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2 ESHB 1113 - S AMD - 432
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3 By Senators Swecker and Morton
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ADOPTED AS AMENDED 4/17/97

5 Strike everything after the enacting clause and insert the 6 following:

7 "<u>NEW SECTION.</u> Sec. 1. The legislature finds that incentives need 8 to be established to encourage the installation of more efficient 9 irrigation conveyance and on-farm application systems and that 10 significant benefits can accrue including water quantity and water quality benefits. The legislature finds that increasing the amount of 11 12 lands that may be irrigated under an existing water right can impact 13 the amount of return flow water available to meet the needs of other Further, that adherence to a strict 14 existing water rights. 15 nonimpairment standard has slowed efforts to make irrigation water delivery systems more efficient. The legislature finds that reliance 16 17 on public funds to provide incentives to install efficient irrigation systems is less reliable and more costly to the public than providing 18 19 economic incentives together with establishing compensating mechanisms 20 to protect existing rights from impairment.

The purpose of this act is to establish mechanisms that will provide a means to test incentives for improving the efficiency of irrigation water use.

24 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 90.03 RCW 25 to read as follows:

RCW 90.03.380 does not apply to a change regarding a portion of the 26 27 water governed by a water right to appropriate surface water used for agricultural purposes that is made surplus to the beneficial uses 28 29 exercised under the right through the implementation of practices or technologies, including but not limited to conveyance practices or 30 technologies that are more efficient or more water use efficient than 31 those under which the right was perfected or through a change in the 32 33 crops grown under the water right. If a portion of the water governed 34 by a water right to surface water is made surplus to the beneficial 35 uses exercised under the right through the implementation of practices

1 or technologies, including but not limited to conveyance practices or 2 technologies, which are more efficient or more water use efficient than 3 those under which the right was perfected, the right to use the surplus 4 water may be changed to use on other lands owned by the holder of the 5 water right that are contiguous to the lands upon which the use of the 6 water was authorized by the right before such a change in accordance 7 with the following:

8 (1) For the purpose of calculating the amount of surplus water that 9 may be allocated to irrigate additional lands, the water right holder 10 shall assume that the amount of water per acre that is to be used to irrigate the additional land is equal to the revised amount of water 11 per acre that the lands previously allowed to be irrigated under the 12 13 original right would receive. Once the amount of surplus water is calculated in accordance with this section, the allowable quantity of 14 15 water that may be used to irrigate each parcel may be used on either the original parcel or on the additional land without differentiation; 16 17 (2) Of the waters determined to be surplus to the beneficial uses

18 exercised under the right:

(a) Fifty percent shall be available to be used on additional landand shall retain the date of priority of the original right; and

(b) Fifty percent shall be available to be used on additional land and shall have a date of priority that is subordinate to other water rights that were established as of the date the water was applied to the additional land.

25 The holder of the water right shall notify the department of such 26 a change. The department may prescribe a form upon which notification 27 is to be made. The department shall establish procedures to verify the information contained in the notification and may require the 28 submission of additional information to assure general compliance with 29 30 the provisions of this section. Such notification constitutes a change 31 in the holder's water right and, upon receiving the notification, the department shall revise its records for the water right to reflect the 32 33 change.

This section does not apply to water supplied by an irrigation district.

This section does not apply to surplus water resulting from water efficiency improvements that were financed in whole or in part with state funds.

1 Any person who uses this section shall not impair any existing 2 right unless compensation or mitigation for such impairment or injury 3 is agreed to by the holder of the affected water right.

4 <u>NEW SECTION.</u> Sec. 3. The definitions in this section apply 5 throughout this chapter unless the context clearly requires otherwise.

6 (1) "Contract" means a written legal instrument that provides for 7 the transfer of a portion of a water right from an existing water right 8 holder to another person for consideration.

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(2) "Department" means the department of ecology.

10 (3) "Net water savings" has the same meaning as defined in RCW 11 90.42.020.

12 (4) "Person" means a person, corporation, quasi-municipal13 corporation, municipal corporation, or state agency.

14 (5) "Reduction in evaporative loss" means the amount of water that 15 is no longer lost to further use as a result of changing from a conventional irrigation system to a water-efficient irrigation system. 16 "Reduction in evaporative loss" includes the reduction in the amount of 17 18 water consumed through evaporation or through transpiration by 19 nonproductive plants such as cover crops, but does not include any water that contributed to return flows used to satisfy existing rights. 20 21 (6) "Trust water right" means a water right transferred to and managed by the department for the benefit of instream flows or for the 22 23 allocation to new uses as provided in chapter 90.38 or 90.42 RCW.

(7) "Water-efficient irrigation system" means a system that,25 through technological modifications, results in water savings.

