SENATE BILL 5943

State of Washington54th Legislature1995 Regular SessionBy Senators Rinehart, Prince, Sheldon, Deccio and KohlRead first time 02/15/95.Referred to Committee on Ways & Means.

1 AN ACT Relating to convention and trade centers; amending RCW 2 67.40.020, 67.40.030, 67.40.040, 67.40.045, and 67.40.090; adding new 3 sections to chapters 67.40 RCW; and declaring an emergency.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 <u>NEW SECTION.</u> Sec. 1. (1) The governing body of a city, while not required by legislative mandate to do so, may, after July 1, 1995, by б 7 resolution or ordinance for the purposes authorized under sections 5 and 7 of this act, fix and impose a sales tax on the charge for rooms 8 to be used for lodging by transients in accordance with the terms of 9 10 chapter . . ., Laws of 1995 (this act). Such tax shall be collected from those persons who are taxable by the state under RCW 67.40.090, 11 12 but only those taxable persons located within the boundaries of the 13 city imposing the tax. The rate of such tax imposed by a city shall be 14 two percent of the charge for rooms to be used for lodging by 15 transients. Any such tax imposed under this section shall not be collected prior to January 1, 2000. The tax authorized under this 16 17 section shall be levied and collected in the same manner as those taxes authorized under chapter 82.14 RCW. Penalties, receipts, abatements, 18

refunds, and all other similar matters relating to the tax shall be as
 provided in chapter 82.08 RCW.

3 (2) The tax levied under this section shall remain in effect and 4 not be modified for that period for which the principal and interest 5 obligations of state bonds issued to finance the expansion of the state 6 convention and trade center under RCW 67.40.030 remain outstanding.

7 (3) As used in this section, the term "city" means a municipality 8 that has within its boundaries a convention and trade facility as 9 defined in RCW 67.40.020.

10 <u>NEW SECTION.</u> Sec. 2. When remitting sales tax receipts to the 11 state under RCW 82.14.050, the city treasurer, or its designee, shall 12 at the same time remit the sales taxes collected under section 1 of 13 this act for the municipality. The sum so collected and paid over on 14 behalf of the municipality shall be credited against the amount of the 15 tax otherwise due to the state from those same taxpayers under RCW 16 82.08.020(1).

17 NEW SECTION. Sec. 3. (1) The cities shall contract, prior to the 18 effective date of a resolution or ordinance imposing a sales tax under section 1 of this act, the administration and collection of the local 19 20 option sales tax to the state department of revenue at no cost to the municipality. The tax authorized by chapter . . ., Laws of 1995 (this 21 22 act) which is collected by the department of revenue shall be deposited 23 by the state into the account created under RCW 67.40.040 in the state 24 treasury.

(2) The sales tax authorized under section 1 of this act shall be
 due and payable in the same manner as those taxes authorized under RCW
 82.14.030.

NEW SECTION. Sec. 4. The state sales tax on construction performed under section 5 of this act collected by the department of revenue under chapter 82.08 RCW shall be deposited by the state into the account created under RCW 67.40.040 in the state treasury.

32 <u>NEW SECTION.</u> **Sec. 5.** All taxes levied and collected under section 33 1 of this act shall be credited to the state convention and trade 34 center account in the state treasury and used solely by the corporation 35 formed under RCW 67.40.020 for the purpose of paying all or any part of

The financing, design, acquisition, the cost associated with: 1 construction, equipping, operating, maintaining, and reequipping of 2 3 convention center facilities related to the expansion recommended by 4 the convention center expansion and city facilities task force created under section 148, chapter 6, Laws of 1994 sp. sess.; the acquisition, 5 construction, and relocation costs of replacement housing; and the 6 7 repayment of loans and advances from the state, including loans 8 authorized previously under this chapter, or to pay or secure the 9 payment of all or part of the principal of or interest on any state 10 bonds issued for purposes authorized under this chapter.

Sec. 6. Upon the effective date of this act, the 11 <u>NEW SECTION.</u> 12 may proceed with preliminary design and planning corporation activities, environmental studies, and real estate appraisals for 13 14 convention center improvements. No other expenditures may be made in 15 support of the expansion project recommended by the convention center 16 expansion and city facilities task force created under section 148, chapter 6, Laws of 1994 sp. sess. prior to acceptance by the board of 17 18 directors of the corporation of an irrevocable commitment for funding 19 from public or private participants consistent with the expansion development study task force recommendations report dated December 20 21 1994.

