown that the employee acted with
- 28 gross negligence or in bad faith.
- 29 **Sec. 5.** RCW 28A.225.330 and 1994 c 304 s 2 are each amended to
- 30 read as follows:
- 31 (1) When enrolling a student who has attended school in another
- 32 school district, the school enrolling the student may request the
- 33 parent and the student to briefly indicate in writing whether or not
- 34 the student has:
- 35 (a) Any history of placement in special educational programs;
- 36 (b) Any past, current, or pending disciplinary action;
- 37 (c) Any history of violent behavior;

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- 1 (d) Any unpaid fines or fees imposed by other schools; and
- 2 (e) Any health conditions affecting the student's educational 3 needs.
- 4 (2) The school enrolling the student shall request the school the student previously attended to send the student's permanent record 5 including records of disciplinary action. If the student has not paid 6 7 a fine or fee under RCW 28A.635.060, the school may withhold the 8 student's official transcript, but shall transmit information about the 9 student's academic performance, special placement, and records of disciplinary action. If the official transcript is not sent due to 10 unpaid fees or fines, the enrolling school shall notify both the 11 student and parent or guardian that the official transcript will not be 12 sent until the obligation is met, and failure to have an official 13 transcript may result in exclusion from extracurricular activities or 14 15 failure to graduate.
- 16 (3) If information is requested under subsection (2) of this
 17 section, the information shall be transmitted within two school days
 18 after receiving the request and the records shall be sent as soon as
 19 possible. Any school district employee who releases the information in
 20 compliance with this section is immune from civil liability for damages
 21 unless it is shown that the school district employee acted with gross
 22 negligence or in bad faith.
- NEW SECTION. Sec. 6. A new section is added to chapter 28A.320 RCW to read as follows:
- 25 (1) To be eligible to receive records under chapter 13.50 RCW, each 26 school district shall implement a policy that facilitates disclosure of 27 information to the extent allowed by federal and state law. The policy 28 shall include, but not be limited to the following:
 - (a) What information may be shared;

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- (b) The conditions for sharing the information;
- 31 (c) The method for providing the information;
- 32 (d) Which individuals, by position, within the school district may 33 receive the information;
- (e) Which individuals, by position, within the school district are responsible for providing reasonable safeguards to protect the confidentiality of the information, including limiting the use and disclosure of the information to persons necessary to provide appropriate educational and support services for the juvenile who is

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- 1 the subject of the information, and to provide a safe environment for
 2 the juvenile, other students, and staff;
- 3 (f) Requiring the parent or legal guardian of the juvenile to be 4 notified when a juvenile justice or care agency discloses the record 5 information of a juvenile.
- 6 (2) Any school district or district employee who discloses 7 information in compliance with this section is immune from civil 8 liability for damages unless it is shown that the school district or 9 district employee acted with gross negligence or in bad faith.
- NEW SECTION. Sec. 7. A new section is added to chapter 28A.300 RCW to read as follows:
- By July 1, 1996, the superintendent of public instruction, the 12 department of social and health services, and the office of the 13 14 attorney general shall jointly develop and publish a handbook on the 15 current laws and policies governing the disclosure of information related to juveniles among and within juvenile justice or care agencies 16 as defined by RCW 13.50.010. The handbook shall be completed by July 17 18 1, 1996. The handbook shall be reviewed annually and updated as needed. 19
- The handbook shall neither discourage nor promote disclosure of information, but shall be designed to assist agency personnel in complying with applicable state and federal law. The handbook shall provide model policies that individual juvenile justice or care agencies may use in drafting a policy for the entity. The handbook shall also address each of the following:
- 26 (1) What constitutes juvenile records;
- 27 (2) Which laws govern disclosure of juvenile records;
- 28 (3) Who maintains juvenile records;
- 29 (4) Who can obtain juvenile records; and
- 30 (5) How juvenile records can be obtained.
- NEW SECTION. **Sec. 8.** If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

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