26 NEW SECTION. Sec. 4. A person holding a valid water right or 27 contractual right to use water, who finances the installation of a 28 water-efficient irrigation system, may enter into a contract with 29 another person for the transfer of water saved through installation of the water-efficient irrigation system. In determining the amount that 30 31 is transferrable, the department shall allow the transfer of an amount 32 equal to the reduction in the evaporative loss. The reduction in 33 evaporative loss is a readily transferrable component of net water 34 savings.

In addition, the department shall evaluate whether there are additional net water savings that result directly from installation of the water-efficient irrigation system that could be transferred to the

purchaser without detriment to other existing water users. The 1 department may not delay because of decisions on the determination of 2 additional net water savings the approval of the transfer of the water 3 4 that constitutes the reduction in evaporative loss. The use of water 5 supplied by an irrigation district that is saved through installation of a qualifying water-efficient irrigation system as provided in this 6 7 section shall be regulated solely as provided by the board of directors of the irrigation district. 8

9 A person wishing to make application for a transfer of a water 10 right under this chapter shall comply with RCW 90.03.380. A contract 11 may allow for a permanent transfer of a portion of the original water 12 right, or for lease agreements with set expiration dates. The 13 applicant shall state that the contract is not permanent in the 14 application if the contract is not permanent.

The transferred portion has the same date of priority as the water right from which it originated, but between them the transferred portion of the right is inferior in priority unless otherwise provided by the parties in the contract.

19 The department shall maintain a record of contracts with the 20 certificate of water right for the transferred water.

21 NEW SECTION. Sec. 5. The department may adopt rules, in accordance with chapter 34.05 RCW, for procedures to be used to 22 23 facilitate the processing of requests for water right transfers made 24 under this chapter and to establish a streamlined procedure to quantify 25 the reduction in the evaporative loss. In developing streamlined procedures, the department may use data from the United States natural 26 resource conservation service or the Washington state cooperative 27 extension service to base calculations of reduction in evaporative loss 28 29 in various regions of the state.

30 The rules may establish procedures for the department to make 31 preliminary findings that can be used as an initial basis for 32 developing contracts by applicants.

33 <u>NEW SECTION.</u> Sec. 6. An applicant shall accompany an application 34 for a water right transfer under this chapter with a fee established in 35 RCW 90.03.470.

<u>NEW SECTION.</u> Sec. 7. In processing applications for transfers of portions of water rights under this chapter, if the department is unable to conclusively determine the validity of the original water right, the department may include a presumption of validity in the certificate of water rights. The presumption must provide to the contract purchaser the same right to the use of water embodied in the original water right.

8 The presumption of validity may not be used as evidence as to the 9 existence or nonexistence in a water right adjudication conducted under 10 chapter 90.03 RCW.

<u>NEW SECTION.</u> Sec. 8. A holder of a water right may voluntarily 11 12 enter into a contract with the department. The department may utilize funds that are now or hereafter authorized for the purchase of water 13 savings made available under this chapter. The department shall 14 15 utilize the same methods of calculating water that is transferrable to another party under this chapter in determining the amount of water 16 that is transferrable to the state. If additional net water saved is 17 18 available for the benefit of only a stream segment, the calculations 19 may be made on a case-by-case basis while assuring no detriment to 20 existing water users occurs.

21 <u>NEW SECTION.</u> Sec. 9. A valid water right user who installs a 22 water-efficient irrigation system may apply for a transfer of the 23 reduction in evaporative loss, plus any additional net water savings, 24 for the irrigation of an additional parcel of previously unirrigated 25 land, to land with less senior water rights, or that lacks a full and 26 sufficient supply. The application must be processed based upon the 27 same criteria as if the transfer were to be made to another person.

28 <u>NEW SECTION.</u> **Sec. 10.** This chapter may be known and cited as the 29 agricultural water conservation incentives act.

30 **Sec. 11.** RCW 90.03.380 and 1996 c 320 s 19 are each amended to 31 read as follows:

32 (1) The right to the use of water which has been applied to a 33 beneficial use in the state shall be and remain appurtenant to the land 34 or place upon which the same is used((: <u>PROVIDED</u>, <u>HOWEVER</u>, <u>That</u> 35 said)). <u>However</u>, all or a portion of a right may be transferred to