22 NEW SECTION. Sec. 7. (1) Moneys received from any tax imposed 23 under section 1 of this act shall be used for the purpose of providing funds to the corporation for the costs associated with paying all or 24 any part of the cost associated with: 25 The financing, design, 26 acquisition, construction, equipping, operating, maintaining, and 27 reequipping of convention center facilities; the acquisition, 28 construction, and relocation costs of replacement housing; and 29 repayment of loans and advances from the state, including loans authorized previously under this chapter, or to pay or secure the 30 payment of all or part of the principal of or interest on any state 31 bonds issued for purposes authorized under this chapter. 32

(2) If any of the revenue from any local sales tax authorized under section 1 of this act shall have been encumbered or pledged by the state to secure the payment of any state bonds as authorized under RCW 67.40.030, then as long as that agreement or pledge shall be in effect, the legislature shall not withdraw from the municipality the authority

to levy and collect the tax or the tax credit authorized under sections
 1 and 2 of this act.

3 **Sec. 8.** RCW 67.40.020 and 1993 c 500 s 9 are each amended to read 4 as follows:

5 The governor is authorized to form a public nonprofit (1) corporation in the same manner as a private nonprofit corporation is 6 7 formed under chapter 24.03 RCW. The public corporation shall be an instrumentality of the state and have all the powers and be subject to 8 9 the same restrictions as are permitted or prescribed to private nonprofit corporations, but shall exercise those powers only for 10 carrying out the purposes of this chapter and those purposes 11 necessarily implied therefrom. The governor shall appoint a board of 12 nine directors for the corporation who shall serve terms of six years, 13 14 except that two of the original directors shall serve for two years and 15 two of the original directors shall serve for four years. After 16 January 1, 1991, at least one position on the board shall be filled by a member representing management in the hotel or motel industry subject 17 18 to taxation under RCW 67.40.090. The directors may provide for the payment of their expenses. The corporation may ((cause a state 19 convention and trade center with an overall size of approximately three 20 hundred thousand square feet to be designed and constructed on a site 21 22 in the city of Seattle. In acquiring, designing, and constructing the 23 state convention and trade center, the corporation shall consider the 24 recommendations and proposals issued on December 11, 1981, by the joint 25 select committee on the state convention and trade center)) acquire, construct, expand, and improve the state convention and trade center 26 within the city of Seattle. Notwithstanding the provisions of 27 subsection (2) of this section, the corporation may acquire, lease, 28 29 sell, or otherwise encumber property rights, including but not limited 30 to development or condominium rights, deemed by the corporation as necessary for facility expansion. 31

(2) The corporation may acquire and transfer real and personal property by lease, sublease, purchase, or sale, and further acquire property by condemnation of privately owned property or rights to and interests in such property pursuant to the procedure in chapter 8.04 RCW. However, acquisitions and transfers of real property, other than by lease, may be made only if the acquisition or transfer is approved by the director of financial management in consultation with the

chairpersons of the <u>appropriate fiscal</u> committees ((on ways and means)) 1 2 of the senate and house of representatives. The corporation may accept gifts or grants, request the financing provided for in RCW 67.40.030, 3 4 cause the state convention and trade center facilities to be 5 constructed, and do whatever is necessary or appropriate to carry out those purposes. Upon approval by the director of financial management 6 7 in consultation with the chairpersons of the ((ways and means)) 8 appropriate fiscal committees of the house of representatives and the 9 senate, the corporation may enter into lease and sublease contracts for 10 a term exceeding the fiscal period in which these lease and sublease contracts are made. The terms of sale or lease of properties acquired 11 by the corporation on February 9, 1987, pursuant to the property 12 13 purchase and settlement agreement entered into by the corporation on June 12, 1986, including the McKay parcel which the corporation is 14 15 contractually obligated to sell under that agreement, shall also be 16 subject to the approval of the director of financial management in 17 consultation with the chairpersons of the ((ways and means)) appropriate fiscal committees of the house of representatives and the 18 19 senate. No approval by the director of financial management is 20 required for leases of individual retail space, meeting rooms, or convention-related facilities. In order to allow the corporation 21 22 flexibility to secure appropriate insurance by negotiation, the 23 corporation is exempt from RCW 48.30.270. The corporation shall 24 maintain, operate, promote, and manage the state convention and trade 25 center.

