HOUSE BILL 2508

State of Washington 55th Legislature 1998 Regular Session

By Representatives Van Luven, Chopp, D. Schmidt, Radcliff, H. Sommers, Mitchell, Dyer, Dickerson and Kenney

Read first time . Referred to Committee on .

1 AN ACT Relating to revising administrative provisions of 2 metropolitan park districts; amending RCW 35.61.010, 35.61.020, 3 35.61.030, 35.61.050, 35.61.130, 35.61.150, 35.61.180, 35.61.200, 4 35.61.210, 35.61.290, and 84.52.010; and adding new sections to chapter 5 35.61 RCW.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 **Sec. 1.** RCW 35.61.010 and 1994 c 81 s 60 are each amended to read 8 as follows:

9 Cities of five thousand or more population and such contiguous 10 property the residents of which may decide in favor thereof in the 11 manner set forth in this chapter may create a metropolitan park 12 district for the management, control, improvement, maintenance, and 13 acquisition of parks, parkways, ((and)) boulevards, zoos, aquariums, 14 and other recreational, civic, cultural, and interpretive facilities, 15 including administrative and support facilities.

16 Sec. 2. RCW 35.61.020 and 1965 c 7 s 35.61.020 are each amended to 17 read as follows:

At any general election, or at any special election which may be 1 2 called for that purpose, or at any city election held in the city in all of the various voting precincts thereof, the city ((council or 3 4 commission)) legislative authority may, or on petition of fifteen percent of the qualified electors of the city based upon the 5 registration for the last preceding general city election, shall by 6 ordinance, submit to the voters of the city the proposition of creating 7 a metropolitan park district, the limits of which shall be coextensive 8 9 with the limits of the city as now or hereafter established, inclusive 10 of territory annexed to and forming a part of the city.

11 Territory by virtue of its annexation to any city having heretofore 12 created a park district shall be deemed to be within the limits of the 13 metropolitan park district.

14 The city ((council or commission)) <u>legislative authority</u> shall 15 submit the proposition at a special election to be called therefor when 16 the petition so requests.

17 **Sec. 3.** RCW 35.61.030 and 1985 c 469 s 32 are each amended to read 18 as follows:

19 In submitting the question to the voters for their approval or rejection, the city ((council or commission)) legislative authority 20 shall pass an ordinance declaring its intention to submit the 21 22 proposition of creating a metropolitan park district to the qualified 23 voters of the city. The ordinance shall be published once a week for 24 two consecutive weeks in the official newspaper of the city, and the 25 city ((council or commission)) legislative authority shall cause to be placed upon the ballot for the election, at the proper place, the 26 proposition which shall be expressed in the following terms: 27

28 l "For the formation of a metropolitan park district."

29 l "Against the formation of a metropolitan park district."

30 **Sec. 4.** RCW 35.61.050 and 1994 c 223 s 23 are each amended to read 31 as follows:

All of the commissioners in the metropolitan park district shall be selected under one of the two methods described in this section. The city legislative authority shall determine in the ordinance described in RCW 35.61.030 which method of selecting commissioners is to be proposed.

(1) At the same election at which the proposition is submitted to 1 2 the voters as to whether a metropolitan park district is to be formed, 3 five <u>metropolitan</u> park commissioners shall be elected. The election of 4 metropolitan park commissioners shall be null and void if the metropolitan park district is not created. Candidates shall run for 5 specific commission positions. No primary shall be held to nominate 6 7 candidates. The person receiving the greatest number of votes for each 8 position shall be elected as a commissioner. The staggering of the 9 terms of office shall occur as follows: (((1))) (a) The two persons 10 who are elected receiving the two greatest numbers of votes shall be elected to six-year terms of office if the election is held in an odd-11 numbered year or five-year terms of office if the election is held in 12 an even-numbered year; $\left(\left(\frac{2}{2}\right)\right)$ (b) the two persons who are elected 13 receiving the next two greatest numbers of votes shall be elected to 14 15 four-year terms of office if the election is held in an odd-numbered year or three-year terms of office if the election is held in an even-16 numbered year; and $\left(\left(\frac{3}{2}\right)\right)$ (c) the other person who is elected shall be 17 elected to a two-year term of office if the election is held in an odd-18 19 numbered year or a one-year term of office if the election is held in an even-numbered year. The initial commissioners shall take office 20 immediately when they are elected and qualified, and for purposes of 21 computing their terms of office the terms shall be assumed to commence 22 on the first day of January in the year after they are elected. 23 24 Thereafter, all commissioners shall be elected to six-year terms of 25 office. All commissioners shall serve until their respective 26 successors are elected and qualified and assume office in accordance with RCW 29.04.170. Vacancies shall occur and shall be filled as 27 provided in chapter 42.12 RCW. 28

29 (2) Each of the city council members or city commissioners shall 30 act ex officio as a commissioner of the metropolitan park district. 31 The terms of the metropolitan park district commissioners shall be 32 concurrent with their city council or city commission terms. A vacancy 33 on the metropolitan park district commission shall be filled by the new 34 city council member or commissioner for the corresponding city council 35 or city commission position where the vacancy occurred.

