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**SUBSTITUTE HOUSE BILL 1543**

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**State of Washington**

**55th Legislature**

**1997 Regular Session**

**By** House Committee on Criminal Justice & Corrections (originally sponsored by Representatives Radcliff, Tokuda, Ballasiotes, Skinner, Cooper, Chopp, Blalock, Conway, Costa, Lantz, Cole, Wolfe, O'Brien, Mason, Wood and Scott)

Read first time 02/27/97.

1 AN ACT Relating to the prevention of juvenile violence; amending  
2 RCW 43.121.050 and 43.121.090; adding new sections to chapter 43.121  
3 RCW; and adding a new section to chapter 43.88 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** A new section is added to chapter 43.121 RCW  
6 to read as follows:

7 The legislature of the state of Washington finds that community  
8 deterioration and family disintegration are increasing problems in our  
9 state. One clear indicator of this damage is juvenile crime and  
10 violence. The legislature further finds that prevention is one of the  
11 best methods of fighting juvenile crime. Building more facilities to  
12 house juvenile offenders is only one part of the solution: Increased  
13 spending on confining juvenile offenders must be closely linked to  
14 efforts to prevent juvenile crime.

15 Research indicates that providing funding for prevention programs  
16 is a cost-effective method of preventing and reducing juvenile crime.  
17 To this end, the legislature establishes the family investment account.  
18 By encouraging spending on juvenile crime prevention programs to equal  
19 state increases in spending on confining juvenile offender

1 rehabilitation facilities, the legislature intends to improve outcomes  
2 for children and youth and prevent the continued deterioration of  
3 communities and the breakdown of families.

4 NEW SECTION. **Sec. 2.** A new section is added to chapter 43.88 RCW  
5 to read as follows:

6 (1) On January 1, 1998, the state treasurer shall transfer money  
7 from the state general fund to the family investment account, created  
8 in section 3 of this act, in an amount equal to any increase in capital  
9 and operating expenditures for the institutional services program of  
10 the juvenile rehabilitation administration in the department of social  
11 and health services for the fiscal year ending June 30, 1997, over the  
12 fiscal year ending June 30, 1996.

13 (2) On the first day of January in each year subsequent to January  
14 1998, the state treasurer shall transfer money from the state general  
15 fund to the family investment account in an amount equal to any  
16 increase in capital and operating expenditures for the institutional  
17 services program of the juvenile rehabilitation administration in the  
18 department of social and health services for the fiscal year  
19 immediately preceding the January in which the funds are transferred  
20 over the preceding fiscal year.

21 (3) The office of financial management shall notify the state  
22 treasurer of the precise amount to be transferred under subsections (1)  
23 and (2) of this section no later than December 31st of each year.

24 (4) The amount transferred in any biennium may not exceed eighteen  
25 million dollars.

26 NEW SECTION. **Sec. 3.** A new section is added to chapter 43.121 RCW  
27 to read as follows:

28 The family investment account is created in the custody of the  
29 state treasurer. All moneys transferred under the authority of section  
30 2 of this act shall be deposited into the account. Expenditures from  
31 the account shall be used only for the purposes of section 4 of this  
32 act. Only the executive director of the council or his or her designee  
33 may authorize expenditures from the account. The account is subject to  
34 allotment procedures under chapter 43.88 RCW, but an appropriation is  
35 not required for expenditures.

1        NEW SECTION.    **Sec. 4.**    A new section is added to chapter 43.121 RCW  
2 to read as follows:

3        (1) The council's executive director or his or her designee may  
4 authorize expenditures from the family investment account created under  
5 section 3 of this act, subject to available funds. The expenditures  
6 shall be in the form of grants to be awarded by the council on a  
7 competitive basis based on the recommendations of the family investment  
8 grant review team, created in section 5 of this act.

9        (2) All grant applications shall:

10        (a) Identify the program or proposed program;

11        (b) Identify the entity or organization proposing the program.  
12 Eligible organizations include, but are not limited to, local  
13 charities, civic organizations, local governments, tribes, and  
14 community networks;

15        (c) Include a plan for expenditure of the funds, including  
16 specifying what percentage of the grant will be spent on administration  
17 and evaluation costs; and

18        (d) Include a plan to analyze the effectiveness of the program.

19        (3) A program is eligible for a grant under this section only if  
20 the program:

21        (a) Is designed to reduce conditions associated with the entry of  
22 youth into the juvenile justice system;

23        (b) Is a new program or an expansion of an existing program;

24        (c) Is based on research that supports the program's effectiveness;

25        (d) Has community support and is community-based;

26        (e) Will be used for prevention of juvenile crime and not for the  
27 treatment or confinement of adjudicated or diverted juvenile offenders;

28        (f) Is in addition to any other state or locally funded prevention  
29 program and will not supplant existing state or local funds; and

30        (g) Demonstrates that strategies are locally planned and outcome  
31 driven.