(3) In order to allow the corporation flexibility in its personnel
policies, the corporation is exempt from chapter 41.06 RCW, chapter
41.05 RCW, RCW 43.01.040 through 43.01.044, chapter 41.04 RCW and
chapter 41.40 RCW.

30 **Sec. 9.** RCW 67.40.030 and 1990 c 181 s 1 are each amended to read 31 as follows:

For the purpose of providing funds for the state convention and trade center, the state finance committee is authorized to issue, upon request of the corporation formed under RCW 67.40.020 and in one or more offerings, general obligation bonds of the state of Washington in the sum of ((one)) two hundred sixty million, seven hundred sixty-five thousand dollars, or so much thereof as may be required, to finance this project and all costs incidental thereto, to capitalize all or a

portion of interest during construction, to provide for expansion, 1 renovation, exterior cleanup and repair of the Eagles building, 2 conversion of various retail and other space to meeting rooms, and 3 4 contingency costs of the center, purchase of the McKay Parcel as 5 defined in the property and purchase agreement entered into by the corporation on June 12, 1986, development of low-income housing and to 6 7 reimburse the general fund for expenditures in support of the project 8 and for those expenditures authorized under section 5 of this act. The 9 state finance committee may make such bond covenants as it deems 10 necessary to carry out the purposes of this section and this chapter. No bonds authorized in this section may be offered for sale without 11 12 prior legislative appropriation.

13 Sec. 10. RCW 67.40.040 and 1991 sp.s. c 13 s 11 are each amended 14 to read as follows:

15 (1) The proceeds from the sale of the bonds authorized in RCW 67.40.030, proceeds of the ((tax)) taxes imposed under RCW 67.40.090 16 and section 1 of this act, and all other moneys received by the state 17 18 convention and trade center from any public or private source which are intended to fund the acquisition, design, construction, expansion, 19 exterior cleanup and repair of the Eagles building, conversion of 20 21 various retail and other space to meeting rooms, purchase of the land and building known as the McKay Parcel, development of low-income 22 23 housing, or renovation of the center, and those expenditures authorized 24 under section 5 of this act shall be deposited in the state convention and trade center account hereby created in the state treasury and in 25 26 such subaccounts as are deemed appropriate by the directors of the 27 corporation.

(2) Moneys in the account, including unanticipated revenues under
 RCW 43.79.270, shall be used exclusively for the following purposes in
 the following priority:

31 (a) For reimbursement of the state general fund under RCW 32 67.40.060;

33 (b) After appropriation by statute:

34 (i) For payment of expenses incurred in the issuance and sale of35 the bonds issued under RCW 67.40.030;

36 (ii) For expenditures authorized in section 5 of this act;

<u>(iii)</u> For acquisition, design, and construction of the state
 convention and trade center; and

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1 (((iii))) (iv) For reimbursement of any expenditures from the state 2 general fund in support of the state convention and trade center; and 3 (c) For transfer to the state convention and trade center 4 operations account.

5 (3) The corporation shall identify with specificity those facilities of the state convention and trade center that are to be б financed with proceeds of general obligation bonds, the interest on 7 8 which is intended to be excluded from gross income for federal income 9 tax purposes. The corporation shall not permit the extent or manner of 10 private business use of those bond-financed facilities to be inconsistent with treatment of such bonds as governmental bonds under 11 applicable provisions of the Internal Revenue Code of 1986, as amended. 12 (4) In order to ensure consistent treatment of bonds authorized 13 14 under chapter . . ., Laws of 1995 (this act) with applicable provisions of the Internal Revenue Code of 1986, as amended, and notwithstanding 15 RCW 43.84.092, investment earnings on bond proceeds deposited in the 16 state convention and trade center account in the state treasury shall 17 be retained in the account, and shall be expended by the corporation 18 for the purposes authorized under chapter . . ., Laws of 1995 (this 19 act) and in a manner consistent with applicable provisions of the 20 Internal Revenue Code of 1986, as amended. 21