36 **Sec. 5.** RCW 35.61.130 and 1969 c 54 s 1 are each amended to read 37 as follows:

(1) A metropolitan park district has the right of eminent domain, 1 2 and may purchase, acquire and condemn lands lying within or without the boundaries of ((said)) the park district, for public parks, parkways, 3 4 boulevards, aviation landings ((and)), playgrounds, zoos, aquariums, and other recreational, civic, cultural, and interpretive facilities, 5 including administrative and support facilities, and may condemn such 6 7 lands to widen, alter, and extend streets, avenues, boulevards, parkways, aviation landings ((and)), playgrounds, zoo, aquariums, and 8 9 other recreational, civic, cultural, and interpretive facilities, including administrative and support facilities, to enlarge and extend 10 11 existing parks, and to acquire lands for the establishment of new 12 parks, boulevards, parkways, aviation landings ((and)), playgrounds, zoos, aquariums, and other recreational, civic, cultural, and 13 interpretive facilities, including administrative and support 14 15 <u>facilities</u>. The right of eminent domain shall be exercised and instituted pursuant to resolution of the board of metropolitan park 16 commissioners and conducted in the same manner and under the same 17 procedure as is or may be provided by law for the exercise of the power 18 19 of eminent domain by incorporated cities and towns of the state of 20 Washington in the acquisition of property rights((+ PROVIDED, HOWEVER,)). However, funds to pay for condemnation allowed by this 21 section shall be raised only as specified in this chapter. 22

23 (2) The board of metropolitan park commissioners shall have power 24 to employ counsel, and to regulate, manage, and control the parks, 25 parkways, boulevards, streets, avenues, aviation landings ((and)), 26 playgrounds, zoos, aquariums, and other recreational, civic, cultural, and interpretive facilities, including administrative and support 27 facilities, on property owned by itself or others under its control, 28 and to provide for park ((policemen)) police, for a secretary of the 29 30 board of metropolitan park commissioners, and for all necessary employees, to fix their salaries and duties. The board of metropolitan 31 park commissioners shall have power to improve, acquire, extend and 32 33 maintain, open, and lay out, parks, parkways, boulevards, avenues, aviation landings ((and)), playgrounds, zoos, aquariums, and other 34 35 recreational, civic, cultural, and interpretive facilities, including administrative and support facilities, on property owned by itself or 36 37 others, within or without the park district, and to authorize, conduct, and manage the letting of boats, or other amusement apparatus, the 38 39 operation of bath houses, the purchase and sale of foodstuffs or other

merchandise, the giving of vocal or instrumental concerts or other 1 2 entertainments, the establishment and maintenance of aviation landings ((and)), playgrounds, zoos, aquariums, and other recreational, civic, 3 4 cultural, and interpretive facilities, including administrative and support facilities, on property owned by itself or others, and 5 generally the management and conduct of such forms of recreation or 6 business as it shall judge desirable or beneficial for the public, or 7 for the production of revenue for expenditure for park purposes; and 8 9 may pay out moneys for the maintenance and improvement of any such 10 parks, parkways, boulevards, avenues, aviation landings ((and)), playgrounds, zoos, aquariums, and other recreational, civic, cultural, 11 and interpretive facilities, including administrative and support 12 13 facilities, on property owned by itself or others as now exist, or the rights to which may hereafter be acquired, within or without the limits 14 15 of ((said)) the city and for the purchase of lands, rights in lands, and other property within or without the limits of ((said)) the city, 16 17 whenever it deems the purchase to be for the benefit of the public and for the interest of the park district, and for the maintenance and 18 19 improvement thereof and for all expenses incidental to its duties((+ 20 PROVIDED, That)). However, all parks, boulevards, parkways, aviation 21 landings ((and)), playgrounds, zoos, aquariums, and other recreational, civic, cultural, and interpretive facilities, including administrative 22 23 and support facilities, on property owned by itself or others shall be 24 subject to the police regulations of the city within whose limits they 25 lie.

