H-3787.2			

HOUSE BILL 2318

State of Washington 54th Legislature 1996 Regular Session

By Representatives Ballasiotes, Hatfield, Conway, Hymes, McMahan, Dickerson, Murray, Thompson, Quall, Costa and Chopp

Read first time 01/09/96. Referred to Committee on Corrections.

- 1 AN ACT Relating to sentencing of sex offenders; amending RCW
- 2 9.94A.120; prescribing penalties; and providing an effective date.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 9.94A.120 and 1995 c 108 s 3 are each amended to read 5 as follows:
- When a person is convicted of a felony, the court shall impose punishment as provided in this section.
- 8 (1) Except as authorized in subsections (2), (4), (5), (6), and (8)
- 9 of this section, the court shall impose a sentence within the sentence
- 10 range for the offense.
- 11 (2) The court may impose a sentence outside the standard sentence
- 12 range for that offense if it finds, considering the purpose of this
- 13 chapter, that there are substantial and compelling reasons justifying
- 14 an exceptional sentence.
- 15 (3) Whenever a sentence outside the standard range is imposed, the
- 16 court shall set forth the reasons for its decision in written findings
- 17 of fact and conclusions of law. A sentence outside the standard range
- 18 shall be a determinate sentence.

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(4) A persistent offender shall be sentenced to a term of total 1 confinement for life without the possibility of parole or, when 2 authorized by RCW 10.95.030 for the crime of aggravated murder in the 3 4 first degree, sentenced to death, notwithstanding the maximum sentence under any other law. An offender convicted of the crime of murder in 5 the first degree shall be sentenced to a term of total confinement not 6 less than twenty years. An offender convicted of the crime of assault 7 8 in the first degree or assault of a child in the first degree where the 9 offender used force or means likely to result in death or intended to 10 kill the victim shall be sentenced to a term of total confinement not less than five years. An offender convicted of the crime of rape in 11 the first degree shall be sentenced to a term of total confinement not 12 less than five years. The foregoing minimum terms of total confinement 13 14 are mandatory and shall not be varied or modified as provided in 15 subsection (2) of this section. In addition, all offenders subject to the provisions of this subsection shall not be eligible for community 16 custody, earned early release time, furlough, home detention, partial 17 confinement, work crew, work release, or any other form of early 18 19 release as defined under RCW 9.94A.150 (1), (2), (3), (5), (7), or (8), or any other form of authorized leave of absence from the correctional 20 facility while not in the direct custody of a corrections officer or 21 22 officers during such minimum terms of total confinement except in the case of an offender in need of emergency medical treatment or for the 23 24 purpose of commitment to an inpatient treatment facility in the case of 25 an offender convicted of the crime of rape in the first degree. 26

- (5) In sentencing a first-time offender the court may waive the imposition of a sentence within the sentence range and impose a sentence which may include up to ninety days of confinement in a facility operated or utilized under contract by the county and a requirement that the offender refrain from committing new offenses. The sentence may also include up to two years of community supervision, which, in addition to crime-related prohibitions, may include requirements that the offender perform any one or more of the following:
 - (a) Devote time to a specific employment or occupation;
- 36 (b) Undergo available outpatient treatment for up to two years, or inpatient treatment not to exceed the standard range of confinement for that offense;

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- 1 (c) Pursue a prescribed, secular course of study or vocational 2 training;
- 3 (d) Remain within prescribed geographical boundaries and notify the 4 court or the community corrections officer prior to any change in the 5 offender's address or employment;
- 6 (e) Report as directed to the court and a community corrections 7 officer; or
- 8 (f) Pay all court-ordered legal financial obligations as provided 9 in RCW 9.94A.030 and/or perform community service work.
- 10 (6)(a) An offender is eligible for the special drug offender 11 sentencing alternative if:
- (i) The offender is convicted of the manufacture, delivery, or possession with intent to manufacture or deliver a controlled substance classified in Schedule I or II that is a narcotic drug or a felony that is, under chapter 9A.28 RCW or RCW 69.50.407, a criminal attempt, criminal solicitation, or criminal conspiracy to commit such crimes, and the violation does not involve a sentence enhancement under RCW 9.94A.310(((3)))(4);
- 19 (ii) The offender has no prior convictions for a felony in this 20 state, another state, or the United States; and