32        (4) To encourage local ownership of youth violence prevention  
33 programs, grants awarded by the council under this section shall:

34        (a) Have a duration of up to two years, with funding provided in  
35 decreasing amounts over the duration of the grant; and

36        (b) Not exceed more than seventy-five percent of the total  
37 estimated cost of a program. Entities or organizations applying for  
38 grants under this section must demonstrate that at least twenty-five  
39 percent of the cost of the program will be funded from nonstate moneys.

1 (5) To encourage grant applications, the council shall simplify the  
2 grant application process to the greatest extent possible.

3 (6) The council may require that a percentage of the expenditures  
4 for a grant be spent to evaluate the program's effectiveness. The  
5 council may also require that the evaluation be conducted by  
6 individuals or organizations that are not participating in the program.

7 NEW SECTION. **Sec. 5.** A new section is added to chapter 43.121 RCW  
8 to read as follows:

9 (1) The family investment grant review team is established to make  
10 recommendations to the council on the funding of grants from the family  
11 investment account.

12 (2) The review team shall consist of no more than fifteen persons  
13 appointed by the council. Appointees must represent the state's  
14 geographic and cultural diversity and have demonstrated an interest in  
15 juvenile violence and its prevention. The review team shall include  
16 representatives from entities that disperse funds targeted at youth,  
17 including, but not limited to, the office of crime victims advocacy,  
18 the governor's juvenile justice advisory committee, the family policy  
19 council, the department of health, the stop youth violence advisory  
20 committee, the Washington council for the prevention of child abuse and  
21 neglect, and the division of alcohol and substance abuse within the  
22 department of social and health services.

23 (3) Review team members are eligible for reimbursement of expenses  
24 under RCW 43.03.050 and 43.03.060.

25 (4) Review team members serve two-year terms.

26 **Sec. 6.** RCW 43.121.050 and 1988 c 278 s 5 are each amended to read  
27 as follows:

28 To carry out the purposes of this chapter, the council may:

29 (1) Contract with public or private nonprofit organizations,  
30 agencies, schools, or with qualified individuals for the establishment  
31 of community-based educational and service programs designed to:

32 (a) Reduce the occurrence of child abuse and neglect; and

33 (b) Provide for parenting skills which include: Consistency in  
34 parenting; providing children with positive discipline that provides  
35 firm order without hurting children physically or emotionally; and  
36 preserving and nurturing the family unit. Programs to provide these  
37 parenting skills may include the following:

1 (i) Programs to teach positive methods of disciplining children;  
2 (ii) Programs to educate parents about the physical, mental, and  
3 emotional development of children;  
4 (iii) Programs to enhance the skills of parents in providing for  
5 their children's learning and development; and  
6 (iv) Learning experiences for children and parents to help prepare  
7 parents and children for the experiences in school. Contracts also may  
8 be awarded for research programs related to primary and secondary  
9 prevention of child abuse and neglect, and to develop and strengthen  
10 community child abuse and neglect prevention networks. Each contract  
11 entered into by the council shall contain a provision for the  
12 evaluation of services provided under the contract. Contracts for  
13 services to prevent child abuse and child neglect shall be awarded as  
14 demonstration projects with continuation based upon goal attainment.  
15 Contracts for services to prevent child abuse and child neglect shall  
16 be awarded on the basis of probability of success based in part upon  
17 sound research data.

18 (2) Award grants from the family investment account in accordance  
19 with section 4 of this act.

20 (3) Facilitate the exchange of information between groups concerned  
21 with families ((and)), children, and juvenile crime.

22 ~~((3))~~ (4) Consult with applicable state agencies, commissions,  
23 and boards to help determine the probable effectiveness, fiscal  
24 soundness, and need for proposed educational and service programs for  
25 the prevention of child abuse and neglect and the prevention of  
26 juvenile crime.

27 ~~((4))~~ (5) Establish fee schedules to provide for the recipients  
28 of services to reimburse the state general fund for the cost of  
29 services received.

30 ~~((5))~~ (6) Adopt its own bylaws.

31 ~~((6))~~ (7) Adopt rules under chapter 34.05 RCW as necessary to  
32 carry out the purposes of this chapter.

33 **Sec. 7.** RCW 43.121.090 and 1987 c 505 s 38 are each amended to  
34 read as follows:

35 Subject to RCW 40.07.040, the council shall report biennially to  
36 the governor and to the legislature concerning the council's activities

1 and the effectiveness of those activities in fostering the prevention  
2 of child abuse and neglect and juvenile crime.

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