Sec. 11. RCW 67.40.045 and 1993 sp.s. c 12 s 9 are each amended to read as follows:

24 (1) The director of financial management, in consultation with the 25 chairpersons of the ((ways and means)) appropriate fiscal committees of the senate and house of representatives, may authorize temporary 26 27 borrowing from the state treasury for the purpose of covering cash deficiencies in the state convention and trade center account resulting 28 29 from project completion costs. Subject to the conditions and limitations provided in this section, lines of credit may be authorized 30 at times and in amounts as the director of financial management 31 determines are advisable to meet current and/or anticipated cash 32 33 deficiencies. Each authorization shall distinctly specify the maximum amount of cash deficiency which may be incurred and the maximum time 34 period during which the cash deficiency may continue. The total amount 35 36 of borrowing outstanding at any time shall never exceed the lesser of: 37 (a) \$58,275,000; or

(b) An amount, as determined by the director of financial
 management from time to time, which is necessary to provide for payment
 of project completion costs.

4 (2) Unless the due date under this subsection is extended by 5 statute, all amounts borrowed under the authority of this section shall be repaid to the state treasury by June 30, ((1997)) 1999, together 6 7 with interest at a rate determined by the state treasurer to be 8 equivalent to the return on investments of the state treasury during 9 the period the amounts are borrowed. Borrowing may be authorized from 10 any excess balances in the state treasury, except the agricultural permanent fund, the Millersylvania park permanent fund, the state 11 university permanent fund, the normal school permanent fund, the 12 13 permanent common school fund, and the scientific permanent fund.

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(3) As used in this section, "project completion" means:

(a) All remaining development, construction, and administrativecosts related to completion of the convention center; and

(b) Costs of the McKay building demolition, Eagles building
 rehabilitation, development of low-income housing, and construction of
 rentable retail space and an operable parking garage.

(4) It is the intent of the legislature that project completioncosts be paid ultimately from the following sources:

(a) \$29,250,000 to be received by the corporation under anagreement and settlement with Industrial Indemnity Co.;

(b) \$1,070,000 to be received by the corporation as a contributionfrom the city of Seattle;

(c) \$20,000,000 from additional general obligation bonds to be
 repaid from the special excise tax under RCW 67.40.090;

(d) \$4,765,000 for contingencies and project reserves from
 additional general obligation bonds to be repaid from the special
 excise tax under RCW 67.40.090;

(e) \$13,000,000 for conversion of various retail and other space to meeting rooms, from additional general obligation bonds to be repaid from the special excise tax under RCW 67.40.090;

(f) \$13,300,000 for expansion at the 900 level of the facility, from additional general obligation bonds to be repaid from the special excise tax under RCW 67.40.090;

(g) \$10,400,000 for purchase of the land and building known as the
 McKay Parcel, for development of low-income housing, for development,
 construction, and administrative costs related to completion of the

state convention and trade center, including settlement costs related 1 to construction litigation, and for partially refunding obligations 2 under the parking garage revenue note issued by the corporation to 3 4 Industrial Indemnity Company in connection with the agreement and settlement identified in (a) of this subsection, from additional 5 general obligation bonds to be repaid from the special excise tax under 6 7 RCW 67.40.090. All proceeds from any sale of the McKay parcel shall be 8 deposited in the state convention and trade center account and shall 9 not be expended without appropriation by law;

(h) \$300,000 for Eagles building exterior cleanup and repair, from additional general obligation bonds to be repaid from the special excise tax under RCW 67.40.090; and

(i) The proceeds of the sale of any properties owned by the state convention and trade center that are not planned for use for state convention and trade center operations, with the proceeds to be used for development, construction, and administrative costs related to completion of the state convention and trade center, including settlement costs related to construction litigation.

19 (5) The borrowing authority provided in this section is in addition 20 to the authority to borrow from the general fund to meet the bond retirement and interest requirements set forth in RCW 67.40.060. 21 То the extent the specific conditions and limitations provided in this 22 section conflict with the general conditions and limitations provided 23 24 for temporary cash deficiencies in RCW 43.88.260 (section 7, chapter 25 502, Laws of 1987), the specific conditions and limitations in this 26 section shall govern.