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- (iii) The offense involved only a small quantity of the particular controlled substance as determined by the judge upon consideration of such factors as the weight, purity, packaging, sale price, and street value of the controlled substance.
- 25 (b) If the midpoint of the standard range is greater than one year 26 and the sentencing judge determines that the offender is eligible for 27 this option and that the offender and the community will benefit from the use of the special drug offender sentencing alternative, the judge 28 may waive imposition of a sentence within the standard range and impose 29 30 a sentence that must include a period of total confinement in a state facility for one-half of the midpoint of the standard range. During 31 incarceration in the state facility, offenders sentenced under this 32 33 subsection shall undergo a comprehensive substance abuse assessment and 34 receive, within available resources, treatment services appropriate for 35 the offender. The treatment services shall be designed by the division of alcohol and substance abuse of the department of social and health 36 37 services, in cooperation with the department of corrections. midpoint of the standard range is twenty-four months or less, no more 38 39 than three months of the sentence may be served in a work release

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The court shall also impose one year of concurrent community 1 2 custody and community supervision that must include appropriate outpatient substance abuse treatment, crime-related prohibitions 3 4 including a condition not to use illegal controlled substances, and a 5 requirement to submit to urinalysis or other testing to monitor that The court may require that the monitoring for controlled 6 7 substances be conducted by the department or by a treatment 8 alternative($(\{s\})$) \underline{s} to street crime program or a comparable court or 9 agency-referred program. The offender may be required to pay thirty dollars per month while on community custody to offset the cost of 10 monitoring. In addition, the court shall impose three or more of the 11 12 following conditions:

- (i) Devote time to a specific employment or training;
- (ii) Remain within prescribed geographical boundaries and notify the court or the community corrections officer before any change in the offender's address or employment;
- 17 (iii) Report as directed to a community corrections officer;
- 18 (iv) Pay all court-ordered legal financial obligations;
- 19 (v) Perform community service work;

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- 20 (vi) Stay out of areas designated by the sentencing judge.
- (c) If the offender violates any of the sentence conditions in (b) 21 22 of this subsection, the department shall impose administratively, with notice to the prosecuting attorney and the 23 24 sentencing court. Upon motion of the court or the prosecuting 25 attorney, a violation hearing shall be held by the court. If the court finds that conditions have been willfully violated, the court may 26 impose confinement consisting of up to the remaining one-half of the 27 28 midpoint of the standard range. All total confinement served during 29 the period of community custody shall be credited to the offender, 30 regardless of whether the total confinement is served as a result of the original sentence, as a result of a sanction imposed by the 31 department, or as a result of a violation found by the court. The term 32 of community supervision shall be tolled by any period of time served 33 34 in total confinement as a result of a violation found by the court.
- 35 (d) The department shall determine the rules for calculating the 36 value of a day fine based on the offender's income and reasonable 37 obligations which the offender has for the support of the offender and 38 any dependents. These rules shall be developed in consultation with

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1 the administrator for the courts, the office of financial management,
2 and the commission.