(3) The board of metropolitan park commissioners has the power to
 contract with any entity, public and private, including the city that
 created the district, for all such operations and services.

29 Sec. 6. RCW 35.61.150 and 1965 c 7 s 35.61.150 are each amended to 30 read as follows:

Metropolitan park commissioners shall perform their duties <u>as such</u> without compensation <u>therefor</u>.

33 **Sec. 7.** RCW 35.61.180 and 1987 c 203 s 1 are each amended to read 34 as follows:

35 (1) For cities with a population up to one hundred fifty thousand,
 36 the county treasurer of the county within which all, or the major
 37 portion, of the district lies shall be the ex officio treasurer of a

metropolitan park district, but shall receive no compensation other
 than his or her regular salary for receiving and disbursing the funds
 of a metropolitan park district.

4 A metropolitan park district may designate someone other than the 5 county treasurer who has experience in financial or fiscal affairs to act as the district treasurer if the board has received the approval of 6 7 the county treasurer to designate this person. If the board designates 8 someone other than the county treasurer to act as the district 9 treasurer, the board shall purchase a bond from a surety company 10 operating in the state that is sufficient to protect the district from 11 loss.

12 (2) For cities with a population greater than one hundred fifty 13 thousand, the city treasurer is the ex officio treasurer of the 14 metropolitan park district, but receives no compensation other than his 15 or her regular salary for receiving and disbursing the funds of the 16 metropolitan park district.

The metropolitan park district may designate someone other than the city treasurer who has experience in financial or fiscal affairs to act as the district treasurer. If the board designates someone other than the city treasurer to act as the district treasurer, the board shall purchase a bond from a surety company operating in the state that is sufficient to protect the district from loss.

23 **Sec. 8.** RCW 35.61.200 and 1983 c 167 s 56 are each amended to read 24 as follows:

25 Any coupons for the payment of interest on metropolitan park district bonds shall be considered for all purposes as warrants drawn 26 upon the metropolitan park district fund against which the bonds were 27 issued, and when presented after maturity to the treasurer of the 28 29 metropolitan park district of the county having custody of the fund. 30 If there are no funds in the treasury to pay the coupons, the ((county)) treasurer of the metropolitan park district shall endorse 31 ((said)) the coupons as presented for payment, in the same manner as 32 33 county warrants are endorsed, and thereafter the coupon shall bear interest at the same rate as the bond to which it was attached. 34 Ιf there are no funds in the treasury to make payment on a bond not having 35 36 coupons, the interest payment shall continue bearing interest at the 37 bond rate until it is paid, unless otherwise provided in the proceedings authorizing the sale of the bonds. 38

1 Sec. 9. RCW 35.61.210 and 1997 c 3 s 205 (Referendum Bill No. 47)
2 are each amended to read as follows:

3 The board of <u>metropolitan</u> park commissioners may levy or cause to 4 be levied a general tax on all the property located in ((said)) the 5 park district each year not to exceed fifty cents per thousand dollars of assessed value of the property in such park district. In addition, 6 the board of metropolitan park commissioners may levy or cause to be 7 8 levied a general tax on all property located in ((said)) the park 9 district each year not to exceed twenty-five cents per thousand dollars 10 of assessed valuation. Although park districts are authorized to impose two separate regular property tax levies, the levies shall be 11 12 considered to be a single levy for purposes of the limitation provided 13 for in chapter 84.55 RCW.

The board is hereby authorized to levy a general tax in excess of 14 15 its regular property tax levy or levies when authorized so to do at a special election conducted in accordance with and subject to all the 16 17 requirements of the Constitution and laws of the state now in force or hereafter enacted governing the limitation of tax levies. The board is 18 19 hereby authorized to call a special election for the purpose of 20 submitting to the qualified voters of the park district a proposition to levy a tax in excess of the seventy-five cents per thousand dollars 21 of assessed value herein specifically authorized. 22 The manner of 23 submitting any such proposition, of certifying the same, and of giving 24 or publishing notice thereof, shall be as provided by law for the 25 submission of propositions by cities or towns.