27 (6) For expenditures authorized under section 5 of this act, the 28 corporation may use the proceeds of the special excise tax authorized 29 under RCW 67.40.090, the sales tax authorized under section 1 of this 30 act, contributions to the corporation from public or private 31 participants, and investment earnings on any of the funds listed in 32 this subsection.

33 **Sec. 12.** RCW 67.40.090 and 1991 c 2 s 3 are each amended to read 34 as follows:

(1) Commencing April 1, 1982, there is imposed, and the department of revenue shall collect, in King county a special excise tax on the sale of or charge made for the furnishing of lodging by a hotel, rooming house, tourist court, motel, or trailer camp, and the granting

of any similar license to use real property, as distinguished from the 1 2 renting or leasing of real property, except that no such tax may be levied on any premises having fewer than sixty lodging units. It shall 3 be presumed that the occupancy of real property for a continuous period 4 5 of one month or more constitutes rental or lease of real property and not a mere license to use or enjoy the same. The legislature on behalf 6 of the state pledges to maintain and continue this tax until the bonds 7 authorized by this chapter are fully redeemed, both principal and 8 9 interest.

10 (2) The rate of the tax imposed under this section shall be as 11 provided in this subsection.

(a) From April 1, 1982, through December 31, 1982, inclusive, the
rate shall be three percent in the city of Seattle and two percent in
King county outside the city of Seattle.

(b) From January 1, 1983, through June 30, 1988, inclusive, the
rate shall be five percent in the city of Seattle and two percent in
King county outside the city of Seattle.

(c) From July 1, 1988, through December 31, 1992, inclusive, the
 rate shall be six percent in the city of Seattle and two and four tenths percent in King county outside the city of Seattle.

(d) From January 1, 1993, and until ((the change date)) bonds and
all other borrowings authorized under RCW 67.40.030 are retired, the
rate shall be seven percent in the city of Seattle and two and eighttenths percent in King county outside the city of Seattle.

(e) Except as otherwise provided in (d) of this subsection, on and after the change date, the rate shall be six percent in the city of Seattle and two and four-tenths percent in King county outside the city of Seattle.

(f) As used in this section, "change date" means the October 1st 29 30 next occurring after certification occurs under (g) of this subsection. 31 (g) On August 1st of 1998 and of each year thereafter until certification occurs under this subsection, the state treasurer shall 32 33 determine whether seventy-one and forty-three one-hundredths percent of the revenues actually collected and deposited with the state treasurer 34 35 for the tax imposed under this section during the twelve months ending June 30th of that year, excluding penalties and interest, exceeds the 36 37 amount actually paid in debt service during the same period for bonds issued under RCW 67.40.030 by at least two million dollars. If so, the 38 state treasurer shall so certify to the department of revenue. 39

(3) The proceeds of the special excise tax shall be deposited as
 provided in this subsection.

3 (a) Through June 30, 1988, inclusive, all proceeds shall be 4 deposited in the state convention and trade center account.

5 (b) From July 1, 1988, through December 31, 1992, inclusive, 6 eighty-three and thirty-three one-hundredths percent of the proceeds 7 shall be deposited in the state convention and trade center account. 8 The remainder shall be deposited in the state convention and trade 9 center operations account.

(c) From January 1, 1993, until the change date, eighty-five and 10 seventy-one-hundredths percent of the proceeds shall be deposited in 11 the state convention and trade center account. The remainder shall be 12 deposited in the state convention and trade center operations account. 13 14 (d) On and after the change date, eighty-three and thirty-three 15 one-hundredths percent of the proceeds shall be deposited in the state 16 convention and trade center account. The remainder shall be deposited 17 in the state convention and trade center operations account.

18 (4) Chapter 82.32 RCW applies to the tax imposed under this19 section.

20 <u>NEW SECTION.</u> **Sec. 13.** Sections 1 through 7 of this act are each 21 added to chapter 67.40 RCW.

22 <u>NEW SECTION.</u> Sec. 14. If any provision of this act or its 23 application to any person or circumstance is held invalid, the 24 remainder of the act or the application of the provision to other 25 persons or circumstances is not affected.

26 <u>NEW SECTION.</u> Sec. 15. This act is necessary for the immediate 27 preservation of the public peace, health, or safety, or support of the 28 state government and its existing public institutions, and shall take 29 effect immediately.

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