- 3 (7) If a sentence range has not been established for the 4 defendant's crime, the court shall impose a determinate sentence which may include not more than one year of confinement, community service 5 work, a term of community supervision not to exceed one year, and/or 6 7 other legal financial obligations. The court may impose a sentence 8 which provides more than one year of confinement if the court finds, 9 considering the purpose of this chapter, that there are substantial and 10 compelling reasons justifying an exceptional sentence.
 - (8)(a)(i) When an offender is convicted of a sex offense other than a violation of RCW 9A.44.050 or a sex offense that is also a serious violent offense and has no prior convictions for a sex offense or any other felony sex offenses in this or any other state, the sentencing court, on its own motion or the motion of the state or the defendant, may order an examination to determine whether the defendant is amenable to treatment.
- The report of the examination shall include at a minimum the following: The defendant's version of the facts and the official version of the facts, the defendant's offense history, an assessment of problems in addition to alleged deviant behaviors, the offender's social and employment situation, and other evaluation measures used. The report shall set forth the sources of the evaluator's information.
 - The examiner shall assess and report regarding the defendant's amenability to treatment and relative risk to the community. A proposed treatment plan shall be provided and shall include, at a minimum:
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- (A) Frequency and type of contact between offender and therapist;
- 29 (B) Specific issues to be addressed in the treatment and 30 description of planned treatment modalities;
- 31 (C) Monitoring plans, including any requirements regarding living 32 conditions, lifestyle requirements, and monitoring by family members 33 and others;
 - (D) Anticipated length of treatment; and
- 35 (E) Recommended crime-related prohibitions.
- The court on its own motion may order, or on a motion by the state shall order, a second examination regarding the offender's amenability to treatment. The evaluator shall be selected by the party making the motion. The defendant shall pay the cost of any second examination

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ordered unless the court finds the defendant to be indigent in which case the state shall pay the cost.

- (ii) After receipt of the reports, the court shall consider whether 3 4 the offender and the community will benefit from use of this special sexual offender sentencing alternative and consider the victim's 5 opinion whether the offender should receive a treatment disposition 6 7 under this subsection. If the court determines that this special sex 8 offender sentencing alternative is appropriate, the court shall then 9 impose a sentence within the sentence range. If this sentence is less 10 than eight years of confinement, the court may suspend the execution of the sentence and impose the following conditions of suspension: 11
- 12 (A) The court shall place the defendant on community supervision 13 for the length of the suspended sentence or three years, whichever is 14 greater; and
- 15 (B) The court shall order treatment for any period up to three years in duration. The court in its discretion shall order outpatient 16 17 sex offender treatment or inpatient sex offender treatment, if available. A community mental health center may not be used for such 18 19 treatment unless it has an appropriate program designed for sex The offender shall not change sex offender 20 offender treatment. treatment providers or treatment conditions without first notifying the 21 prosecutor, the community corrections officer, and the court, and shall 22 23 not change providers without court approval after a hearing if the prosecutor or community corrections officer object to the change. In 24 25 addition, as conditions of the suspended sentence, the court may impose other sentence conditions including up to six months of confinement, 26 27 not to exceed the sentence range of confinement for that offense, crime-related prohibitions, and requirements that the offender perform 28 any one or more of the following: 29
- 30 (I) Devote time to a specific employment or occupation;
- 31 (II) Remain within prescribed geographical boundaries and notify 32 the court or the community corrections officer prior to any change in 33 the offender's address or employment;
- 34 (III) Report as directed to the court and a community corrections 35 officer;
- 36 (IV) Pay all court-ordered legal financial obligations as provided 37 in RCW 9.94A.030, perform community service work, or any combination 38 thereof; or