26 The board shall include in its general tax levy for each year a 27 sufficient sum to pay the interest on all outstanding bonds and may include a sufficient amount to create a sinking fund for the redemption 28 29 of all outstanding bonds. The levy shall be certified to the proper 30 county officials for collection the same as other general taxes and when collected, the general tax shall be placed in a separate fund in 31 the office of the ((county)) treasurer of the metropolitan park 32 33 district to be known as the "metropolitan park district fund" and paid out on warrants. 34

35 **Sec. 10.** RCW 35.61.290 and 1985 c 416 s 5 are each amended to read 36 as follows:

(1) Any city within or comprising any metropolitan park district
 may turn over to the park district any lands, facilities, equipment, or

interests in any lands, facilities, or equipment therein which it may 1 own, or any street, avenue, or public place within the city for 2 playground, park ((or)), parkway ((purposes)), zoo, aquarium, or other 3 4 recreational, civic, cultural, and interpretive facilities, including administrative and support purposes, and thereafter its control and 5 <u>metropolitan</u> board 6 management shall vest in the of park 7 commissioners((: PROVIDED, That)). However, the police regulations of 8 such city shall apply to all such premises.

9 At any time that any such metropolitan park district is unable, 10 through lack of sufficient funds, to provide for the continuous operation, maintenance, and improvement of the parks and playgrounds 11 and other properties or facilities owned by it or under its control, 12 and the legislative body of any city within or comprising such 13 metropolitan park district shall determine that an emergency exists 14 15 requiring the financial aid of such city to be extended in order to provide for such continuous operation, maintenance, and/or improvement 16 of parks, playgrounds facilities, other properties, and programs of 17 such park district within its limits, such city may grant or loan to 18 19 such metropolitan park district such of its available funds, or such 20 funds which it may lawfully procure and make available, as it shall find necessary to provide for such continuous operation and maintenance 21 22 and, pursuant thereto, any such city and the board of metropolitan park 23 commissioners of such district are authorized and empowered to enter 24 into an agreement embodying such terms and conditions of any such grant 25 or loan as may be mutually agreed upon.

The board of metropolitan park commissioners may accept public streets of the city and grounds for public purposes when donated for park, playground, boulevard, and park purposes.

(2) Counties may turn over to the park district any park ((and)) recreation lands, zoo, aquarium, and interpretive, civic, cultural, and interpretive facilities, including administrative and support facilities and equipment or interests to any lands, facilities, or equipment therein that they own, and the board of metropolitan park commissioners may accept such lands and equipment <u>or interests to any</u> lands, facilities, or equipment therein.

36 **Sec. 11.** RCW 84.52.010 and 1995 2nd sp.s. c 13 s 4 are each 37 amended to read as follows:

Except as is permitted under RCW 84.55.050, all taxes shall be
 levied or voted in specific amounts.

3 The rate percent of all taxes for state and county purposes, and 4 purposes of taxing districts coextensive with the county, shall be 5 determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the 6 7 assessed valuation of the property of the county, as shown by the 8 completed tax rolls of the county, and the rate percent of all taxes 9 levied for purposes of taxing districts within any county shall be 10 determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the 11 assessed valuation of the property of the taxing districts 12 13 respectively.

When a county assessor finds that the aggregate rate of tax levy on any property, that is subject to the limitations set forth in RCW 84.52.043 or 84.52.050, exceeds the limitations provided in either of these sections, the assessor shall recompute and establish a consolidated levy in the following manner:

19 (1) The full certified rates of tax levy for state, county, county 20 road district, and city or town purposes shall be extended on the tax rolls in amounts not exceeding the limitations established by law; 21 however any state levy shall take precedence over all other levies and 22 23 shall not be reduced for any purpose other than that required by RCW 24 84.55.010. If, as a result of the levies imposed under RCW 84.52.069, 25 84.34.230, the portion of the levy by a metropolitan park district that 26 was protected under RCW 84.52.120, and 84.52.105, the combined rate of 27 regular property tax levies that are subject to the one percent 28 limitation exceeds one percent of the true and fair value of any 29 property, then these levies shall be reduced as follows: (a) The 30 portion of the levy by a metropolitan park district that is protected under RCW 84.52.120 shall be reduced until the combined rate no longer 31 exceeds one percent of the true and fair value of any property or shall 32 be eliminated; (b) for a county with a population of greater than one 33 34 million, the remaining levy for a metropolitan park district shall be reduced until the combined rate no longer exceeds one percent; (c) if 35 the combined rate of regular property tax levies that are subject to 36 37 the one percent limitation still exceeds one percent of the true and fair value of any property, then the levies imposed under RCW 38 84.34.230, 84.52.105, and any portion of the levy imposed under RCW 39

84.52.069 that is in excess of thirty cents per thousand dollars of 1 2 assessed value, shall be reduced on a pro rata basis until the combined rate no longer exceeds one percent of the true and fair value of any 3 property or shall be eliminated; and (((c))) (d) if the combined rate 4 of regular property tax levies that are subject to the one percent 5 limitation still exceeds one percent of the true and fair value of any 6 property, then the thirty cents per thousand dollars of assessed value 7 8 of tax levy imposed under RCW 84.52.069 shall be reduced until the 9 combined rate no longer exceeds one percent of the true and fair value 10 of any property or eliminated.