another or to others and become appurtenant to any other land or place 1 of use without loss of priority of right theretofore established if 2 such change can be made without detriment or injury to existing rights. 3 4 The point of diversion of water for beneficial use or the purpose of 5 use may be changed, if such change can be made without detriment or injury to existing rights. A change in the place of use, point of 6 diversion, and/or purpose of use of a water right to enable irrigation 7 8 of additional acreage or the addition of new uses may be permitted if 9 such change results in no increase in the annual consumptive quantity of water used under the water right. For purposes of this section, 10 "annual consumptive quantity" means the estimated or actual annual 11 amount of water diverted pursuant to the water right, reduced by the 12 estimated annual amount of return flows, averaged over the most recent 13 14 five-year period of continuous beneficial use of the water right. 15 Before any transfer of such right to use water or change of the point 16 of diversion of water or change of purpose of use can be made, any person having an interest in the transfer or change, shall file a 17 written application therefor with the department, and said application 18 19 shall not be granted until notice of said application shall be published as provided in RCW 90.03.280. If it shall appear that such 20 transfer or such change may be made without injury or detriment to 21 existing rights, the department shall issue to the applicant an 22 authorization to make the change or transfer. When the applicant has 23 24 completed the change or transfer, the department shall issue to the applicant a certificate in duplicate granting the right for such 25 26 transfer or for such change of point of diversion or of use. The certificate so issued shall be filed and be made a record with the 27 department and the duplicate certificate issued to the applicant may be 28 29 filed with the county auditor in like manner and with the same effect 30 as provided in the original certificate or permit to divert water.

31 (2) If an application for change proposes to transfer water rights 32 from one irrigation district to another, the department shall, before 33 publication of notice, receive concurrence from each of the irrigation 34 districts that such transfer or change will not adversely affect the 35 ability to deliver water to other landowners or impair the financial 36 integrity of either of the districts.

37 (3) A change in place of use by an individual water user or users 38 of water provided by an irrigation district need only receive approval 39 for the change from the board of directors of the district if the use

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of water continues within the irrigation district, and when water is 1 2 provided by an irrigation entity that is a member of a board of joint control created under chapter 87.80 RCW, approval need only be received 3 4 from the board of joint control if the use of water continues within 5 the area of jurisdiction of the joint board and the change can be made without detriment or injury to existing rights. The board of directors 6 of an irrigation district may approve such a change if the board 7 8 determines that the change: Will not adversely affect the district's 9 ability to deliver water to other landowners; will not require the construction by the district of diversion or drainage facilities unless 10 the board finds that the construction by the district is in the 11 interest of the district; will not impair the financial or operational 12 13 integrity of the district; and is consistent with the contractual obligations of the district. 14

15 <u>(4)</u> This section shall not apply to trust water rights acquired by 16 the state through the funding of water conservation projects under 17 chapter 90.38 RCW or RCW 90.42.010 through 90.42.070.

18 Sec. 12. RCW 90.44.100 and 1987 c 109 s 113 are each amended to 19 read as follows:

After an application to, and upon the issuance by the department of 20 21 an amendment to the appropriate permit or certificate of ground water 22 right, the holder of a valid right to withdraw public ground waters 23 may, without losing his priority of right, construct wells or other 24 means of withdrawal at a new location in substitution for or in 25 addition to those at the original location, or he may change the manner PROVIDED, HOWEVER, That such or the place of use of the water: 26 amendment shall be issued only after publication of notice of the 27 application and findings as prescribed in the case of an original 28 29 application. Such amendment shall be issued by the department only on 30 the conditions that: (1) The additional or substitute well or wells shall tap the same body of public ground water as the original well or 31 32 wells; (2) use of the original well or wells shall be discontinued upon 33 construction of the substitute well or wells; (3) the construction of 34 an additional well or wells shall not enlarge the right conveyed by the original permit or certificate; and (4) other existing rights shall not 35 36 be impaired. The department may specify an approved manner of construction and shall require a showing of compliance with the terms 37 of the amendment, as provided in RCW 90.44.080 in the case of an 38

original permit. An amendment to a permit or certificate to change the 1 place of use, point of withdrawal, and/or purpose of use of a ground 2 water right to enable irrigation of additional acreage or the addition 3 4 of new uses may be issued if such change results in no increase in the annual consumptive quantity of water used under a certificate or 5 authorized for use under a permit. For purposes of this section, 6 "annual consumptive quantity" means the estimated or actual annual 7 8 amount of water withdrawn under a certificate or the amount authorized 9 for use under a permit reduced by the estimated annual amount of return 10 flows. For permits or certificates under which actual amounts of water have been withdrawn, withdrawals and return flows shall be averaged 11 over the most recent five-year period of continuous beneficial use of 12 the ground water right or, if the period of actual continuous 13 beneficial use is less than five years, such lesser period. 14

15 <u>NEW SECTION.</u> **Sec. 13.** The department of ecology shall submit a 16 report to the legislature by December 1, 2000, containing the results 17 of activities authorized under this act.

18 <u>NEW SECTION.</u> Sec. 14. Sections 3 through 10 of this act 19 constitute a new chapter in Title 90 RCW.

20 <u>NEW SECTION.</u> **Sec. 15.** Sections 1 through 10 of this act expire 21 June 30, 2001."

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On page 1, line 1 of the title, after "changes;" strike the remainder of the title and insert "amending RCW 90.03.380 and 90.44.100; adding a new section to chapter 90.03 RCW; adding a new chapter to Title 90 RCW; creating new sections; and providing an expiration date."

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