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- 1 (V) Make recoupment to the victim for the cost of any counseling 2 required as a result of the offender's crime.
- 3 (iii) The sex offender therapist shall submit quarterly reports on 4 the defendant's progress in treatment to the court and the parties.
- $\,\,$ The report shall reference the treatment plan and include at a minimum
- 6 the following: Dates of attendance, defendant's compliance with
- 7 requirements, treatment activities, the defendant's relative progress
- $\boldsymbol{8}$ in treatment, and any other material as specified by the court at
- 9 sentencing.
- (iv) At the time of sentencing, the court shall set a treatment termination hearing for three months prior to the anticipated date for completion of treatment. Prior to the treatment termination hearing, the treatment professional and community corrections officer shall submit written reports to the court and parties regarding the
- 15 defendant's compliance with treatment and monitoring requirements, and
- 16 recommendations regarding termination from treatment, including
- 17 proposed community supervision conditions. Either party may request
- 18 and the court may order another evaluation regarding the advisability
- 19 of termination from treatment. The defendant shall pay the cost of any
- 20 additional evaluation ordered unless the court finds the defendant to
- 21 be indigent in which case the state shall pay the cost. At the
- 22 treatment termination hearing the court may: (A) Modify conditions of
- 23 community supervision, and either (B) terminate treatment, or (C)
- 24 extend treatment for up to the remaining period of community
- 25 supervision.
- (v) The court may revoke the suspended sentence at any time during the period of community supervision and order execution of the sentence
- 28 if: (A) The defendant violates the conditions of the suspended
- 29 sentence, or (B) the court finds that the defendant is failing to make
- 30 satisfactory progress in treatment. All confinement time served during
- 31 the period of community supervision shall be credited to the offender
- 32 if the suspended sentence is revoked.
- (vi) Except as provided in (a)(vii) of this subsection, after July
- 34 1, 1991, examinations and treatment ordered pursuant to this subsection
- 35 shall only be conducted by sex offender treatment providers certified
- 36 by the department of health pursuant to chapter 18.155 RCW.
- (vii) A sex offender therapist who examines or treats a sex
- 38 offender pursuant to this subsection (8) does not have to be certified
- 39 by the department of health pursuant to chapter 18.155 RCW if the court

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finds that: (A) The offender has already moved to another state or plans to move to another state for reasons other than circumventing the certification requirements; (B) no certified providers are available for treatment within a reasonable geographical distance of the offender's home; and (C) the evaluation and treatment plan comply with this subsection (8) and the rules adopted by the department of health.

For purposes of this subsection, "victim" means any person who has sustained emotional, psychological, physical, or financial injury to person or property as a result of the crime charged. "Victim" also means a parent or guardian of a victim who is a minor child unless the parent or guardian is the perpetrator of the offense.

12 (b) When an offender commits any felony sex offense on or after
13 July 1, 1987, and is sentenced to a term of confinement of more than
14 one year but less than six years, the sentencing court may, on its own
15 motion or on the motion of the offender or the state, request the
16 department of corrections to evaluate whether the offender is amenable
17 to treatment and the department may place the offender in a treatment
18 program within a correctional facility operated by the department.

Except for an offender who has been convicted of a violation of RCW 9A.44.040 or 9A.44.050, if the offender completes the treatment program before the expiration of his or her term of confinement, the department of corrections may request the court to convert the balance of confinement to community supervision and to place conditions on the offender including crime-related prohibitions and requirements that the offender perform any one or more of the following:

- (i) Devote time to a specific employment or occupation;
- (ii) Remain within prescribed geographical boundaries and notify the court or the community corrections officer prior to any change in the offender's address or employment;
- 30 (iii) Report as directed to the court and a community corrections 31 officer;
- 32 (iv) Undergo available outpatient treatment.

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If the offender violates any of the terms of his or her community supervision, the court may order the offender to serve out the balance of his or her community supervision term in confinement in the custody of the department of corrections.

Nothing in this subsection (8)(b) shall confer eligibility for such programs for offenders convicted and sentenced for a sex offense

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1 committed prior to July 1, 1987. This subsection (8)(b) does not apply 2 to any crime committed after July 1, 1990.