(2) The certified rates of tax levy subject to these limitations by all junior taxing districts imposing taxes on such property shall be reduced or eliminated as follows to bring the consolidated levy of taxes on such property within the provisions of these limitations:

(a) First, the certified property tax levy rates of those junior
taxing districts authorized under RCW 36.68.525, 36.69.145, and
67.38.130 shall be reduced on a pro rata basis or eliminated;

(b) Second, if the consolidated tax levy rate still exceeds these
limitations, the certified property tax levy rates of flood control
zone districts shall be reduced on a pro rata basis or eliminated;

(c) Third, if the consolidated tax levy rate still exceeds these 21 limitations, the certified property tax levy rates of all other junior 22 taxing districts, other than fire protection districts, library 23 24 districts, the first fifty cent per thousand dollars of assessed 25 valuation levies for metropolitan park districts, and the first fifty 26 cent per thousand dollars of assessed valuation levies for public 27 hospital districts, shall be reduced on a pro rata basis or eliminated; (d) Fourth, if the consolidated tax levy rate still exceeds these 28 29 limitations, the certified property tax levy rates authorized to fire

30 protection districts under RCW 52.16.140 and 52.16.160 shall be reduced 31 on a pro rata basis or eliminated; and

(e) Fifth, if the consolidated tax levy rate still exceeds these 32 33 limitations, the certified property tax levy rates authorized for fire 34 protection districts under RCW 52.16.130, library districts, 35 metropolitan park districts under their first fifty cent per thousand dollars of assessed valuation levy, and public hospital districts under 36 37 their first fifty cent per thousand dollars of assessed valuation levy, shall be reduced on a pro rata basis or eliminated. 38

In determining whether the aggregate rate of tax levy on any property, that is subject to the limitations set forth in RCW 84.52.050, exceeds the limitations provided in that section, the assessor shall use the hypothetical state levy, as apportioned to the county under RCW 84.48.080, that was computed under RCW 84.48.080 without regard to the reduction under RCW 84.55.012.

7 <u>NEW SECTION.</u> **Sec. 12.** A new section is added to chapter 35.61 RCW 8 to read as follows:

9 RCW 35.61.250 through 35.61.280 and 35.61.360 only apply to 10 metropolitan park districts with boards of metropolitan park 11 commissioners elected under RCW 35.61.050(1).

12 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 35.61 RCW 13 to read as follows:

The boundaries of a metropolitan park district whose board of commissioners is selected under RCW 35.61.050(2) is coterminous with the boundaries of the city in which it has been established including any annexations that occur during or after the establishment of the metropolitan park district.

19 <u>NEW SECTION.</u> Sec. 14. A new section is added to chapter 35.61 RCW 20 to read as follows:

21 Where a metropolitan park district contracts with a nonprofit 22 corporation or other public or private organization to manage its 23 operations, the chief executive officer may be appointed by the managing organization. In such instance, the appointment shall be 24 25 effective only upon a majority vote confirmation of the commissioners of the metropolitan park district. If provided by such a contract, the 26 27 director may be removed by the managing organization, after consultation with the commissioners of the metropolitan park district, 28 upon filing a statement of reasons for the removal with the 29 commissioners of the metropolitan park district. The chief executive 30 officer shall not be a member of the civil service that a metropolitan 31 32 park district may establish under RCW 35.61.140.

33 <u>NEW SECTION.</u> **Sec. 15.** A new section is added to chapter 35.61 RCW 34 to read as follows:

Notwithstanding any provisions to the contrary contained in a city 1 charter, and to the extent provided by the city under an appropriate 2 3 legislative enactment, employees of a metropolitan park district may be 4 included in the personnel system or civil service and retirement plans of a city that shares territory with the metropolitan park district. 5 The city and metropolitan park district are each authorized to pay the 6 7 parts of the expense of operating and maintaining the personnel system 8 or civil service and retirement system and to contribute to the 9 retirement fund on behalf of employees those sums as may be agreed upon 10 between the legislative authorities of the city and the metropolitan park district. 11

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