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- (c) Offenders convicted and sentenced for a sex offense committed prior to July 1, 1987, may, subject to available funds, request an evaluation by the department of corrections to determine whether they are amenable to treatment. If the offender is determined to be amenable to treatment, the offender may request placement in a treatment program within a correctional facility operated by the department. Placement in such treatment program is subject to available funds.
- 11 (9)(a) When a court sentences a person to a term of total confinement to the custody of the department of corrections for an 12 offense categorized as a sex offense or a serious violent offense 13 committed after July 1, 1988, but before July 1, 1990, assault in the 14 15 second degree, assault of a child in the second degree, any crime against a person where it is determined in accordance with RCW 16 17 9.94A.125 that the defendant or an accomplice was armed with a deadly weapon at the time of commission, or any felony offense under chapter 18 19 69.50 or 69.52 RCW not sentenced under subsection (6) of this section, 20 committed on or after July 1, 1988, the court shall in addition to the other terms of the sentence, sentence the offender to a one-year term 21 22 of community placement beginning either upon completion of the term of confinement or at such time as the offender is transferred to community 23 24 custody in lieu of earned early release in accordance with RCW 25 9.94A.150 (1) and (2). When the court sentences an offender under this subsection to the statutory maximum period of confinement then the 26 27 community placement portion of the sentence shall consist entirely of such community custody to which the offender may become eligible, in 28 29 accordance with RCW 9.94A.150 (1) and (2). Any period of community 30 custody actually served shall be credited against the community placement portion of the sentence. 31
- (b) When a court sentences a person to a term of total confinement 32 33 to the custody of the department of corrections for an offense 34 categorized as a sex offense committed on or after July 1, 1990, but 35 prior to July 1, 1996, or a serious violent offense committed on or after July 1, 1990, the court shall in addition to other terms of the 36 37 sentence, sentence the offender to community placement for two years or up to the period of earned early release awarded pursuant to RCW 38 39 9.94A.150 (1) and (2), whichever is longer. When a court sentences a

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- 1 person to a term of total confinement to the custody of the department
- 2 of corrections for an offense categorized as a sex offense committed on
- 3 or after July 1, 1996, the court shall in addition to other terms of
- 4 the sentence, sentence the offender to community placement for five
- 5 years or up to the period of earned early release awarded pursuant to
- 6 RCW 9.94A.150 (1) and (2), whichever is longer. The community
- 7 placement shall begin either upon completion of the term of confinement
- 8 or at such time as the offender is transferred to community custody in
- 9 lieu of earned early release in accordance with RCW 9.94A.150 (1) and
- 10 (2). When the court sentences an offender under this subsection to the
- 11 statutory maximum period of confinement then the community placement
- 12 portion of the sentence shall consist entirely of the community custody
- 13 to which the offender may become eligible, in accordance with RCW
- 14 9.94A.150 (1) and (2). Any period of community custody actually served
- 15 shall be credited against the community placement portion of the
- 16 sentence. Unless a condition is waived by the court, the terms of
- 17 community placement for offenders sentenced pursuant to this section
- 18 shall include the following conditions:
- 19 (i) The offender shall report to and be available for contact with
- 20 the assigned community corrections officer as directed;
- 21 (ii) The offender shall work at department of corrections-approved
- 22 education, employment, and/or community service;
- 23 (iii) The offender shall not consume controlled substances except
- 24 pursuant to lawfully issued prescriptions;
- 25 (iv) An offender in community custody shall not unlawfully possess
- 26 controlled substances;
- (v) The offender shall pay supervision fees as determined by the
- 28 department of corrections; and
- 29 (vi) The residence location and living arrangements are subject to
- 30 the prior approval of the department of corrections during the period
- 31 of community placement.
- 32 (c) The court may also order any of the following special
- 33 conditions:
- 34 (i) The offender shall remain within, or outside of, a specified
- 35 geographical boundary;
- 36 (ii) The offender shall not have direct or indirect contact with
- 37 the victim of the crime or a specified class of individuals;
- 38 (iii) The offender shall participate in crime-related treatment or
- 39 counseling services;

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(iv) The offender shall not consume alcohol; or

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- (v) The offender shall comply with any crime-related prohibitions.
- 3 (d) Prior to transfer to, or during, community placement, any 4 conditions of community placement may be removed or modified so as not 5 to be more restrictive by the sentencing court, upon recommendation of 6 the department of corrections.
 - (10) If the court imposes a sentence requiring confinement of thirty days or less, the court may, in its discretion, specify that the sentence be served on consecutive or intermittent days. A sentence requiring more than thirty days of confinement shall be served on consecutive days. Local jail administrators may schedule court-ordered intermittent sentences as space permits.
- 13 (11) If a sentence imposed includes payment of a legal financial obligation, the sentence shall specify the total amount of the legal 14 15 financial obligation owed, and shall require the offender to pay a 16 specified monthly sum toward that legal financial obligation. Restitution to victims shall be paid prior to any other payments of 17 monetary obligations. Any legal financial obligation that is imposed 18 19 by the court may be collected by the department, which shall deliver the amount paid to the county clerk for credit. 20 The offender's compliance with payment of legal financial obligations shall be 21 supervised by the department. All monetary payments ordered shall be 22 paid no later than ten years after the last date of release from 23 24 confinement pursuant to a felony conviction or the date the sentence 25 was entered. Independent of the department, the party or entity to 26 whom the legal financial obligation is owed shall have the authority to 27 utilize any other remedies available to the party or entity to collect 28 the legal financial obligation. Nothing in this section makes the 29 department, the state, or any of its employees, agents, or other 30 persons acting on their behalf liable under any circumstances for the payment of these legal financial obligations. If an order includes 31 restitution as one of the monetary assessments, the county clerk shall 32 make disbursements to victims named in the order. 33
 - (12) Except as provided under RCW 9.94A.140(1) and 9.94A.142(1), a court may not impose a sentence providing for a term of confinement or community supervision or community placement which exceeds the statutory maximum for the crime as provided in chapter 9A.20 RCW.
- 38 (13) All offenders sentenced to terms involving community 39 supervision, community service, community placement, or legal financial

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obligation shall be under the supervision of the secretary of the 1 2 department of corrections or such person as the secretary may designate and shall follow explicitly the instructions of the secretary including 3 4 reporting as directed to a community corrections officer, remaining within prescribed geographical boundaries, notifying the community 5 corrections officer of any change in the offender's address or 6 7 employment, and paying the supervision fee assessment. The department 8 may require offenders to pay for special services rendered on or after 9 July 25, 1993, including electronic monitoring, day reporting, and 10 telephone reporting, dependent upon the offender's ability to pay. The department may pay for these services for offenders who are not able to 11 12 pay.

- (14) All offenders sentenced to terms involving community supervision, community service, or community placement under the supervision of the department of corrections shall not own, use, or possess firearms or ammunition. Offenders who own, use, or are found to be in actual or constructive possession of firearms or ammunition shall be subject to the appropriate violation process and sanctions. "Constructive possession" as used in this subsection means the power and intent to control the firearm or ammunition. "Firearm" as used in this subsection means a weapon or device from which a projectile may be fired by an explosive such as gunpowder.
- (15) The sentencing court shall give the offender credit for all confinement time served before the sentencing if that confinement was solely in regard to the offense for which the offender is being sentenced.
- (16) A departure from the standards in RCW 9.94A.400 (1) and (2) governing whether sentences are to be served consecutively or concurrently is an exceptional sentence subject to the limitations in subsections (2) and (3) of this section, and may be appealed by the defendant or the state as set forth in RCW 9.94A.210 (2) through (6).
- (17) The court shall order restitution whenever the offender is 32 33 convicted of a felony that results in injury to any person or damage to or loss of property, whether the offender is sentenced to confinement 34 35 or placed under community supervision, unless extraordinary circumstances exist that make restitution inappropriate in the court's 36 37 judgment. The court shall set forth the extraordinary circumstances in the record if it does not order restitution. 38

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(18) As a part of any sentence, the court may impose and enforce an order that relates directly to the circumstances of the crime for which the offender has been convicted, prohibiting the offender from having any contact with other specified individuals or a specific class of individuals for a period not to exceed the maximum allowable sentence for the crime, regardless of the expiration of the offender's term of community supervision or community placement.

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- 8 (19) In any sentence of partial confinement, the court may require 9 the defendant to serve the partial confinement in work release, in a 10 program of home detention, on work crew, or in a combined program of 11 work crew and home detention.
- (20) All court-ordered legal financial obligations collected by the department and remitted to the county clerk shall be credited and paid where restitution is ordered. Restitution shall be paid prior to any other payments of monetary obligations.
- NEW SECTION. Sec. 2. This act shall take effect July 1, 1996, and shall apply to offenses committed on or after July 1, 1996.

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